

**STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION**

Wisconsin Energy Corporation, Integrys)
Energy Group, Inc., Peoples Energy, LLC, The)
Peoples Gas Light and Coke Company, North)
Shore Gas Company, ATC Management Inc.,)
and American Transmission Company LLC)

)
Application pursuant to Section 7-204 of)
the Public Utilities Act for authority to)
engage in a Reorganization, to enter into an)
agreement with affiliated interests pursuant)
to Section 7-101, and for such other)
approvals as may be required under the)
Public Utilities Act to effectuate the)
Reorganization.)

Docket No. 14-0496

**DIRECT TESTIMONY OF
DAVID J. EFFRON
ON BEHALF OF
THE PEOPLE OF THE STATE OF ILLINOIS**

AG Exhibit 1.0

November 20, 2014

ICC DOCKET NO. 14-0496
DIRECT TESTIMONY OF DAVID J. EFFRON

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EXHIBIT LIST

AG Exhibit 1.1	JA Response to Staff Data Request ENG 1.23
AG Exhibit 1.2	JA Response to Data Request AG 3.02
AG Exhibit 1.3	JA Response to Data Request AG 2.13
AG Exhibit 1.4	PGL Response to Data Request PGL AG 11.08, Docket Nos. 14-0224/0225 (cons.)
AG Exhibit 1.5	JA Response to Data Request AG 3.05, with Confidential Attachment 1 (REDACTED)
AG Exhibit 1.6	PGL Response to Data Request PGL AG 1.62, with Attachment 1; NS Response to Data Request NS AG 1.54, Docket Nos. 14- 0224/0225 (cons.)
AG Exhibit 1.7	JA Response to Data Request AG 3.06

1 **I. STATEMENT OF QUALIFICATIONS**

2 **Q. Please state your name and business address.**

3 A. My name is David J. Effron. My business address is 12 Pond Path, North Hampton,
4 New Hampshire, 03862.

5
6 **Q. What is your present occupation?**

7 A. I am a consultant specializing in utility regulation.

8
9 **Q. Please summarize your professional experience.**

10 A. My professional career includes over thirty years as a regulatory consultant, two years
11 as a supervisor of capital investment analysis and controls at Gulf & Western
12 Industries and two years at Touche Ross & Co. as a consultant and staff auditor. I am
13 a Certified Public Accountant and I have served as an instructor in the business
14 program at Western Connecticut State College.

15
16 **Q. What experience do you have in the area of utility rate setting proceedings and
17 other utility matters?**

18 A. I have analyzed numerous electric, gas, telephone, and water filings in different
19 jurisdictions. Pursuant to those analyses I have prepared testimony, assisted attorneys
20 in case preparation, and provided assistance during settlement negotiations with
21 various utility companies.

22 I have testified in over two hundred cases before regulatory commissions in
23 Alabama, Colorado, Connecticut, Florida, Georgia, Illinois, Indiana, Kansas,

24 Kentucky, Maryland, Massachusetts, Missouri, Nevada, New Jersey, New York,
25 North Dakota, Ohio, Pennsylvania, Rhode Island, South Carolina, Texas, Vermont,
26 Virginia, and Washington.

27

28 **Q. Please describe your other work experience.**

29 A. As a supervisor of capital investment analysis at Gulf & Western Industries, I was
30 responsible for reports and analyses concerning capital spending programs, including
31 project analysis, formulation of capital budgets, establishment of accounting
32 procedures, monitoring capital spending and administration of the leasing program.
33 At Touche Ross & Co., I was an associate consultant in management services for one
34 year and a staff auditor for one year.

35

36 **Q. Have you earned any distinctions as a Certified Public Accountant?**

37 A. Yes. I received the Gold Charles Waldo Haskins Memorial Award for the highest
38 scores in the May 1974 certified public accounting examination in New York State.

39

40 **Q. Please describe your educational background.**

41 A. I have a Bachelor's degree in Economics (with distinction) from Dartmouth College
42 and a Masters of Business Administration Degree from Columbia University.

