

ILLINOIS COMMERCE COMMISSION

DOCKET Nos. 11-0279, 11-0282 (Cons.)

REBUTTAL TESTIMONY

OF

GARY M. RYGH

BARCLAYS CAPITAL, INC.

Submitted on Behalf Of

AMEREN ILLINOIS COMPANY

d/b/a Ameren Illinois

July 26, 2011

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8 **I. INTRODUCTION**

9 **Q. Please state your name and business address.**

10 **A. My name is Gary M. Rygh. My business address is 745 Seventh Avenue - 25th Floor,**
11 **New York, New York 10019-6801.**

12 **Q. By whom are you employed and in what capacity?**

13 **A. I am employed as a Managing Director at Barclays Capital Inc. (Barclays Capital).**

14 **Q. On behalf of whom are you presenting this rebuttal testimony?**

15 **A. I am presenting this rebuttal testimony on behalf of Ameren Illinois Company d/b/a**
16 **Ameren Illinois (Company or AIC).**

17 **Q. Please describe Barclays.**

18 **A. Barclays Capital is the investment banking division of Barclays Bank PLC, a leading**
19 **global financial institution with over \$2.5 trillion in total assets. Using a distinctive business**
20 **model, Barclays Capital provides large companies, institutions and government clients with**
21 **solutions to their financing and risk management needs. Barclays Bank PLC is a major global**

22 financial services provider engaged in retail and commercial banking, credit cards, investment
23 banking, wealth management and investment management services, with an extensive
24 international presence in Europe, the United States, Africa and Asia. With over 300 years of
25 history and expertise in banking, Barclays Bank PLC operates in over 50 countries with over
26 145,000 employees.

27 **Q. Please describe your relevant work experience.**

28 **A.** Prior to joining Barclays Capital, I worked in the power and utility area at Morgan
29 Stanley beginning in 1998; was in the global power and utility group at Lehman Brothers starting
30 in July 2007; and have been with Barclays Capital since September 2008, when Lehman
31 Brothers became a part of Barclays Capital.

32 **Q. Please describe your qualifications, as well as your duties and responsibilities as**
33 **Managing Director.**

34 **A.** I am currently a Managing Director in the Global Power and Utility Group. Our group is
35 responsible for the corporate finance analysis of, and strategic and capital markets transactions
36 related to the utility and power sectors. I have been in the utility, power and energy investment
37 banking business for approximately 16 years. I have worked extensively on strategic merger and
38 acquisition assignments, debt and equity capital markets transactions, and other corporate
39 finance related assignments in the electric, water and gas utility sectors. I have a Bachelors of
40 Science degree in Commerce, with a concentration in Finance from the University of Virginia.

41 **II. PURPOSE OF TESTIMONY**

42 **Q. What is the purpose of your rebuttal testimony in this proceeding?**

43 A. The purpose of my rebuttal testimony is to provide a general response to the
44 recommended revenue requirements developed by the Staff. Overall, the Staff recommends that
45 the Commission increase AIC's revenue by approximately \$5 million, in a case in which AIC
46 has requested an increase of over \$100 million. Other AIC witnesses address the specific
47 adjustments made by the Staff to the test year that produce Staff's results. I address the overall
48 impact of Staff's recommendation on the investment community, and what this means for AIC
49 and its customers.

50 **Q. Please summarize your rebuttal testimony?**

51 A. My rebuttal testimony focuses on the importance of fair and balanced utility regulation as
52 it pertains to capital and financing related issues, which are increasingly important for AIC and
53 utilities in general, given the large capital needs they face now and in the coming years. I also
54 discuss how the constructive rate orders received by AIC in 2008 had a significant positive
55 impact on the perceived regulatory environment in Illinois and how the subsequent rate order in
56 2010 had the opposite impact but most importantly the effect those orders had in driving changes
57 in the perception of AIC's overall financial health and credit quality. These financial market and
58 investor perceptions are important to ratepayers because it is these views that drive the overall
59 cost and ability of AIC to access needed capital. My testimony explains:

- 60 • The critical importance for investors of a highly diligent regulatory process, as
61 well as the need for AIC to maintain a constructive relationship with the
62 Commission.
- 63 • How perceptions of the regulatory process affect access to and the cost of new
64 capital for AIC with investors, underwriters, credit rating agencies and
65 researchers, their keen awareness of the importance of balanced, mainstream

66 ratemaking policy, and their ability to discern key differences among competing
67 issuers of capital and their associated regulators.

