

DIRECT TESTIMONY  
of  
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Finance Department  
Financial Analysis Division  
Illinois Commerce Commission

Mt. Carmel Public Utility Company

Proposed Electric Rate Design Revision  
and  
Proposed General Increase in Gas Rates

Docket No. 13-0079

April 18, 2013

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## WITNESS IDENTIFICATION

2 **Q1. Please state your name and business address.**

3 A1. My name is Sheena Kight-Garlich. My business address is 527 East Capitol  
4 Avenue, Springfield, IL 62701.

5 **Q2. By whom are you employed and in what capacity?**

6 A2. I am employed by the Illinois Commerce Commission ("Commission") as a  
7 Senior Financial Analyst in the Finance Department of the Financial Analysis  
8 Division.

9 **Q3. Please describe your qualifications and background.**

10 A3. In May of 1998, I received a Bachelor of Business degree in Finance and  
11 Marketing from Western Illinois University in Macomb, Illinois. I earned a Master  
12 of Business Administration degree, with a concentration in Finance, also at  
13 Western Illinois University in May 2001. I have been employed by the  
14 Commission since January of 2001. I was promoted to Senior Financial Analyst  
15 on October 1, 2004.

16 **Q4. Please state the purpose of your testimony in this proceeding.**

17 A4. The purpose of my testimony and accompanying schedules is to present my  
18 analysis of the cost of capital of, and recommend an overall rate of return for Mt.  
19 Carmel Public Utility Company ("Mt. Carmel" or the "Company").

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## **COST OF CAPITAL**

**Q5. Please summarize your cost of capital findings.**

A5. I recommend a 7.57% overall rate of return for the Company's electric delivery service operations and a 7.12% overall rate of return for the Company's natural gas distribution operations, as shown on Schedule 3.01.

**Q6. Why must one determine the overall rate of return for a public utility?**

A6. Under the traditional regulatory model, ratepayer and shareholder interests are balanced when the Commission authorizes a rate of return on rate base equal to the public utility's overall cost of capital, as long as that overall cost of capital is not unnecessarily expensive.<sup>1</sup> If the authorized rate of return on rate base exceeds the overall cost of capital, then ratepayers bear the burden of excessive prices. Conversely, if the authorized rate of return on rate base is lower than the overall cost of capital, the financial strength of the utility could deteriorate, making it difficult for the utility to raise capital at a reasonable cost. Ultimately, the utility's inability to raise sufficient capital would impair service quality. Therefore, ratepayer interests are served best when the authorized rate of return on rate base equals the utility's overall cost of capital.

In authorizing a rate of return on rate base equal to the overall cost of capital, all costs of service are assumed reasonable and accurately measured, including the costs and balances of the components of the capital structure. If unreasonable costs continue to be incurred, or if any reasonable cost of service component is measured inaccurately, then the allowed rate of return on rate base will not balance ratepayer and investor interests.

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<sup>1</sup> The remainder of the discussion assumes that the utility's overall cost of capital is not unnecessarily expensive; that is, the utility's cost of capital reflects a reasonable balance between financial strength and cost.

43 **Q7. Please define the overall cost of capital for a public utility.**

44 A7. The overall cost of capital for a public utility equals the sum of the costs of the  
45 components of the capital structure (i.e., debt, preferred stock, and common  
46 equity) after weighting each by its proportion to total capital.

47 **CAPITAL STRUCTURE**

48 **Q8. What capital structure does the Company propose for determining the rate**  
49 **of return on rate base?**

50 A8. The Company proposes determining the rate of return on rate base on a  
51 December 31, 2011 capital structure comprising 46.29% long-term debt and  
52 53.71% common equity.<sup>2</sup>

53 **Q9. What capital structure do you recommend for setting rates in this**  
54 **proceeding?**

55 A9. My proposed capital structure is shown on Schedule 3.01. I used a December  
56 31, 2012 capital structure comprising 5.97% short-term debt, 38.60% long-term  
57 debt and 55.43% common equity.

58 **Q10. Should short-term debt be included in the capital structure of Mt. Carmel?**

59 A10. Yes. Mt. Carmel obtained a line of credit in July 2012.<sup>3</sup> The Company has relied  
60 on short-term debt as a source of funds since July 2012 and they forecast a  
61 continued need to do so.<sup>4</sup>

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<sup>2</sup> MCPU Ex. 1.0, p. 12.

<sup>3</sup> Docket No. 11-0738, Report, February 8, 2013.

<sup>4</sup> Company's response to Staff DRs SK 1-01 and SK 3-03.

62 **Q11. How was the balance of short-term debt measured?**

63 A11. Since short-term debt balances tend to fluctuate substantially during a year, any  
64 single balance might not be representative of the typical amount employed  
65 throughout the year. Therefore, I averaged the end of month balances from June  
66 2012 through June 2013 inclusive. To calculate the balance of short-term debt, I  
67 first calculated the monthly ending net balance of short-term debt outstanding  
68 from June 2012 through June 2013. The net balance of short-term debt equals  
69 the monthly ending gross balance of short-term debt outstanding minus the  
70 corresponding monthly ending balance of construction-work-in-progress ("CWIP")  
71 accruing an allowance for funds used during construction ("AFUDC") times the  
72 lesser of the ratio of short-term debt to total CWIP for the corresponding month or  
73 one. That adjustment recognizes the Commission's formula for calculating  
74 AFUDC which assumes short-term debt is the first source of funds financing  
75 CWIP<sup>5</sup> and addresses the double-counting concern the Commission raised in a  
76 previous Order.<sup>6</sup> Next, I calculated the twelve monthly averages from the  
77 adjusted monthly ending balances of short-term debt. Finally, I averaged the  
78 twelve monthly balances of short-term debt for July 2012 through June 2013.  
79 Schedule 3.02 presents the calculation of the average adjusted balance of short-  
80 term debt.

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<sup>5</sup> Uniform System of Accounts for Gas Utilities Operating in Illinois, Gas Plant Instruction 3(A)(17). Long-term debt, preferred stock and common equity are assumed to finance CWIP balances in excess of the short-term debt balance according to their relative proportions to long-term capital and Uniform System of Accounts for Electric Utilities Operating in Illinois, Electric Plant Instruction 3(A)(17). Long-term debt, preferred stock and common equity are assumed to finance CWIP balances in excess of the short-term debt balance according to their relative proportions to long-term capital.

<sup>6</sup> Order, Docket No. 95-0076 (Illinois-American Water Company, general rate increase), December 20, 1995, p. 51.

81 **Q12. Did you adjust the Company's proposed long-term debt balance?**

82 A12. Yes. The Company refinanced all of its long-term debt on July 17, 2012.<sup>7</sup> The  
83 refinancing resulted in a reduction of \$1,500,000 to the total long-term debt  
84 balance. I adjusted the long-term debt balance to reflect the actual amount  
85 outstanding as of December 31, 2012.<sup>8</sup> The long-term debt balance is presented  
86 on Schedule 3.03.

87 **Q13. Did you adjust the Company's proposed common equity balance?**

88 A13. Yes. I adjusted the common equity balance to reflect the actual amount  
89 outstanding as of December 31, 2012.<sup>9</sup> The common equity balance is  
90 presented on Schedule 3.01.

91 **Cost of Short-Term Debt**

92 **Q14. What is Mt. Carmel's cost of short-term debt?**

93 A14. Mt. Carmel issues short-term debt via a line of credit. The interest rate on its line  
94 of credit is equal to the current prime rate minus 0.55%.<sup>10</sup> I used the current  
95 prime rate as of March 19, 2013 of 3.25% and subtracted 0.55% to arrive at the  
96 Company's cost of short-term debt of 2.70%, as presented on Schedule 3.01.

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<sup>7</sup> Docket No. 11-0738, Report, February 8, 2013.

<sup>8</sup> Company's response to Staff DR SK 2-01.

<sup>9</sup> Company's response to Staff DR SK 1-04.

<sup>10</sup> Company's response to Staff DR SK 2-01.

97

### **Cost of Long-Term Debt**

98 **Q15. What is Mt. Carmel's embedded cost of long-term debt?**

99 A15. As shown on Schedule 3.03, Mt. Carmel's embedded cost of long-term debt for  
100 December 31, 2012 is 3.45%.

101

### **Cost of Common Equity**

102 **Q16. What is your estimate of Mt. Carmel's costs of common equity for electric**  
103 **delivery service operations and natural gas distribution operations?**

104 A16. My analysis indicates that Mt. Carmel's cost of common equity is 10.97% for  
105 electric delivery service operations and 10.15% for natural gas distribution  
106 operations.

107 **Q17. How did you measure the investor required rate of return on common**  
108 **equity for Mt. Carmel?**

109 A17. I measured the investor-required rates of return on common equity for Mt.  
110 Carmel's electric delivery service and natural gas distribution operations with the  
111 non-constant discounted cash flow ("NCDCF") and risk premium models. Since  
112 the Company does not have market-traded common stock, NCDCF and risk  
113 premium models cannot be applied directly to the Company; therefore, I applied  
114 both models to samples of public utilities comparable in risk to the electric  
115 delivery service and natural gas distribution operations of the Company.

