

CORRECTED DIRECT TESTIMONY

of

MICHAEL McNALLY

SENIOR FINANCIAL ANALYST

Finance Department  
Financial Analysis Division  
Illinois Commerce Commission

Proposed General Increase In Rates For Delivery Service

North Shore Gas Company and The Peoples Gas Light and Coke Company

Docket Nos. 11-0280 and 11-0281  
(Consolidated)

June 15, 2011

## TABLE OF CONTENTS

WITNESS IDENTIFICATION .....	1
Cost of Common Equity.....	2
Sample Selection.....	2
DCF Analysis .....	3
Risk Premium Analysis .....	7
Cost of Equity Recommendation .....	18
RESPONSE TO MR. MOUL .....	21
Risk Premium Model .....	22
DCF Model .....	25
DCF Growth Rates .....	27
Leverage Adjustment.....	31
Size-Based Risk Premium.....	32

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2  
3  
4  
5  
6  
7  
8  
9  
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11  
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**WITNESS IDENTIFICATION**

**Q1. Please state your name and business address.**

A1. My name is Michael McNally. My business address is 527 East Capitol Avenue, Springfield, IL 62701.

**Q2. What is your current position with the Illinois Commerce Commission (“Commission”)?**

A2. I am a Senior Financial Analyst in the Finance Department of the Financial Analysis Division.

**Q3. Please describe your qualifications and background.**

A3. I received both a Bachelor of Arts degree in Economics and a Master of Business Administration degree with a concentration in Finance from the University of Illinois at Urbana-Champaign. I earned the Chartered Financial Analyst designation from the organization now known as the CFA Institute in 2003. I have been employed by the Commission since 1999 and have previously testified before the Commission on a variety of financial issues.

**Q4. Please state the purpose of your testimony in this proceeding.**

A4. The purpose of my testimony is to present my analysis of the cost of common equity of North Shore Gas Company (“North Shore”) and The Peoples Gas Light and Coke Company (“Peoples Gas”) (individually, the “Company” and collectively, the “Companies”). In addition, I will respond to the direct testimony of the Companies’ witness Paul R. Moul (NS Ex. 3.0 and PGL Ex. 3.0).

22

## **Cost of Common Equity**

23 **Q5. What are your estimates of the Companies' costs of common equity?**

24 A5. My analysis indicates that the cost of common equity for both North Shore and  
25 Peoples Gas is 8.75%.

26 **Q6. How did you measure the investor required rate of return on common  
27 equity for the Companies?**

28 A6. I measured the investor required rate of return on common equity for the  
29 Companies with discounted cash flow ("DCF") and risk premium models. Since  
30 the Companies do not have market-traded common stock,<sup>1</sup> DCF and risk  
31 premium models cannot be applied directly to the Companies; for this reason,  
32 and to reduce measurement error, I applied both models to a sample of natural  
33 gas utility companies ("Gas Group").

34

### Sample Selection

35 **Q7. How did you select a utility sample comparable in risk to the Companies?**

36 A7. According to financial theory, the market-required rate of return on common  
37 equity is a function of operating and financial risk. Thus, the method used to  
38 select a sample should reflect both the operating and financial characteristics of  
39 a firm. I adopted the same group of gas utility companies that Companies'  
40 witness Moul used in his estimate of the return on common equity for North  
41 Shore and Peoples Gas. I believe that Mr. Moul's sample companies provide  
42 reasonable proxies for the operating risk of North Shore and Peoples Gas.

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<sup>1</sup> Peoples Gas, 2010 Form 21 ILCC, p. 102; North Shore, 2010 Form 21 ILCC, p. 102.

43

DCF Analysis

44 **Q8. Please describe DCF analysis.**

45 A8. For a utility to attract common equity capital, it must provide a rate of return on  
46 common equity sufficient to meet investor requirements. DCF analysis  
47 establishes a rate of return directly from investor requirements. A  
48 comprehensive analysis of a utility's operating and financial risks becomes  
49 unnecessary to implement a DCF analysis since the market price of a utility's  
50 stock already embodies the market consensus of those risks.

51 According to DCF theory, a security price equals the present value of the cash  
52 flow investors expect it to generate. Specifically, the market value of common  
53 stock equals the cumulative value of the expected stream of future dividends  
54 after each is discounted by the investor required rate of return.

55 **Q9. Please describe the DCF model with which you measured the investor  
56 required rate of return on common equity.**

57 A9. As it applies to common stocks, DCF analysis is generally employed to  
58 determine appropriate stock prices given a specified discount rate. Since a DCF  
59 model incorporates time-sensitive valuation factors, it must correctly reflect the  
60 timing of the dividend payments that stock prices embody. As such,  
61 incorporating stock prices that the financial market sets on the basis of quarterly  
62 dividend payments into a model that ignores the time value of quarterly cash  
63 flows constitutes a misapplication of DCF analysis. The companies in the Gas  
64 Group pay dividends quarterly; therefore, I applied a constant growth quarterly  
65 DCF model to measure the annual required rate of return on common equity.

66 **Q10. Please describe how you modeled your constant growth DCF analysis.**

67 A10. The constant-growth DCF model measures the annual required rate of return on  
68 common equity as follows:

69 
$$k = \frac{\sum_{q=1}^4 D_{1,q} (1 + k)^{1-[x+0.25(q-1)]}}{P} + g.$$

- where  $P$   $\equiv$  the current stock price;
- $D_{1,q}$   $\equiv$  the next dividend paid at the end of quarter  $q$ ,  
where  $q = 1$  to 4;
- $k$   $\equiv$  the cost of common equity;
- $x$   $\equiv$  the elapsed time between the stock observation  
and next dividend payment dates, in years; and
- $g$   $\equiv$  the expected dividend growth rate.

70 The expression  $(1 + k_e)^{1-[x+0.25(q-1)]}$  is a future value factor that measures the value  
71 of each expected dividend ( $D_{1,q}$ ) one year from the stock price measurement  
72 date. The DCF model above assumes that dividends will grow at a constant rate  
73 into perpetuity and that the market value of common stock (i.e., stock price)  
74 equals the sum of the discounted value of each dividend.

75 **Q11. How did you estimate the growth rate parameter?**

76 A11. Determining the market-required rate of return with the DCF methodology  
77 requires a growth rate that reflects the expectations of investors. Although the  
78 current market price reflects aggregate investor expectations, market-consensus  
79 expected growth rates cannot be measured directly. Therefore, I measured the  
80 market-consensus expected growth indirectly, with 3-5 year growth rates

81 forecasted by securities analysts, which are compiled and disseminated to  
82 investors by Zacks Investment Research, Inc. ("Zacks"). Schedule 5.1 presents  
83 the analysts' growth rate estimates for the companies in the Gas Group.

84 **Q12. How did you measure the stock price?**

85 A12. A current stock price reflects all information that is available and relevant to the  
86 market; thus, it represents the market's assessment of the common stock's  
87 current value. I measured each company's current stock price with its closing  
88 market price from May 12, 2011. Those stock prices appear on Schedule 5.2.

89 Since current stock prices reflect the market's current expectation of both the  
90 cash flows the securities will produce and the rate at which those cash flows are  
91 discounted, an observed change in the market price does not necessarily  
92 indicate a change in the required rate of return on common equity. Rather, a  
93 price change may reflect investors' re-evaluation of the expected dividend growth  
94 rate. In addition, stock prices change with the approach of dividend payment  
95 dates. Consequently, when estimating the required return on common equity  
96 with the DCF model, one should measure the expected dividend yield and the  
97 corresponding expected growth rate concurrently. Using a historical stock price  
98 along with current growth expectations or combining an updated stock price with  
99 past growth expectations will likely produce an inaccurate estimate of the market-  
100 required rate of return on common equity.

101 **Q13. Please explain the significance of the column titled “Next Dividend**  
102 **Payment Date” shown on Schedule 5.2.**

103 A13. Estimating the present value of each dividend requires measuring the length of  
104 time between its payment date and the stock observation date. For the first  
105 dividend payment, that length of time is measured from the “Next Dividend  
106 Payment Date.” Subsequent dividend payments occur in quarterly intervals.