68 • Why the perceptions of investors, credit rating agencies and other market
69 participants of Illinois regulation are critical and how recent regulatory decisions
70 in Illinois have negatively affected credit rating agency analysis of AIC and their
71 assessments of the regulatory climate in which AIC is operating.

72 • Why the potential exists for significant and long-term detrimental repercussions to
73 the cost of capital of AIC if the perception exists that AIC is subject to a hostile
74 regulatory environment and has not been provided with the opportunity to
75 adequately recover capital deployed for ratepayers, earn its allowed returns and
76 maintain the financial health of AIC.

77 **Q. Are you sponsoring any exhibits with your rebuttal testimony?**

78 **A.** Yes, I am sponsoring AIC Ex. 36.1.

79 **Q. How do the actions of the Commission shape the perceptions of financial investors,
80 credit rating agencies and other Wall Street entities regarding the quality of Illinois
81 regulation?**

82 **A.** For this question it is helpful to focus on what many consider to be the most positive
83 development for AIC and Illinois regulation overall in the last several years which was the
84 results of the 2008 rate case. The investor reaction to the results was notably positive. Beyond
85 the financial stability that is inherent in a constructive rate case decision, many in the financial
86 community perceived the 2008 rate case decision as a significant event for AIC as it pertained to
87 the quality of regulation in Illinois and AIC's future prospects in the regulatory process,
88 especially given the tumultuous events of 2007. The long-term credit quality of AIC was
89 enhanced by the Commission in 2008 by sending a strong message to the financial community

90 that the regulatory process in Illinois was rigorous and deliberate, and that the Commission
91 properly balanced its duties to ratepayers and investors. Again, given the backdrop of the events
92 of 2007, this was especially welcomed by the financial community.

93 The positive reaction to results of the AIC electric and gas rate case in 2008 was based on
94 the perception of the Commission's willingness to diligently address investor concerns and
95 correctly determine the critical need for rate relief. Upon upgrading the credit rating of AIC,
96 Moody's Investor Services, Inc. (Moody's) noted:

97 *"Moreover, the upgrade also reflects positive developments in Illinois*
98 *since rate freeze legislation was passed by the Illinois House of*
99 *Representatives in 2007. Following a comprehensive settlement*
100 *agreement on electric rates and power procurement issues reached in*
101 *the state in August 2007, Ameren's Illinois utilities received a*
102 *reasonably supportive delivery service rate case outcome in September*
103 *2008 in their first rate proceeding after the settlement. Although the*
104 *southern Illinois economy continues to face recessionary conditions,*
105 *which could make future regulatory proceedings more challenging,*
106 *Moody's believes the utilities should be able to obtain sufficient*
107 *regulatory relief to maintain their investment grade credit quality."*
108 *(Moody's 8/13/2009).*

109 This sentiment was echoed in September of 2008 by Standard and Poor's Financial
110 Services LLP (S&P) in a note titled - Ameren Corp.'s Illinois Subsidiaries Upgraded To
111 Investment Grade:

112 *"The upgrades on the Illinois subsidiaries reflect Standard & Poor's*
113 *assessment that the regulatory and political environment in Illinois will*
114 *be reasonably supportive of investment grade credit quality with regard*
115 *to their pending rate cases. The Illinois Commerce Commission's (ICC)*
116 *administrative law judges (ALJ) have endorsed electric and gas*
117 *delivery service rate increase of \$163.5 million, nearly 80% of the*
118 *revised amount sought by Ameren's Illinois utilities, and significantly*
119 *more than the \$47 million rate hike recommended by the ICC staff. The*
120 *ALJ decision is not binding on the ICC, whose final rate order is*
121 *expected by Sept. 30, 2008. Unlike the significant rate increase requests*
122 *in 2006-2007 that became so highly politicized, there has been virtually*
123 *no resurgence of political interference or opposition to higher rates,*

124 *other than the Citizens Utility Board, which characteristically opposes*
125 *the utilities' position for higher rates.” (S&P 9/11/2008).*

126 It was also well understood that 2008 rate case was decided after an exhaustive regulatory
127 review, was sufficiently consistent with those in other regulatory jurisdictions and that in general
128 it appropriately balances the concerns of ratepayers and investors. This is not to say investors
129 only consider a very company friendly decision as a positive outcome and do not understand the
130 perspective of the Commission or its duties to ratepayers. As Moody’s has stated:

