

Direct Testimony

of

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Financial Analysis Division

Illinois Commerce Commission

Great Northern Utilities, Inc.
Camelot Utilities, Inc.
Lake Holiday Utilities Corporation

Docket Nos. 11-0059/11-0141/11-0142 (Cons.)

April 26, 2011

TABLE OF CONTENTS

Witness Identification 1

Cost of Capital 2

Capital Structure 3

 Cost of Short-Term Debt 7

 Cost of Long-Term Debt 8

 Cost of Common Equity 8

 Sample Selection 9

 DCF Analysis 11

 Risk Premium Analysis 16

 Cost of Equity Recommendation 28

Rate of Return on Rate Base Conclusion 30

Witness Identification

1 **Q. Please state your name and business address.**

2 A. My name is Janis Freetly. My business address is 527 East Capitol Avenue,
3 Springfield, Illinois 62701.

4 **Q. What is your current position with the Illinois Commerce Commission**
5 **(“Commission”)?**

6 A. I am currently employed as a Senior Financial Analyst in the Finance Department
7 of the Financial Analysis Division.

8 **Q. Please describe your qualifications and background.**

9 A. In May of 1995, I earned a Bachelor of Business from Western Illinois University.
10 I received a Master of Business Administration degree, with a concentration in
11 Finance, from Western Illinois University in May of 1998. I have been employed
12 by the Commission in my present position since September of 1998. I was
13 promoted to Senior Financial Analyst on August 31, 2001.

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my testimony and accompanying schedules is to present the
16 overall cost of capital and recommend a fair rate of return on rate base for Great
17 Northern Utilities, Inc. (“Great Northern”), Camelot Utilities, Inc. (“Camelot”) and
18 Lake Holiday Utilities Corporation (“Lake Holiday”) (collectively, “the
19 Companies”). The Companies are wholly owned subsidiaries of Utilities, Inc.
20 (“UI”).

Cost of Capital

21 **Q. Please summarize your conclusions.**

22 A. The overall cost of capital for the Companies is 7.71% as shown on Schedule
23 3.1.

24 **Q. Why must one determine an overall cost of capital for a public utility?**

25 A. Under the traditional regulatory model, ratepayer and shareholder interests are
26 balanced when the Commission authorizes a rate of return on rate base equal to
27 the public utility's overall cost of capital, as long as that overall cost of capital is
28 not unnecessarily expensive.¹ If the authorized rate of return on rate base
29 exceeds the overall cost of capital, then ratepayers bear the burden of excessive
30 prices. Conversely, if the authorized rate of return on rate base is lower than the
31 overall cost of capital, the financial strength of the utility could deteriorate, making
32 it difficult for the utility to raise capital at a reasonable cost. Ultimately, the
33 utility's inability to raise sufficient capital would impair service quality. Therefore,
34 ratepayer interests are served best when the authorized rate of return on rate
35 base equals the utility's overall cost of capital.

36 In authorizing a rate of return on rate base equal to the overall cost of capital, all
37 costs of service are assumed reasonable and accurately measured, including the
38 costs and balances of the components of the capital structure. If unreasonable
39 costs continue to be incurred, or if any reasonable cost of service component is

¹ The remainder of the discussion assumes that the utility's overall cost of capital is not unnecessarily expensive; that is, the utility's cost of capital reflects a reasonable balance between financial strength and cost.

40 measured inaccurately, then the allowed rate of return on rate base will not
41 balance ratepayer and investor interests.

42 **Q. Please define the overall cost of capital for a public utility.**

43 A. The overall cost of capital for a public utility equals the sum of the costs of the
44 components of the capital structure (i.e., debt, preferred stock, and common
45 equity) after weighing each by its proportion to total capital.

Capital Structure

46 **Q. What capital structure did the Company propose for setting rates?**

47 A. The Company proposed using a capital structure for the year ended December
48 31, 2009, comprised of 52.29% debt and 47.71% common equity.²

49 **Q. What capital structure do you propose for setting rates?**

50 A. I propose using UI's capital structure for the year ended December 31, 2009,
51 comprised of 6.45% short-term debt, 48.75% long-term debt, and 44.80%
52 common equity, as shown on Schedule 3.1.

53 **Q. How was the balance of short-term debt measured?**

54 A. Since short-term debt balances tend to fluctuate substantially during a year, any
55 single balance might not be representative of the amount employed throughout
56 the year. The balance of short-term debt I recommend is based on the balances
57 over the July 2009 through June 2010 period because it is centered in time at

² Direct Testimony of Lena Georgiev, Great Northern Ex. 1,0, p. 9; Camelot Ex. 1, p.13; Lake Holiday Ex. 1.0, p. 14.