43

44 **II. INTRODUCTION AND SUMMARY OF TESTIMONY**

45 **Q. On whose behalf are you testifying?**

46 A. I am testifying on behalf of the People of the State of Illinois as represented by the
47 Illinois Attorney General (“AG”).

48

49 **Q. What is the purpose of your testimony?**

50 A. Wisconsin Energy Corporation (“Wisconsin Energy”), Integrys Energy Group, Inc.
51 (“Integrys”), Peoples Energy, LLC (“PELLC”), The Peoples Gas Light and Coke
52 Company (“Peoples Gas” or “PGL”), North Shore Gas Company (“North Shore” or
53 “NS”), ATC Management Inc., and American Transmission Company LLC
54 (collectively, the “Joint Applicants” or “JA”) are seeking approval from the Illinois
55 Commerce Commission (“the Commission”) to engage in certain transactions that
56 will result in a reorganization of Peoples Gas and North Shore (together, “the Gas
57 Companies”). The proposed reorganization (or “Merger”) entails the acquisition of
58 100% of the outstanding common stock of Integrys by Wisconsin Energy to create a
59 new holding company – WEC Energy Group, Inc. (“WEC Energy Group”) – that
60 will wholly own PELLC, with the Gas Companies continuing to exist and operate
61 as wholly-owned indirect subsidiaries of WEC Energy Group.

62 As part of their application for Commission approval, the Joint Applicants
63 have made certain representations and commitments with regard to: the treatment of
64 the acquisition premium that will be booked as a result of the merger, the minimum
65 number of employees to be maintained in Illinois, and the Gas Companies’ rates
66 subsequent to the merger. The purpose of my testimony is to address and evaluate
67 these three commitments in particular as they relate to the Gas Companies’
68 ratepayers.

69

70 **Q. Please summarize your testimony.**

71 A. The Joint Applicants have stated that any goodwill (or acquisition premium) booked
72 as a result of the proposed transaction will be disregarded in the determination of
73 revenue requirements in all future ratemaking proceedings. The exclusion of the
74 effect of the goodwill is appropriate.

75 The Joint Applicants have committed to maintaining at least 1,953 full time
76 equivalent (“FTE”) employee positions in Illinois for two years after the closing of
77 the merger. This commitment has little or no value to customers.

78 The Joint Applicants have committed that any future requests to change the
79 Gas Companies’ base distribution rates would not become effective any earlier than
80 two years after the Transaction closes. The value of this commitment is contingent
81 on the outcome of the Gas Companies’ ongoing rate cases, Docket Nos. 14-
82 0224/0225 (cons.).

83 The Commission should not approve the Reorganization absent modifications
84 to the employee headcount and rate commitments that would ensure that these
85 commitments are meaningful and beneficial to customers.

86

87 **III. ACQUISITION PREMIUM**

88 **Q. Please summarize the proposed merger transaction.**

89 A. Wisconsin Energy and Integrys have entered into a Merger Agreement whereby
90 Wisconsin Energy will acquire 100% of the outstanding common stock of Integrys
91 in exchange for a combination of Wisconsin Energy common stock and cash with a

92 total value equal to approximately \$71 per share based on the share values as of
93 June 20, 2014. Subsequent to the completion of the merger, the Gas Companies
94 will be indirect subsidiaries of the merged entity, WEC Energy Group. The merger
95 is expected to close in the second half of 2015. JA Ex. 1.0 at 11-14.

96

97 **Q. Do the Joint Applicants expect the proposed transaction will result in the**
98 **recording of an acquisition premium?**

99 A. Yes. Because it is expected that Integrys shares will be acquired at a premium to the
100 fair value of the net assets being purchased, an acquisition premium (or “goodwill”),
101 representing the excess of the purchase price over the net book value of the assets
102 being acquired, will be recorded. The exact amount of the acquisition premium will
103 not be known until the merger actually closes, but based on the relative share prices
104 and the Integrys net book value as of June 2014, the contemplated transaction will
105 result in an acquisition premium of approximately \$2.2 billion.

