

1 **Q. Please state your name and business address.**

2 A. My name is Charles B. Rea. My business address is MidAmerican Energy
3 Company (MidAmerican), 106 East Second Street, Davenport, Iowa 52801.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by MidAmerican as Manager, Regulatory Strategic Analysis.

6 **Q. Please describe your education and business experience.**

7 A. I received a B.A. in Computer Science from the University of Illinois at
8 Springfield in 1986 and a M.A. in Statistics and Operations Research from
9 Southern Illinois University at Edwardsville in 1990. I have been employed by
10 MidAmerican and its predecessor companies since 1990 and have worked in
11 electric system planning, forecasting, load research, marketing, rates, and
12 energy efficiency.

13 **Q. Have you testified before Illinois Commerce Commission (Commission) or
14 other regulatory bodies previously?**

15 A. Yes, I testified before the Commission in Docket No. 09-0312 concerning
16 weather normalization of gas sales and revenues as well as MidAmerican's
17 energy efficiency proceedings in Docket Nos. 12-0132 and 13-0423. In
18 addition, I have also provided testimony before the Iowa Utilities Board.

19 **Q. What is the purpose of your direct testimony?**

20 A. The purpose of my testimony is to sponsor MidAmerican's cost of service
21 analysis and the calculation of MidAmerican's proposed unbundled rates in this
22 docket. In addition, I am sponsoring MidAmerican's weather normalization pro
23 forma adjustment.

24 **Q. Are you sponsoring any exhibits in the filing?**

25 A. Yes. I am sponsoring Exhibit CBR 1.1, which includes the following schedules:

- 26 • Schedule A: Cost of Service Functional Allocators
- 27 • Schedule B: Hourly Costing Model
- 28 • Schedule C: Cost of Service Results
- 29 • Schedule D: Derivation of Unbundled Rates
- 30 • Schedule E: Unbundled Rates by Rate Class
- 31 • Schedule F: Weather Normalization Pro Forma Results
- 32 • Schedule G: Weather Normalization Methodologies

33 **Q. How is your direct testimony organized?**

34 A. My direct testimony is organized in three sections:

- 35 1. Cost of Service Model
- 36 2. Unbundled Rate Design
- 37 3. Weather Normalization

Cost of Service Model

38 **Q. What is a cost of service analysis?**

39 A. A cost of service analysis is a study that determines the cost of providing
40 electric service provided by the utility to the utility's various customer groups
41 for the purpose of setting prices that are based on the utility's cost to provide
42 service. A cost-based price signal for electric service is important because it
43 provides consumers with important information and is the basis for their
44 purchase and investment decisions regarding energy consumption. Basing
45 prices on cost of service helps realize two important goals in utility ratemaking:

- 46 1. Consumers would use electricity at an economically efficient
47 level.
- 48 2. No consumer's electric service would be subsidized by any other
49 consumer.

50 The provision of electric service requires many common and joint costs
51 be incurred to supply service to multiple customers. The collection of
52 information that would allow individual consumer cost determination is
53 prohibitively expensive and not cost-effective except for the largest customers.
54 This has required the development of allocation methodologies to assign these
55 common costs to customer groups. Historically, similar types of customers have
56 been combined into customer groups for the process of cost determination and
57 ratemaking. The resulting cost determination process based on the allocation of
58 costs to defined customer groups is called a cost of service study.

59 **Q. Please describe MidAmerican's approach to cost of service.**

60 A. MidAmerican's cost of service analysis is a two-stage analysis. The first
61 component of the cost of service analysis assigns MidAmerican's revenue
62 requirement to business function on an account-by-account basis. Some
63 accounts are assigned entirely to a single function, while other accounts are
64 assigned to multiple functions based on an allocation methodology. The result
65 of this first phase of cost of service is a revenue requirement for each function,
66 the sum of which totals to MidAmerican's total revenue requirement.

67 The second component of the cost of service analysis assigns the
68 revenue requirement for each function to customer class using a single and

69 separate allocation methodology. The result of the second phase of cost of
70 service is a revenue requirement for each customer class, the sum of which also
71 totals to MidAmerican's total revenue requirement.