58 December 31, 2009, the measurement date for the other components of the
59 capital structure. To calculate the balance of short-term debt, I first calculated
60 the monthly ending net balance of short-term debt outstanding from June 2009
61 through June 2010. The net balance of short-term debt equals the monthly
62 ending gross balance of short-term debt outstanding minus the lesser of (a) the
63 corresponding monthly ending balance of construction-work-in-progress (“CWIP”)
64 accruing an allowance for funds used during construction (“AFUDC”), or (b) the
65 monthly ending balance of CWIP accruing AFUDC times the ratio of short-term
66 debt to total CWIP for the corresponding month. That adjustment recognizes the
67 Commission’s formula for calculating AFUDC which assumes short-term debt is
68 the first source of funds financing CWIP³ and addresses the double-counting
69 concern the Commission raised in a previous Order.⁴ Next, I calculated the
70 twelve monthly averages from the adjusted monthly ending balances of short-
71 term debt. Finally, I averaged the twelve monthly balances of short-term debt for
72 July 2009 through July 2010. Schedule 3.2 presents the calculation of the
73 average adjusted balance of short-term debt.

74 **Q. What balance of long-term debt did you include in your recommended**
75 **capital structure?**

76 A. I began with the \$180,000,000 balance of long-term debt outstanding on
77 December 31, 2009, as presented on Schedule 3.3. I then adjusted that balance

³ *Uniform System of Accounts for Water Utilities Operating in Illinois*, Accounting Instruction 19 Utility Plant - Components of Construction Cost (17). Long-term debt, preferred stock and common equity are assumed to finance CWIP balances in excess of the short-term debt balance according to their relative proportions to long-term capital.

⁴ Order, Docket No. 95-0076 (Illinois-American Water Company, general rate increase), December 20, 1995, p. 51.

78 to reflect the unamortized debt expense incurred to issue the debt.⁵ This
79 produced a long-term debt balance of \$178,726,842.

80 **Q. What balance of common equity did you include in your recommended**
81 **capital structure?**

82 A. I used the \$164,229,938 balance of common shareholders equity on December
83 31, 2009 from the Consolidated Financial Statements of Utilities, Inc. provided in
84 response to Staff Data Request (“DR”) JF 1.01.

85 **Q. How does capital structure affect the overall cost of capital?**

86 A. Capital structure affects the value of a firm and, therefore, its cost of capital, to
87 the extent it affects the expected level of cash flows that accrue to parties other
88 than debt and stock holders. Employing debt as a source of capital reduces a
89 company’s income taxes,⁶ thereby reducing the cost of capital; however, as
90 reliance on debt as a source of capital increases, so does the probability of
91 default. As the probability of default rises, expected payments to attorneys,
92 trustees, and other outside parties increase. Further, the expected cash flows
93 decline as the company foregoes investment that would have been available to it
94 had its financial condition been stronger, including the expected value of the
95 income tax shield from debt financing. Beyond a certain point, a growing

⁵ Company Response to Staff DR JF-1.09.

⁶ The tax advantage debt has over equity at the corporate level is partially offset at the individual investor level. Debt investors receive returns largely in the form of current income (i.e., interest). In contrast, equity investors receive returns in the form of both current income (i.e., dividends) and capital appreciation (i.e., capital gains). Taxes on common dividends and capital gains are lower than taxes on interest income because common dividends and capital gains tax rates are lower, and taxes on capital gains are deferred until realized.

96 dependence on debt as a source of funds increases the overall cost of capital.
97 Therefore, the Commission should not determine the overall rate of return from a
98 utility's actual capital structure if the Commission concludes that capital structure
99 adversely affects the overall cost of capital.

100 An optimal capital structure would minimize the cost of capital and maintain a
101 utility's financial integrity. Unfortunately, determining whether a capital structure
102 is optimal remains problematic because: (1) the cost of capital is a continuous
103 function of the capital structure, rendering its precise measurement along each
104 segment of the range of possible capital structures problematic; (2) the optimal
105 capital structure is a function of operating risk, which is dynamic; and (3) the
106 relative costs of the different types of capital vary with dynamic market
107 conditions. Consequently, one should determine whether the capital structure is
108 consistent with the financial strength necessary to access the capital markets
109 under most economic conditions, and if so, whether the cost of that financial
110 strength is reasonable.

