

**STATE OF ILLINOIS**  
**ILLINOIS COMMERCE COMMISSION**

COMMONWEALTH EDISON COMPANY	:	
	:	
Reconciliation of revenues collected under	:	
power procurement riders with actual costs	:	No. 15-0535
associated with power procurement	:	
expenditures.	:	

Direct Testimony of

**JOHN HENGTGEN**

Consultant

Hengtgen Consulting, LLC

On Behalf of

Commonwealth Edison Company

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1 **I. Introduction and Background**

2 **A. Witness Identification**

3 **Q. What is your name and business address?**

4 A. My name is John Hengtgen. My business address is 1708 Freedom Court, Mount  
5 Prospect, Illinois 60056.

6 **Q. By whom and in what capacity are you employed?**

7 A. I am employed by Hengtgen Consulting, LLC. I am a consultant providing service to  
8 Commonwealth Edison Company (“ComEd”).

9 **B. Background, Qualifications, and Experience**

10 **Q. What is your educational background and business experience?**

11 A. I graduated from Northern Illinois University in 1978 and received a Bachelor of Science  
12 degree in Accounting. Also, in 1978, I passed the Certified Public Accounting  
13 Examination. In 1985, I received a Masters of Business Administration with a  
14 concentration in Finance from Loyola University. I spent my entire career with The  
15 Peoples Gas Light and Coke Company (“Peoples Gas”), Peoples Energy Corp. and  
16 Integrys Business Support, LLC (“IBS”) where I held various regulatory, accounting and  
17 financial positions. I retired from IBS on February 1, 2010, and later in 2010 began  
18 providing consulting services to various utilities. In May 2013 I formed Hengtgen  
19 Consulting LLC, which provides regulatory consulting to utilities.

20 **Q. Have you previously testified before the Commission?**

21 A. Yes, I testified on the cash working capital (“CWC”) requirements of ComEd in ICC  
22 Docket Nos. 11-0721, 12-0321, 12-0549 (“2010/2011 Reconciliation”), 13-0528

23 (“2011/2012 Reconciliation”), 14-0569 (“2012/2013 Reconciliation”) and 14-0312. I  
24 have also testified on behalf of Peoples Gas and North Shore Gas Company (“North  
25 Shore”) as a rebuttal witness in Peoples Gas’ and North Shore’s general rate proceedings  
26 in ICC Docket Nos. 95-0032 and 95-0031, respectively, and in the Peoples Gas’ and  
27 North Shore’s 2009, 2011, 2012, and 2014 general rate proceedings, ICC Docket  
28 Nos. 09-0166/09-0167 (cons.), 11-0280/11-0281 (cons.), 12-0511/12-0512 (cons.) and  
29 14-0224/14-0225 (cons.), respectively.

30 **C. Purpose of Testimony**

31 **Q. What is the purpose of your direct testimony?**

32 A. The purpose of my direct testimony is to describe and support the reasonableness of  
33 ComEd’s CWC costs associated with the procurement of electric power and energy for  
34 retail customers served under Rider PE - Purchased Electricity (“Rider PE”) and under  
35 Rate BESH - Basic Electric Service Hourly (“Rate BESH”) for the period June 1, 2013,  
36 through May 31, 2014 (the “reconciliation period”).

37 In my testimony, I provide a description of the CWC costs and the leads and lags  
38 used and explain why it is reasonable for ComEd to recover those costs under Rider PE  
39 and Rate BESH.

40 **D. Summary of Conclusions**

41 **Q. In summary, what are the conclusions of your direct testimony?**

42 A. The methodology used by ComEd to calculate its CWC costs and develop the leads and  
43 lags is reasonable. As such, the CWC amount included in ComEd’s costs incurred under  
44 Rider PE and Rate BESH is reasonable and should be approved.

45 **E. Attachment to Direct Testimony**

46 **Q. Are you sponsoring any attachments to your testimony?**

47 A. Yes, attached to my direct testimony is ComEd Exhibit (“Ex.”) 3.1, which summarizes  
48 the actual CWC costs included in ComEd’s costs incurred under Rider PE and  
49 Rate BESH during the reconciliation period.

50 **II. Cash Working Capital Costs included in Rider PE and Rate BESH**

51 **A. Overview**

52 **Q. What work has ComEd asked you to perform?**

53 A. ComEd has asked me to review the CWC cost calculations included in ComEd’s costs  
54 incurred under Rider PE and Rate BESH and provide an opinion on the reasonableness of  
55 the CWC amounts recovered through Rider PE and Rate BESH.