107 **Q14. How did you estimate the expected future quarterly dividends?**

108 A14. Most utilities declare and pay the same dividend per share for four consecutive  
109 quarters before adjusting the rate. Consequently, I assumed the current  
110 declared dividend rate will remain in effect for a minimum of four quarters and  
111 then adjust during the same quarter it changed during the preceding year; if the  
112 utility did not change its declared dividend during the last year, I assumed the  
113 rate would change during the next quarter. The average expected growth rate  
114 was applied to the current declared dividend rate to estimate the expected  
115 dividend rate. Schedule 5.2 presents the quarterly dividends for the prior year.  
116 Schedule 5.3 presents the expected quarterly dividends for the coming year.

117 **Q15. Based on your DCF analysis, what is the estimated required rate of return**  
118 **on common equity for the Gas Group?**

119 A15. My DCF analysis estimated that the required rate of return on common equity for  
120 the Gas Group averages 8.50%, as shown on Schedule 5.4. That result was  
121 derived from the growth rates presented on Schedule 5.1, the stock prices and  
122 dividend payment dates presented on Schedule 5.2, and the expected quarterly  
123 dividends presented on Schedule 5.3.

124

Risk Premium Analysis

125 **Q16. Please describe the risk premium model.**

126 A16. The risk premium model is based on the theory that the market-required rate of  
127 return for a given risk-bearing security equals the risk-free rate of return<sup>2</sup> plus a  
128 risk premium that investors expect in exchange for assuming the risk associated  
129 with that security. Mathematically, a risk premium equals the difference between  
130 the expected rate of return on a risk factor and the risk-free rate. If the risk of a  
131 security is measured relative to a portfolio, then multiplying that relative measure  
132 of risk and the portfolio's risk premium produces a security-specific risk premium  
133 for that risk factor.

134 The risk premium methodology is consistent with the theory that investors are  
135 risk-averse. That is, investors require higher returns to accept greater exposure  
136 to risk. Thus, if investors had an opportunity to purchase one of two securities  
137 with equal expected returns, they would purchase the security with less risk.

138 Similarly, if investors had an opportunity to purchase one of two securities with  
139 equal risk, they would purchase the security with the higher expected return. In  
140 equilibrium, two securities with equal quantities of risk have equal required rates  
141 of return.

142 The Capital Asset Pricing Model ("CAPM") is a one-factor risk premium model  
143 that mathematically depicts the relationship between risk and return as:

144

$$R_j = R_f + \beta_j \times (R_m - R_f)$$

---

<sup>2</sup> The risk-free rate of return is the rate of return on an investment with zero risk. This represents the absolute minimum return an investor demands as compensation for deferring consumption.

where  $R_j$   $\equiv$  the required rate of return for security  $j$ ;

$R_f$   $\equiv$  the risk-free rate;

$R_m$   $\equiv$  the expected rate of return for the market portfolio; and

$\beta_j$   $\equiv$  the measure of market risk for security  $j$ .

145 In the CAPM, the risk factor is market risk, which is defined as risk that cannot be  
146 eliminated through portfolio diversification. To implement the CAPM, one must  
147 estimate the risk-free rate of return, the expected rate of return on the market  
148 portfolio, and a security or portfolio-specific measure of market risk.

149 **Q17. How did you estimate the risk-free rate of return?**

150 A17. I examined the suitability of the yields on four-week U.S. Treasury bills and thirty-  
151 year U.S. Treasury bonds as estimates of the risk-free rate of return.

152 **Q18. Why did you examine the yields on U.S. Treasury bills and bonds as**  
153 **measures of the risk-free rate?**

154 A18. The proxy for the nominal risk-free rate should contain no risk premium and  
155 reflect similar inflation and real risk-free rate expectations to the security being  
156 analyzed through the risk premium methodology.<sup>3</sup> The yields of fixed income  
157 securities include premiums for default and interest rate risk. Default risk  
158 pertains to the possibility of default on principal or interest payments. The federal  
159 government's fiscal and monetary authority makes securities of the United States  
160 Treasury virtually free of default risk. Interest rate risk pertains to the effect of  
161 unexpected interest rate fluctuations on the value of securities.

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<sup>3</sup> The real risk-free rate and inflation expectations compose the non-risk related portion of a security's rate of return.

162 Since common equity theoretically has an infinite life, its market-required rate of  
163 return reflects the inflation and real risk-free rates anticipated to prevail over the  
164 long run. U.S. Treasury bonds, the longest term treasury securities, are issued  
165 with terms to maturity of thirty years; U.S. Treasury notes are issued with terms  
166 to maturity ranging from two to ten years; U.S. Treasury bills are issued with  
167 terms to maturity ranging from four to fifty-two weeks. Therefore, U.S. Treasury  
168 bonds are more likely to incorporate within their yields the inflation and real risk-  
169 free rate expectations that drive, in part, the prices of common stocks than either  
170 U.S. Treasury notes or Treasury bills.

171 However, due to relatively long terms to maturity, U.S. Treasury bond yields also  
172 contain an interest rate risk premium that diminishes their usefulness as  
173 measures of the risk-free rate. U.S. Treasury bill yields contain a smaller  
174 premium for interest rate risk. Thus, in terms of interest rate risk, U.S. Treasury  
175 bill yields more accurately measure the risk-free rate.

176 **Q19. Given the similarity in the inflation and real risk-free rate expectations that**  
177 **are reflected in the yields on U.S. Treasury bonds and the prices of**  
178 **common stocks, does it necessarily follow that the inflation and real risk-**  
179 **free rate expectations that are reflected in the yields on U.S. Treasury bills**  
180 **and the prices of common stocks are dissimilar?**

181 A19. No. To the contrary, short and long-term inflation and real risk-free rate  
182 expectations, including those that are reflected in the yields on U.S. Treasury  
183 bills, U.S. Treasury bonds, and the prices of common stocks, should equal over  
184 time. Any other assumption implausibly implies that the real risk-free rate and  
185 inflation are expected to systematically and continuously rise or fall.

186 Although expectations for short and long-term real risk-free rates and inflation  
187 should equal over time, in finite time periods short and long-term expectations  
188 may differ. Short-term interest rates tend to be more volatile than long-term  
189 interest rates.<sup>4</sup> Consequently, over time U.S. Treasury bill yields are less biased  
190 (i.e., more accurate) but less reliable (i.e., more volatile) estimators of the long-  
191 term risk-free rate than U.S. Treasury bond yields. In comparison, U.S. Treasury  
192 bond yields are more biased (i.e., less accurate) but more reliable (i.e., less  
193 volatile) estimators of the long-term risk-free rate. Therefore, an estimator of the  
194 long-term nominal risk-free rate should not be chosen mechanistically. Rather,  
195 the similarity in current short and long-term nominal risk-free rates should be  
196 evaluated. If those risk-free rates are similar, then U.S. Treasury bill yields  
197 should be used to measure the long-term nominal risk-free rate. If not, some  
198 other proxy or combination of proxies should be used.

199 **Q20. What are the current yields on four-week U.S. Treasury bills and thirty-year**  
200 **U.S. Treasury bonds?**

201 A20. Four-week U.S. Treasury bills are currently yielding 0.01%. Thirty-year U.S.  
202 Treasury bonds are currently yielding 4.42%. Both estimates are derived from  
203 quotes for May 12, 2011.<sup>5</sup> Schedule 5.5 presents the published quotes and  
204 effective yields.

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<sup>4</sup> Fabozzi, The Handbook of Fixed Income Securities, Fifth Edition, Irwin, p. 827.

<sup>5</sup> The Federal Reserve Board, *Selected Interest Rates (Daily) - H.15*,  
[www.federalreserve.gov/releases/h15/data](http://www.federalreserve.gov/releases/h15/data), May 13, 2011.