111 **Q. How did you evaluate your proposed capital structure for the Company?**

112 A. I compared my proposed common equity ratio for the Company to the common
113 equity ratio for the water utility industry. In the fourth quarter of 2009, the mean
114 common equity ratio for the water utility industry was 46.08% with a standard

115 deviation of 3.86%.⁷ My proposed common equity ratio of 44.80% compares
116 favorably with the other companies in the water utility industry.

117 **Cost of Short-Term Debt**

118 **Q. What is your estimate of the cost of short-term debt for the Company?**

119 A. I estimate that the Company's cost of short-term debt is 2.85%, which equals a
120 weighted average of the current Prime rate and London Interbank Offered Rate
121 ("LIBOR") rate that the Company pays on short-term borrowings.

122 **Q. Describe the weighting methodology you used to calculate the Company's**
123 **cost of short-term debt.**

124 A. Pursuant to a Credit Agreement with JP Morgan Chase Bank, UI can access
125 short-term borrowings via revolving loans. On December 31, 2009, the interest
126 rates on UI's short-term revolving debt were a Prime Rate of 4.5% and LIBOR
127 based rate of 2.5%.⁸

128 I calculated the Company's weighted cost of short-term debt based on the
129 proportion of the Company's borrowings at the Prime rate and LIBOR. During
130 the short-term debt measurement period, 17% of the Company borrowings were
131 at the Prime rate and 83% were at LIBOR. Thus, the weighted average interest
132 rate for the Company's short-term debt is 2.85%.

⁷ Standard & Poor's Compustat database.

⁸ Company response to Staff DR JF 1.07.

133

Cost of Long-Term Debt

134 **Q. What is the embedded cost of long-term debt for the Company?**

135 A. The Company's average embedded cost of long-term debt for 2008 is 6.65%, as
136 shown on Schedule 3.3.

137 **Q. Please describe the adjustments you made to the Company's cost of long-**
138 **term debt.**

139 A. I included the annual amortization of debt expense to reflect straight-line
140 amortization of the unamortized balance over the remaining life of the
141 outstanding issue of long-term debt.

142

Cost of Common Equity

143 **Q. What is UI's cost of common equity?**

144 A. My analysis indicates that the cost of common equity for UI subsidiaries Great
145 Northern, Camelot and Lake Holiday is 9.56%.

146 **Q. How did you measure the investor-required rate of return on common**
147 **equity for UI?**

148 A. I measured the investor-required rate of return on common equity for UI with the
149 discounted cash flow ("DCF") and risk premium models. Since UI does not have
150 market-traded common stock, DCF and risk premium models cannot be applied
151 directly to UI; for this reason, and to minimize measurement error, I applied both
152 models to water utility and public utility samples (hereafter, referred to as "Water
153 sample" and "Utility sample," respectively).

154

Sample Selection

155 **Q. How did you select your Water sample?**

156 A. I selected my Water sample based on two criteria. First, I began with a list of all
157 domestic corporations assigned an industry number of 4941 (i.e., water utilities)
158 within Standard & Poor's *Utility Compustat II* that have publicly-traded common
159 stock. Second, I removed any company that did not have Zacks Investment
160 Research ("Zacks") long-term growth rates, which are needed for DCF analysis.
161 The remaining companies, American States Water Company, Aqua America,
162 Inc., Artesian Resources, California Water Service Group, Connecticut Water
163 Service Inc., Middlesex Water Company and York Water Company, compose my
164 sample.

165 **Q. How did you select a Utility sample comparable in risk to UI?**

166 A. According to financial theory, the market-required rate of return on common
167 equity is a function of operating and financial risk. Thus, the method used to
168 select a sample should reflect both the operating and financial characteristics of
169 a firm. Standard & Poor's ("S&P") rating methodology is organized around
170 fundamental business and financial analysis. S&P categorizes business risk
171 profiles as "excellent," "strong," "satisfactory," "fair," "weak," or "vulnerable." The
172 key factors of a utility's business risk profile are markets and service area
173 economy; competitive position; operations; regulation; and management. S&P
174 characterizes financial risk profiles as "minimal," "modest," "intermediate,"
175 "significant," "aggressive" and "highly leveraged." The primary determinants of

176 S&P's financial risk profile analysis are accounting characteristics; financial
177 governance/policies and risk tolerance; cash flow adequacy; capital structure and
178 leverage; and liquidity and short-term factors.⁹ I used S&P credit ratings,
179 business risk profiles and financial risk profiles for a typical water utility for the
180 Company, since UI is not rated. I began with all sixteen of the water utilities
181 rated by S&P.¹⁰ Those sixteen water utilities have an average credit rating of A
182 and an average financial risk profile of "significant." The business risk profile of
183 all sixteen water utilities is "excellent." From that, I concluded that a credit rating
184 of A with a business risk profile of "excellent" and a financial risk profile of
185 "significant" are representative of the business and financial risk of a typical water
186 utility and are therefore reasonable estimates for UI.