72 **Q. What are the various business functions that MidAmerican assigns its**
73 **revenue requirements to in the first stage of the cost of service analysis?**

74 A. MidAmerican assigns revenue requirements in the first stage of the cost of
75 service analysis to the following business functions:

- 76 • Generation
- 77 • Transmission
- 78 • Substations
- 79 • Three-phase wires
- 80 • Single-phase wires
- 81 • Transformers
- 82 • Services
- 83 • Meters
- 84 • Customer accounts
- 85 • Lighting

86 **Q. Please describe how individual accounts that make up MidAmerican's**
87 **revenue requirement are assigned to function.**

88 A. The majority of the accounts that make up MidAmerican's revenue requirement
89 are directly assigned to a single function. Examples of this include generation
90 plant and operations and maintenance (O&M) expenses that are all assigned to
91 the generation function, transmission plant and O&M expenses, which are all

92 assigned to the transmission function, and distribution plant and O&M
93 expenses, which are all assigned to the distribution function, although within
94 the distribution function, further assignments are made between substations,
95 wires, and other distribution functions.

96 Accounts not directly assignable to a single function are allocated
97 between functions based on appropriate allocation factors. Examples of this
98 include general and intangible plant, miscellaneous rate base deductions,
99 administrative and general (A&G) expenses, and payroll taxes. These accounts
100 are allocated to functions based on the net plant or payroll dollars associated
101 with each function, depending on the account.

102 **Q. Do you have a schedule that shows how each account is allocated to**
103 **function?**

104 A. Yes. Schedule A identifies each account in the functional cost of service
105 analysis, whether that account is direct assigned or allocated, and if allocated,
106 the specific method used to allocate that account. In addition, the schedule
107 shows the percentage of each account that is assigned or allocated to each
108 business function.

109 **Q. What are the results of MidAmerican's functional cost of service analysis?**

110 A. The breakdown of revenue requirements across functions in all of
111 MidAmerican's cost of service analyses filed in this case is shown in the table
112 below:

- 113 • Generation: \$91,115,561 (60.9%)
- 114 • Transmission: \$10,446,031 (7.0%)

- 115 • Substations: \$5,588,926 (3.7%)
- 116 • Three Phase Wires: \$15,418,281 (10.3%)
- 117 • Single Phase Wires: \$13,672,815 (9.1%)
- 118 • Transformers: \$4,537,005 (3.0%)
- 119 • Services: \$1,823,924 (1.2%)
- 120 • Meters: \$2,142,867 (1.4%)
- 121 • Customer Accounts: \$3,573,691 (2.4%)
- 122 • Lighting: \$1,352,612 (0.9%)

123 **Q. What are the customer classes that MidAmerican assigns its functional**
124 **revenue requirements to in the second stage of the cost of service analysis?**

125 A. MidAmerican assigns revenue requirements from the first stage of the cost of
126 service analysis to the following customer classes:

- 127 • Residential
- 128 • Small General Service – Energy
- 129 • Small General Service – Demand
- 130 • Large General Service (LGS)
- 131 • Very Large General Service (VLGS)
- 132 • Lighting

133 **Q. What methods for allocating generation costs to customer class is**
134 **MidAmerican using in its cost of service analyses?**

135 A. MidAmerican’s methodology for allocating generation costs to customer class
136 is referred to as the Hourly Costing Model (HCM).

137 **Q. Please describe the HCM.**

138 A. The HCM is a method for pricing generation service to retail customers. The
139 HCM prices generation service on a non-discriminatory basis based on
140 customer load shapes and usage patterns, and the cost of acquiring and
141 producing generation at different times of the day and different times of the
142 year.

143 **Q. How does the HCM methodology work?**

144 A. The goal of the HCM methodology is to assign a price for generation to each
145 hour of the year. The generation revenue requirement assigned to each customer
146 class under this methodology results from applying each class' hourly load
147 profile to the hourly price profile generated by the HCM (loads multiplied by
148 prices). The ratio of total generation cost resulting from this cross-
149 multiplication of loads and prices for a single class to the total generation cost
150 for all classes is then used to allocate MidAmerican's generation-related
151 revenue requirements to customer class. A graphical representation of the HCM
152 methodology is provided in Schedule B.