56 **Q. Who performed the lead/lag calculations that were used to determine the cash  
57 working capital costs included in Rider PE and Rate BESH for this reconciliation  
58 period?**

59 A. ComEd personnel performed the calculations.

60 **Q. Were these calculations made in a manner similar to the lead/lag study used to  
61 determine the CWC costs included in the 2010/2011, 2011/2012 and 2012/2013  
62 Reconciliations?**

63 A. Yes. ComEd hired Navigant Consulting (“Navigant”) to perform a lead/lag study related  
64 to the CWC amounts to be recovered through Rider PE and Rate BESH in the 2010/2011  
65 Reconciliation. ComEd updated the calculations performed for this reconciliation period  
66 and they are similar to what was done by Navigant for the 2010/2011 Reconciliation and

67 ComEd's calculations used and approved in the 2011/2012 Reconciliation and the  
68 2012/2013 Reconciliation.

69 **Q. What is a lead/lag study?**

70 A. A lead/lag study is a specific analysis of the timing of applicable cash inflows to a utility  
71 in conjunction with an analysis of the timing of applicable cash outflows from the utility.  
72 The various cash inflows (lags) and the cash outflows (leads) are discussed below and  
73 both are measured in days, and where appropriate, are dollar weighted to reflect the flow  
74 of funds.

75 **Q. What steps did you perform in your review?**

76 A. I performed the following steps: (1) I reviewed the lead/lag study performed by Navigant  
77 that was the basis for the leads and lags in the 2010/2011 Reconciliation; (2) I reviewed  
78 the CWC calculations from the 2011/2012 Reconciliation and the 2012/2013  
79 Reconciliation; (3) I reviewed the tariff language in Rider PE and Rate BESH as it relates  
80 to CWC; (4) I had discussions with ComEd's Revenue Accounting and Energy  
81 Acquisition groups regarding the CWC calculations and amounts included in ComEd's  
82 costs incurred under Rider PE and Rate BESH; (5) I reviewed the Internal Audit Report  
83 (ComEd Ex. 1.1) and the Supplemental Statement (ComEd Ex. 1.2); and (6) I reviewed  
84 the lead and lag calculations and the calculations of actual costs of CWC provided by  
85 ComEd's Revenue Accounting group and have prepared a summary of those actual costs  
86 (ComEd Ex. 3.1).

87 **Q. In general, how were the lead and lag calculations developed by ComEd?**

88 A. ComEd prepared the updated leads based primarily on calendar year 2012 data which  
89 was the latest calendar year data available prior to the reconciliation period using a  
90 methodology similar to what was used for the leads and lags approved in the 2010/2011  
91 Reconciliation, the 2011/2012 Reconciliation and the 2012/2013 Reconciliation. The  
92 lags used by ComEd were based on calendar year 2010 data and were approved by the  
93 ICC in Docket No. 11-0721 with the exception of the collection lag which was updated  
94 based on calendar year 2012.

95 **Q. How were the results of the lead/lag calculations converted into a CWC requirement**  
96 **figure?**

97 A. The computed lead days are subtracted from the computed lag days and the resultant net  
98 number of days is divided by 365 to produce a working capital factor or percentage. This  
99 factor is then applied to the purchased power costs to determine the CWC requirement.  
100 The CWC requirement then is multiplied by the cost of capital to produce the amount of  
101 revenue to be collected.

102 **B. Revenue Lag**

103 **Q. What is the revenue lag and how was it determined?**

104 A. The revenue lag measures the number of days from the date service was rendered by  
105 ComEd until the date payment was received from customers and such funds become  
106 available to ComEd. The revenue lag is comprised of five distinct components:  
107 (1) service lag; (2) billing lag; (3) collections lag; (4) payment processing lag; and  
108 (5) bank float on collections from customers. Considered together, these five

109 components totaled a weighted average of 52.26 lag days. An explanation of each  
110 component of the revenue lag follows.

111 **Q. What is meant by the service lag?**

112 A. The service lag refers to the period of time from when service is rendered to the time the  
113 customer's meter is read. Using the mid-point methodology, the average service lag  
114 associated with meter reading was 15.21 days (365 days in the year divided by 12 months  
115 divided by 2). Twelve months was appropriate to use for purposes of determining the  
116 service lag because ComEd bills its customers monthly.

117 **Q. What is the mid-point methodology?**

118 A. To determine the service lead or lag, it is assumed that the service was provided (or  
119 received) evenly over a given period, usually a month. For example, with the revenue  
120 lag, it was assumed that a customer receives electric service from ComEd evenly over an  
121 entire month and not just at the end of a month. Adding the one-half month to the  
122 derivation of the lead or lag is referred to as the mid-point methodology.