205 **Q21. Of the U.S. Treasury bill and bond yields, which is currently a better proxy**  
206 **for the long-term risk-free rate?**

207 A21. In terms of the gross domestic product (“GDP”) price index, the Energy  
208 Information Administration (“EIA”) forecasts the inflation rate will average 1.9%  
209 annually during the 2011-2035 period.<sup>6</sup> Similarly, Global Insight forecasts the  
210 GDP price index will average 1.8% annually during the 2011-2041 period.<sup>7</sup> In  
211 terms of the personal consumption expenditures price index, the *Survey of*  
212 *Professional Forecasters* (“*Survey*”) forecasts the inflation rate will average 2.1%  
213 during the next ten years.<sup>8</sup> EIA forecasts of real GDP growth imply the real risk-  
214 free rate will average 2.7% during the 2011-2035 period.<sup>9</sup> Global Insight  
215 forecasts of real GDP growth imply the real risk-free rate will average 2.7%  
216 during the 2011-2041 period.<sup>10</sup> The *Survey* forecasts real GDP growth will  
217 average 2.9% during the next ten years.<sup>11</sup> Those forecasts imply a long-term,  
218 nominal risk-free rate between 4.5% and 5.1%.<sup>12</sup> Therefore, EIA, Global Insight,  
219 and *Survey* forecasts of inflation and real GDP growth expectations suggest that,

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<sup>6</sup> Energy Information Administration, *Annual Energy Outlook 2011 Early Release*, Table 20, Macroeconomic Indicators, [www.eia.doe.gov](http://www.eia.doe.gov), December 2010.

<sup>7</sup> Global Insight, *The U.S. Economy: The 30-Year Focus, First Quarter 2011*, Table 1: Summary of the U.S. Economy.

<sup>8</sup> Federal Reserve Bank of Philadelphia, *First Quarter 2011 Survey of Professional Forecasters*, [www.phil.frb.org](http://www.phil.frb.org), February 11, 2011. The *Survey* aggregates the forecasts of more than forty forecasters.

<sup>9</sup> Energy Information Administration, *Annual Energy Outlook 2011 Early Release*, Table 20, Macroeconomic Indicators, [www.eia.doe.gov](http://www.eia.doe.gov), December 2010.

<sup>10</sup> Global Insight, *The U.S. Economy: The 30-Year Focus, First Quarter 2011*, Table 1: Summary of the U.S. Economy.

<sup>11</sup> Federal Reserve Bank of Philadelphia, *First Quarter 2011 Survey of Professional Forecasters*, [www.phil.frb.org](http://www.phil.frb.org), February 11, 2011.

<sup>12</sup> Nominal interest rates are calculated as follows:

$$r = (1 + R) \times (1 + i) - 1$$

where  $r$  ≡ nominal interest rate;  
 $R$  ≡ real interest rate; and  
 $i$  ≡ inflation rate.

220 currently, the U.S. Treasury bond yield more closely approximates the long-term  
221 risk-free rate. It should be noted, however, the U.S. Treasury bond yield is an  
222 upwardly biased estimator of the long-term risk-free rate due to the inclusion of  
223 an interest rate risk premium associated with its relatively long term to maturity.

224 **Q22. Please explain why the real risk-free rate and the GDP growth rate should**  
225 **be similar.**

226 A22. Risk-free securities provide a rate of return sufficient to compensate investors for  
227 the time value of money, which is a function of production opportunities, time  
228 preferences for consumption, and inflation.<sup>13</sup> The real risk-free rate excludes the  
229 premium for inflation. The real GDP growth rate measures output of goods and  
230 services without reflecting inflation expectations and, as such, also reflects both  
231 production and consumers' consumption preferences. Therefore, both the real  
232 GDP growth rate and the real risk-free rate of return should be similar since both  
233 are a function of production opportunities and consumption preferences without  
234 the effects of either a risk premium or an inflation premium.

235 **Q23. How was the expected rate of return on the market portfolio estimated?**

236 A23. The expected rate of return on the market was estimated by conducting a DCF  
237 analysis on the firms composing the S&P 500 Index ("S&P 500") as of March 31,  
238 2011. That analysis used dividend information reported in the April 2011 edition  
239 of S&P's *Security Owner's Stock Guide* and closing market prices for March 31,  
240 2011 reported by Zacks. March 31, 2011 growth rate estimates were obtained  
241 from Zacks and Reuters. Firms not paying a dividend as of March 31, 2011, or  
242 for which Zacks or Reuters growth rates were not available were eliminated from

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<sup>13</sup> Brigham and Houston, Fundamentals of Financial Management, 8<sup>th</sup> edition.

243 the analysis. The resulting company-specific estimates of the expected rate of  
244 return on common equity were then weighted using market value data from  
245 Zacks on March 31, 2011. The estimated weighted average expected rate of  
246 return for the remaining 378 firms, composing 81.33% of the market  
247 capitalization of the S&P 500, equals 12.67%.

248 **Q24. How did you measure market risk on a security-specific basis?**

249 A24. Beta measures risk in a portfolio context. When multiplied by the market risk  
250 premium, a security's beta produces a market risk premium specific to that  
251 security. I used Value Line betas, Zacks betas, and a regression analysis to  
252 estimate the beta of the Gas Group.

253 Value Line estimates beta for a security with the following model using an  
254 ordinary least-squares technique:<sup>14</sup>

255 
$$R_{j,t} = \alpha_j + \beta_j \times R_{m,t} + \varepsilon_{j,t}$$

where  $R_{j,t}$   $\equiv$  the return on security  $j$  in period  $t$ ,

$R_{m,t}$   $\equiv$  the return on the market portfolio in period  $t$ ,

$\alpha_j$   $\equiv$  the intercept term for security  $j$ ;

$\beta_j$   $\equiv$  beta, the measure of market risk for security  $j$ ; and

$\varepsilon_{j,t}$   $\equiv$  the residual term in period  $t$  for security  $j$ .

256 A beta can be calculated for firms with market-traded common stock. Value Line  
257 calculates its betas in two steps. First, the returns of each company are

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<sup>14</sup> Statman, Meir, "Betas Compared: Merrill Lynch vs. Value Line", *The Journal of Portfolio Management*, Winter 1981.

258 regressed against the returns of the New York Stock Exchange Composite Index  
259 (“NYSE Index”) to estimate a raw beta. The Value Line regression employs 259  
260 weekly observations of stock return data. Then, an adjusted beta is estimated  
261 through the following equation:

262 
$$\beta_{adjusted} = 0.35 + 0.67 \times \beta_{raw}.$$

263 The regression analysis applies an ordinary least-squares technique to the  
264 following model to estimate beta for a security or portfolio of securities:

265 
$$R_{j,t} - R_{f,t} = \alpha + \beta (R_{m,t} - R_{f,t}) + \varepsilon_t$$

where  $R_{j,t}$   $\equiv$  the return on security  $j$  in period  $t$ ,

$R_{f,t}$   $\equiv$  the risk-free rate of return in period  $t$ ,

$R_{m,t}$   $\equiv$  the return on the market portfolio in period  $t$ ,

$\alpha$   $\equiv$  the intercept term for security  $j$ ;

$\beta$   $\equiv$  beta, the measure of market risk for security  $j$ ; and

$\varepsilon_t$   $\equiv$  the residual term in period  $t$  for security  $j$ .

266 The regression analysis beta estimate for the Gas Group was calculated in three  
267 steps. First, the U.S. Treasury bill return was subtracted from the average  
268 percentage change in the sample’s stock prices and the percentage change in  
269 the NYSE Index to estimate the portfolio’s return in excess of the risk-free rate.  
270 Second, the excess returns of the Gas Group were regressed against the excess  
271 returns of the NYSE Index to estimate a raw beta. The regression analysis

272 employs sixty monthly observations of stock and U.S. Treasury bill return data.