187 To form the utility sample, I began with a list of all domestic dividend paying
188 publicly-traded corporations assigned an industry number of 4911, 4922, 4923,
189 4924, 4931, or 4932 in the S&P *Utility Compustat II* database that have been
190 assigned (1) an S&P credit rating of A+, A, A- or BBB+; (2) a business risk profile
191 score of "excellent;" and (3) a financial risk profile of "intermediate," "significant,"
192 or "aggressive." Next, I removed any company that lacked Zacks growth rates.
193 Finally, I eliminated any company that was in the process of being acquired by
194 another company or acquiring a company of similar size. The remaining
195 companies, Alliant Energy Corp., Atmos Energy Corp., Consolidated Edison Inc.,

⁹ S&P Ratings Direct, *U.S. Investor-Owned Water Utilities, Strongest to Weakest*, December 21, 2010, <http://www.globalcreditportal.com/ratingsdirect>.

¹⁰ S&P Ratings Direct, *U.S. Investor-Owned Water Utilities, Strongest to Weakest*, December 21, 2010, <http://www.globalcreditportal.com/ratingsdirect>.

196 Dominion Resources, Laclede Group Inc., Northwest Natural Gas, PG&E Corp.,
197 Piedmont Natural Gas Co., SCANA Corp., Southern Co., Vectren Corp.,
198 Wisconsin Energy Corp. and Xcel Energy compose my utility sample.

199 **DCF Analysis**

200 **Q. Please describe DCF analysis.**

201 A. For a utility to attract common equity capital, its investors must expect it to
202 provide a rate of return on common equity sufficient to meet their requirements.
203 DCF analysis establishes a rate of return directly from investor requirements.
204 Implementation of a DCF analysis does not require a comprehensive analysis of
205 a utility's operating and financial risks since the market price of a utility's stock
206 already embodies the market consensus of those risks.

207 According to DCF theory, a security price equals the present value of the cash
208 flow investors expect it to generate. Specifically, the market value of common
209 stock equals the cumulative value of the expected stream of future dividends
210 after each is discounted by the investor-required rate of return.

211 **Q. Please describe the DCF model with which you measured the investor-**
212 **required rate of return on common equity.**

213 A. As it applies to common stocks, DCF analysis is generally employed to
214 determine appropriate stock prices given a specified discount rate. Since a DCF
215 model incorporates time-sensitive valuation factors, it must correctly reflect the
216 timing of the dividend payments that stock prices embody. As such,

217 incorporating stock prices that the financial market sets on the basis of quarterly
218 dividend payments into a model that ignores the time value of quarterly cash
219 flows constitutes a misapplication of DCF analysis.

220 The companies in the samples pay dividends quarterly; therefore, I applied a
221 constant-growth DCF model that measures the annual required rate of return on
222 common equity as follows:

$$223 \quad k = \frac{\sum_{q=1}^4 D_{0,q} (1+g)(1+k)^{1-[x+0.25(q-1)]}}{P} + g.$$

where P \equiv the current stock price;
 $D_{0,q}$ \equiv the last dividend paid at the end of quarter q ,
where $q = 1$ to 4;
 k \equiv the cost of common equity;
 x \equiv the elapsed time between the stock observation
and first dividend payment dates, in years; and
 g \equiv the expected dividend growth rate.

224 That model assumes dividends will grow at a constant rate, and the market value
225 of common stock (i.e., stock price) equals the sum of the discounted value of
226 each dividend.

227 **Q. How did you estimate the growth rate parameter?**

228 A. Determining the market-required rate of return with the DCF methodology
229 requires a growth rate that reflects the expectations of investors. Although the
230 current market price reflects aggregate investor expectations, market-consensus

231 expected growth rates cannot be measured directly. Therefore, I measured
232 market-consensus expected growth indirectly with growth estimates from Zacks
233 Investment Research (“Zacks”), which summarize securities analysts’ growth rate
234 forecasts that are disseminated to investors. The Zacks growth rate estimates
235 for the companies in my water and utility samples as of March 8, 2011 are shown
236 on Schedule 3.4.