106 Generally, “push down” accounting would require that a portion of the
107 goodwill recorded as a result of the transaction be reflected on the Gas Companies’
108 books. However, the Joint Applicants have stated that they expect that conditions
109 allowing exceptions to push down accounting will be met and that the Gas
110 Companies will be able to elect not to report any pushed down acquisition premium
111 on their own financial statements. JA Ex. 2.0 (Rev.), at 4-5. Thus, it is expected that
112 the acquisition premium will not appear on the Companies’ financial statements.

113

114 **Q. How are the Joint Applicants proposing to treat this goodwill for ratemaking**
115 **purposes?**

116 A. The Joint Applicants have committed to exclude the goodwill from the determination
117 of the Gas Companies' rates, irrespective of whether push down accounting is
118 required or not. The balance of goodwill on the Gas Companies' balance sheet, if
119 any, will not be included in rate base. Amortization of goodwill, if any, will not be
120 included in operating expenses. JA Ex. 1.0, at 22.

121

122 **Q. Do you agree with the treatment proposed by the Joint Applicants?**

123 A. Yes. As a general matter, an acquisition premium is the result of a transfer of wealth
124 from one group of shareholders to another group of shareholders. The excess over
125 net book value being paid is based on capitalization of the expected future earnings in
126 excess of the cost of capital. In theory, if the rate of return earned by each of the Gas
127 Companies is equal to its actual cost of capital, then none of the goodwill is properly
128 allocable to those regulated utility operations. In any event, the price being paid for
129 the Integrys shares in excess of the net book value of those shares is a matter between
130 the shareholders of the two companies involved in the merger, and should not be the
131 responsibility of ratepayers. The goodwill in this case is the result of the excess of
132 the Integrys purchase price over Integrys' net book value, something that was
133 determined by the shareholders of Wisconsin Energy and Integrys, without any input
134 from ratepayers, and is not related to the cost of providing service to the Gas
135 Companies' customers.

136 In addition to excluding the goodwill from rate base and any amortization of
137 goodwill from operating expenses, common equity supporting the goodwill should
138 not be included in the Gas Companies' capital structure for the purpose of calculating
139 the authorized rate of return on rate base. In response to AG Data Request 2.02, the
140 Joint Applicants have also represented that they will not include of any portion of the
141 acquisition premium in common equity for revenue requirement purposes. This
142 commitment is also appropriate.

143

144 **Q. Of what value is the commitment to exclude the acquisition premium from the**
145 **cost of service to ratepayers?**

146 A. It is of limited value, at best. As a general rule, goodwill is excluded from the
147 determination of utility revenue requirements, as purchase goodwill does not
148 represent an investment in assets used to provide utility service. Therefore, it is
149 unlikely that the goodwill would be reflected in the cost of service, even absent the
150 Joint Applicants' commitment. However, the Joint Applicants' commitment
151 eliminates the treatment of the acquisition premium for ratemaking purposes as a
152 potential future issue and therefore may be viewed as having some limited value in
153 that regard.

154

155 **IV. EMPLOYEE COMPLEMENT**

156 **Q. Please describe the commitment regarding the number of employees subsequent**
157 **to the closing of the merger.**

158 A. The Joint Applicants have committed that for two years after the closing of the
159 merger, at least 1,953 full time equivalent (“FTE”) employee positions will be
160 maintained in Illinois (JA Ex. 1.0, at 18:381-384). The response to Staff Data
161 Request ENG 1.23 (attached as AG Ex. 1.1) states that the commitment of 1,953
162 FTEs is based on 166 FTEs at North Shore, 1,294 FTEs at Peoples Gas, and 493
163 Illinois based Integrys Business Support (“IBS”) FTEs. The Joint Applicants clarify
164 that while the commitment is based on those headcounts, it is in the aggregate, not by
165 company. There is no description of how this commitment breaks down between
166 administrative support and front line operational employees.