116

### **Sample Selection**

117 **Q18. How did you select your Electric sample?**

118 A18. To form a sample comparable to Mt. Carmel's electric delivery service  
119 operations, I selected an electric sample based on the following criteria. First, I  
120 began with a list of all domestic publicly-traded companies assigned an industry  
121 number of 4911 (i.e., electric services) within *S&P Utility Compustat* and  
122 categorized in the Electric Utility Industry by The Value Line Investment Survey  
123 ("Value Line"). Second, I removed any company that had no Zacks Investment  
124 Research ("Zacks") long-term growth rates. Third, I removed any company that  
125 lacked sufficient information to estimate beta. Finally, I eliminated any company  
126 involved in any significant merger activity. The remaining nineteen companies  
127 that compose my Electric Sample are American Electric Power Company, Inc.;  
128 Black Hills Corp.; Dominion Resources, Inc.; DTE Energy Co.; Edison  
129 International; El Paso Electric Co.; FirstEnergy Corp.; Great Plains Energy Inc.;  
130 Hawaiian Electric Industries Inc.; IdaCorp, Inc.; Northeast Utilities; NV Energy  
131 Inc.; Otter Tail Corp.; Pinnacle West Capital Corp.; PNM Resources, Inc.;  
132 Portland General Electric Co.; Southern Co.; UIL Holdings Corp.; and UNS  
133 Energy Corp. The Electric Sample is shown on Schedule 3.05-E.

134 **Q19. How did you select your Gas sample?**

135 A19. To form a sample comparable to Mt. Carmel's natural gas distribution operations,  
136 I selected a gas sample based on the following criteria. First, I began with a list  
137 of all domestic publicly-traded companies assigned an industry number of 4924  
138 (i.e., natural gas distribution companies) within *S&P Utility Compustat* and  
139 categorized in the Natural Gas Utility Industry by Value Line. Second, I removed  
140 any company that had no Zacks long-term growth rates. Third, I removed any  
141 company that lacked sufficient information to estimate beta. Finally, I eliminated  
142 any company involved in any significant merger activity. The remaining eight  
143 companies that compose my Gas Sample are AGL Resources Inc.; Atmos

144 Energy Corp.; The Laclede Group, Inc.; New Jersey Resources Corp.; Northwest  
145 Natural Gas Company; Piedmont Natural Gas Company Inc.; South Jersey  
146 Industries, Inc.; and WGL Holdings Inc. The Gas Sample is shown on Schedule  
147 3.05-G.

148 **DCF Analysis**

149 **Q20. Please describe DCF analysis.**

150 A20. For a utility to attract common equity capital, it must provide a rate of return on  
151 common equity sufficient to meet investor requirements. DCF analysis  
152 establishes a rate of return directly from investor requirements. A  
153 comprehensive analysis of operating and financial risks is unnecessary to apply  
154 DCF analysis to a company since the market price of that company's stock  
155 already embodies the market consensus of those risks.

156 According to DCF theory, a security price equals the present value of the cash  
157 flow investors expect it to generate. Specifically, the market value of common  
158 stock equals the cumulative value of the expected stream of future dividends  
159 after each is discounted by the investor-required rate of return.

160 **Q21. Please describe the DCF model with which you measured the investor**  
161 **required rate of return on common equity.**

162 A21. As it applies to common stocks, DCF analysis is generally employed to  
163 determine appropriate stock prices given a specified discount rate. Since a DCF  
164 model incorporates time-sensitive valuation factors, it must correctly reflect the  
165 timing of the dividend payments that stock prices embody. As such,  
166 incorporating stock prices that the financial market sets on the basis of quarterly

167 dividend payments into a model that ignores the time value of quarterly cash  
168 flows constitutes a misapplication of DCF analysis. The companies in the  
169 Electric and Gas Samples pay dividends quarterly; therefore, I applied a multi-  
170 stage non-constant-growth quarterly DCF model to measure the annual required  
171 rate of return on common equity.

172 **Q22. Why did you apply a non-constant growth DCF model in this proceeding?**

173 A22. A single-stage, constant growth DCF model employs a single growth rate  
174 estimate which is assumed to be sustainable infinitely. Thus, the cost of  
175 common equity calculation derived from a constant growth estimate is correct if  
176 the near-term growth rate forecast for each company in the sample is expected  
177 to equal its average long-term dividend growth. However, the level of growth  
178 indicated by the average 3-5 year growth rates for my Electric Sample is not  
179 sustainable over the long-term. Therefore, I implemented a multi-stage, non-  
180 constant growth DCF model.

181 **Q23. Why did you conclude that the 3-5 year growth rates for your Electric**  
182 **Sample are not sustainable over the long-term?**

183 A23. The average 3-5 year growth rate is 5.76% for my Electric Sample. As I will  
184 discuss later, the current expectations of growth for the economy is only  
185 approximately 4.6%. In theory, no company could sustain indefinitely a growth  
186 rate greater than that of the overall economy, or it would eventually grow to  
187 dominate the entire economy. Moreover, since utilities in particular are generally  
188 below-average growth companies, the sustainability of an above average growth  
189 rate is particularly dubious. Given that the average growth rate for my Electric  
190 Sample companies was greater than the overall growth expectations for the  
191 economy, the sustainability of the average 3-5 year growth rates for my Electric

192 Sample is unlikely.<sup>11</sup> Thus, I used a non-constant growth DCF model that  
193 employs distinct growth rate estimates for each of three discrete time periods.

194 As an additional evaluation of the sustainability of the 3-5 year growth rates, I  
195 also calculated the return on equity (“ROE”) those growth rates imply, based on  
196 the dividend payout and other data published in Value Line for each company in  
197 the Electric and Gas Samples. That calculation produced an average ROE of  
198 20.95% for the Electric Sample and 13.59% for the Gas Sample. In comparison,  
199 Value Line forecasts an implied average ROE of 10.33%<sup>12</sup> and 10.98%<sup>13</sup>,  
200 respectively for the Electric and Gas Samples for the 2015-2017 and 2016-2018  
201 periods.<sup>14</sup> Therefore, the implication that investors expect those companies to  
202 sustain a 20.95% or 13.59% rate of return on equity indefinitely is unlikely.  
203 Consequently, I implemented a multi-stage NCDCF analysis.

204 **Q24. Please describe how you modeled your non-constant growth DCF analysis.**

205 A24. I modeled three stages of dividend growth. The first, a near-term growth stage,  
206 is assumed to last five years. The second stage is a transitional growth period  
207 lasting from the end of the fifth year to the end of the tenth year. Finally, the  
208 third, or “steady-state,” growth stage is assumed to begin after the tenth year and  
209 continue into perpetuity. An expected stream of dividends is estimated by  
210 applying these stages of growth to the current dividend. The discount rate that  
211 equates the present value of this expected stream of cash flows to the

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<sup>11</sup> For the sake of consistency, I also implemented the non-constant growth DCF model for the Gas Sample even though the average 3-5 year growth rate for the Gas Sample is 4.42%.

<sup>12</sup> This average is based on 2015-2017 Value Line data for all the companies in the Electric Sample except Dominion Resources, First Energy, Hawaiian Electric, Northeast Utilities, PNM Resources, Southern Co., and UIL Holdings for which 2016-2018 Value Line data was available.

<sup>13</sup> This average is based on 2016-2018 Value Line data.

<sup>14</sup> The published Value Line ROE forecasts for both Samples’ companies reflect return on end of year equity. Therefore, I adjusted the Value Line published forecasts to reflect the return on average 2016 or 2017 common equity.

212 company's current stock price equals the market-required return on common  
213 equity. Schedule 3.04 mathematically presents the relationship between the  
214 cash flow stream, stock price, and market required rate of return on common  
215 equity.

216 **Q25. How did you estimate the growth rate parameters?**

217 A25. Determining the market-required rate of return with the DCF methodology  
218 requires a growth rate that reflects the expectations of investors. Although the  
219 current market price reflects aggregate investor expectations, market-consensus  
220 expected growth rates cannot be observed directly.

221 For the first stage, which is assumed to last five years, I used the Zacks growth  
222 rate estimates as of March 19, 2013. Zacks summarizes and publishes the 3-5  
223 year earnings growth expectations of financial analysts employed by the  
224 research departments of investment brokerage firms.

225 The growth rate employed in the intervening, five-year transitional stage equals  
226 the average of the Zacks growth rate used for the first stage and the third stage  
227 growth rate.

228 For the third stage, which begins at the end of the tenth year, I calculated the  
229 nominal overall economic growth beginning in 2023 to estimate the long-term  
230 growth expectations of investors. The overall economic growth rate is composed  
231 of two parts, the expected real growth rate and the expected inflation rate. I  
232 estimated the expected real growth rate from the average of the Energy  
233 Information Administration's ("EIA") and Global Insight's forecasts of real gross  
234 domestic product ("GDP"). EIA forecasts that real GDP will average 2.4% over

235 the 2023-2040 period. Similarly, Global Insight forecasts that real GDP will  
236 average 2.5% over the 2023-2042 period.

237 I extracted an estimate of the expected inflation rate from the difference in yields  
238 on U.S. Treasury bonds, which contain a premium for expected inflation, and  
239 U.S. Treasury Inflation-Protected Securities ("TIPS"), which do not contain a  
240 premium for expected inflation. The formula for this calculation is:

$$241 \quad \text{Expected inflation} = [(1+UST) / (1+TIPS)] - 1$$

242 Where UST = yield on U.S. Treasury bonds; and  
243 TIPS = yield on U.S. Treasury Inflation-Protected Securities.

244 An implied 20-year forward TIPS yield in ten years of 1.24% was derived from  
245 the -0.61% 10-year and 0.62% 30-year TIPS rates as of March 19, 2013. An  
246 implied 20-year forward U.S. Treasury rate in ten years of 3.74% was derived  
247 from the 1.92% 10-year and 3.13% 30-year U.S. Treasury rates as of March 19,  
248 2013. The implied 20-year forward rates were calculated using the following  
249 formula:

$$250 \quad {}_{20}f_{10} = [(1+{}_{30}r_0)^{30} / (1+{}_{10}r_0)^{10}]^{1/20} - 1$$

251 Where  ${}_{20}f_{10}$  = the implied 20-year forward rate in ten years;  
252  ${}_{30}r_0$  = the current 30-year rate; and  
253  ${}_{10}r_0$  = the current 10-year rate.