153 **Q. How does the HCM methodology assign a price for generation to each**
154 **hour of the year?**

155 A. The HCM calculates a generation price for each hour of the year by assigning a
156 cost to each MWh in the retail system load curve. For any given hour, the HCM
157 methodology calculates the average of the costs for all MWh in that hour to
158 determine the average generation price for that hour.

159 **Q. How does the HCM determine a cost for each MWh in the retail system**
160 **load curve?**

161 A. Each MWh in the retail system load curve is assigned a cost that contains two
162 components; an energy component and a capacity component. Schedule B
163 shows graphically how the cost assignment process works.

164 The energy component of each MWh is determined by the Midcontinent
165 Independent System Operator, Inc. Locational Marginal Price (MISO LMP) for
166 the MidAmerican retail load zone node associated with the hour of the year the
167 MWh is produced. For example, on July 23, 2012 at hour ending 10 a.m., the
168 MISO LMP price for MidAmerican's pricing node is \$36.10/MWh. All MWh
169 in the retail system load curve associated with the hour of July 23, hour ending
170 10 a.m. will have an energy component of \$36.10/MWh, or 3.610 cents/kWh.

171 The capacity component of each MWh is determined by the load level
172 the MWh is serving, the number of hours during the year that retail load is at or
173 above that level, and the capacity cost on a \$/kW basis used to serve that load
174 level. For example, at a retail load level of 325 MW, the capacity component
175 for all MWh serving that level of retail load is \$162.47/MWh, or 16.247
176 cents/kWh. This is based on the following:

- 177 • Capacity Cost at the 325 MW load level is \$95.21/kW
- 178 • Retail system load is at or above 325 MW for 586 hours of the year
- 179 • \$95.21/kW divided by 586 hours = 16.247 cents per kWh, or \$162.47/MWh

180 The effect of defining a capacity component in the manner outlined
181 above is to spread the fixed costs of production capacity for any given tranche
182 of capacity across all of the units produced by that tranche of capacity. For low
183 levels of system load, the capacity component will be relatively small because

184 many MWh are produced by capacity serving low levels of system load. For
185 example, the capacity component at a system load level of 175 MW is only
186 \$11.81/MWh or 1.181 cents/kWh because the system load is at or above 175
187 MW for 8,064 hours of the year. Because 8,064 MWh are produced by a MW
188 of capacity that is operating at a system load level of 175 MW, the fixed costs
189 of that MW of capacity can be spread over a large number of MWh, thus
190 lowering the fixed cost per unit. For high levels of system load, the capacity
191 component will be very large because very few MWh are produced by capacity
192 serving high levels of system load. For a system load level of 325 MW, the
193 capacity component will be \$162.47/MWh or 16.247 cents per kWh because
194 the system load is at or above 325 MW for only 586 hours of the year. Because
195 only 586 MWh are produced by a MW of capacity that is operating at a system
196 load level of 325 MW, the fixed costs of that MW of capacity are spread over a
197 much smaller number of MWh, thus increasing the fixed cost per unit.

198 MidAmerican uses \$95.21/kW as the capacity cost for the HCM in all
199 hours of the year.

200 **Q. Why is MidAmerican using MISO LMP prices to determine the energy**
201 **component of costs for the HCM methodology?**

202 A. MidAmerican is using MISO LMP prices to determine the energy component
203 of costs for the HCM model because they are directly related to the cost to
204 MidAmerican of purchasing energy in the MISO market to serve retail
205 customers. Because MidAmerican bids generation directly into the market and
206 purchases from the market at MISO market prices to serve retail load, it is

207 appropriate to use the MISO LMP data to determine energy prices for customer
208 groups under the HCM methodology. In addition, the MISO LMP prices
209 represent the costs that third party suppliers would pay in order to provide
210 generation service to MidAmerican's Illinois customers. Using MISO LMP
211 prices as an allocator in the HCM helps to ensure consistency between
212 unbundled generation prices offered by MidAmerican and generation prices
213 customers could expect to see from third party suppliers.