131 *“A utility’s regulatory environment and suite of rate recovery*
132 *mechanisms are among the most critical elements of our credit rating*
133 *analysis. We believe the existence of regulation (and a utility’s*
134 *corresponding business model) provides relatively predictable and*
135 *stable revenues and cash flows for years to come. As a result, regulated*
136 *utilities can attain investment grade ratings with a much weaker*
137 *financial profile than most of their capital-intensive, industrial peers.*
138 *Today, we continue to believe regulators will provide timely recovery of*
139 *prudently incurred costs and investments with a reasonable return. We*
140 *also believe regulators would prefer to regulate financially healthy*
141 *utilities. This doesn’t mean utilities are likely to receive 100% of their*
142 *rate relief requests or that we’d view anything but full cost recovery as*
143 *a negative. We think the vast majority of regulatory outcomes will be,*
144 *at a minimum, neutral and more likely slightly positive to a utility’s*
145 *credit profile.” (Moody’s 10/28/10)*

146 **Q. What is the potential downside to ratepayers if there is a continued deterioration in**
147 **the perception of Illinois utility regulation by investors?**

148 **A.** The main concern with the Commission adopting a draconian position in this proceeding
149 is that it will communicate several very negative impressions to investors, including: (1) that the
150 Commission is not concerned about the volatility and operational / financial difficulties created
151 for AIC; (2) that the Commission has little regard for regulatory certainty and stability in Illinois;
152 (3) that the Commission does not believe AIC deserves the opportunity to earn a fair return on
153 capital. Moody’s outlined in August 2009, the majority of the criteria on which a utility is rated

154 is based on regulatory framework, and the ability to recover prudently incurred costs and to earn
155 fair returns. As stated by Moody's:

156 *"For a regulated utility, the predictability and supportiveness of the*
157 *regulatory framework in which it operates is a key credit consideration*
158 *and the one that differentiates the industry from most other corporate*
159 *sectors" "These include how developed the regulatory framework is;*
160 *its track record for predictability and stability in terms of decision*
161 *making; and the strength of the regulator's authority over utility*
162 *regulatory issues. The ability to recover prudently incurred costs in a*
163 *timely manner is perhaps the single most important credit*
164 *consideration for regulated utilities as the lack of timely recovery of*
165 *such costs has caused financial stress for utilities on several*
166 *occasions."*

167 The diligent balancing of ratepayer and investor concerns are the cornerstones of investor
168 confidence for utilities. When investors are confident that regulators are balancing these
169 concerns appropriately, they can focus their influence to ensure that the utility performs
170 accordingly and makes good on the regulatory construct. However, those investors who
171 provided the necessary financial capital to AIC regard this cost recovery as necessary to
172 compensate them for the risk of being obligated to incur these costs. The continued call for
173 significant impediments to the timely recovery of capital make it such that investors are hard
174 pressed to rely upon the Commission to allow AIC the opportunity for recovering prudently
175 incurred expenses.

176 **Q. Do investors value diligent regulation?**

177 **A.** Yes, they do. There is a common misperception that investors are looking for
178 lackadaisical and weak regulation. This could not be more incorrect with regard to investing in
179 regulated utilities. Investors who put capital to work at regulated utilities not only appreciate
180 strong regulators, they rely on them. Investors count on regulators and their staffs to ensure the

181 safety of their capital by consistently monitoring utilities to ensure reliability, performance and
182 prudent risk management. Investors not only place a great deal of significance on the quality of
183 regulation, but also on the ability of a utility to maintain a healthy and productive relationship
184 with its regulators, especially in the current challenging economic environment. As stated by
185 S&P in November 2007 when overhauling its rating methodologies for domestic utilities:

186 *"Regulated utilities and holding companies that are utility-focused*
187 *virtually always fall in the upper range of business risk profiles. The*
188 *defining characteristics of most utilities--a legally defined service*
189 *territory generally free of significant competition, the provision of an*
190 *essential or near-essential service, and the presence of regulators that*
191 *have an abiding interest in supporting a healthy utility financial profile*
192 *underpin the business risk profiles of the electric, gas, and water*
193 *utilities."*