237 **Q. In the last Utilities Inc. rate cases¹¹ you measured the investor required rate**
238 **of return using the non-constant growth DCF model. Why are you instead**
239 **using the constant growth DCF in this proceeding?**

240 A. In the 2009 and 2010 Utilities Inc. rate cases, I determined that the 3-5 year
241 growth rates for the companies in my Water and Utility samples were not
242 sustainable over the long-term. My estimate of the long-term growth rate was
243 5.05%, while the average 3-5 year growth rate was 7.15% for my Water sample
244 and 5.47% for my Utility sample. Hence, the near term growth rate estimates
245 exceeded the expected long-term overall economic growth rate.

246 In this proceeding, the average 3-5 year growth rate is 4.94% for the Water
247 sample and 4.98% for the Utility sample. My estimates of the expected long-term
248 overall rate of growth for the economy range from 4.50% to 5.50%. Although the
249 3-5 year growth rates may not be sustainable, using the higher long-term growth
250 estimate would not materially change the rate of return.

¹¹ Docket Nos. 09-0548 and 09-0549 Consolidated - Apple Canyon Utility Company and Lake Wildwood Utilities Corp.; Docket No. 10-0110 - Whispering Hills Water Company; Docket No. 10-0280 - Galena Territory Utilities, Inc.; and Docket No. 10-0298 – Northern Hills Water and Sewer Company.

251 **Q. How did you measure the stock price?**

252 A. A current stock price reflects all information that is available and relevant to the
253 market; thus, it represents the market's assessment of the common stock's
254 current value. I measured each company's current stock price with its closing
255 market price from March 8, 2011. Those stock prices for the companies in the
256 water and utility samples appear on Schedule 3.5.

257 Since stock prices reflect the market's concurrent expectation of the cash flows
258 the securities will produce and the rate at which those cash flows are discounted,
259 an observed change in the market price does not necessarily indicate a change
260 in the required rate of return on common equity. Rather, a price change may
261 reflect investors' re-evaluation of the expected dividend growth rate. In addition,
262 stock prices change with the approach of dividend payment dates.

263 Consequently, when estimating the required return on common equity with the
264 DCF model, one should measure the expected dividend yield and the
265 corresponding expected growth rate concurrently. Using a historical stock price
266 along with current growth expectations or combining an updated stock price with
267 past growth expectations would likely produce an inaccurate estimate of the
268 market-required rate of return on common equity.

269 **Q. Please explain the significance of the column titled "Next Dividend
270 Payment Date" shown on Schedule 3.5.**

271 A. Estimating the present value of each dividend requires measuring the length of
272 time between its payment date and the stock observation date. For the first

273 dividend payment, that length of time is measured from the “Next Dividend
274 Payment Date.” Subsequent dividend payments occur in quarterly intervals.

275 **Q. How did you estimate the next four expected quarterly dividends?**

276 A. Most utilities declare and pay the same dividend per share for four consecutive
277 quarters before adjusting the rate. Consequently, I assumed the current
278 declared dividend rate would adjust during the same quarter it changed the
279 previous year. If the utility did not increase its dividend over the previous four
280 quarters, I assumed the dividend would increase during the next quarter. For
281 those companies that had announced the next dividend payment by the date that
282 I performed my analysis, I input the dividend payment amount announced by the
283 company. Otherwise, the average expected growth rate was applied to the
284 current declared dividend rate to estimate the expected dividend rate. Schedule
285 3.5 presents the current quarterly dividends for the companies in the water and
286 utility samples. Schedule 3.6 presents the expected quarterly dividends for the
287 companies in the water and utility samples.

288 **Q. Based on your DCF analysis, what are the estimated required rates of
289 return on common equity for the water sample and the utility sample?**

290 A. The DCF analysis estimated an 8.59% required rate of return on common equity
291 estimate for the water sample and 9.45% for the utility sample as shown on
292 Schedule 3.8. Those results represent averages of the DCF estimates for the
293 individual companies. The DCF estimates for the water and utility samples are
294 derived from the growth rates presented on Schedule 3.4, the stock price and

295 dividend payment dates presented on Schedule 3.5, and the expected quarterly
296 dividends presented on Schedule 3.6.

297 **Risk Premium Analysis**

298 **Q. Please describe the risk premium model.**

299 A. The risk premium model is based on the theory that the market-required rate of
300 return for a given security equals the risk-free rate of return plus a risk premium
301 associated with that security. A risk premium represents the additional return
302 investors expect in exchange for assuming the risk inherent in an investment.
303 Mathematically, a risk premium equals the difference between the expected rate
304 of return on a risk factor and the risk-free rate. If the risk of a security is
305 measured relative to a portfolio, then multiplying that relative measure of risk and
306 the portfolio's risk premium produces a security-specific risk premium for that risk
307 factor.