214 **Q. Why is MidAmerican using \$95.21/kW as a capacity cost for determining**
215 **the capacity component of costs for the HCM methodology?**

216 A. The capacity price that MidAmerican is using to determine the capacity
217 component of costs for the HCM methodology is MidAmerican's calculated
218 avoided capacity cost based on the current cost of peaking generation. This is
219 the same capacity cost used by MidAmerican as the avoided generation
220 capacity cost for 2011 in its 2014-2018 Illinois Energy Efficiency Plan filing in
221 Docket No. 13-0423. This avoided capacity cost represents the incremental cost
222 of a peaking unit calculated on a levelized-cost basis.

223 **Q. Why is the HCM an appropriate method for pricing generation service to**
224 **retail customers?**

225 A. The HCM is an appropriate method for pricing generation service to retail
226 customers for a number of reasons:

227 1. The HCM methodology rewards customer groups whose load
228 characteristics, load patterns, and time of use characteristics result in lower
229 costs to serve. Customers and customer groups whose energy consumption

230 is high at times of high system load and high costs pay higher total costs
231 and are allocated more generation costs than customer groups whose load
232 shapes are more favorable.

233 2. The HCM methodology also rewards customer groups with higher load
234 factors. Customer groups with high load factors are allocated a lower
235 generation cost (on a per unit basis) than customer groups with lower load
236 factors.

237 3. The HCM methodology results in pricing for generation services that is
238 non-discriminatory. The HCM results in a single average price for
239 generation service in each hour of the year that reflects both an energy
240 component and a capacity component. All customers that are taking
241 generation service in any given hour pay the same price per kWh under the
242 HCM model for that generation service regardless of size or end use.

243 4. The HCM model is both a de facto cost allocation model and a pricing
244 model. Unlike traditional cost allocation methodologies, results from the
245 HCM model can be used directly in the ratemaking process. Because
246 generation prices are available from the HCM model by hour, prices can be
247 summarized by season or time of use pricing period and translated directly
248 into seasonal and time of use retail rates. This is a feature that is not
249 supported in traditional cost allocation methodologies.

250 5. Results from the HCM model are more stable from year to year than
251 traditional generation cost methodologies because the HCM model
252 considers energy consumption patterns all through the year, as opposed to

253 traditional methods that rely on a single hour's demand reading that can
254 change significantly from test year to test year.

255 **Q. What methods for allocating transmission costs to customer class is**
256 **MidAmerican using in its cost of service analyses?**

257 A. MidAmerican is using a 12 Coincident Peak ("12 CP") methodology for
258 allocating transmission costs to customer class.

259 **Q. Please describe the 12 CP method.**

260 A. The 12 CP method allocates transmission costs to customer class based on each
261 class' load at the time of MidAmerican's monthly system peak demand. For
262 each class, the class load at the time of the monthly system peak (referred to as
263 the class coincident peak) is recorded and the total is calculated across all 12
264 months. The total calculated across all 12 months is referred to as the 12 CP
265 value. Each class is then allocated a piece of MidAmerican's transmission
266 revenue requirement based on the ratio of that class' 12 CP value to the sum of
267 the 12 CP values for all customer classes.

268 **Q. What are the advantages of the 12 CP method?**

269 A. The primary advantage of the 12 CP method is that the allocator is a good
270 reflection of how MidAmerican incurs transmission costs within the MISO
271 footprint. Generally speaking, MidAmerican is assessed costs for transmission
272 services in MISO based on what is referred to as a "load ratio share", which is
273 MidAmerican's native load at the time of MISO's monthly peak demand. The
274 12 CP method is a simple extension of that concept and allocates costs to

275 customers based on their loads at the time of MidAmerican's monthly peak
276 demand.

277 Because MidAmerican incurs costs for transmission service from MISO
278 in this fashion, it is appropriate to pass these costs on to customers in the same
279 fashion. In addition, using the 12 CP allocator helps to ensure consistency
280 between unbundled transmission prices offered by MidAmerican and
281 transmission costs customers could expect to see from third party suppliers who
282 will also incur transmission costs in MISO based on a load ratio share.