194 A well-run utility produces the stability of cash flow, earnings and financial performance that
195 investors in utilities prize and need to ensure that the risk inherent in their investment is
196 appropriate for the return they are receiving. Since investors lack the technical expertise and
197 oversight capabilities of regulators, they consider quality regulation critical. In fact, diligent and
198 consistent regulation is essential, as noted in 2009 by Moody's when describing the criteria used
199 to assign utility credit ratings:

200 *"A utility operating in a stable, reliable, and highly predictable*
201 *regulatory environment will be scored higher on this factor than a*
202 *utility operating in a regulatory environment that exhibits a high*
203 *degree of uncertainty or unpredictability."*

204 **Q. Do the rating agencies,, investors and other research analysts have existing concerns**
205 **regarding AIC and Illinois regulation that would be exacerbated by an unwarranted rate**
206 **case result?**

207 A. AIC's ability to recover prudently incurred capital and operating expenses is still a major
208 area of concern for the rating agencies and investors. Recounted below is a sample of rating
209 agency considerations that could become even more significant risks to the credit quality of AIC:

210 • *Ameren Illinois' business risk profile is also affected by its ability to manage its*
211 *regulatory risk. Earlier in 2010, Standard & Poor's revised its assessment of the*
212 *Illinois regulation to 'less credit supportive' from 'least credit supportive'. The*
213 *change reflected our view that the Illinois legislative and regulatory environment*
214 *had returned to relative stability following the disruption during the state's*
215 *transition to competition. Our revised assessment was partially based on the 13*
216 *constructive rate case orders from 2008 until the early 2010. These developments*
217 *clearly pointed to a decreasing regulatory risk. However, in April 2010, Ameren*
218 *received a \$4.7 million rate case order for its Illinois electric and gas businesses*
219 *that we viewed as not conducive to credit quality. Since then, based on error*
220 *corrections and a rehearing, Ameren's net rate order was increased to \$44*
221 *million. Overall, we view the company's regulatory risk as rising. Should this*
222 *persist, it could pressure the company's business risk profile, which could harm*
223 *its credit quality. (S&P 12/29/10)*

224 • *AIC's Baa3 Issuer Rating reflects improved financial metrics at Ameren's Illinois*
225 *utilities resulting from higher electric and gas delivery service rates implemented*
226 *in late 2008 and what Moody's had considered to be an improving political and*
227 *regulatory environment for the company in Illinois. However, Ameren's most*
228 *recent Illinois rate case outcomes were unsupportive of credit quality and could*
229 *put pressure on the utility's financial metrics going forward, although they are*
230 *expected to remain adequate to support current ratings. The rate case outcomes*
231 *have also renewed our concern about political and regulatory risk for the*
232 *company in Illinois and maintenance of AIC's ratings at current levels over the*
233 *long-term is highly dependent on the outcomes of future rate cases and the overall*
234 *regulatory environment for utilities in Illinois. (Moody's 10/6/10)*

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- Recent rate case outcomes were unsupportive of utility credit quality. - The outcomes of the most recent rate cases will do little to decrease this regulatory lag and will constrain the company's financial metrics going forward. The ultimate effect on metrics is largely dependent on the ability of the company to mitigate the impact of the rate case through the delay or cancellation of certain projects and reduced capital expenditures. (Moody's 10/6/10)
 - Renewed political and regulatory risk for Ameren in Illinois - Moody's had viewed Ameren's Illinois regulatory and political environment as having improved since a 2007 electric rate settlement narrowly averted a potentially devastating extension of a rate freeze that had been in place at all of Ameren's Illinois utility subsidiaries. However, the most recent rate case outcome has renewed our concerns about Ameren's political and regulatory relationships in Illinois and the credit supportiveness of the company's overall political and regulatory environment. The rate case was characterized by a high degree of both special interest and political involvement, including public opposition from the state's attorney general as well as several state representatives. (Moody's 10/6/10)
 - Following the 2007 electric rate settlement and a reasonably supportive rate case outcome in 2008, Moody's returned the senior unsecured and Issuer Rating of Ameren's Illinois utilities to investment grade, indicating that we believed that the company would be able to obtain sufficient regulatory relief to maintain investment grade credit quality. The unexpectedly negative rate case outcome has raised concerns that the state may be returning to a less supportive regulatory environment. As a result, the first two factors in our rating methodology, Regulatory Framework and Ability to Recover Costs and Earn Returns, are both scored at a below average Ba for AIC, representing a significant constraint on the company's ratings and credit quality. Additional political intervention in the regulatory process or further unsupportive rate case outcomes could lead to negative rating actions on the company, as occurred between 2005 and 2007. (Moody's 10/6/10)