273 Third, an adjusted beta is estimated through the following equation:

274 
$$\beta_{adjusted} = 0.33743 + 0.66257 \times \beta_{raw}.$$

275 Like Staff's regression beta, Zacks employs 60 monthly observations in its beta  
276 estimation. However, Zacks betas regress stock returns against the S&P 500  
277 Index rather than the NYSE Index. Further, the beta estimates Zacks publishes  
278 are raw betas. Thus, I adjusted them using the same formula used to adjust the  
279 regression beta.

280 **Q25. Why do you adjust the raw beta estimate?**

281 A25. I adjust the raw beta to produce a more accurate forward-looking beta estimate.  
282 Empirical tests of the CAPM suggest that the linear relationship between risk, as  
283 measured by raw beta, and return is flatter than the CAPM predicts. That is,  
284 securities with raw betas less than one tend to realize higher returns than the  
285 CAPM predicts. Conversely, securities with raw betas greater than one tend to  
286 realize lower returns than the CAPM predicts. Adjusting the raw beta estimate  
287 towards the market mean of 1.0 results in a linear relationship between the beta  
288 estimate and realized return that more closely conforms to the CAPM  
289 prediction.<sup>15</sup> Securities with raw betas less than one are adjusted upwards  
290 thereby increasing the predicted required rate of return towards observed  
291 realized rates of return. Conversely, securities with raw betas greater than one

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<sup>15</sup> Litzenberger, Ramaswamy and Sosin, "On the CAPM Approach to the Estimation of a Public Utility's Cost of Equity Capital," *Journal of Finance*, May 1980 and Blume, M., "Betas and Their Regression Tendencies," *Journal of Finance*, June 1975.

292 are adjusted downwards thereby decreasing the predicted rate of return towards  
293 observed realized rates of return.

294 **Q26. Why do you rely on three approaches to calculate the betas for your**  
295 **samples?**

296 A26. True betas are forward-looking measures of investors' expectations of market  
297 risk. As such, true betas are not observable. Betas that Staff calculates and  
298 betas that Zacks, Value Line, and other financial information services publish are  
299 proxies for true betas. Therefore, like all proxies, beta estimates are subject to  
300 measurement error. Thus, there is no single, definitively "correct" beta for a  
301 given company. Beta measurements can overstate a security's risk, and  
302 consequently its cost, at times, and understate it at other times. Indeed, this is  
303 true of any cost of common equity estimation methodology. The inevitable  
304 presence of measurement error is why Staff recommends against reliance on  
305 any single model to estimate the cost of common equity. In fact, my analysis  
306 relies on multiple models involving a sample composed of multiple companies.  
307 Similarly, using multiple approaches to estimate beta mitigates the effect on my  
308 cost of common equity estimate of measurement error in my sample's beta  
309 estimates.

310 **Q27. What is the beta estimate for the Gas Group?**

311 A27. The regression beta estimate for the Gas Group is 0.49. The average Value Line  
312 beta and average Zacks beta for the Gas Group are 0.65 and 0.53, respectively,  
313 as shown in Table 1 below.<sup>16</sup>

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<sup>16</sup> The Value Line Investment Survey, "Summary and Index," May 6, 2011, pp. 2-22; Zacks Research Wizard, May 12, 2011.

**Table 1**

Company	Value Line Estimate	Zacks Estimate*
AGL RESOURCES	0.75	0.64
ATMOS ENERGY CORP	0.65	0.68
LACLEDE GROUP INC	0.60	0.39
NEW JERSEY RESOURCES	0.65	0.47
NORTHWEST NATURAL GAS	0.60	0.54
PIEDMONT NATURAL GAS	0.65	0.51
SOUTH JERSEY INDUSTRIES	0.65	0.54
WGL HOLDINGS INC	0.65	0.51
Average	0.65	0.53

\* after adjustment

314 Since the Zacks beta estimate (0.53) and the regression beta estimate (0.49) are  
315 calculated using monthly data rather than weekly data (as Value Line uses), I  
316 averaged those results to avoid over-weighting that approach. The average of  
317 those two estimates is 0.51. I then averaged that result with the Value Line beta  
318 (0.65), which produces a beta for the Gas Group of 0.58.

319 **Q28. What required rate of return on common equity does the risk premium**  
320 **model estimate for the Gas Group?**

321 A28. The risk premium model estimates a required rate of return on common equity of  
322 9.20% for the Gas Group. The computation of that estimate appears on  
323 Schedule 5.5.

324 Cost of Equity Recommendation

325 **Q29. Based on your entire analysis, what are your estimates of the Companies'**  
326 **costs of common equity?**

327 A29. A thorough analysis of the required rate of return on common equity requires  
328 both the application of financial models and the analyst's informed judgment. An  
329 estimate of the required rate of return on common equity based solely on  
330 judgment is inappropriate. Nevertheless, because techniques to measure the  
331 required rate of return on common equity necessarily employ proxies for investor  
332 expectations, judgment remains necessary to evaluate the results of such  
333 analyses. Along with DCF and risk premium cost of common equity analyses, I  
334 have considered the observable 5.53% rate of return the market currently  
335 requires on less risky A-rated long-term utility debt.<sup>17</sup> Based on my analysis, in  
336 my judgment the investor-required rate of return on common equity equals 8.75%  
337 for both North Shore and Peoples Gas.

338 **Q30. Please summarize how you estimated the investor-required rate of return**  
339 **on common equity for the Companies.**

340 A30. First, I estimated the investor required rate of return on common equity for the  
341 Gas Group, which is a simple average of the DCF-derived results (8.50%) and  
342 the risk premium-derived results (9.20%) for the Gas Group, or 8.85%. The  
343 models from which the company estimate was derived are correctly specified and  
344 thus contain no source of bias. Moreover, excepting the use of U.S. Treasury  
345 bond yields as proxies for the long-term risk-free rate and overall economic  
346 growth, I am unaware of bias in my proxy for investor expectations. In addition,

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<sup>17</sup> The Value Line Investment Survey, "Selection & Opinion," May 6, 2011.

347 measurement error has been minimized through the use of a sample, since  
348 estimates for a sample as a whole are subject to less measurement error than  
349 individual company estimates.

350 Next, I adjusted the Companies' costs of equity downward by 10 basis points to  
351 reflect the reduction in risk associated with the Uncollectible Expense Adjustment  
352 rider ("Rider UEA"), which was authorized in the Companies' last rate case.  
353 Thus, the investor-required rate of return on common equity is 8.75% for both  
354 North Shore and Peoples Gas.

355 **Q31. Does your estimate of the investor-required rate of return reflect the**  
356 **revenue decoupling resulting from the authorization of the Volume**  
357 **Balancing Adjustment rider ("Rider VBA")?**

358 A31. Yes. Because all of the companies in the Gas Group have some form of revenue  
359 stabilization mechanism or other mechanism to mitigate the effects on revenues  
360 of conservation, the cost of common equity for that sample largely reflects the  
361 risk reduction associated with Rider VBA.

362 **Q32. How would Rider UEA affect the Companies' risks and costs of capital?**

363 A32. The uncollectible expense adjustment rider reduces the volatility in, and ensures  
364 more timely collection of, bad debt expense. This cost recovery provides the  
365 utilities greater assurance that their authorized rates of return will be earned.  
366 Since Rider UEA reduces the volatility and uncertainty of cash flows, it reduces  
367 the Companies' risk. Therefore, downward adjustments to the Companies' rates  
368 of return on common equity are appropriate to recognize the reduction in risk  
369 associated with the use of a bad debt rider.

370 **Q33. How should the cost of common equity for the Companies be adjusted for**  
371 **Rider UEA?**

372 A33. The Commission adopted a 10 basis point downward adjustment to the  
373 Companies' costs of common equity for Rider UEA in their last rate case. I  
374 recommend the Commission make the same adjustment in this proceeding.