283 **Q. Please describe how MidAmerican allocates the revenue requirement**
284 **associated with distribution wires to customer class.**

285 A. Distribution wires costs are allocated to customer groups based on a non-
286 coincident peak demand allocator and a split-system approach to distinguishing
287 the distribution system between three-phase and single-phase service.

288 **Q. How are distribution wires costs allocated to customer class under the split**
289 **system methodology?**

290 A. Under the split system methodology, the wires component of distribution
291 revenue requirements is split into a separate single-phase and three-phase
292 components and each is allocated to customer classes separately. For the three-
293 phase component, costs are allocated to customer classes based on each
294 customer class' annual non-coincident peak demand, where the ratio of an
295 individual customer class' annual maximum load to the sum of all class' annual
296 maximum loads. Allocations are made in this way to all classes except for the
297 VLGS class, which generally takes service directly at the substation level.

298 Costs for the single-phase component are allocated to customer class in exactly
299 the same way as for the three-phase component except for the single-phase
300 component, both the VLGS and LGS classes are excluded.

301 **Q. How is the total revenue requirement associated with distribution wires**
302 **split between three-phase and single-phase components?**

303 A. The total revenue requirement associated with distribution wires is split
304 between three-phase and single-phase based on weighted average costs. The
305 total installed circuit footages were determined for three-phase and for single-
306 phase. The resulting footages for each were multiplied by the average cost per
307 foot, respectively. The portion of weighted average three-phase wire cost was
308 compared to the total to arrive at the allocation to three-phase wires.

309 **Q. Please describe how MidAmerican allocates the revenue requirement**
310 **associated with substations to customer class.**

311 A. Substation costs are allocated to customer groups based on a non-coincident
312 peak demand allocator, where the ratio of an individual customer class' annual
313 maximum load to the sum of all class' annual maximum loads is used to
314 allocate a portion of the substation revenue requirement to that class.

315 **Q. Please describe how MidAmerican allocates the revenue requirement**
316 **associated with transformers to customer class.**

317 A. Transformer costs are allocated to customer classes based on a weighted
318 number of customers calculation. Customer weights in each class are calculated
319 based on the ratio of the current average cost of transformation (per customer)

320 required to serve particular customer groups to the current average cost of
321 transformation for residential base customers.

322 **Q. Please describe how MidAmerican allocates the revenue requirement**
323 **associated with services to customer class.**

324 A. Service costs are allocated to customer classes based on a weighted number of
325 customers calculation. Customer weights in each class are calculated based on
326 the ratio of the current average cost of service drops (per customer) required to
327 serve particular customer groups to the current average cost of service drops for
328 residential base customers.

329 **Q. Please describe how MidAmerican allocates the revenue requirement**
330 **associated with meters to customer class.**

331 A. Metering costs are allocated to customer classes based on a weighted number of
332 customers calculation. Customer weights in each class are calculated based on
333 the ratio of the current average cost of metering (per customer) required to
334 serve particular customer groups to the current average cost of metering for
335 residential base customers.

336 **Q. Please describe how MidAmerican allocates the revenue requirement**
337 **associated with the customer accounts function to customer class.**

338 A. Customer account costs are allocated to customer classes based on a weighted
339 number of customers calculation. Customer weights in each class are calculated
340 based on the ratio of the current cost of providing customer service and key
341 account management functions (per customer) to particular customer groups to

342 the current cost of providing customer service functions to residential base
343 customers.

344 **Q. Please describe how MidAmerican allocates the revenue requirement**
345 **associated with lighting to customer class.**

346 A. The revenue requirement associated with lighting is 100% direct assigned to the
347 lighting customer class.

348 **Q. What are the results of MidAmerican's cost of service study?**

349 A. Schedule C shows the results of MidAmerican's cost of service analysis.
350 Schedule C shows the allocation of revenue requirements to function and the
351 allocation of the costs associated with each function to customer class.