167

168 **Q. How do those headcounts compare to headcounts forecasted by the Gas**
169 **Companies for 2015 in their pending rate cases, Docket Nos. 14-0224/0225**
170 **(cons.)?**

171 A. North Shore and Peoples Gas are forecasting 178 and 1,356 FTEs, respectively, for
172 the 2015 Test Year. Those forecasts exceed the Joint Applicants’ minimum
173 commitments in the present case by 12 FTEs, or approximately 7%, for North Shore
174 and by 62 FTEs, or approximately 5%, for Peoples Gas. In response to AG Data
175 Request 3.02 (attached as AG Ex. 1.2), the Joint Applicants noted that “FTE levels
176 for Peoples Gas and North Shore stated in the Joint Applicants’ response to Staff
177 data request [ENG] 1.23 do not represent the post-merger ‘headcounts’ forecasted
178 for Peoples Gas and North Shore” and that the Joint Applicants adopt the levels of
179 FTEs forecasted by Peoples Gas and North Shore in their pending rate cases as the
180 forecasts of FTEs that will actually be in place in 2015. The 1,953 FTEs represent

181 “a ‘floor-level’ of FTEs below which the post-merger company, WEC Energy
182 Group, will not allow its employment levels in Illinois to fall for a period of two
183 years after the closing of the Transaction” (Joint Applicants’ response to Staff Data
184 Request ENG 3.04).

185

186 **Q. In your opinion, do the differences between the forecasted headcounts in Docket**
187 **Nos. 14-0224/0225 (cons.) and the minimum FTEs in Illinois that the Joint**
188 **Applicants have committed to maintain raise certain concerns?**

189 A. Yes. If, as claimed in the rate cases, the Gas Companies really expect to have 178
190 FTEs for North Shore and 1,356 FTEs for Peoples Gas in 2015, then the Joint
191 Applicants’ employee complement commitment in this case has little, if any
192 substantive value, as there is little or no chance that the “floor-levels” will ever be a
193 factor in the Gas Companies’ actual employee headcounts. On the other hand, if
194 there is no adjustment to the Gas Companies’ forecasted employee levels in the rate
195 cases, and if the actual employee complement commitment decreases to the stated
196 “floor-levels”, then the Gas Companies’ rates subsequent to the Merger will be based
197 on a revenue requirement that includes the expense of non-existent employees.

198 Further, the very first commitment offered by the Joint Applicants is “to
199 provide high quality, safe and reliable service to [their] customers with competitive
200 pricing” (JA Ex. 1.0, at 15:322-323). Based on this commitment, the Joint
201 Applicants could not then turn around and commit to maintain headcounts below
202 the employee complements necessary “to provide high quality, safe and reliable
203 service to ... customers with competitive pricing.” Thus, it follows that the “floor-

204 level” of employees must be sufficient to provide high quality, safe and reliable
205 service. It necessarily follows that North Shore and Peoples Gas included expenses
206 for employees in excess of those needed to provide high quality, safe and reliable
207 service in their revenue requirements in the rate cases.

208 It should also be recognized that the forecasted employee levels in the rate
209 cases represent increases over the latest known actual level of employees. As of
210 July 2014, North Shore had 164 employees and Peoples Gas had 1,314 employees
211 (Docket Nos. 14-0224/0225 (cons.), AG Ex. 7.0, at 9-10). If the Gas Companies
212 actually maintain their employee complements at the levels necessary (according to
213 the Joint Applicants’ commitment in this docket) to provide high quality, safe and
214 reliable service (which would require a slight *addition* to the actual North Shore
215 employee complement as of July 2014 and a slight reduction to the Peoples Gas
216 employee complement as of that month), this will result in a windfall to
217 shareholders, as the Gas Companies will be collecting revenues for the expense of
218 non-existent employees. With regard to Peoples Gas, the actual employee
219 complement of 1,314 as of July 2014 is above the number necessary to provide high
220 quality, safe and reliable service based on the Joint Applicants’ commitment in this
221 docket but is below the level reflected in its revenue requirement in the rate case.