123 **Q. What is meant by the billing lag?**

124 A. The billing lag refers to the average number of days from the date on which the meter  
125 was read until the date a customer is billed. Based on information received from  
126 ComEd's Customer Service Department, it was determined that ComEd bills the majority  
127 of its customers based on actual reads and that process takes one day. Where an  
128 estimated bill is issued or an actual billing needs to be reviewed and possibly reworked  
129 the billing process could take up to five days. Taking this information into account, the  
130 billing lag at ComEd was determined to be 2.06 days.

131 **Q. What is meant by the collections lag?**

132 A. The collections lag refers to the average amount of time from the date when ComEd  
133 issues a bill to the customer to the date that it received payment from that customer.  
134 Based on information from ComEd's Revenue Accounting Department and by using  
135 accounts receivable aging data for calendar year 2012, the average collections lag at  
136 ComEd was determined to be 33.35 days.

137 **Q. What is the payment processing lag?**

138 A. The payment processing lag is the time period between the recording of a payment as  
139 having been received by ComEd from a customer and the payment being deposited into  
140 ComEd's bank account. Based on interviews with ComEd's customer service  
141 department, regardless of how a customer pays ComEd, *i.e.*, check or electronic, the  
142 customer's payment is in ComEd's bank account on the same day as received, therefore  
143 the normal processing time was determined to be 0.50 days. The exceptions would be if  
144 the payment were to be received on a Friday, Saturday, or a public holiday in which case  
145 additional time would be involved. When the exceptions are taken into account, the  
146 overall payment processing lag at ComEd was determined to be 0.85 days.

147 **Q. What is meant by bank float?**

148 A. Bank float is the time between ComEd's deposit of the customer's payment and the time  
149 ComEd has access to the cash. It was determined that data provided by ComEd's bank  
150 indicated that there was a float time of about 0.79 days between aggregate deposits of  
151 customer checks into ComEd's bank account and its access to the cash.

152 **Q. Can you summarize the calculation of revenue lag days for this reconciliation period**  
 153 **and show a comparison to what was approved in the 2010/2011, the 2011/2012 and**  
 154 **the 2012/2013 Reconciliations?**

155 A. Yes. The calculation of the overall revenue lag, by lag component, is summarized below  
 156 in the 2013/2014 column and totals 52.26 days. The revenue lag that was approved in the  
 157 2012/2013 Reconciliation is shown in the second column, the revenue lag that was  
 158 approved in the 2011/2012 Reconciliation is shown in the third column and the revenue  
 159 lag that was approved in the 2010/2011 Reconciliation is shown in the fourth column.

Reconciliation Period	2013/2014	2012/2013	2011/2012	2010/2011
Service Lag	15.21	15.21	15.21	15.21
Billing Lag	2.06	2.06	1.49	1.49
Collections Lag	33.35	32.34	32.34	36.31
Payment Processing Lag	0.85	0.85	0.85	0.85
Bank Float	0.79	0.79	0.61	0.61
Total Lag Days	52.26	51.25	50.50	54.47

160

161 **C. Expense Leads**

162 **Q. What is an expense lead and how is that term used in your testimony?**

163 A. An expense lead is the time difference between when a good or service is provided to  
 164 ComEd and when ComEd pays for that good or service.

165 **Q. How is an expense lead determined?**

166 A. An expense lead consists of a service lead and a payment lead. The service lead assumes  
 167 that the goods are received by or the service is provided to ComEd evenly over the  
 168 service period, which in most cases is a month. The payment lead represents the time  
 169 period from the end of the service period until the time the payment is made.

170 **Q. What expense-related leads were considered in the lead/lag calculations performed**  
171 **by ComEd?**

172 A. Lead times associated with the following items were considered in the study:  
173 (1) contracted supply based on Request for Proposals (“RFP”) and auctions;  
174 (2) payments to PJM Interconnection (“PJM”) for non-transmission and transmission  
175 related products and services; (3) payments to suppliers for renewable energy certificates  
176 (“RECs”); and (4) payments to suppliers under Long Term Power Purchase Agreements  
177 (“LTPPAs”). Payment data for these items during calendar year 2012 was analyzed by  
178 ComEd in order to calculate and update the applicable expense leads.

179 **Q. Can you provide an explanation of the leads associated with RFPs and auctions?**

180 A. Yes. During 2012, ComEd had in place a number of contracts based on RFPs and  
181 auctions. The payment terms related to these contracts were such that payments were  
182 made 1 business day after the 19th of the month following the month the products and  
183 services were received. Taking into consideration a service lead and a payment lead and  
184 using actual payments made in 2012, the weighted average expense lead at ComEd was  
185 determined to be 35.56 days. This expense lead was used in the calculation of the cash  
186 working capital requirement of Rider PE only.