375 **Q34. How does the Infrastructure Cost Recovery rider ("Rider ICR") affect the**  
376 **risk and cost of capital of Peoples Gas?**

377 A34. In comparison to rate base cost recovery, the recovery of the capital costs of  
378 projects run through Rider ICR is more timely. Further, Rider ICR effectively  
379 eliminates the risk that prudent and reasonable project costs will not be  
380 recovered. Since Rider ICR improves the timeliness and certainty of cash flows,  
381 it reduces the Company's risk. Thus, a downward adjustment to the cost of  
382 common equity factor in Rider ICR is appropriate.

383 **Q35. What is your recommendation for the cost of common equity factor in**  
384 **Rider ICR, if the Commission approves Rider ICR for Peoples Gas?**

385 A35. I recommend a rate of return on common equity factor for Rider ICR of 6.92%.  
386 This represents a 183 basis point adjustment from the base cost of equity I  
387 recommend for Peoples Gas.

388 **Q36. How did you develop your adjustment to the cost of common equity factor**  
389 **in Rider ICR?**

390 A36. I used the same approach I used in the Companies' last rate case, which was  
391 adopted by the Commission.<sup>18</sup> My 183 basis point adjustment equals one-half of

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<sup>18</sup> Docket Nos. 09-0166/09-0167, Order, January 21, 2010, pp. 107-108 and 128.

392 the spread between the current yield for AAA-rated, 30-year utility bonds  
393 (5.10%)<sup>19</sup> and my base cost of equity recommendation for Peoples Gas (8.75%).  
394 As explained previously, Rider ICR effectively eliminates both regulatory lag and  
395 the risk of non-recovery of prudent and reasonable costs incurred in  
396 implementing ICR projects. If Rider ICR protected the Company against all risk  
397 of non-recovery of investments in the ICR program, a return consistent with AAA-  
398 rated long-term utility bonds would be warranted. In contrast, my base cost of  
399 equity recommendation for Peoples Gas reflects the full risk of regulated gas  
400 utility assets under standard rate regulation. The risk of Rider ICR falls between  
401 these two limits. That is, while Rider ICR eliminates the risk of non-recovery of  
402 prudent and reasonable costs, the prudence and reasonableness of Rider ICR  
403 investments is still subject to annual reviews. Thus, there remains some degree  
404 of risk of non-recovery of costs. It is impossible to determine precisely what  
405 percentage of the spread between the AAA bond yields and the full cost of  
406 common equity can be attributable to the risk of non-recovery due to costs the  
407 Commission finds to be imprudent or unreasonably incurred. Thus, my  
408 recommendation reflects the midpoint of those limits.

409 **RESPONSE TO MR. MOUL**

410 **Q37. What costs of equity did Mr. Moul recommend for North Shore and Peoples**  
411 **Gas?**

412 A37. Mr. Moul recommended an 11.25% cost of equity for both North Shore and  
413 Peoples Gas.<sup>20</sup>

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<sup>19</sup> Citigroup Global Markets, *Bond Market Round-up: Strategy*, May 6, 2011, p. 18.

<sup>20</sup> NS Ex. 3.0, p. 2; PGL Ex. 3.0, p. 2.

414 **Q38. Please evaluate Mr. Moul's analysis of the Companies' cost of common**  
415 **equity.**

416 A38. Mr. Moul's analysis contains several errors that lead him to over-estimate the  
417 Companies' cost of common equity. The most significant flaws in Mr. Moul's  
418 analysis of the Companies' cost of common equity are the following:

419 1. His recommendation reflects the results of an inappropriate risk premium  
420 model.

421 2. His recommendation inappropriately excludes his DCF results.

422 3. The growth rate used in his DCF analysis was inappropriately shifted  
423 upward.

424 4. He included an unwarranted leverage adjustment in deriving his DCF and  
425 CAPM estimates of the cost of common equity.

426 5. He included an unwarranted size premium adjustment in his CAPM  
427 estimate of the cost of common equity.

428 **Risk Premium Model**

429 **Q39. Please describe Mr. Moul's risk premium model.**

430 A39. To estimate a common equity return commensurate with the Companies' level of  
431 risk, Mr. Moul starts with a projected yield of 5.75% on A-rated public utility  
432 bonds, based on near-term Blue Chip forecasts of 30-year U.S. Treasury rates

433 plus the historical spreads between A-rated public utility bonds and 20-year U.S.  
434 Treasuries as well as longer-term Blue Chip forecasts of corporate bonds and  
435 U.S. Treasuries.<sup>21</sup> Next, he estimates a 6.23% common equity premium, which  
436 represents various measures of the historical spread between public utility bonds  
437 and the S&P Public Utilities Index for the periods 1974-2007 and 1979-2007. Mr.  
438 Moul adjusts the 6.23% premium down to 5.50% in recognition of the lower risk  
439 of his proxy group in comparison to the S&P Public Utilities Index.<sup>22</sup> Finally, he  
440 adds the 5.50% premium to the 5.75% A-rated utility bond yield, which results in  
441 a cost of common equity estimate of 11.25%.

442 **Q40. Please describe the shortcomings of Mr. Moul's risk premium model.**

443 A40. Mr. Moul's methodology for determining a reasonable common equity risk  
444 premium for his proxy groups is inappropriate. In determining the equity risk  
445 premium, Mr. Moul began with a 6.23% base equity risk premium estimate  
446 representing the historical earnings spread between public utility bonds and the  
447 S&P Utilities Index, which he adjusted to 5.50% for the Gas Group, as discussed  
448 above. Unfortunately, the ultimate estimate was based on flawed methodology.

449 First, Mr. Moul's base equity premium estimate is calculated from historical data,  
450 which is inappropriate. Use of historical data falsely assumes that market data  
451 reverts to a mean, despite the fact that security returns approximate a random  
452 walk. Moreover, no true mean exists. Therefore the selection of a measurement  
453 period will necessarily be arbitrary, and that arbitrarily selected measurement  
454 period will dictate the magnitude of a historical risk premium, as Mr. Moul's

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<sup>21</sup> NS Ex. 3.0, pp. 30-32; PGL Ex. 3.0, pp. 30-32.

<sup>22</sup> NS Ex. 3.0, pp. 32-35; PGL Ex. 3.0, pp. 32-35.

455 testimony demonstrates.<sup>23</sup> For example, had Mr. Moul used the 1966-2007  
456 measurement period, his base equity premium estimate would have been 4.85%  
457 rather than 6.23%, which would need to be adjusted downward even farther for  
458 the less risky Gas Group. Thus, while this approach would, at best, only produce  
459 the “correct” risk premium by sheer chance, it is unquestionably, and incurably,  
460 subject to manipulation. Second, Mr. Moul’s measurement periods end in 2007,  
461 rendering his estimates outdated even by historical risk premium standards.  
462 Third, Mr. Moul added a risk premium measured relative to a public utility bond  
463 index to an A-rated bond yield estimate without providing any support that the  
464 two are comparable. Specifically, Mr. Moul provides no support that the public  
465 utility bond index has been, and remains, comprised of A-rated bonds with similar  
466 terms to maturity as reflected in his A-rated bond yield estimate. Both term to  
467 maturity and credit rating are important determinants of bond returns. Fourth, Mr.  
468 Moul provides no quantitative support for the adjustments he made in deriving his  
469 estimate of the equity risk premium for the Gas Group from the base equity risk  
470 premium.<sup>24</sup>

471 **Q41. Has the Commission rejected the use of such a risk premium model**  
472 **previously?**

473 A41. Yes. In fact, Mr. Moul presented the exact same approach in the Companies’  
474 last rate case. The Commission rejected that analysis, noting “We have  
475 repeatedly rejected this model as a valid basis on which to set return on equity.  
476 Our view remains unchanged.”<sup>25</sup>

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<sup>23</sup> NS Ex.3.10; PGL Ex. 3.10.

<sup>24</sup> Peoples Gas response to Staff Data Request MGM 1.22; North Shore response to Staff Data Request MGM 1.22.

<sup>25</sup> Docket Nos. 09-0166/09-0167, Order, January 21, 2010, p. 128.