308 The risk premium methodology is consistent with the theory that investors are
309 risk-averse. That is, investors require higher returns to accept greater exposure
310 to risk. Thus, if investors had an opportunity to purchase one of two securities
311 with equal expected returns, they would purchase the security with less risk.
312 Similarly, if investors had an opportunity to purchase one of two securities with
313 equal risk, they would purchase the security with the higher expected return. In
314 equilibrium, two securities with equal quantities of risk have equal required rates
315 of return.

316 The Capital Asset Pricing Model (“CAPM”) is a one-factor risk premium model
317 that mathematically depicts the relationship between risk and return as:

318
$$R_j = R_f + \beta_j \times (R_m - R_f)$$

where R_j \equiv the required rate of return for security j ;

R_f \equiv the risk-free rate;

R_m \equiv the expected rate of return for the market portfolio; and

β_j \equiv the measure of market risk for security j .

319 In the CAPM, the risk factor is market risk, which is defined as risk that cannot be
320 eliminated through portfolio diversification. To implement the CAPM, one must
321 estimate the risk-free rate of return, the expected rate of return on the market
322 portfolio, and a security or portfolio-specific measure of market risk.

323 **Q. How did you estimate the risk-free rate of return?**

324 A. I examined the suitability of the yields on four-week U.S. Treasury bills and thirty-
325 year U.S. Treasury bonds as estimates of the risk-free rate of return.

326 **Q. Why did you examine the yields on U.S. Treasury bills and bonds as**
327 **measures of the risk-free rate?**

328 A. The proxy for the nominal risk-free rate should contain no risk premium and
329 reflect similar inflation and real risk-free rate expectations to the security being
330 analyzed through the risk premium methodology.¹² The yields of fixed income
331 securities include premiums for default and interest rate risk. Default risk

¹² Real risk-free rate and inflation expectations comprise the non-risk portion of a security's rate of return.

332 pertains to the possibility of default on principal or interest payments. Securities
333 of the United States Treasury are virtually free of default risk by virtue of the
334 federal government's fiscal and monetary authority. Interest rate risk pertains to
335 the effect of unexpected interest rate fluctuations on the value of securities.

336 Since common equity theoretically has an infinite life, its market-required rate of
337 return reflects the inflation and real risk-free rates anticipated to prevail over the
338 long run. U.S. Treasury bonds, the longest term treasury securities, are issued
339 with terms to maturity of thirty years;¹³ U.S. Treasury notes are issued with terms
340 to maturity ranging from two to ten years; U.S. Treasury bills are issued with
341 terms to maturity ranging from four weeks to fifty-two weeks. Therefore, U.S.
342 Treasury bonds are more likely to incorporate within their yields the inflation and
343 real risk-free rate expectations that drive, in part, the prices of common stocks
344 than either U.S. Treasury notes or Treasury bills.

345 However, due to relatively long terms to maturity, U.S. Treasury bond yields also
346 contain an interest rate risk premium that diminishes their usefulness as
347 measures of the risk-free rate. U.S. Treasury bill yields contain a smaller
348 premium for interest rate risk. Thus, in terms of interest rate risk, U.S. Treasury
349 bill yields more accurately measure the risk-free rate.

350 **Q. Given that the inflation and real risk-free rate expectations reflected in the**
351 **yields on U.S. Treasury bonds and the prices of common stocks are**

¹³ In February 9, 2006, the U.S. Department of Treasury resumed the issuance of 30-year U.S. Treasury Bonds.

352 **similar, does it necessarily follow that the inflation and real risk-free rate**
353 **expectations that are reflected in the yields on U.S. Treasury bills and the**
354 **prices of common stocks are dissimilar?**