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- *The stable outlook reflects Moody's expectation that financial metrics will remain adequate to support the low investment grade of the merged Ameren Illinois Company, and that political and regulatory risk for Ameren in Illinois will not increase further. The most recent rate case outcome should be sufficiently mitigated by management actions to reduce costs and capital expenditures and will not result in a material degradation of these financial metrics. Nevertheless, the stable outlook is highly contingent on future rate case outcomes that are more supportive of credit quality than the most recent one. regulatory relief to maintain investment grade credit quality. The unexpectedly negative rate case outcome has raised concerns that the state may be returning to a less supportive regulatory environment. As a result, the first two factors in our rating methodology, Regulatory Framework and Ability to Recover Costs and Earn Returns, are both scored at a below average Ba for AIC, representing a significant constraint on the company's ratings and credit quality. Additional political intervention in the regulatory process or further unsupportive rate case outcomes could lead to negative rating actions on the company, as occurred between 2005 and 2007. (Moody's 10/6/10)*
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- *What Could Change the Rating Down - The ratings could be lowered if future distribution rate cases do not provide sufficient rate relief to maintain ratios; if there is additional political intervention in the regulatory process. (Moody's 10/6/10)*
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- *Ameren's rate-regulated earnings profile had appeared to be improving. For example, in 2008 regulators in Illinois approved a much-needed \$160 million rate increase that exceeded our expectations, with an approximate 10.7% allowed return on equity in line with industry averages. However, this apparent shift to more constructive regulation in Illinois did not last. In 2009, Ameren requested a \$130 million increase in annual revenue for its Illinois electric and natural gas delivery utilities, but regulators approved just a \$15 million net revenue increase, including a \$20 million cut in natural gas rates. (Morningstar 2/23/11)*

- 294 • *Last rate case did not go smoothly - IL continues to be a tough regulatory*
295 *environment for utilities. In May 2010, the ICC granted Ameren Illinois a \$15m*
296 *rate increase and recovery of \$13m in supply-related costs, considerably less than*
297 *the company's \$130m request, which was based on an 11.5% weighted average*
298 *authorized ROE and \$3.3 billion rate base. In November 2010, Ameren Illinois*
299 *received an additional \$25m in its rate case rehearing at the ICC. The ICC*
300 *authorized ~10% allowed ROE and ~\$3 billion rate base. However, the total*
301 *\$53m is still meaningfully below Ameren Illinois' initial request. (Bank of*
302 *America Merrill Lynch 2/23/11)*
- 303 • *The Illinois regulatory climate continues to be restrictive from an investor*
304 *perspective. Authorized equity returns over the past year or so have ranged from*
305 *markedly below prevailing industry averages to slightly above average. That*
306 *being said, the overall impacts of the rate decisions have largely been negative,*
307 *as even in cases where the authorized ROE was constructive, the ICC imposed*
308 *rate base and/or net operating income disallowances that rendered it unlikely that*
309 *the utilities would be able to earn the authorized returns.(Regulatory Research*
310 *Associates 7/5/11)*

311 **Q. What are the main criteria applied when a utility is reviewed by the credit rating**
312 **agencies and how does the regulatory environment affect the application of those key**
313 **criteria for AIC?**

314 **A.** The combination of Moody's evaluation of the regulatory framework and ability to
315 recover costs and earn returns account for 50% of the total rating assessment of a utility.
316 Currently AIC is rated Baa3 by Moody's on a senior unsecured basis while its "scorecard"
317 results in a rating one notch below of Ba1. This implies that Moody's is already factoring in
318 future improvements to the regulatory paradigm and related financial metrics for AIC. Moody's
319 currently scores the *regulatory framework and ability to recover costs and earn returns for AIC*

320 *as below investment grade*, at Ba. By examining how Moody's assigns ratings to these criteria
321 and assessing the implications associated with unsupported regulatory action, it is obvious that if
322 such modifications were implemented there is strong possibility that AIC will be scored lower in
323 these two critical categories. The table below provides additional information on the various
324 rating categories.