477

**DCF Model**

478 **Q42. What reasoning did Mr. Moul provide for excluding his DCF analysis from**  
479 **his recommendation for the Companies' cost of common equity?**

480 A42. He claims that the growth prospects for the natural gas industry generally, and  
481 the Gas Group in particular, have been "negatively impacted by the recent  
482 economic conditions" and that dividend yields for the Gas Group "remain low in  
483 response to the low interest rate environment."<sup>26</sup> Thus, he concludes that the  
484 DCF produces a "misleading" measure of the cost of common equity for gas  
485 utilities. He suggests that conclusion is confirmed by the fact that his DCF result  
486 is inconsistent with his risk premium and CAPM results.

487 **Q43. Do you agree with Mr. Moul's assessment?**

488 A43. No. The low growth rates and low interest rate environment Mr. Moul cites  
489 simply indicates that the cost of capital is low. A relatively low cost of capital is  
490 not a reasonable rationale for dismissing the results of a model that reflects those  
491 low costs. To the contrary, since the Companies' costs of capital are low, their  
492 authorized rates of return should be low for cost-based rate setting purposes.  
493 Mr. Moul's argument, on the other hand, suggests that the Commission should  
494 grant rates based on higher costs of capital than the current economic  
495 environment suggests. Mr. Moul has provided nothing to demonstrate that  
496 current growth rates and dividend yields are somehow invalid or misstate  
497 investors' expectations and requirements. In fact, his argument amounts to  
498 nothing more than unsupported speculation. He claims that the fact that his DCF  
499 results are low relative to his risk premium and CAPM results supports his

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<sup>26</sup> NS Ex. 3.0, p. 5; PGL Ex. 3.0, p. 5.

500 conclusion. However, that fallacious reasoning assumes the conclusion as to  
501 what the appropriate cost of common equity is.<sup>27</sup> Indeed, as I will discuss later,  
502 when errors in his models are corrected, the results show that his DCF is not  
503 understated, but rather, that his risk premium and CAPM analyses are  
504 overstated.

505 Curiously, while Mr. Moul excluded the result of his DCF analysis in this  
506 proceeding due to the recent economic conditions, he relied upon both a CAPM  
507 and a DCF model in the Companies' previous rate case, which was filed at a time  
508 when market conditions were much worse. Specifically, the Chicago Board  
509 Options Exchange Volatility Index ("VIX"), which measures volatility of the stock  
510 market and averaged 20.40 from January 1990 through January 2011, peaked at  
511 55.89 in October 2008 and remained at 40.00 for the month in which Mr. Moul  
512 performed his analysis for the Companies' last rate case (December 2008). In  
513 contrast, the VIX at the time of his analysis in this case (December 2010) was  
514 below the 20-year average, at 17.75 – less than half what it was in December  
515 2008~~40~~. Moreover, the difference between Mr. Moul's CAPM and DCF estimates  
516 in the Companies' previous proceeding (1.93~~8~~%) was greater than it is in this  
517 proceeding (1.54~~8~~%). Yet, now he alleges that the difference renders his DCF  
518 results invalid.

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<sup>27</sup> Notably, he does not use that same line of reasoning when discarding Value Line growth rates and adopting the much higher Morningstar growth rates for use in his DCF analysis, as I will discuss below.

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**DCF Growth Rates**

520 **Q44. What sources did Mr. Moul rely on for the growth rate estimates used in his**  
521 **DCF analysis?**

522 A44. Mr. Moul relied on IBES, Zacks, and Morningstar earnings per share (“EPS”)  
523 growth rates in this proceeding.

524 **Q45. Are those the same sources he relied upon in the Companies’ last rate**  
525 **proceeding?**

526 A45. No. In the Companies’ last rate case Mr. Moul used earnings growth rates from  
527 IBES, Zacks, and Value Line. Although, he maintains that “projections of  
528 earnings per share growth, such as those published by IBES/First Call, Zacks,  
529 Morningstar, and Value Line, represent a reasonable assessment of investor  
530 expectations,” he excludes the Value Line estimates in this proceeding.<sup>28</sup>

531 **Q46. What was his rationale for excluding the Value Line growth rates?**

532 A46. With respect to the dividend per share (“DPS”) growth rates, he states that “the  
533 Value Line forecast of dividend per share growth is inadequate in this regard due  
534 to the forecast decline in the dividend payout....”<sup>29</sup> He provides no reason for  
535 excluding the Value Line EPS growth estimates. To the contrary, he indicates  
536 that Value Line’s earnings growth estimates are reasonable.

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<sup>28</sup> NS Ex. 3.0, p. 21; PGL Ex. 3.0, p. 21.

<sup>29</sup> NS Ex. 3.0, p. 22; PGL Ex. 3.0, p. 22.

537 **Q47. Do you agree with the basis for his decision to exclude Value Line growth**  
538 **rates from his analysis?**

539 A47. No. To begin with, the average difference between the earnings per share  
540 (“EPS”) growth and the dividends per share (“DPS”) growth, which Mr. Moul cites  
541 in rejecting the Value Line growth rates, is very small (i.e., 0.12%). Although the  
542 constant growth DCF model assumes that the dividend payout ratio<sup>30</sup> remains  
543 constant, in reality, simultaneously maintaining a perfectly constant dividend  
544 payout ratio and consistent dividend rates is impossible due to earnings volatility.  
545 In fact, Mr. Moul acknowledges that such assumptions of constancy do not  
546 actually prevail in the capital markets and, therefore, concludes that the capital  
547 appreciation potential of an equity investment is best measured by the expected  
548 growth in earnings per share.<sup>31</sup> Yet, he rejects Value Line’s estimate of earnings  
549 per share growth.

550 Moreover, while the testimony Mr. Moul presents regarding this issue is nearly  
551 identical to that which he presented in the Companies’ last rate case, his  
552 conclusion is directly contradictory. In the Companies’ last rate case, the  
553 average difference between his sample’s EPS and DPS growth rates was 1.50%  
554 – more than 12 times as great as in the instant docket.<sup>32</sup> Despite that much more  
555 pronounced difference, he still employed Value Line earnings growth rates in that  
556 proceeding. Notably, the Value Line growth rates were not the lowest among his  
557 growth rate sources in that proceeding, but are in this proceeding.

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<sup>30</sup> The dividend payout ratio equals 1 – the earnings retention ratio. Thus, the constant growth DCF model also assumes the earnings retention ratio is constant.

<sup>31</sup> NS Ex. 3.13C, p, 8; PGL Ex. 3.13C, p, 8. In reality, fluctuating dividend payout ratios affect earnings per share growth as much as they affect dividend per share growth. Consequently, Mr. Moul’s conclusion that earnings per share is a better measure of capital appreciation than dividends per share is wrong.

<sup>32</sup> Docket Nos. 09-0166/09-0167, Peoples Gas Ex. PRM-1.7.

558 **Q48. What was his rationale for substituting the Morningstar growth rates in**  
559 **place of the excluded Value Line growth rates?**

560 A48. He indicates that Morningstar growth rates are consensus forecasts taken from a  
561 survey of analysts and are widely available to investors free-of-charge, and  
562 concludes that they represent a reasonable assessment of investor expectations.  
563 However, aside from being analyst consensus forecasts, he said the same of the  
564 Value Line growth rates.

565 **Q49. Do you agree with his substitution?**

566 A49. No. First, as noted above, it was not necessary to exclude the Value Line EPS  
567 growth estimates from his analysis. Second, it is inappropriate for Mr. Moul to  
568 replace the Value Line EPS growth rates, which he deemed a reasonable  
569 assessment of investor expectations, in favor of a growth rate that is an outlier  
570 relative to the other growth estimates he presents and unsustainably high.