222

223 **Q. Of what value, then, is the commitment to maintain a “floor-level” of employees**
224 **from the perspective of ratepayers?**

225 A. If the Gas Companies actually employ the headcounts forecasted in the rate cases,
226 then this commitment is of no value, as the floor-levels in the commitment will not be

227 a factor in the actual number of employees. Conversely, if the Gas Companies
228 actually employ the headcounts shown in the response to Staff Data Request ENG
229 1.23 (a commitment of 1,953 FTEs based on an assumed 166 FTEs at North Shore,
230 1,294 FTEs at Peoples Gas, and 493 Illinois-based IBS FTEs), there will be a
231 windfall to shareholders, as the Gas Companies will be recovering the cost of non-
232 existent employees in their rates (absent any adjustment to the Gas Companies'
233 forecasts of 2015 test-year employees in the rate case). Therefore, from the
234 perspective of ratepayers, this commitment has no value.

235

236 **V. RATE COMMITMENTS**

237 **Q. Have the Joint Applicants made any commitments regarding the Gas**
238 **Companies' rates subsequent to the merger?**

239 A. Yes. The Joint Applicants have committed that, after the completion of the presently
240 pending rate cases (Docket Nos. 14-0224/14-0225 (cons.)), any future requests to
241 change the Gas Companies' base rates would not become effective any earlier than
242 two years after the Transaction closes (JA Ex. 1.0, at 21). This commitment is
243 contingent on the continuation of the riders presently in effect and the maintenance
244 of the Gas Companies' financial integrity.

245

246 **Q. Does this commitment have any value to customers?**

247 A. If the merger were to close in July 2015, then the Joint Applicants' commitment
248 would mean that any request to change the Gas Companies' base rates would not
249 become effective before July 2017. Based on the pattern of recent rate case filings, in

250 the absence of the commitment, the Gas Companies could be expected to file in 2015
251 an application to change rates that would be effective about September 2016.
252 Therefore, this commitment could give ratepayers about ten months of protection
253 from increased rates. By contrast, in Docket No. 11-0046, Northern Illinois Gas d/b/a
254 Nicor Gas/Nicor, Inc./AGL Resources, Inc., the applicants committed to a three-year
255 rate freeze.

256 Ultimately, however, the value of the Joint Applicants' rate commitment
257 depends largely on the outcome of the pending Docket Nos. 14-0224/14-0225 (cons.).
258 If the rates established in those cases reflect a reasonable revenue requirement based
259 on the 2015 Test Year, then the rate commitment has some value to ratepayers, if
260 only for a limited time. But if the rates established in those cases reflect expenses in
261 excess of those that the Gas Companies can reasonably expect to incur during the
262 term of the proposed rate freeze, then without a rate freeze, the probability of the Gas
263 Companies' applying for new rates with an effective date before July 2017 is low,
264 and thus this commitment fails to provide discernible benefit to customers. In this
265 regard, the treatment of the costs of the Integrys Customer Experience ("ICE")
266 project in Docket Nos. 14-0224/14-0225 (cons.) is of particular relevance.

267

268 **Q. What is the ICE project?**

269 A. The Gas Companies provided the following description of the ICE project in Docket
270 Nos. 14-0224/14-0225 (cons.):

271 The ICE project will unify Cfirst, which is the customer information system that
272 Peoples Gas [and North Shore] currently uses, and the various customer
273 information systems currently in use across Integrys. It will provide significant
274 benefits to Peoples Gas [and North Shore] and the other Integrys regulated

275 utilities such as improved efficiency and productivity and standardization of
276 internal delivery which will improve customer satisfaction. In addition to
277 unifying systems, the ICE project will improve and enhance billing, collections,
278 call center, and self-service related offerings by ensuring that these functions are
279 staffed appropriately to continue to leverage the opportunities of a large
280 corporation, while maintaining the high level of service of a local utility.