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Regulatory Framework (25% of Rating)			
A	Baa	Ba	B
Regulatory framework is fully developed, has above average predictability and reliability, although is sometimes less supportive of utilities. Utility regulatory body may be a state commission or national, state, provincial or independent regulator.	Regulatory framework is a) well-developed, with evidence of some inconsistency or unpredictability in the way framework has been applied, or framework is new and untested, but based on well-developed and established precedents, or b) jurisdiction has history of independent and transparent regulation in other sectors. Regulatory environment may sometimes be challenging and politically charged.	Regulatory framework is developed, but there is a high degree of inconsistency or unpredictability in the way the framework has been applied. Regulatory environment is consistently challenging and politically charged. There has been a history of difficult or less supportive regulatory decisions, or regulatory authority has been or may be challenged or eroded by political or legislative action.	Regulatory framework is less developed, is unclear, is undergoing substantial change or <u>has a history of being unpredictable or adverse to utilities</u> . Utility regulatory body lacks a consistent track record or appears <u>unsupportive, uncertain, or highly unpredictable</u> . May be high risk of nationalization or <u>other significant government intervention in utility operations or markets</u> .
Ability to Recover Costs and Earn Returns (25% of Rating)			
A	Baa	Ba	B
Rate/tariff reviews and cost recovery outcomes are fairly predictable (with automatic fuel and purchased power recovery provisions in place where applicable), with a generally fair return on investments. Limited instances of regulatory challenges; although efficiency tests may be more challenging; limited delays to rate or tariff increases or cost recovery.	Rate/tariff reviews and cost recovery outcomes are usually predictable, although application of tariff formula may be relatively unclear or untested. Potentially greater tendency for regulatory intervention, or greater disallowance (e.g. challenging efficiency assumptions) or delaying of some costs (even where automatic fuel and purchased power recovery provisions are applicable).	<u>Rate/tariff reviews and cost recovery outcomes are inconsistent, with some history of unfavorable regulatory decisions or unwillingness by regulators to make timely rate changes</u> to address market volatility or higher fuel or purchased power costs. AND/OR <u>Tariff formula may not take into account all cost components; investment are not clearly or fairly remunerated.</u>	Difficult or highly uncertain rate and cost recovery outcomes. <u>Regulators may engage in second-guessing of spending decisions or deny rate increases or cost recovery needed by utilities to fund ongoing operations, or high likelihood of politically motivated interference in the rate/tariff review process.</u> AND/OR Tariff formula may not cover return on investments; only cash operating costs may be remunerated.

327 Note - Moody's definition of Baa: Obligations rated Baa are subject to moderate credit risk. They are considered
328 medium grade and as such may possess certain speculative characteristics. Moody's definition of Ba is:
329 Obligations rated Ba are judged to have speculative elements and are subject to substantial credit risk.

330 **Q. What would be the likely result of a poorly designed rate case decision from a cost of**
331 **capital perspective?**

332 **A.** It would become even more challenging for AIC to earn the return on equity granted by
333 the Commission and it would be a far worse signaling event to the investors whose capital is
334 needed to ensure the continued safe and reliable operations of AIC. As previously stated, equity
335 and fixed income investors that evaluate allocating capital to AIC are not at odds with the overall

336 goals of the Commission. The financial and operational characteristics that create a safe, reliable
337 and low-cost electric power provider are largely the same as those that produce cash flow
338 stability, prudent risk management and strong regulatory relationships that investors are attracted
339 to. Given today's uncertain economic outlook and AIC's need to attract capital, supportive
340 regulation is more critical to the financial health and credit quality of AIC than ever.

341 The likely result would be that ratepayers would be burdened with significantly higher
342 costs each time AIC accesses the capital markets. The reason for this is that investors will be
343 unable to rely on the two most important tenets of utility regulation: fairness and consistency.
344 Fairness and consistency are the foundation of investors' evaluation of regulators. Any criteria
345 used to judge the level of risk and associated capital cost assumes that these core principles exist.
346 From an investor perspective, any investment in a utility that lacks the benefit of regulatory
347 fairness and consistency is a risky investment that requires an additional return. An order in this
348 rate case that does not provide AIC with the timely recovery of prudently incurred expenses and
349 capital without a significant basis in fact supporting the decision would create further negative
350 perceptions of the regulatory climate in Illinois and jeopardize the financial stability of the AIC,
351 thereby causing significant harm to the ratepayers over the long term.

352 **III. CONCLUSION**

353 **Q. Does this conclude your rebuttal testimony?**

354 **A.** Yes, it does.