571 **Q50. Why do you believe that the Morningstar growth rates are unsustainably**  
572 **high?**

573 A50. The average Morningstar EPS growth rate for the sample is 5.60%, which is  
574 approximately 10%-20% greater than the forecasts of overall economic growth,  
575 estimated to be between 4.5%-5.1%, as noted previously. In theory, no company  
576 could sustain a growth rate greater than that of the overall economy, or it would  
577 eventually grow to become the entire economy. Moreover, even if one assumes  
578 overall economic growth will be at the high end of the forecasts (i.e., 5.1%), since  
579 utilities are generally below-average growth companies, the sustainability of a  
580 growth rate at 5.1%, let alone the Morningstar average of 5.6%, is dubious for the  
581 Gas Group.

582 As an additional evaluation of the sustainability of the Morningstar growth rates, I  
583 also calculated the return on equity (“ROE”) implied by those growth rates, based  
584 on the dividend payout and other data published in Value Line for each company  
585 in the Gas Group.<sup>33</sup> That calculation produced an average ROE of 14.27% for  
586 that sample. In comparison, Value Line forecasts an average ROE for the Gas  
587 Group of 12.25% for the 2014-2016 period.<sup>34</sup> The implication that investors  
588 expect those companies to sustain a 14.27% rate of return on equity indefinitely  
589 is not plausible. Thus, the Morningstar growth rates are not suitable for a  
590 constant-growth DCF analysis.

591 **Q51. Do you have any other concerns with his growth rate estimate?**

592 A51. Yes. Even if one ignores all the foregoing arguments and accepts the  
593 inappropriate substitution of Morningstar growth rates for Value Line growth  
594 rates, Mr. Moul’s selection of a 5.0% growth estimate overweights the most  
595 extreme of his growth estimates. As noted above, the Morningstar growth  
596 estimate is a clear outlier from all the other estimates and unsustainably high.  
597 Yet, he effectively assigned that growth estimate a much higher weight by  
598 selecting a 5.0% growth rate for use in his analysis. For the Gas Group, the  
599 simple average of the IBES (4.14%), Zacks (4.41%), and Morningstar (5.60%)  
600 growth rates he employed is 4.72%. In contrast, to achieve a 5.0% growth rate  
601 average from those three sources, one would effectively be giving the  
602 Morningstar growth rate 54.34% weight, while only giving the IBES and Zacks  
603 growth rates 22.83% weight each. He provides no explanation for his selection

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<sup>33</sup>The retention ratio in published Value Line forecasts were derived algebraically from the published Value Line data. The implied ROE for each of the sample companies was then calculated by dividing the average 3-5 year growth rates by the 2012-14 retention ratio.

<sup>34</sup> The published Value Line ROE forecasts for the sample companies reflect return on end of year equity. Therefore, I adjusted the Value Line published forecasts to reflect the return on average 2015 earnings.

604 of a 5.0% growth rate from those three sources other than his “opinion” that it is  
605 “reasonable” for the Gas Group. Thus, even if one erroneously accepts his use  
606 of Morningstar growth rates, the more appropriate growth rate would be to use  
607 the simple average of all three growth rate sources, or 4.72%.

608 **Leverage Adjustment**

609 **Q52. Mr. Moul argues that “[i]f regulators use the results of the DCF (which are**  
610 **based on the market price of the stock of the companies analyzed) to**  
611 **compute the weighted average cost of capital with a book value capital**  
612 **structure used for ratesetting purposes, those results will not reflect the**  
613 **higher level of financial risk associated with the book value capital**  
614 **structure.”<sup>35</sup> Do you agree?**

615 A52. No. Mr. Moul argues that, when a company’s book value exceeds its market  
616 value, the risk of a company increases if the capital structure is measured with  
617 book values of capital rather than market values of capital.<sup>36</sup> Such a notion is  
618 absurd. The intrinsic risk level of a given company does not change simply  
619 because the manner in which it is measured has changed. Such an assertion is  
620 akin to claiming that the ambient temperature changes when the measurement  
621 scale is switched from Fahrenheit to Celsius. Mr. Moul has confused the  
622 measurement tool with the object to be measured. Specifically, capital structure  
623 ratios are merely indicators of financial risk; they are not sources of financial risk.  
624 Financial risk arises from contractually required debt service payments; changing  
625 capital structure ratios from a market value basis to a book value basis does not

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<sup>35</sup> NS Ex. 3.0, p. 23; PGL Ex. 3.0, p. 23.

<sup>36</sup> Peoples Gas responses to Staff data requests MGM 1.14, 1.15, and 1.17; North Shore responses to Staff data requests MGM 1.14, 1.15, and 1.17.

626 affect a company's debt service requirements; thus, it does not change the  
627 company's risk.

628 **Q53. Has the Commission ever rejected the use of the leverage adjustments to a**  
629 **utility's cost of common equity?**

630 A53. Yes. Mr. Moul presented, and the Commission rejected, the same approach in  
631 the Companies' last rate case.<sup>37</sup> In fact, the same leverage adjustment  
632 arguments were also rejected by the Commission in the Companies' 2007 rate  
633 case.<sup>38</sup> Indeed, that Order quite clearly sets forth, in great detail, the reasons  
634 why such a leverage adjustment should be rejected. The Commission also  
635 rejected use of leverage adjustments in Docket Nos. 01-0528/01-0628/01-0629  
636 Consol., 99-0120/99-0134 Consol. and 94-0065.<sup>39</sup>

637 **Size-Based Risk Premium**

638 **Q54. Mr. Moul adds a risk premium based on firm size to his CAPM analysis. Is**  
639 **this adjustment appropriate?**

640 A54. No. Mr. Moul's size-based risk premium has no theoretical basis. Rather, it is  
641 based on an empirical study that is not applicable to the Companies.

642 **Q55. Please explain the significance of the absence of a theoretical basis for a**  
643 **size-based risk premium.**

644 A55. Since a size-based risk premium has no theoretical basis, to the extent that a  
645 correlation between firm size and return exists, that relationship is likely the result

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<sup>37</sup> Docket Nos. 09-0166/09-0167, Order, January 21, 2010, p. 129.

<sup>38</sup> Docket Nos. 07-0241/07-242 Consol., Order, February 5, 2008, pp. 95-96.

<sup>39</sup> Docket Nos. 01-0528/01-0628/01-0629, Order, March 28, 2002, pp. 12-13; Docket Nos. 99-0120/99-0134 Consol., Order, August 25, 1999, p. 54; Docket No. 94-0065, Order, January 9, 1995, pp. 92-93.

646 of some other factor or factors that are related to both size and return, such as  
647 liquidity or information costs. Relatively illiquid securities impose costs on the  
648 investor since he may be unable to sell them at a fair price on a timely basis.  
649 The securities of smaller companies tend to be less liquid than those of larger  
650 companies since the potential breadth of the market for the former tends to be  
651 more limited. In addition, gathering information regarding the expected cash  
652 flows and risks of a security imposes costs an investor must recover through the  
653 returns that that security generates. If fewer sources of information regarding  
654 smaller companies exist, then obtaining information might be more expensive.