355 A. No. To the contrary, short and long-term inflation and real risk-free rate
356 expectations, including those that are reflected in the yields on U.S. Treasury
357 bills, U.S. Treasury bonds, and the prices of common stocks, should equal over
358 time. Any other assumption implausibly implies that the real risk-free rate and
359 inflation is expected to systematically and continuously rise or fall.
360 Although expectations for short and long-term real risk-free rates and inflation
361 should equal over time, in finite time periods, short and long-term expectations
362 may differ. Short-term interest rates tend to be more volatile than long-term
363 interest rates.¹⁴ Consequently, over time U.S. Treasury bill yields are less biased
364 (i.e., more accurate) but less reliable (i.e., more volatile) estimators of the long-
365 term risk-free rate than U.S. Treasury bond yields. In comparison, U.S. Treasury
366 bond yields are more biased (i.e., less accurate) but more reliable (i.e., less
367 volatile) estimators of the long-term risk-free rate. Therefore, an estimator of the
368 long-term nominal risk-free rate should not be chosen mechanistically. Rather,
369 the similarity in current short and long-term nominal risk-free rates should be
370 evaluated. If those risk-free rates are similar, then U.S. Treasury bill yields
371 should be used to measure the long-term nominal risk-free rate. If not, some
372 other proxy or combination of proxies should be used.

¹⁴ Fabozzi and Fabozzi, ed., *The Handbook of Fixed Income Securities*, Fourth Edition, Irwin, p. 789.

373 **Q. What are the current yields on four-week U.S. Treasury bills and thirty-year**
374 **U.S. Treasury bonds?**

375 A. Four-week U.S. Treasury bills are currently yielding 0.07%. Thirty-year U.S.
376 Treasury bonds are currently yielding 4.71%. Both estimates are derived from
377 quotes for March 8, 2011.¹⁵ Schedule 3.8 presents the published quotes and
378 effective yields.

379 **Q. Of the U.S. Treasury bill and bond yields, which is currently a better proxy**
380 **for the long-term risk-free rate?**

381 A. In terms of the gross domestic product (“GDP”) price index, the Energy
382 Information Administration (“EIA”) forecasts the annual inflation rate will average
383 1.9% during the 2011-2035 period.¹⁶ In comparison, Global Insight forecasts that
384 annual GDP price inflation will average 1.8% during the 2011-2039 period.¹⁷ In
385 terms of the Consumer Price Index (“CPI”), the *Survey of Professional*
386 *Forecasters* (“*Survey*”) forecasts that inflation rate will average 2.3% during the
387 next ten years.¹⁸ Although EIA, Global Insight and the *Survey* do not forecast the
388 real risk-free rate, they do forecast real GDP growth, which is a proxy for the real
389 risk-free rate. EIA forecasts real GDP growth will average 2.7% during the 2011-

¹⁵ The Federal Reserve Board, *Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update*, <http://www.federalreserve.gov/releases/H15/update/>, March 10, 2011.

¹⁶ Energy Information Administration, *Annual Energy Outlook 2011*, Table A20. Macroeconomic Indicators, www.eia.doe.gov/oiaf/aeo/, December 2010.

¹⁷ Global Insight, *The U.S. Economy: The 30-Year Focus, First Quarter 2011*, Table 1: Summary of the U.S. Economy.

¹⁸ Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, First Quarter 2011, www.phil.frb.org/files/spf/survq403.html, February 11, 2011. The *Survey* aggregates the forecasts of approximately fifty forecasters.

390 2035 period.¹⁹ Global Insight forecasts real GDP growth will average 2.7%
391 during the 2011-2041 period.²⁰ The *Survey* forecasts real GDP growth will
392 average 2.9% during the next ten years.²¹ Those forecasts imply a long-term,
393 nominal risk-free rate between 4.5% and 5.3%.²² Therefore, EIA, Global Insight,
394 and *Survey* forecasts of inflation and real GDP growth expectations suggest that,
395 currently, the U.S. Treasury bond yield of 4.71% more closely approximates the
396 long-term risk-free rate. It should be noted, however, that the U.S. Treasury
397 bond yield is an upwardly biased estimator of the long-term risk-free rate due to
398 the inclusion of an interest rate risk premium associated with its relatively long
399 term to maturity.

400 **Q. Please explain why the real risk-free rate and the GDP growth rate should**
401 **be similar.**

402 A. Risk-free securities provide a rate of return sufficient to compensate investors for
403 the time value of money, which is a function of production opportunities, time
404 preferences for consumption, and inflation.²³ The real risk-free rate does not
405 include premiums for inflation; therefore, only production opportunities and

¹⁹ Energy Information Administration, *Annual Energy Outlook 2011*, Table A20. Macroeconomic Indicators, www.eia.doe.gov/oiaf/aeo/, December 2010.

²⁰ Global Insight, *The U.S. Economy: The 30-Year Focus, First Quarter 2011*, Table 1: Summary of the U.S. Economy.

²¹ Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters*, First Quarter 2011, www.phil.frb.org/files/spf/survq403.html, February 11, 2011.