254 Therefore, the estimate of long-term expected inflation equals 2.5%:

$$255 \quad (1+3.74\%) / (1+1.24\%) - 1 = 2.5\%$$

256 The two components of nominal overall economic growth were then combined to  
257 estimate the long-term growth rate for the third stage, using the following formula:

258 
$$\text{Nominal overall economic growth} = [(1 + \text{Real GDP}) * (1 + \text{Inflation})] - 1$$

259 Therefore, from the long-term estimates of real GDP growth of 2.5% and  
260 expected inflation of 2.5%, the long-term estimate of overall economic growth  
261 equals 5.0%:

262 
$$\text{Nominal overall economic growth} = [(1 + 2.5\%) * (1 + 2.5\%)] - 1 = 5.0\%$$

263 I also calculated the nominal economic growth EIA forecasted for the 2023-2040  
264 period (4.3%) and Global Insight forecasted for the 2023-2042 period (4.4%).  
265 Finally, I combined the 4.3% average of the EIA and Global Insight forecasts with  
266 the 5.0% nominal economic growth estimate described above to derive my long-  
267 term estimate of overall economic growth of 4.7%.

268 Schedule 8.05-E presents the growth rate estimates for the companies in the  
269 Electric Sample. Schedule 8.05-G presents the growth rate estimates for the  
270 companies in the Gas Sample.

271 **Q26. Is an estimate of the long-term overall economic growth rate a reasonable**  
272 **estimate for the steady-state stage growth for your Electric and Gas**  
273 **Samples?**

274 A26. Ideally, company-specific steady-state growth rate estimates are preferable.  
275 Unfortunately, company specific steady-state growth rate forecasts are not  
276 available. Further, for the reasons presented above, it is evident that investors

277 cannot reasonably expect utilities in the Electric Sample to sustain growth over  
278 the very long term at the level of analysts' current 3-5 growth rate estimates.  
279 Thus, while the overall economic growth rate might be biased upward for  
280 generally low-growth companies such as utilities, it is much closer to the growth  
281 rate that investors could reasonably expect utilities to sustain over the long term.

282 **Q27. How did you measure the stock price?**

283 A27. A current stock price reflects all information that is available and relevant to the  
284 market; thus, it represents the market's assessment of the common stock's  
285 current value. I measured each company's current stock price with its closing  
286 market price from March 19, 2013. Those stock prices for the companies in the  
287 Electric Sample appear on Schedule 8.06-E. Those stock prices for the  
288 companies in the Gas Sample appear on Schedule 8.06-G.

289 Since stock prices reflect the market's concurrent expectation of the cash flows  
290 the securities will produce and the rate at which those cash flows are discounted,  
291 an observed change in the market price does not necessarily indicate a change  
292 in the required rate of return on common equity. Rather, a price change may  
293 reflect investors' re-evaluation of the expected dividend growth rate. In addition,  
294 stock prices change with the approach of dividend payment dates.  
295 Consequently, when estimating the required return on common equity with the  
296 DCF model, one should measure the expected dividend yield and the  
297 corresponding expected growth rate concurrently. Using a historical stock price  
298 along with current growth expectations or combining an updated stock price with  
299 past growth expectations would likely produce an inaccurate estimate of the  
300 market-required rate of return on common equity.

301 **Q28. Please explain the significance of the column titled “Next Dividend**  
302 **Payment Date” shown on Schedules 8.06-E and 8.06-G.**

303 A28. Estimating the present value of dividends requires measuring the length of time  
304 between each dividend payment date and the first anniversary of the stock  
305 observation date. For the first dividend payment, that length of time is measured  
306 from the “Next Dividend Payment Date.” Subsequent dividend payments occur  
307 in quarterly intervals.

308 **Q29. How did you estimate the expected future quarterly dividends?**

309 A29. Most utilities declare and pay the same dividend per share for four consecutive  
310 quarters before adjusting the rate. Consequently, I assumed the current  
311 declared dividend rate will remain in effect for a minimum of four quarters and  
312 then adjust during the same quarter it changed during the preceding year; if the  
313 utility did not change its dividend during the last year, I assumed the rate would  
314 change during the next quarter. The average expected growth rate was applied  
315 to the current declared dividend rate to estimate the expected dividend rate. For  
316 the Electric Sample, Schedule 8.06-E presents the quarterly dividends for the  
317 prior year and Schedule 8.07-E presents the expected quarterly dividends for the  
318 coming year. For the Gas Sample, Schedule 8.06-G presents the quarterly  
319 dividends for the prior year and Schedule 8.07-G presents the expected quarterly  
320 dividends for the coming year. This technique was applied to produce dividend  
321 projections for the next 11 years, substituting the appropriate growth rate  
322 estimate for each of the three stages of my non-constant growth DCF analysis.

323 **Q30. Based on your DCF analysis, what are the estimated required rates of**  
324 **return on common equity for the Electric and Gas Samples?**

325 A30. My non-constant growth DCF analysis estimates a required rate of return on  
326 common equity of 8.99% for the Electric Sample, as shown on Schedule 8.08-E.  
327 The DCF estimates for the Electric Sample are derived from the growth rates  
328 presented on Schedule 8.05-E, the stock price and dividend payment dates  
329 presented on Schedule 8.06-E, and the expected quarterly dividends presented  
330 on Schedule 8.07-E.

331 My non-constant growth DCF analysis estimates a required rate of return on  
332 common equity of 8.66% for the Gas Sample, as shown on Schedule 8.08-G.  
333 The DCF estimates for the Gas Sample are derived from the growth rates  
334 presented on Schedule 8.05-G, the stock price and dividend payment dates  
335 presented on Schedule 8.06-G, and the expected quarterly dividends presented  
336 on Schedule 8.07-G.

337 **Risk Premium Analysis**

338 **Q31. Please describe the risk premium model.**

339 A31. The risk premium model is based on the theory that the market-required rate of  
340 return for a given risk-bearing security equals the risk-free rate of return plus a  
341 risk premium that investors expect in exchange for assuming the risk associated  
342 with that security. Mathematically, a risk premium equals the difference between  
343 the expected rate of return on a risk factor and the risk-free rate. If the risk of a  
344 security is measured relative to a portfolio, then multiplying that relative measure  
345 of risk and the portfolio's risk premium produces a security-specific risk premium  
346 for that risk factor.

347 The risk premium methodology is consistent with the theory that investors are  
348 risk-averse. That is, investors require higher returns to accept greater exposure  
349 to risk. Thus, if investors had an opportunity to purchase one of two securities  
350 with equal expected returns, they would purchase the security with less risk.  
351 Similarly, if investors had an opportunity to purchase one of two securities with  
352 equal risk, they would purchase the security with the higher expected return. In  
353 equilibrium, two securities with equal quantities of risk have equal required rates  
354 of return.

355 The Capital Asset Pricing Model ("CAPM") is a one-factor risk premium model  
356 that mathematically depicts the relationship between risk and return as:

357 
$$R_j = R_f + \beta_j \times (R_m - R_f)$$

where  $R_j$  ≡ the required rate of return for security  $j$ ;

$R_f$  ≡ the risk-free rate;

$R_m$  ≡ the expected rate of return for the market portfolio; and

$\beta_j$  ≡ the measure of market risk for security  $j$ .

358 In the CAPM, the risk factor is market risk, which is defined as risk that cannot be  
359 eliminated through portfolio diversification. To implement the CAPM, one must  
360 estimate the risk-free rate of return, the expected rate of return on the market  
361 portfolio, and a security or portfolio-specific measure of market risk.

362 **Q32. How did you estimate the risk-free rate of return?**

363 A32. I examined the suitability of the yields on four-week U.S. Treasury bills and thirty-  
364 year U.S. Treasury bonds as estimates of the risk-free rate of return.

365 **Q33. Why did you examine the yields on U.S. Treasury bills and bonds as**  
366 **measures of the risk-free rate?**

367 A33. The proxy for the nominal risk-free rate should contain no risk premium and  
368 reflect similar inflation and real risk-free rate expectations to the security being  
369 analyzed through the risk premium methodology.<sup>15</sup> The yields of fixed income  
370 securities include premiums for default and interest rate risk. Default risk  
371 pertains to the possibility of default on principal or interest payments. Securities  
372 of the United States Treasury are virtually free of default risk by virtue of the  
373 federal government's fiscal and monetary authority. Interest rate risk pertains to  
374 the effect of unexpected interest rate fluctuations on the value of securities.

375 Since common equity theoretically has an infinite life, its market-required rate of  
376 return reflects the inflation and real risk-free rates anticipated to prevail over the  
377 long run. U.S. Treasury bonds, the longest term treasury securities, are issued  
378 with terms to maturity of thirty years; U.S. Treasury notes are issued with terms  
379 to maturity ranging from two to ten years; U.S. Treasury bills are issued with  
380 terms to maturity ranging from four weeks to fifty-two weeks. Therefore, U.S.  
381 Treasury bonds are more likely to incorporate within their yields the inflation and  
382 real risk-free rate expectations that drive, in part, the prices of common stocks  
383 than either U.S. Treasury notes or Treasury bills.