281
282 Docket Nos. 14-0224/14-0225 (cons.), PGL Ex. 13.0, at 10:207-215 (bracketed
283 text added).
284

285 **Q. Did the Gas Companies include expenses associated with the ICE project in**
286 **their revenue requirements in Docket Nos. 14-0224/14-0225 (cons.)?**

287 A. Yes. IBS owns the ICE assets, incurs the ICE expenses, and bills the ICE costs to the
288 Integrys affiliates, including North Shore and Peoples Gas. There are two categories
289 of non-labor expenses related to the ICE project that will be billed to the Gas
290 Companies: return on assets (“ROA”)/depreciation and non-labor O&M expenses,
291 representing costs associated with project organizational readiness. The following
292 table summarizes the non-labor ICE costs reflected in the 2015 test-year revenue
293 requirement in Docket Nos. 14-0224/14-0225 (cons.):

	(\$000)		
	North	Peoples	
	<u>Shore</u>	<u>Gas</u>	<u>Total</u>
ROA/Depreciation	\$ 1,378	\$ 7,263	\$ 8,641
Non-labor O&M	<u>1,504</u>	<u>9,058</u>	<u>10,562</u>
Total	<u>\$ 2,882</u>	<u>\$ 16,321</u>	<u>\$ 19,203</u>

294

295 **Q. Is it expected that the ICE project will also produce significant cost savings?**

296 A. Yes. As explained in the description of the ICE project cited above, the ICE system
297 will result in efficiencies that will produce reductions to costs presently being
298 incurred. In fact it is expected that ICE will produce a “net benefit (a credit to

299 expense, i.e. pre-tax reduction in O&M),” which is “derived from forecasted system
300 savings greater than forecasted system costs” Joint Applicants’ response to Data
301 Request AG 2.13, attached as AG Ex. 1.3.

302

303 **Q. Did the Gas Companies also reflect the forecasted cost reductions related to the**
304 **ICE project in determination of the test-year revenue requirements in Docket**
305 **Nos. 14-0224/14-0225 (cons.)?**

306 A. No.

307

308 **Q. Why not?**

309 A. It was the position of the Gas Companies that ICE savings were to be achieved
310 starting in 2016, with no reductions in the 2015 Test Year. Response to AG Data
311 Request PGL 11.08, Docket Nos. 14-0224/14-0225 (cons.), attached as AG Ex. 1.4.
312 In other words, based on the scenario presented by the Gas Companies in the rate
313 cases, the in-service of the ICE project would be precisely timed so that a full year of
314 costs (in excess of \$19 million) would be billed to the Gas Companies in the twelve-
315 month period that just happened to coincide with the Test Year, while, conveniently,
316 no savings whatsoever (savings that would fully offset those costs) would be
317 experienced until one day after the end of the Test Year. In my opinion, such a
318 timeline for the costs and savings of the ICE project is improbable in the extreme.

319

320 **Q. Is there any actual documentary evidence that the timing of the ICE costs and**
321 **savings differs from what the Gas Companies presented in the rate cases?**

322 A. Yes. In AG Data Request 2.13, the Joint Applicants were asked to explain what the
323 statement on JA Ex. 4.1 *CONFIDENTIAL*, Page 4, that “[REDACTED]
324 [REDACTED]” with regard to the ICE project means.
325 The Joint Applicants responded that: “The ICE 2016 project estimated net benefits
326 beginning in 2015. The initial O&M estimate in the forecast years was reduced by
327 the estimated amount of net benefit of the project. The net benefit (a credit to
328 expense, i.e. pre-tax reduction in O&M) was derived from forecasted system
329 savings greater than forecasted system costs.”

330 AG Data Request 3.05 followed up on this response by requesting any studies
331 and/or analyses supporting the statement that “credits indicate pre-tax reduction in
332 O&M” with regard to the ICE project. The response to this request, attached as AG
333 Ex. 1.5, includes an attached spreadsheet, JA AG 3.05 Attach 01CONFIDENTIAL,
334 that was prepared in conjunction with the long-term financial forecast prepared in
335 September 2012. This spreadsheet details the forecasted costs and benefits of the
336 ICE project. It contains numerous inconsistencies with the version of the ICE costs
337 and benefits presented by the Gas Companies in Docket Nos. 14-0224/14-0225
338 (cons.).