187 **Q. What were the leads associated with payments to PJM for non-transmission and**  
188 **transmission related services?**

189 A. ComEd purchases energy and ancillary services from PJM and then arranges  
190 transmission to deliver the products to its customers. The payments to PJM are based on  
191 PJM’s policies including weekly payments and including reconciliations and monthly

192 true-ups. Taking into consideration a service lead and a payment lead and using actual  
193 payments made in 2012, the weighted average expense lead at ComEd was determined to  
194 be 14.51 days. This expense lead was used in the calculation of the cash working capital  
195 requirements of both Rider PE and Rate BESH.

196 **Q. What was the lead associated with payments for RECs?**

197 A. It was determined that the lead for RECs related to Rider PE would be based on the  
198 current plan for procuring RECs, *i.e.*, on a quarterly basis over a 12-month period.  
199 ComEd determined a lead time of 88.67 days was appropriate. This expense lead was  
200 used in the calculation of the cash working capital requirements for Rider PE. For the  
201 RECs related to the hourly customers served under Rate BESH, ComEd determined that  
202 the lead would be based on the assumption of ratable collections from customers over the  
203 June, 2013 – May, 2014 current reconciliation period and the amounts collected would be  
204 provided to the Illinois Power Agency on a quarterly basis beginning in September 2015  
205 and ending in July 2016. Based on this information ComEd determined that a working  
206 capital factor of a negative 212.44% was appropriate for Rate BESH.

207 **Q. What was the lead associated with the payments for LTPPAs?**

208 A. In Docket No. 09-0373 the ICC approved the procurement of renewable energy and  
209 credits for ComEd with the delivery of the renewable energy and credits beginning on  
210 June 1, 2012. Payment terms require that ComEd must pay invoices by the latter of the  
211 20<sup>th</sup> of the following month or the 10<sup>th</sup> day after receipt of the invoice. Based on  
212 payments made during the period July 2012 through December 2012 the weighted

213 expense lead was determined to be 39.05 days. This expense lead was used in the  
214 calculation of the cash working capital requirement of Rider PE only.

215 **Q. Can you summarize the various leads that were determined for this reconciliation**  
216 **period and show a comparison to what was approved in the 2010/2011, the**  
217 **2011/2012 and the 2012/2013 Reconciliations?**

218 A. Yes. The various leads are summarized below in the 2013/2014 column. The leads  
219 approved in the 2012/2013 Reconciliation are shown in the second column, the leads  
220 approved in the 2011/2012 Reconciliation are shown in the third column and the leads  
221 approved in the 2010/2011 Reconciliation are shown in the fourth column.

222

Reconciliation Period	2013/2014	2012/2013	2011/2012	2010/2011
PJM	14.51	14.61	15.05	15.84
REC-Rider PE	88.67	85.96	74.21	74.21
RFP	35.56	35.96	35.71	35.52
LTPPAs	39.05	N/A	N/A	N/A
SWAP	N/A	29.12	29.35	30.67
Transmission - PJM	14.51	14.61	15.05	15.84
REC-Rate BESH	(212.44%)	(212.14%)	(40.46%)	(139.11%)

223

224 **III. Reasonableness of Cash Working Capital Costs**

225 **Q. Are the CWC costs shown on ComEd Ex. 3.1 that ComEd incurred associated with**  
226 **the procurement of electric power and energy for retail customers served under**  
227 **Rider PE and Rate BESH for the period June 1, 2013, through May 31, 2014,**  
228 **reasonable?**

229 A. Yes they are. During the reconciliation period, ComEd incurred supply related CWC  
230 costs because ComEd pays most of its various supply resources before it receives

231 payment from its customers, who use those resources. ComEd performed lead/lag  
232 calculations in which it determined the leads and lags to be applied to the various  
233 components of the supply costs and therefore calculate the cash working capital amounts  
234 that should be included in ComEd's costs incurred under Rider PE and Rate BESH. The  
235 methodology used by ComEd in this proceeding to calculate the leads and the lags is  
236 similar to the methodology that was used for the 2010/2011, the 2011/2012 and the  
237 2012/2013 Reconciliations and is reasonable and consistent with other lead/lag studies  
238 that I personally have performed and studies done by others that I have reviewed. In  
239 addition, the internal audit department reviewed the cost recovery process performed by  
240 Revenue Accounting and determined that it is consistent with the requirements of Rider  
241 PE and Rate BESH. *See also* the Direct Testimony of Gerald Kozel, ComEd Ex. 1.0.

242 **Q. Does this complete your direct testimony?**

243 A. Yes.