384 However, due to relatively long terms to maturity, U.S. Treasury bond yields also  
385 contain an interest rate risk premium that diminishes their usefulness as  
386 measures of the risk-free rate. U.S. Treasury bill yields contain a smaller

---

<sup>15</sup> The real risk-free rate and inflation expectations compose the non-risk related portion of a security's rate of return.

387 premium for interest rate risk. Thus, in terms of interest rate risk, U.S. Treasury  
388 bill yields more accurately measure the risk-free rate.

389 **Q34. Given that the inflation and real risk-free rate expectations reflected in the**  
390 **yields on U.S. Treasury bonds and the prices of common stocks are**  
391 **similar, does it necessarily follow that the inflation and real risk-free rate**  
392 **expectations that are reflected in the yields on U.S. Treasury bills and the**  
393 **prices of common stocks are dissimilar?**

394 A34. No. To the contrary, short and long-term inflation and real risk-free rate  
395 expectations, including those that are reflected in the yields on U.S. Treasury  
396 bills, U.S. Treasury bonds, and the prices of common stocks, should equal over  
397 time. Any other assumption implausibly implies that the real risk-free rate and  
398 inflation is expected to systematically and continuously rise or fall.

399 Although expectations for short and long-term real risk-free rates and inflation  
400 should equal over time, in finite time periods, short- and long-term expectations  
401 may differ. Short-term interest rates tend to be more volatile than long-term  
402 interest rates.<sup>16</sup> Consequently, over time U.S. Treasury bill yields are less biased  
403 (i.e., more accurate) but less reliable (i.e., more volatile) estimators of the long-  
404 term risk-free rate than U.S. Treasury bond yields. In comparison, U.S. Treasury  
405 bond yields are more biased (i.e., less accurate) but more reliable (i.e., less  
406 volatile) estimators of the long-term risk-free rate. Therefore, an estimator of the  
407 long-term nominal risk-free rate should not be chosen mechanistically. Rather,  
408 the similarity in current short- and long-term nominal risk-free rates should be  
409 evaluated. If those risk-free rates are similar, then U.S. Treasury bill yields

---

<sup>16</sup> Fabozzi and Fabozzi, ed., *The Handbook of Fixed Income Securities*, Fourth Edition, Irwin, p. 789.

410 should be used to measure the long-term nominal risk-free rate. If not, some  
411 other proxy or combination of proxies should be used.

412 **Q35. Provide the current yield on 4-week U.S. Treasury bills and the current**  
413 **estimated yield on thirty-year U.S. Treasury bonds.**

414 A35. Four-week U.S. Treasury bills are currently yielding 0.08%. The estimated yield  
415 for thirty-year U.S. Treasury bonds equals 3.15%. Both estimates are derived  
416 from quotes for March 19, 2013.<sup>17</sup> Schedule 3.09 presents the published quotes  
417 and effective yields.

418 **Q36. Of the U.S. Treasury bill and bond yields, which is currently a better proxy**  
419 **for the long-term risk-free rate?**

420 A36. In terms of the gross domestic product ("GDP") price index, the Energy  
421 Information Administration ("EIA") forecasts the inflation rate will average 1.7%  
422 annually during the 2013-2040 period.<sup>18</sup> Global Insight forecasts the GDP price  
423 index will average 1.8% annually during the 2013-2042 period.<sup>19</sup> In terms of the  
424 Personal Consumption Expenditures ("PCE"), the *Survey of Professional*  
425 *Forecasters* ("Survey") forecasts the inflation rate will average 2.1% during the  
426 next ten years.<sup>20</sup> EIA forecasts of real GDP growth imply the real risk-free rate  
427 will average 2.6% during the 2013-2040 period.<sup>21</sup> Global Insight forecasts of real  
428 GDP growth imply the real risk-free rate will average 2.6% during the 2013-2042

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<sup>17</sup> The Federal Reserve Board, *Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update*, [www.federalreserve.gov/releases/H15/update](http://www.federalreserve.gov/releases/H15/update), March 25, 2013.

<sup>18</sup> Energy Information Administration, *Annual Energy Outlook Early Release 2013, Table 20, Macroeconomic Indicators*, [www.eia.doe.gov/oiaf/aeo/](http://www.eia.doe.gov/oiaf/aeo/), December 5, 2012.

<sup>19</sup> Global Insight, *The U.S. Economy: The 30-Year Focus, Fourth Quarter 2012*, Table 1: Summary of the U.S. Economy.

<sup>20</sup> Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, [www.phil.frb.org/files/spf/survq107.htm](http://www.phil.frb.org/files/spf/survq107.htm), February 15, 2013. The Survey aggregates the forecasts of 37 forecasters.

<sup>21</sup> Energy Information Administration, *Annual Energy Outlook Early Release 2013, Table 20, Macroeconomic Indicators*, [www.eia.doe.gov/oiaf/aeo/](http://www.eia.doe.gov/oiaf/aeo/), December 5, 2012.

429 period.<sup>22</sup> The *Survey* forecasts real GDP growth will average 2.6% during the  
430 next ten years.<sup>23</sup> Those forecasts imply a long-term, nominal risk-free rate  
431 between 4.3% and 4.7%.<sup>24</sup> Therefore, to the extent inflation and real GDP  
432 growth expectations coincide with EIA, Global Insight, and *Survey* forecasts, the  
433 U.S. Treasury bond yield more closely approximates the long-term risk-free rate.  
434 Therefore, I conclude that the U.S. Treasury bond yield is the better proxy for the  
435 long-term risk-free rate currently. It should be noted, however, that the estimate  
436 from using the U.S. Treasury bond yield contains an upward bias due to the  
437 inclusion of an interest rate risk premium associated with its relatively long term  
438 to maturity.

439 **Q37. Please explain why the real risk-free rate and the GDP growth rate should**  
440 **be similar.**

441 A37. Risk-free securities provide a rate of return sufficient to compensate investors for  
442 the time value of money, which is a function of production opportunities, time  
443 preferences for consumption, and inflation.<sup>25</sup> The real risk-free rate does not  
444 include premiums for inflation; therefore, only production opportunities and  
445 consumption preferences affect it. The real GDP growth rate measures output of  
446 goods and services excluding inflation and, as such, also reflects both production

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<sup>22</sup> Global Insight, *The U.S. Economy: The 30-Year Focus, Fourth Quarter 2012*, Table 1: Summary of the U.S. Economy.

<sup>23</sup> Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, [www.phil.frb.org/files/spf/survq107.html](http://www.phil.frb.org/files/spf/survq107.html), February 15, 2013.

<sup>24</sup> Nominal interest rates are calculated as follows:

$$r = (1 + R) \times (1 + i) - 1.$$

where  $r$  ≡ nominal interest rate;  
 $R$  ≡ real interest rate; and  
 $i$  ≡ inflation rate.

<sup>25</sup> Brigham and Houston, *Fundamentals of Financial Management*, 8<sup>th</sup> edition.

447 and consumers' consumption preferences. Therefore, both the real GDP growth  
448 rate and the real risk-free rate of return should be similar since both are a  
449 function of production opportunities and consumption preferences without the  
450 effects of a risk premium or an inflation premium.

451 **Q38. How was the expected rate of return on the market portfolio estimated?**

452 A38. The expected rate of return on the market was estimated by conducting a DCF  
453 analysis on the firms composing the S&P 500 Index ("S&P 500") as of December  
454 31, 2012. That analysis used dividend information and closing market prices  
455 reported by Zacks Research Wizard and in the January 2013 edition of *S&P*  
456 *Security Owner's Stock Guide*. January 2, 2013 growth rate estimates were also  
457 obtained primarily from Zacks and secondarily from Reuters.<sup>26</sup> Firms not paying  
458 a dividend as of December 31, 2012, or for which neither Zacks nor Reuters  
459 growth rates were available were eliminated from the analysis. The resulting  
460 company-specific estimates of the expected rate of return on common equity  
461 were then weighted using market value data from Zacks Research Wizard. The  
462 estimated weighted average expected rate of return for the remaining 401 firms,  
463 composing 87.16% of the market capitalization of the S&P 500, equals 12.59%.

464 **Q39. How did you measure market risk on a security-specific basis?**

465 A39. Beta measures risk in a portfolio context. When multiplied by the market risk  
466 premium, a security's beta produces a market risk premium specific to that  
467 security. I used Value Line's betas, Zacks' betas, and a regression analysis to  
468 estimate the betas of the Electric and Gas Samples.

---

<sup>26</sup> Growth rates were obtained from Reuters only if unavailable from Zacks.

469 Value Line estimates beta for a security with the following model using an  
470 ordinary least-squares technique.<sup>27</sup>

471 
$$R_{j,t} = a_j + \beta_j \times R_{m,t} + e_{j,t}$$

where  $R_{j,t}$   $\equiv$  the return on security  $j$  in period  $t$ ,

$R_{m,t}$   $\equiv$  the return on the market portfolio in period  $t$ ,

$a_j$   $\equiv$  the intercept term for security  $j$ ;

$\beta_j$   $\equiv$  beta, the measure of market risk for security  $j$ ; and

$e_{j,t}$   $\equiv$  the residual term in period  $t$  for security  $j$ .