339

340 **Q. What are the most salient inconsistencies between JA AG 3.05 Attach**
341 **01CONFIDENTIAL and the version of the ICE costs and benefits presented**
342 **by the Gas Companies in Docket Nos. 14-0224/14-0225 (cons.)?**

343 A. The most important inconsistencies between JA AG 3.05 Attach
344 01CONFIDENTIAL and the ICE expenses included in the 2015 Test Year in Docket
345 Nos. 14-0224/14-0225 (cons.) are:

346 ▪ In JA AG 3.05 Attach 01CONFIDENTIAL, charges to the Gas Companies
347 for return on investment and depreciation ██████████,
348 whereas in Docket Nos. 14-0224/14-0225 (cons.) Peoples Gas and North
349 Shore assumed a full year of return and depreciation in 2015.

350 ▪ In JA AG 3.05 Attach 01CONFIDENTIAL, the “hard benefits” (the actual
351 reduction to O&M expenses presently being incurred, exclusive of any
352 avoided costs) are shown as ██████████
353 ██████████, whereas in the rate cases, the Gas Companies claimed
354 that the 2015 Test Year would include a full year of ICE expenses, but none
355 of the reductions to O&M expenses.

356 ▪ In JA AG 3.05 Attach 01CONFIDENTIAL, the 2015 ICE O&M expense
357 (the costs associated with project organizational readiness) allocated to
358 Peoples Gas is \$██████ and to North Shore is \$██████. In Docket Nos.
359 14-0224/14-0225 (cons.), the 2015 non-labor ICE O&M expense allocated
360 to Peoples Gas is \$9,058,000 (response to Data Request PGL AG 1.62 in the
361 consolidated rate cases, attached as AG Ex. 1.6) and to North Shore is
362 \$1,504,000 (response to Data Request NS AG 1.54 in the same consolidated
363 rate cases, also included in AG Ex. 1.6).

364

365 **Q. How have the Joint Applicants explained these inconsistencies?**

366 A. In response to AG Data Requests 5.08, 5.09, 5.11, and 5.13, the Joint Applicants
367 stated that the basic justification for these inconsistencies was “that the response to
368 AG 3.05 was support for an item in Joint Applicants’ Ex. 4.1 and that data
369 underlying Ex. 4.1 were from the long-term financial forecast. The rate case data in
370 the Gas Companies’ Docket Nos. 14-0224/14-0225 (cons.) are to support a
371 forecasted 2015 Test Year. The documents will necessarily be inconsistent because
372 they were prepared at different points in time.”

373

374 **Q. Does this satisfactorily explain the inconsistencies?**

375 A. No. AG Data Request 3.06, attached as AG Ex. 1.7, asked the Joint Applicants:
376 “Referring to the response to AG Data Request 2.13, to the extent that the
377 assumptions (such as the ICE in-service date) on which the statement in JA Ex. 4.1
378 *CONFIDENTIAL* that ‘’
379 ’ have been revised, please describe such revisions, identify when the
380 revisions took place, and quantify the effect of the revisions on the forecasted year-
381 by-year costs and benefits of the ICE project.”

382 *The Joint Applicants described one, and only one, change:* “Subsequent to
383 the compilation of data underlying JA AG 3.05 Attach 01 *CONFIDENTIAL*, the
384 estimated ICE implementation date for the Gas Companies has moved from the
385 second to the third quarter of 2015.”

386 If the estimated ICE implementation date for the Gas Companies was moved
387 *back* from the second to the third quarter of 2015, it seems illogical that the billing
388 for the ROA/depreciation on the ICE project would be moved *forward* from the

389 beginning of 2016 to the beginning of 2015, as was assumed by the Gas Companies
390 in the rate cases. And there is no way that moving the ICE implementation from the
391 second to the third quarter of 2015 can even begin to explain the \$ [REDACTED]
392 discrepancy between the 2015 ICE O&M expense allocated to the Gas Companies
393 in JA AG 3.05 Attach 01CONFIDENTIAL and the 2015 ICE O&M expense
394 allocated to the Gas Companies in the rate cases.