655 If the securities of the Companies are less liquid or the availability of information  
656 regarding the Companies is more restricted than the average security, then  
657 adding a size-based premium to a CAPM analysis of the Companies' costs of  
658 common equity might be proper. However, Mr. Moul has not provided any  
659 evidence to demonstrate that a size premium is warranted for utilities. Unlike  
660 most stocks listed on the New York Stock Exchange, utilities' earnings are  
661 regulated through proceedings in which substantial amounts of information,  
662 including their rates and conditions of service, are publicly reported. Therefore,  
663 the cost of obtaining information regarding smaller utilities is unlikely to be as  
664 high as that of unregulated companies that are similar in size. Also, utilities are  
665 subject to uniform reporting requirements, regardless of size. Therefore, the cost  
666 of obtaining information regarding smaller utilities is unlikely to be any higher  
667 than the cost of obtaining information regarding larger utilities. Further, despite  
668 Mr. Moul's claim to the contrary, the Ibbotson study does not support his size-  
669 based CAPM adjustment for electric and gas companies, as the Ibbotson study

670 was not restricted to utilities.<sup>40</sup> Rather, it is based on the entire population of  
671 NYSE, AMEX, and NASDAQ-listed securities, which are heavily weighted with  
672 industrial stocks.<sup>41</sup> To assume the Ibbotson general study applies specifically to  
673 utilities is a logical fallacy (i.e., a sweeping generalization). Thus, the basis of Mr.  
674 Moul's size-based risk premium is inapplicable. Indeed, in direct contrast with  
675 Mr. Moul's claims, a study by Annie Wong, reported in the *Journal of the Midwest*  
676 *Finance Association*, specifically found no justification for a size premium for  
677 utilities.<sup>42</sup>

678 Even for non-utilities, evidence of the existence of a size-based risk premium is  
679 not very strong. Ibbotson data shows that out of a 1926-2007 study period, small  
680 stocks consistently out-performed large stocks only during the 1963-1983  
681 period.<sup>43</sup> Further, Fernholz found that a statistical property he termed the  
682 "crossover effect" was the primary cause of the difference between large and  
683 small company stock returns. The "crossover effect" measures the effect on rate  
684 of return of those stocks that switch from one size portfolio to another.<sup>44</sup>  
685 Fernholz states that as random price changes affect the size of stocks, some  
686 stocks cross over from one size portfolio to another. When a stock that starts in  
687 the large stock portfolio and experiences a random negative price change that  
688 moves it into the small stock portfolio, its resulting negative return is assigned to,

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<sup>40</sup> His citation to the Morin text does not corroborate his claim regarding the Ibbotson study. Contrary to Mr. Moul's implication, Morin does not state that Ibbotson found that the CAPM understates the cost of common equity for electric and gas utilities. Rather, Morin merely states that, with respect to companies within SIC Code 49 (Electric, Gas, and Sanitary Services), the historical average achieved returns for small companies exceeds that of large companies. There is no indication in Morin, nor in the Ibbotson study itself, that CAPM results for utilities are inconsistent with that finding.

<sup>41</sup> Morningstar, *Ibbotson S&P 500 2010-08 Classic Yearbook*, p. 65-69.

<sup>42</sup> Wong, "Utility Stocks and the Size Effect: an Empirical Analysis," *Journal of the Midwest Finance Association*, 1993, pp. 95-101.

<sup>43</sup> Morningstar, *S&P 500 2008 Classic Yearbook*, pp. 36-37.

<sup>44</sup> Fernholz, "Crossovers, Dividends, and the Size Effect," *Financial Analysts Journal*, May/June 1998, pp. 73-75.

689 and therefore reduces, the return on the large stock portfolio. Conversely, when  
690 that same stock experiences a random positive price change that moves it back  
691 into the large stock portfolio, its resulting positive return is assigned to, and  
692 therefore increases, the return on the small stock portfolio.<sup>45</sup> The combination of  
693 portfolio construction and random (i.e., non-systematic) price movements creates  
694 a biased source of measurement error. Thus, the “small stock effect” may be  
695 less a market return phenomenon than a modeling problem. That is, the “small  
696 stock effect” may be nothing more than a statistical anomaly.

697 In another study of domestic stocks listed on the NYSE and AMEX, Jensen,  
698 Johnson, and Mercer, found that small stock premiums appear to be related to  
699 monetary policy. Specifically, during expansive monetary periods, defined as  
700 months following a reduction in the Federal Reserve discount rate, Jensen, et al.,  
701 found that small stock returns were significantly greater than large stock returns.  
702 Conversely, during restrictive monetary periods, defined as months following an  
703 increase in the discount rate, Jensen, et al., found that small stock returns were  
704 not significantly greater than large stock returns.<sup>46</sup> Nevertheless, the applicability  
705 of the Jensen, et al., results to small utility stocks is doubtful. First, since the  
706 Jensen, et al., study was based on largely non-utility companies, their findings  
707 that small stocks outperformed large stocks during “expansionary” monetary  
708 periods is not surprising. During monetary expansions, as the supply of loanable  
709 funds increases, investors are more likely to invest in speculative, small company  
710 stocks. However, during monetary contractions, as the supply of loanable funds  
711 decreases, investors are more likely to switch from speculative investments to

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<sup>45</sup> Fernholz, “Crossovers, Dividends, and the Size Effect,” *Financial Analysts Journal*, May/June 1998, p. 73.

<sup>46</sup> Jensen, Johnson, and Mercer, “The Inconsistency of Small-Firm and Value Stock Premiums,” *Journal of Portfolio Management*, p. 35.

712 safer ones – the well-known “flight to quality.” That investors would consider the  
713 smaller firms in the regulated utility sector to be speculative investments is  
714 counter-intuitive; and Mr. Moul has not supported that premise. Moreover,  
715 Jensen, et al., did not control their measurement of the small stock premium for  
716 risk as measured by beta or other means.<sup>47</sup> Therefore, their study does not  
717 support Mr. Moul’s size-based risk premium adjustment.

718 Even if a size-based risk premium did exist for utilities, which it does not, Mr.  
719 Moul’s estimates of the size of the premium are questionable because they are  
720 based on historical returns, whose shortcomings as proxies for expected returns  
721 were previously addressed.

722 Further, even if one improperly ignored all the foregoing, Mr. Moul’s size-based  
723 CAPM adjustment cannot be accepted, since his application of the Ibbotson  
724 historical size-based risk premiums is inconsistent with the manner in which  
725 Ibbotson measured them. While Mr. Moul adds the historical size premium to his  
726 CAPM-based risk premium analysis which is based on adjusted Value Line  
727 betas, the Ibbotson size-based risk premiums are a function of raw betas.<sup>48</sup>  
728 Thus, the “size premium” Mr. Moul adds to his CAPM result is already captured  
729 by the adjustment Value Line applies to the betas Mr. Moul used in his CAPM  
730 analysis. Any further adjustment is duplicative.

731 In summary, although the relationship between firm size and return has been  
732 studied from a variety of angles, no theoretical or empirical support has been

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<sup>47</sup> Jensen, Johnson, and Mercer, “The Inconsistency of Small-Firm and Value Stock Premiums,” *Journal of Portfolio Management*, pp. 30 and 34.

<sup>48</sup> Morningstar, *Ibbotson S&P 500 2010 Classic Yearbook*, p. 95.

733 found for the notion that investors require higher rates of return than indicated by  
734 the CAPM from relatively small utility stocks than they do from relatively large  
735 stocks.

736 **Q56. What would Mr. Moul's results be, if one were to correct the principal errors**  
737 **in his analysis?**

738 A56. By adjusting the average Value Line beta estimate for his Gas Group (0.65) up to  
739 0.74 to reflect the book value "leverage" of those companies, Mr. Moul  
740 inappropriately inflated the CAPM result for that sample by 71 basis points. He  
741 further overstated his CAPM result by adding a 108 basis point size adjustment.  
742 Removing those inappropriate adjustments produces a CAPM estimate of only  
743 9.42%, instead of the 11.21% estimate he calculated. This is much more  
744 consistent with Staff's 9.20% CAPM estimate.

745 Likewise, correcting the two primary flaws in his DCF analysis would produce a  
746 result much more consistent with Staff's estimate. Removing his inappropriate  
747 "leverage" adjustment would decrease his DCF result by 51 basis points.  
748 Further, adjusting his growth rate to reflect the average of the same 3 growth rate  
749 sources he utilized in the Companies' last rate case (i.e., Value Line, IBES, and  
750 Zacks) would reduce his DCF estimate by an additional 80 basis points. Thus,  
751 his DCF result would be 8.36%. This is consistent with, and in fact lower than,  
752 Staff's 8.50% DCF estimate.

753 Taken together, those corrections to his CAPM and DCF estimates would  
754 produce a cost of common equity of 8.89%. This is much more consistent with

755 my 8.85% estimate for the Gas Group than it is with Mr. Moul's 11.25%  
756 recommendation.

757 **Q57. Does this conclude your direct testimony?**

758 A57. Yes, it does.