472 A beta can be calculated for firms with market-traded common stock. Value Line  
473 calculates its betas in two steps. First, the returns of each company are  
474 regressed against the returns of the New York Stock Exchange Composite Index  
475 (“NYSE Index”) to estimate a raw beta. The Value Line regression employs 259  
476 weekly observations of stock return data. Then, an adjusted beta is estimated  
477 through the following equation:

478 
$$\beta_{adjusted} = 0.35 + 0.67 \times \beta_{raw}$$

479 The regression analysis applies an ordinary least-squares technique to the  
480 following model to estimate beta for a security or portfolio of securities:

481 
$$R_{j,t} - R_{f,t} = \alpha + \beta (R_{m,t} - R_{f,t}) + \varepsilon_t$$

---

<sup>27</sup> Statman, Meir, “Betas Compared: Merrill Lynch vs. Value Line”, *The Journal of Portfolio Management*, Winter 1981.

where  $R_{j,t}$   $\equiv$  the return on security  $j$  in period  $t$ ,  
 $R_{f,t}$   $\equiv$  the risk-free rate of return in period  $t$ ,  
 $R_{m,t}$   $\equiv$  the return on the market portfolio in period  $t$ ,  
 $\alpha$   $\equiv$  the intercept term for security  $j$ ,  
 $\beta$   $\equiv$  beta, the measure of market risk for security  $j$ ; and  
 $\varepsilon_t$   $\equiv$  the residual term in period  $t$  for security  $j$ .

482 Next, a beta estimate for both Samples was calculated in three steps using  
483 regression analysis. First, the U.S. Treasury bill return is subtracted from the  
484 average percentage change in the sample's stock prices and the percentage  
485 change in the NYSE Index to estimate the portfolios' returns in excess of the risk-  
486 free rate. Second, the excess returns of each of the Samples are regressed  
487 against the excess returns of the NYSE Index to estimate a raw beta. The  
488 regression analysis employs sixty monthly observations of stock and U.S.  
489 Treasury bill return data. Third, the beta is adjusted through the following  
490 equation:

$$\beta_{adjusted} = 0.33743 + 0.66257 \times \beta_{raw}.$$

492 Like Staff's regression beta, Zacks employs 60 monthly observations in its beta  
493 estimation. However, Zacks' betas regress stock returns against the S&P 500  
494 Index rather than the NYSE Index. Further, the beta estimates Zacks publishes  
495 are raw betas. Thus, I adjusted the Zacks raw betas using the same formula  
496 used to adjust the regression beta.

497 **Q40. Why do you use an adjusted beta estimate?**

498 A40. I use an adjusted beta estimate for two reasons. First, betas tend to regress  
499 towards the market mean value of 1.0 over time; therefore, the adjustment  
500 represents an attempt to estimate a forward-looking beta. Second, some  
501 empirical tests of the CAPM suggest that the linear relationship between risk, as  
502 measured by raw beta, and return is flatter than the CAPM predicts. That is,  
503 securities with raw betas less than one tend to realize higher returns than the  
504 CAPM predicts. Conversely, securities with raw betas greater than one tend to  
505 realize lower returns than the CAPM predicts. Adjusting the raw beta estimate  
506 towards the market mean value of 1.0 results in a linear relationship between the  
507 beta estimate and realized rate of return that more closely conforms to the CAPM  
508 prediction.<sup>28</sup> Securities with betas less than one are adjusted upwards thereby  
509 increasing the predicted required rate of return towards observed realized rates  
510 of return. Conversely, securities with betas greater than one are adjusted  
511 downwards thereby decreasing the predicted required rate of return towards  
512 observed realized rates of return.

513 **Q41. What are the beta estimates for the samples?**

514 A41. The regression beta estimate for the Electric Sample is 0.67. The average Value  
515 Line beta and average Zacks beta for the Electric Sample are 0.74 and 0.72,  
516 respectively, as shown in Table 1 below.<sup>29</sup>

517

---

<sup>28</sup> Litzenberger, Ramaswamy and Sosin, "On the CAPM Approach to the Estimation of A Public Utility's Cost of Equity Capital," *Journal of Finance*, May 1980, pp. 375-376.

<sup>29</sup> The Value Line Investment Survey, "Summary and Index," March 8, 2013, pp. 2-23; Zacks Research Wizard, March 19, 2013.

Table 1

| Company                            | Value Line<br>Estimate | Zacks<br>Estimate* |
|------------------------------------|------------------------|--------------------|
| American Electric Power Co.        | 0.65                   | 0.64               |
| Black Hills Corp.                  | 0.80                   | 0.95               |
| Dominion Resources, Inc.           | 0.65                   | 0.62               |
| DTE Energy Company                 | 0.75                   | 0.71               |
| Edison International               | 0.75                   | 0.73               |
| El Paso Electric Company           | 0.70                   | 0.70               |
| FirstEnergy Corp.                  | 0.75                   | 0.60               |
| Great Plains Energy Inc.           | 0.75                   | 0.79               |
| Hawaiian Electric Industries, Inc. | 0.70                   | 0.66               |
| IdaCorp, Inc.                      | 0.70                   | 0.61               |
| Northeast Utilities                | 0.70                   | 0.62               |
| NV Energy, Inc.                    | 0.85                   | 0.69               |
| Otter Tail Corp.                   | 0.90                   | 1.05               |
| Pinnacle West Capital Corp.        | 0.70                   | 0.66               |
| PNM Resources, Inc.                | 0.95                   | 0.85               |
| Portland General Electric Co.      | 0.75                   | 0.74               |
| Southern Co.                       | 0.55                   | 0.50               |
| UIL Holdings Corp.                 | 0.70                   | 0.75               |
| UNS Energy Corp.                   | 0.70                   | 0.73               |
| Average                            | 0.74                   | 0.72               |

\* after adjustment

519 Since the Zacks beta estimate (0.72) and the regression beta estimate (0.67) are  
 520 calculated using monthly data<sup>30</sup> rather than weekly data (as Value Line uses), I  
 521 averaged those results to avoid over-weighting that approach. The average of  
 522 the two monthly beta estimates is 0.69. I then averaged that result with the  
 523 Value Line beta (0.74), which produces a beta for the Electric Sample of 0.72.

524 The regression beta estimate for the Gas Sample is 0.49. The average Value  
 525 Line beta and average Zacks beta for the Gas Sample are 0.65 and 0.52,  
 526 respectively, as shown in Table 2 below.<sup>31</sup>

Table 2

| Company                       | Value Line<br>Estimate | Zacks<br>Estimate* |
|-------------------------------|------------------------|--------------------|
| AGL Resources Inc.            | 0.75                   | 0.60               |
| Atmos Energy Corp.            | 0.70                   | 0.64               |
| The Laclede Group, Inc.       | 0.55                   | 0.38               |
| New Jersey Resources Corp.    | 0.65                   | 0.48               |
| Northwest Natural Gas Co.     | 0.60                   | 0.50               |
| Piedmont Natural Gas Co.      | 0.65                   | 0.52               |
| South Jersey Industries, Inc. | 0.65                   | 0.54               |
| WGL Holdings Inc.             | 0.65                   | 0.48               |
| Average                       | 0.65                   | 0.52               |

\* after adjustment

<sup>30</sup> Hereafter referred to as “monthly betas.”

<sup>31</sup> The Value Line Investment Survey, “Summary and Index,” March 8, 2013, pp. 2-23; Zacks Research Wizard, March 19, 2013.

527 The average of the two monthly beta estimates is 0.50. I then averaged that  
528 result with the Value Line beta (0.65), which produces a beta for the Gas Sample  
529 of 0.58.

530 **Q42. What required rate of return on common equity does the risk premium**  
531 **model estimate for the Samples?**

532 A42. The risk premium model estimates a required rate of return on common equity of  
533 9.95% for the Electric Sample and 8.63% for the Gas Sample. The computation  
534 of those estimates appears on Schedule 3.09.

535 **Cost of Equity Recommendation**

536 **Q43. Based on your entire analysis, what is your estimate of the required rate of**  
537 **return on the common equity for the Samples?**

538 A43. A thorough analysis of the required rate of return on common equity requires  
539 both the application of financial models and the analyst's informed judgment. An  
540 estimate of the required rate of return on common equity based solely on  
541 judgment is inappropriate. Nevertheless, because techniques to measure the  
542 required rate of return on common equity necessarily employ proxies for investor  
543 expectations, judgment remains necessary to evaluate the results of such  
544 analyses. Along with DCF and risk premium cost of common equity analyses, I  
545 have considered the observable 4.03% rate of return the market currently  
546 requires on less risky A-rated long-term utility debt.<sup>32</sup> Based on my analysis, in  
547 my judgment the investor required rate of return on common equity for the  
548 Electric Sample is 9.47% and for the Gas Sample is 8.65%.

---

<sup>32</sup> The Value Line Investment Survey, "Selection & Opinion," March 8, 2013.

549 **Q44. How did you minimize measurement error in your cost of common equity**  
550 **analyses?**

551 A44. The models from which the individual company estimates were derived are  
552 correctly specified and thus contain no source of bias. Moreover, excepting the  
553 use of U.S. Treasury bond yield as a proxy for the long-term risk-free rate and  
554 the use of overall economic growth as a proxy for long-term utility growth, I am  
555 unaware of bias in my proxy for investor expectations. In addition, measurement  
556 error has been minimized through the use of a sample, since estimates for a  
557 sample as a whole are subject to less measurement error than individual  
558 company estimates.