395

396 **Q. If the billings for the ICE ROA/depreciation and the “hard benefits” of the ICE**
397 **project [REDACTED], as**
398 **shown in JA AG 3.05 Attach 01CONFIDENTIAL, what would the effect be on**
399 **the Gas Companies’ revenue requirements?**

400 A. At that time, the ICE expenses for the Gas Companies together would be
401 [REDACTED]
402 [REDACTED]
403 [REDACTED]
404 [REDACTED].

405

406 **Q. How does this relate to the commitment not to request any changes to the Gas**
407 **Companies’ base rates that would become effective earlier than two years after**
408 **the Transaction closes?**

409 A. As noted above, the Gas Companies included \$19.2 million of ICE costs in their
410 revenue requirements in Docket Nos. 14-0224/14-0225 (cons.). If there is no
411 adjustment to the ICE costs forecasted by the Gas Companies in those cases and the

412 [REDACTED], then the Gas
413 Companies will be recovering [REDACTED] when the ICE
414 project goes into service. Those [REDACTED] expenses would consist of \$10.6
415 million of O&M expenses associated with project readiness (which in JA AG 3.05
416 Attach 01CONFIDENTIAL are [REDACTED]) and
417 \$8.6 million in ROA/depreciation that would [REDACTED]
418 [REDACTED]. In effect, during the term of the proposed rate freeze, the customers
419 would be charged for all of the annual costs of the ICE project, while [REDACTED]
420 [REDACTED].

421

422 **VI. RECOMMENDATIONS**

423 **Q. Do you have any recommendations to make the Joint Applicants' commitments**
424 **with regard to employee headcounts and rates actually meaningful and**
425 **beneficial to customers?**

426 A. Yes. In its Initial Brief in Docket Nos. 14-0224/14-0225 (cons.), the Commission
427 Staff stated that "the Commission has the authority to investigate the Companies'
428 rates and/or enter a temporary order fixing a temporary schedule of rates under
429 Article 9 and to condition its approval of the Reorganization on the appropriate
430 sharing of savings or to require compliance with other conditions to reflect the
431 Reorganization's impact on rates." Docket Nos. 14-0224/14-0225 (cons.), Initial
432 Brief of the Staff of the Illinois Commerce Commission, at 6.

433 North Shore is forecasting 178 FTEs for 2015, and Peoples Gas is forecasting
434 1,356 FTEs for 2015 in Docket Nos. 14-0224/0225 (cons.). The Joint Applicants'

435 employee headcount commitment in this proceeding reflects 166 FTEs at North
436 Shore and 1,294 FTEs at Peoples Gas. If the Gas Companies' forecasted headcounts
437 are accepted by the Commission in Docket Nos. 14-0224/0225 (cons.), then the
438 Commission should condition its approval of the Reorganization in the present case
439 on any savings due to the difference between the headcounts for the Test Year
440 reflected in the revenue requirements presented by the Gas Companies in Docket
441 Nos. 14-0224/14-0225 (cons.) and the Joint Applicants' employee headcount
442 commitment in the present case being properly credited to customers by means of a
443 rider that would commence at the closing of the Transaction and would continue until
444 the rates in the Gas Companies' next base rate case go into effect.

445 Additionally, North Shore included \$2.9 million and Peoples Gas included
446 \$16.3 million of ICE expenses in their revenue requirements in Docket Nos. 14-
447 0224/14-0225 (cons.). Evidence in the present case shows the benefits of the ICE
448 project, in the form of cost reductions [REDACTED]
449 [REDACTED] the Gas Companies.
450 If the Commission includes the Gas Companies' forecast of ICE costs in the revenue
451 requirement in Docket Nos. 14-0224/14-0225 (cons.), then the Commission should
452 condition its approval of the Reorganization in the present case on the [REDACTED]
453 costs resulting from the in-service of the ICE project (the [REDACTED]
454 organizational readiness expenses and the "hard benefits" in the form of other cost
455 reductions) being properly credited to customers by means of a rider that would
456 commence at the closing of the Transaction and would continue until the rates in the
457 Gas Companies' next base rate case go into effect.

458

459 **Q. Does this conclude your direct testimony?**

460 **A. Yes.**