Rate Design Considerations and Methods

352 **Q. Please describe the relationship between cost of service results and the**
353 **goals of rate design.**

354 A. An important goal of rate design is to develop prices for electric service to retail
355 customers that are intended to recover the Company's approved revenue
356 requirement and that reflect the cost of providing service to retail customers.
357 MidAmerican is submitting a full set of rates based upon the cost of service
358 analysis provided in this case. The rate design offered by MidAmerican is based
359 directly on cost of service, is designed to recover MidAmerican's proposed
360 revenue requirement, and reflects the costing and pricing principles that were
361 used to develop the cost of service study. Detailed financial information from
362 the cost of service analysis is used to develop the individual components of the
363 rate design.

364 **Q. What rates is MidAmerican proposing to implement in this case?**

365 A. MidAmerican is proposing to unbundle retail rates in this proceeding and is
366 proposing to implement unbundled rates for the following rate classes:

- 367 • Residential (RS)
- 368 • General Service Energy (GE)
- 369 • General Service Demand (GD)
- 370 • Large General Service (LST)
- 371 • Very Large General Service (VLT)
- 372 • Street Lighting (SL)
- 373 • Area Lighting (AL)

374 Unbundled rates for each rate class will contain the following components:

- 375 • Generation
- 376 • Transmission
- 377 • Distribution
- 378 • Metering
- 379 • Customer Charge

380 MidAmerican is proposing to implement a standard tariff rate for each of the
381 customer classes mentioned above, plus optional time-of-use rates for Rates
382 RS, GE and GD. The standard rates LST and VLT are time-of-use rates.

383 **Q. How are the various cost components of the class cost of service study used**
384 **in the design of MidAmerican's proposed unbundled rates?**

385 A. Schedule D shows the derivation of rates for each of MidAmerican's proposed
386 rates. It maps out for each rate how the different components of cost of service
387 are used to build the rate.

388 **Q. Do you have a schedule that shows MidAmerican's proposed rates?**

389 Schedule E provides a complete set of proposed rates for MidAmerican in this
390 filing.

Weather Normalization

391 **Q. What is the purpose of the weather normalization pro forma and why is it**
392 **an important issue in this case?**

393 A. MidAmerican estimates that about 32% of electricity sold to residential
394 customers and about 12% of electricity sold to commercial customers is used
395 for cooling and heating and is therefore weather dependent. As a result, the
396 level of annual revenue that is collected from volumetric charges associated
397 with this electricity usage is dependent on how hot or mild the summer season
398 is, and how cold or mild the winter season is. Hot summers and cold winters
399 will result in MidAmerican collecting a higher level of revenue than it normally
400 otherwise would, and mild summers and winters will result in MidAmerican
401 collecting a lower level of revenue. The purpose of the weather normalization
402 pro forma adjustment is to determine a level of retail sales and revenues under
403 existing rates that could be reasonably expected given normal weather
404 conditions, thus eliminating the effect on test year retail sales and revenues of
405 having unusually mild or extreme weather during the test year.

406 **Q. What classes is MidAmerican proposing to include in the weather**
407 **normalization pro forma adjustment?**

408 A. MidAmerican is proposing weather normalization pro forma adjustments for
409 the Residential, Small General Service – Energy, and Small General Service –
410 Demand customer classes.

411 **Q. What is the value of the proposed weather normalization pro forma**
412 **adjustment?**

413 A. The weather normalization pro forma adjustment reduces total test year revenue
414 by \$891,839. The weather normalization pro forma adjustment for both revenue
415 and kWh sales by class is provided in Schedule F and in the filing requirements
416 at Section 285.5025 Schedule E-4 (a) (2).

417 **Q. Please describe the methodology MidAmerican is using to determine the**
418 **sales component of the weather normalization pro forma.**

419 A. MidAmerican’s weather normalization methodology for normalizing annual
420 electric sales by customer class is provided in Schedule G and in the filing
421 requirements at Section 285.5025 Schedule E-4 (a) (2).

422 **Q. Please describe the methodology MidAmerican is using to determine the**
423 **revenue component of the weather normalization pro forma.**

424 A. MidAmerican’s methodology for determining the revenue component of the
425 weather normalization pro forma adjustment is also provided in in Schedule G.

426 **Q. Does this conclude your prepared direct testimony?**

427 A. Yes, it does.