559 **Q45. Please summarize how you determined that the investor-required rate of**  
560 **return on common equity for Mt. Carmel's electric delivery service**  
561 **operations and its natural gas distribution operations.**

562 A45. First, I estimated the investor-required rate of return on common equity for the  
563 Electric and Gas Samples from the results of the NCD CF and risk premium  
564 analyses for each Sample. The average investor required rate of return on  
565 common equity for the Electric Sample, 9.47%, is based on the average of the  
566 NCD CF-derived results (8.99%) and the risk premium-derived results (9.95%).  
567 The average investor required rate of return on common equity for the Gas  
568 Sample, 8.65%, is based on the average of the NCD CF-derived results (8.66%)  
569 and the risk premium-derived results (8.63%). Next, I considered adjusting the  
570 cost of common equity estimates of the Electric and Gas Samples to better  
571 reflect the cost of common equity of Mt. Carmel.

572 **Q46. Did you make any adjustment to the cost of common equity estimates of**  
573 **the Electric and Gas Samples to better reflect the cost of common equity of**  
574 **Mt. Carmel?**

575 A46. Yes, I adjusted the cost of common equity estimates for the Electric and Gas  
576 Samples for liquidity costs, which arise from the probability and financial  
577 consequences of an investor's inability to sell an asset at the desired time, at a  
578 predictable price. The Electric and Gas Samples comprises market-traded  
579 companies whose security prices do not reflect substantial liquidity costs.  
580 However, the security prices of small standalone companies, such as Mt.  
581 Carmel, typically reflect significant liquidity costs, which are largely due to the  
582 lack of a market for their securities. Thus, a direct assessment of the liquidity  
583 premium in the cost of Mt. Carmel's common equity cannot be performed since  
584 the cost of common equity to small electric and gas distribution utilities is not  
585 directly observable.

586 **Q47. How did you estimate the liquidity premium for Mt. Carmel's common**  
587 **equity?**

588 A47. I based Mt. Carmel's liquidity premium on the approximately 150 basis point  
589 difference between the yield on similar debt issuances and the interest rate on  
590 Mt. Carmel's debt at the time of issuance.<sup>33</sup> Therefore, in my judgment, a fair  
591 rate of return on common equity for Mt. Carmel's electric delivery service  
592 operations equals the cost of common equity for the Electric Sample, 9.47%, plus  
593 150 basis points, or 10.97%. A fair rate of return on common equity for Mt.  
594 Carmel's natural gas distribution operations equals the cost of common equity for  
595 the Gas Sample, 8.65%, plus 150 basis points, or 10.15%.

---

<sup>33</sup> Mt. Carmel entered into four different bank loans on July 17, 2012.

596 **OVERALL COST OF CAPITAL RECOMMENDATION**

597 **Q48. What are the overall costs of capital for Mt. Carmel?**

598 A48. As shown on Schedule 3.01, Mt. Carmel's overall cost of capital for its electric  
599 delivery service operations is 7.57% and for its natural gas distribution operations  
600 is 7.12%.

601 **Q49. Does this conclude your direct testimony?**

602 A49. Yes, it does.

**Mt. Carmel Public Utility Company**

**Staff's Proposed Overall Cost of Capital**

**Electric Delivery Service Operations**

| <u>Capital Component</u> | <u>December 31, 2012<br/>Balance</u> | <u>Capital<br/>Structure<br/>Ratio</u> | <u>Cost</u> | <u>Liquidity<br/>Premium</u> | <u>Weighted<br/>Cost</u> |
|--------------------------|--------------------------------------|--|-------------|------------------------------|--------------------------|
| Short-Term Debt          | \$ 994,341                           | 5.97%                                  | 2.70%       |                              | 0.16%                    |
| Long-Term Debt           | \$ 6,432,185                         | 38.60%                                 | 3.45%       |                              | 1.33%                    |
| Common Equity            | \$ 9,237,760                         | 55.43%                                 | 9.47%       | 1.50%                        | 6.08%                    |
| Total                    | <u>\$ 16,664,286</u>                 | <u>100.00%</u>                         |             |                              | <u>7.57%</u>             |

**Natural Gas Distribution Operations**

| <u>Capital Component</u> | <u>December 31, 2012<br/>Balance</u> | <u>Capital<br/>Structure<br/>Ratio</u> | <u>Cost</u> | <u>Liquidity<br/>Premium</u> | <u>Weighted<br/>Cost</u> |
|--------------------------|--------------------------------------|--|-------------|------------------------------|--------------------------|
| Short-Term Debt          | \$ 994,341                           | 5.97%                                  | 2.70%       |                              | 0.16%                    |
| Long-Term Debt           | \$ 6,432,185                         | 38.60%                                 | 3.45%       |                              | 1.33%                    |
| Common Equity            | \$ 9,237,760                         | 55.43%                                 | 8.65%       | 1.50%                        | 5.63%                    |
| Total                    | <u>\$ 16,664,286</u>                 | <u>100.00%</u>                         |             |                              | <u>7.12%</u>             |

**Mt. Carmel Public Utility Company**

Balance of Short-term Debt  
 December 31, 2012

| Date           | Gross<br>Short-term Debt<br>Outstanding | CWIP       | CWIP<br>Accruing<br>AFUDC | (B) - (D)   | (B) - ((B)/(C)*(D)) | Net<br>Short-term Debt<br>Outstanding | Monthly<br>Average |
|----------------|---|------------|---------------------------|-------------|---------------------|---------------------------------------|--------------------|
| (A)            | (B)                                     | (C)        | (D)                       | (B) - (D)   | (B) - ((B)/(C)*(D)) | (E)                                   | (F)                |
| Jun-12         | \$ -                                    | \$ 627,565 | \$ 9,019                  | -\$9,019    | \$0                 | \$0                                   |                    |
| Jul-12         | 3,000,000                               | \$ 658,577 | \$ 11,329                 | \$2,988,671 | \$2,948,394         | \$2,988,671                           | \$1,494,336        |
| Aug-12         | 1,500,000                               | \$ 551,472 | \$ 11,329                 | \$1,488,671 | \$1,469,185         | \$1,488,671                           | \$2,238,671        |
| Sep-12         | 1,500,000                               | \$ 578,424 | \$ 11,329                 | \$1,488,671 | \$1,470,621         | \$1,488,671                           | \$1,488,671        |
| Oct-12         | 1,500,000                               | \$ 389,846 | \$ 11,329                 | \$1,488,671 | \$1,456,410         | \$1,488,671                           | \$1,488,671        |
| Nov-12         | 1,500,000                               | \$ 396,644 | \$ 11,329                 | \$1,488,671 | \$1,457,157         | \$1,488,671                           | \$1,488,671        |
| Dec-12         | 1,500,000                               | \$ 473,792 | \$ 11,329                 | \$1,488,671 | \$1,464,133         | \$1,488,671                           | \$1,488,671        |
| Jan-13         | 1,500,000                               | \$ 133,451 | \$ -                      | \$1,500,000 | \$1,500,000         | \$1,500,000                           | \$1,494,336        |
| Feb-13         | -                                       | \$ 153,245 | \$ (69)                   | \$69        | \$0                 | \$69                                  | \$750,035          |
| Mar-13         | -                                       | \$ 250,000 | \$ 1,536                  | -\$1,536    | \$0                 | \$0                                   | \$35               |
| Apr-13         | -                                       | \$ 350,000 | \$ 2,130                  | -\$2,130    | \$0                 | \$0                                   | \$0                |
| May-13         | -                                       | \$ 450,000 | \$ 2,740                  | -\$2,740    | \$0                 | \$0                                   | \$0                |
| Jun-13         | -                                       | \$ 475,000 | \$ 2,894                  | -\$2,894    | \$0                 | \$0                                   | \$0                |
| <b>Average</b> |   |            |                           |             |                     | <b>\$994,341</b>                      | <b>\$994,341</b>   |

Notes: Column (E) = the greater of [Column (B) - Column (D)] or [Column (B) - Column (B) / Column (C) \* Column (D)]

**Mt. Carmel Public Utility Company**

Embedded Cost of Debt

December 31, 2012

| Line No. | Issue            | Date Issued | Maturity Date | Original Principal Amount | Principal Amount Outstanding | Unamortized Debt Expense or Discount | Carrying Value      | Interest Cost     | Annual Amortization of Debt Expense or Discount | Annualized Interest | Embedded Cost |
|----------|------------------|-------------|---------------|---------------------------|------------------------------|--------------------------------------|---------------------|-------------------|---|---------------------|---------------|
| 1        | Bank Loan- 4.05% | 7/17/12     | 7/17/19       | \$ 2,000,000              | \$ 1,932,185                 |                                      | \$ 1,932,185        | \$ 81,000         | \$ -  | 81,000              |               |
| 2        | Bank Loan- 3.70% | 7/17/12     | 7/17/17       | \$ 1,500,000              | \$ 1,500,000                 |                                      | \$ 1,500,000        | \$ 55,500         | \$ -  | 55,500              |               |
| 3        | Bank Loan- 3.20% | 7/17/12     | 7/17/15       | \$ 1,500,000              | \$ 1,500,000                 |                                      | \$ 1,500,000        | \$ 48,000         | \$ -  | 48,000              |               |
| 4        | Bank Loan- 2.50% | 2/17/13     | 2/17/20       | \$ 1,500,000              | \$ 1,500,000                 |                                      | \$ 1,500,000        | \$ 37,556         | \$ -  | 37,556              |               |
| Totals   |                  |             |               | <u>\$ 6,500,000</u>       | <u>\$ 6,432,185</u>          | <u>\$ -</u>                          | <u>\$ 6,432,185</u> | <u>\$ 222,056</u> | <u>\$ -</u>                                     | <u>\$ 222,056</u>   | <b>3.45%</b>  |

**Mt. Carmel Public Utility Company**

**The Non-Constant Growth Discounted Cash Flow Model**

The formula for measuring the cost of common equity,  $k$ , when growth,  $g$ , does not become constant until period  $\varphi$ , is as follows:

$$k = \left[ \frac{D_{1,1}(1+k)^{\varphi-0.25} + D_{1,2}(1+k)^{\varphi-0.50} + D_{1,3}(1+k)^{\varphi-0.75} + \dots + D_{\varphi,4} + P_{\varphi,4}}{P} \right] \left( \frac{1}{x+\varphi-0.25} \right) - 1.$$

where:  $P$   $\equiv$  the current market value;

$D_{\varphi,q}$   $\equiv$  the expected dividend at the end of quarter  $q$  in year  $\varphi$ , where  $q = 1$  to 4 and  $\varphi =$  the number of periods until the steady-state growth period;

$k$   $\equiv$  the cost of common equity;

$x$   $\equiv$  the elapsed time between the stock observation and first dividend payment dates, in years; and

$P_{\varphi,4}$ , the market value at the beginning of the steady-state growth stage, is calculated from the following equation:

$$P_{\varphi,4} = \frac{\sum_{q=1}^4 D_{\varphi,q}(1+g_l)(1+k)^{1-[x+0.25(q-1)]}}{k-g_l}$$

where:  $D_{\varphi,q}$   $\equiv$  the dividend paid in quarter  $q$  during the last year of the transitional growth stage; and

$g_l$   $\equiv$  the steady-state growth rate.

## Mt. Carmel Public Utility Company

### Growth Rates

#### Electric Sample

|         |                                   | Growth Rates         |                      |       |
|---------|-----------------------------------|----------------------|----------------------|-------|
| Company | Stage 1 <sup>1</sup>              | Stage 2 <sup>2</sup> | Stage 3 <sup>3</sup> |       |
| 1       | American Electric Power Company   | 3.38%                | 4.04%                | 4.70% |
| 2       | Black Hills Corp.                 | 6.00%                | 5.35%                | 4.70% |
| 3       | Dominion Resources, Inc.          | 4.63%                | 4.67%                | 4.70% |
| 4       | DTE Energy Company                | 4.95%                | 4.83%                | 4.70% |
| 5       | Edison International              | 5.85%                | 5.28%                | 4.70% |
| 6       | El Paso Electric Company          | 2.10%                | 3.40%                | 4.70% |
| 7       | FirstEnergy Corp.                 | 4.00%                | 4.35%                | 4.70% |
| 8       | Great Plains Energy Inc.          | 7.10%                | 5.90%                | 4.70% |
| 9       | Hawaiian Electric Industries Inc. | 6.35%                | 5.53%                | 4.70% |
| 10      | IdaCorp, Inc.                     | 4.00%                | 4.35%                | 4.70% |
| 11      | Northeast Utilities               | 7.05%                | 5.88%                | 4.70% |
| 12      | NV Energy, Inc.                   | 11.07%               | 7.89%                | 4.70% |
| 13      | Otter Tail Corp                   | 6.00%                | 5.35%                | 4.70% |
| 14      | Pinnacle West Capital Corp.       | 7.20%                | 5.95%                | 4.70% |
| 15      | PNM Resources, Inc.               | 8.35%                | 6.53%                | 4.70% |
| 16      | Portland General Electric Company | 4.43%                | 4.57%                | 4.70% |
| 17      | Southern Company                  | 4.98%                | 4.84%                | 4.70% |
| 18      | UIL Holdings Corp.                | 4.00%                | 4.35%                | 4.70% |
| 19      | UNS Energy Corp.                  | 7.95%                | 6.33%                | 4.70% |

<sup>1</sup> Zacks 3-5 year earnings per share growth rate estimates (Zacks Investment Research, Inc.)

<sup>2</sup> Equals the average of Stage 1 and Stage 3 growth rates.

<sup>3</sup> The Federal Reserve Board, Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update, <http://www.federalreserve.gov/releases/H15/update/>, March 25, 2013  
 Energy Information Administration, *Annual Energy Outlook 2013 Early Release*, Table A20. Macroeconomic Indicators, [www.eia.doe.gov/oiaf/aeo/](http://www.eia.doe.gov/oiaf/aeo/), December 2012.  
 Global Insight, *The U.S. Economy: The 30-Year Focus, Fourth Quarter 2012*, Table 1: Summary of the U.S. Economy.

**Mt. Carmel Public Utility Company**

Growth Rates

**Gas Sample**

|   | <u>Company</u>                    | Growth Rates               |                            |                            |
|---|-----------------------------------|----------------------------|----------------------------|----------------------------|
|   |                                   | <u>Stage 1<sup>1</sup></u> | <u>Stage 2<sup>2</sup></u> | <u>Stage 3<sup>3</sup></u> |
| 1 | AGL Resources Inc.                | 3.53%                      | 4.12%                      | 4.70%                      |
| 2 | Atmos Energy Corp.                | 6.00%                      | 5.35%                      | 4.70%                      |
| 3 | The Laclede Group, Inc.           | 3.00%                      | 3.85%                      | 4.70%                      |
| 4 | New Jersey Resources Corp.        | 4.00%                      | 4.35%                      | 4.70%                      |
| 5 | Northwest Natural Gas Company     | 3.83%                      | 4.27%                      | 4.70%                      |
| 6 | Piedmont Natural Gas Company Inc. | 3.73%                      | 4.22%                      | 4.70%                      |
| 7 | South Jersey Industries, Inc.     | 6.00%                      | 5.35%                      | 4.70%                      |
| 8 | WGL Holdings Inc.                 | 5.25%                      | 4.98%                      | 4.70%                      |

<sup>1</sup> Zacks 3-5 year earnings per share growth rate estimates (Zacks Investment Research, Inc.)

<sup>2</sup> Equals the average of Stage 1 and Stage 3 growth rates.

<sup>3</sup> The Federal Reserve Board, Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update, <http://www.federalreserve.gov/releases/H15/update/>, March 25, 2013  
 Energy Information Administration, *Annual Energy Outlook 2013 Early Release*, Table A20. Macroeconomic Indicators, [www.eia.doe.gov/oiat/aeo/](http://www.eia.doe.gov/oiat/aeo/), December 2012.  
 Global Insight, *The U.S. Economy: The 30-Year Focus, Fourth Quarter 2012*, Table 1: Summary of the U.S. Economy.

**Mt. Carmel Public Utility Company**

**Electric Sample**

| Company                              | Current Dividend |                  |                  |                  | Next Dividend<br>Payment Date | Stock<br>Price |
|--------------------------------------|------------------|------------------|------------------|------------------|-------------------------------|----------------|
|                                      | D <sub>0,1</sub> | D <sub>0,2</sub> | D <sub>0,3</sub> | D <sub>0,4</sub> |                               |                |
| 1 American Electric Power Company    | \$0.470          | \$0.470          | \$0.470          | \$0.470          | 6/10/2013                     | \$ 47.700      |
| 2 Black Hills Corp.                  | 0.370            | 0.370            | 0.370            | 0.380            | 6/1/2013                      | 43.14          |
| 3 Dominion Resources, Inc.           | 0.528            | 0.528            | 0.528            | 0.563            | 6/20/2013                     | 56.74          |
| 4 DTE Energy Company                 | 0.588            | 0.620            | 0.620            | 0.620            | 7/15/2013                     | 66.02          |
| 5 Edison International               | 0.325            | 0.325            | 0.325            | 0.338            | 4/30/2013                     | 50.74          |
| 6 El Paso Electric Company           | 0.250            | 0.250            | 0.250            | 0.250            | 6/28/2013                     | 33.75          |
| 7 FirstEnergy Corp.                  | 0.550            | 0.550            | 0.550            | 0.550            | 6/1/2013                      | 41.60          |
| 8 Great Plains Energy Inc.           | 0.213            | 0.213            | 0.218            | 0.218            | 6/20/2013                     | 22.89          |
| 9 Hawaiian Electric Industries Inc.  | 0.310            | 0.310            | 0.310            | 0.310            | 6/14/2013                     | 27.01          |
| 10 IdaCorp, Inc.                     | 0.330            | 0.330            | 0.380            | 0.380            | 5/31/2013                     | 47.44          |
| 11 Northeast Utilities               | 0.343            | 0.343            | 0.343            | 0.368            | 6/27/2013                     | 42.39          |
| 12 NV Energy, Inc.                   | 0.170            | 0.170            | 0.170            | 0.190            | 6/20/2013                     | 19.99          |
| 13 Otter Tail Corp                   | 0.298            | 0.298            | 0.298            | 0.298            | 6/7/2013                      | 30.61          |
| 14 Pinnacle West Capital Corp.       | 0.525            | 0.525            | 0.545            | 0.545            | 6/20/2013                     | 56.66          |
| 15 PNM Resources, Inc.               | 0.145            | 0.145            | 0.145            | 0.145            | 5/15/2013                     | 22.98          |
| 16 Portland General Electric Company | 0.265            | 0.270            | 0.270            | 0.270            | 4/15/2013                     | 29.72          |
| 17 Southern Company                  | 0.490            | 0.490            | 0.490            | 0.490            | 6/6/2013                      | 45.47          |
| 18 UIL Holdings Corp.                | 0.432            | 0.432            | 0.432            | 0.432            | 7/1/2013                      | 38.68          |
| 19 UNS Energy Corp.                  | 0.430            | 0.430            | 0.430            | 0.435            | 6/25/2013                     | 46.80          |

**Mt. Carmel Public Utility Company**

**Gas Sample**

| Company                             | Current Dividend |                  |                  |                  | Next Dividend<br>Payment Date | Stock<br>Price |
|-------------------------------------|------------------|------------------|------------------|------------------|-------------------------------|----------------|
|                                     | D <sub>0,1</sub> | D <sub>0,2</sub> | D <sub>0,3</sub> | D <sub>0,4</sub> |                               |                |
| 1 AGL Resources Inc.                | \$0.460          | \$ 0.460         | \$0.460          | \$ 0.470         | 6/1/2013                      | \$ 41.15       |
| 2 Atmos Energy Corp.                | 0.345            | 0.345            | 0.350            | 0.350            | 6/18/2013                     | 41.23          |
| 3 The Laclede Group, Inc.           | 0.415            | 0.415            | 0.425            | 0.425            | 7/2/2013                      | 41.17          |
| 4 New Jersey Resources Corp.        | 0.380            | 0.400            | 0.400            | 0.400            | 7/1/2013                      | 44.37          |
| 5 Northwest Natural Gas Company     | 0.445            | 0.445            | 0.455            | 0.455            | 5/15/2013                     | 43.81          |
| 6 Piedmont Natural Gas Company Inc. | 0.300            | 0.300            | 0.300            | 0.300            | 4/15/2013                     | 33.28          |
| 7 South Jersey Industries, Inc.     | 0.403            | 0.403            | 0.443            | 0.443            | 7/2/2013                      | 54.63          |
| 8 WGL Holdings Inc.                 | 0.400            | 0.400            | 0.400            | 0.400            | 5/1/2013                      | 43.74          |

**Mt. Carmel Public Utility Company**

**Expected Quarterly Dividends**

**Electric Sample**

| <u>Company</u>                       | <u>D<sub>1,1</sub></u> | <u>D<sub>1,2</sub></u> | <u>D<sub>1,3</sub></u> | <u>D<sub>1,4</sub></u> |
|--------------------------------------|------------------------|------------------------|------------------------|------------------------|
| 1 American Electric Power Company    | \$ 0.486               | \$ 0.486               | \$ 0.486               | \$ 0.486               |
| 2 Black Hills Corp.                  | 0.380                  | 0.380                  | 0.380                  | 0.403                  |
| 3 Dominion Resources, Inc.           | 0.563                  | 0.563                  | 0.563                  | 0.589                  |
| 4 DTE Energy Company                 | 0.620                  | 0.651                  | 0.651                  | 0.651                  |
| 5 Edison International               | 0.338                  | 0.338                  | 0.338                  | 0.357                  |
| 6 El Paso Electric Company           | 0.255                  | 0.255                  | 0.255                  | 0.255                  |
| 7 FirstEnergy Corp.                  | 0.550                  | 0.572                  | 0.572                  | 0.572                  |
| 8 Great Plains Energy Inc.           | 0.218                  | 0.218                  | 0.233                  | 0.233                  |
| 9 Hawaiian Electric Industries Inc.  | 0.330                  | 0.330                  | 0.330                  | 0.330                  |
| 10 IdaCorp, Inc.                     | 0.380                  | 0.380                  | 0.395                  | 0.395                  |
| 11 Northeast Utilities               | 0.368                  | 0.368                  | 0.368                  | 0.393                  |
| 12 NV Energy, Inc.                   | 0.190                  | 0.190                  | 0.190                  | 0.211                  |
| 13 Otter Tail Corp                   | 0.315                  | 0.315                  | 0.315                  | 0.315                  |
| 14 Pinnacle West Capital Corp.       | 0.545                  | 0.545                  | 0.584                  | 0.584                  |
| 15 PNM Resources, Inc.               | 0.165                  | 0.165                  | 0.165                  | 0.165                  |
| 16 Portland General Electric Company | 0.270                  | 0.282                  | 0.282                  | 0.282                  |
| 17 Southern Company                  | 0.514                  | 0.514                  | 0.514                  | 0.514                  |
| 18 UIL Holdings Corp.                | 0.449                  | 0.449                  | 0.449                  | 0.449                  |
| 19 UNS Energy Corp.                  | 0.435                  | 0.435                  | 0.435                  | 0.470                  |

**Mt. Carmel Public Utility Company**

**Expected Quarterly Dividends**

**Gas Sample**

| <u>Company</u>                      | <u>D<sub>1,1</sub></u> | <u>D<sub>1,2</sub></u> | <u>D<sub>1,3</sub></u> | <u>D<sub>1,4</sub></u> |
|-------------------------------------|------------------------|------------------------|------------------------|------------------------|
| 1 AGL Resources Inc.                | \$ 0.470               | \$ 0.470               | \$ 0.470               | \$ 0.487               |
| 2 Atmos Energy Corp.                | 0.350                  | 0.350                  | 0.371                  | 0.371                  |
| 3 The Laclede Group, Inc.           | 0.425                  | 0.425                  | 0.438                  | 0.438                  |
| 4 New Jersey Resources Corp.        | 0.400                  | 0.416                  | 0.416                  | 0.416                  |
| 5 Northwest Natural Gas Company     | 0.455                  | 0.455                  | 0.472                  | 0.472                  |
| 6 Piedmont Natural Gas Company Inc. | 0.310                  | 0.310                  | 0.310                  | 0.310                  |
| 7 South Jersey Industries, Inc.     | 0.443                  | 0.443                  | 0.469                  | 0.469                  |
| 8 WGL Holdings Inc.                 | 0.420                  | 0.420                  | 0.420                  | 0.420                  |

**Mt. Carmel Public Utility Company**

**DCF- Cost of Equity Estimate**

**Electric Sample**

| <u>Company</u>                       | <u>Cost of Equity Estimate</u> |
|--------------------------------------|--------------------------------|
| 1 American Electric Power Company    | 8.63%                          |
| 2 Black Hills Corp.                  | 8.70%                          |
| 3 Dominion Resources, Inc.           | 8.82%                          |
| 4 DTE Energy Company                 | 8.75%                          |
| 5 Edison International               | 7.71%                          |
| 6 El Paso Electric Company           | 7.38%                          |
| 7 FirstEnergy Corp.                  | 10.17%                         |
| 8 Great Plains Energy Inc.           | 9.34%                          |
| 9 Hawaiian Electric Industries Inc.  | 10.21%                         |
| 10 IdaCorp, Inc.                     | 7.94%                          |
| 11 Northeast Utilities               | 8.87%                          |
| 12 NV Energy, Inc.                   | 10.44%                         |
| 13 Otter Tail Corp                   | 9.27%                          |
| 14 Pinnacle West Capital Corp.       | 9.43%                          |
| 15 PNM Resources, Inc.               | 8.33%                          |
| 16 Portland General Electric Company | 8.57%                          |
| 17 Southern Company                  | 9.47%                          |
| 18 UIL Holdings Corp.                | 9.32%                          |
| 19 UNS Energy Corp.                  | 9.41%                          |
| Average                              | <b>8.99%</b>                   |

**Mt. Carmel Public Utility Company**

**DCF- Cost of Equity Estimate**

**Gas Sample**

| <u>Company</u>                      | <u>Cost of Equity Estimate</u> |
|-------------------------------------|--------------------------------|
| 1 AGL Resources Inc.                | 9.17%                          |
| 2 Atmos Energy Corp.                | 8.58%                          |
| 3 The Laclede Group, Inc.           | 8.61%                          |
| 4 New Jersey Resources Corp.        | 8.37%                          |
| 5 Northwest Natural Gas Company     | 8.89%                          |
| 6 Piedmont Natural Gas Company Inc. | 8.40%                          |
| 7 South Jersey Industries, Inc.     | 8.39%                          |
| 8 WGL Holdings Inc.                 | 8.83%                          |
| Average                             | <b>8.66%</b>                   |

**Mt. Carmel Public Utility Company**

**Risk Premium Analysis**

Interest Rates as of March 19, 2013

| U.S. Treasury Bills |                 | U.S. Treasury Bonds   |                 |
|---------------------|-----------------|-----------------------|-----------------|
| Discount Rate       | Effective Yield | Bond Equivalent Yield | Effective Yield |
| 0.08%               | 0.08%           | 3.13%                 | 3.15%           |

**Risk Premium Cost of Equity Estimates**

**Treasury Bond**

**Electric Sample**

| Risk-Free Rate |   | Beta  |   | Risk Premium     |   | Cost of Common Equity |
|----------------|---|-------|---|------------------|---|-----------------------|
| 3.15%          | + | 0.720 | * | (12.59% - 3.15%) | = | <b>9.95%</b>          |

**Gas Sample**

| Risk-Free Rate |   | Beta  |   | Risk Premium     |   | Cost of Common Equity |
|----------------|---|-------|---|------------------|---|-----------------------|
| 3.15%          | + | 0.580 | * | (12.59% - 3.15%) | = | <b>8.63%</b>          |