²² Nominal interest rates are calculated as follows:

$$r = (1 + R) \times (1 + i) - 1.$$

where r ≡ nominal interest rate;
 R ≡ real interest rate; and
 i ≡ inflation rate.

²³ Brigham and Houston, *Fundamentals of Financial Management*, 8th edition.

406 consumption preferences affect it. The real GDP growth rate measures output of
407 goods and services excluding inflation and, as such, also reflects both production
408 and consumers' consumption preferences. Therefore, both the real GDP growth
409 rate and the real risk-free rate of return should be similar since both are a
410 function of production opportunities and consumption preferences without the
411 effects of a risk premium or an inflation premium.

412 **Q. How was the expected rate of return on the market portfolio estimated?**

413 A. The expected rate of return on the market was estimated by conducting a DCF
414 analysis on the firms composing the S&P 500 Index ("S&P 500") as of December
415 31, 2010. That analysis used dividend information and closing market prices
416 reported by Zacks Research Wizard and in the January 2011 edition of *S&P*
417 *Security Owner's Stock Guide*. January 1, 2011 growth rate estimates were also
418 obtained primarily from Zacks and secondarily from Reuters.²⁴ Firms not paying
419 a dividend as of December 31, 2010, or for which neither Zacks nor Reuters
420 growth rates were available were eliminated from the analysis. The resulting
421 company-specific estimates of the expected rate of return on common equity
422 were then weighted using market value data from Zacks Research Wizard. The
423 estimated weighted average expected rate of return for the remaining 369 firms,
424 composing 80.01% of the market capitalization of the S&P 500, equals 12.74%.

425 **Q. How did you measure market risk on a security-specific basis?**

²⁴ Growth rates were obtained from Reuters only if unavailable from Zacks.

426 A. Beta measures risk in a portfolio context. When multiplied by the market risk
427 premium, a security's beta produces a market risk premium specific to that
428 security. I used Value Line's betas, Zacks' betas, and a regression analysis to
429 estimate the betas of the Water and Utility samples.

430 When available, I used published Value Line beta estimates for each company in
431 each sample. For those companies that did not have published Value Line beta
432 estimates, I calculated beta estimates using the Value Line beta methodology.²⁵
433 Value Line estimates beta for a security with the following model using an
434 ordinary least-squares technique:²⁶

435
$$R_{j,t} = a_j + \beta_j \times R_{m,t} + e_{j,t}$$

where $R_{j,t}$ \equiv the return on security j in period t ,

$R_{m,t}$ \equiv the return on the market portfolio in period t ,

a_j \equiv the intercept term for security j ;

β_j \equiv beta, the measure of market risk for security j ; and

$e_{j,t}$ \equiv the residual term in period t for security j .

436 A beta can be calculated for firms with market-traded common stock. Value Line
437 calculates its betas in two steps. First, the returns of each company are
438 regressed against the returns of the New York Stock Exchange Composite Index
439 ("NYSE Index") to estimate a raw beta. The regression analysis employs 259

²⁵ The Value Line service to which the Commission subscribes does not provide beta estimates for Artesian Resources, Connecticut Water Service, Middlesex Water Company, and York Water Company.

²⁶ Statman, Meir, "Betas Compared: Merrill Lynch vs. Value Line," *The Journal of Portfolio Management*, Winter 1981.

440 weekly observations of stock return data. Then, an adjusted beta is estimated
441 through the following equation:

442
$$\beta_{adjusted} = 0.35 + 0.67 \times \beta_{raw}.$$

443 The regression analysis estimate of beta for a security or portfolio of securities is
444 estimated with the following model using an ordinary least-squares technique:

445
$$R_{j,t} - R_{f,t} = a_j + \beta_j \times (R_{m,t} - R_{f,t}) + e_{j,t}$$

where $R_{j,t}$ \equiv the return on security j in period t ,

$R_{f,t}$ \equiv the risk-free rate of return in period t ,

$R_{m,t}$ \equiv the return on the market portfolio in period t ,

a_j \equiv the intercept term for security j ;

β_j \equiv beta, the measure of market risk for security j ; and

$e_{j,t}$ \equiv the residual term in period t for security j .

446 Next, a beta estimate for both samples was calculated in three steps using
447 regression analysis. First, the U.S. Treasury bill return is subtracted from both
448 the average percentage change in the two samples' stock prices and the
449 percentage change in the NYSE Index to estimate each portfolio's return in
450 excess of the risk-free rate. Second, the excess returns of each of the samples
451 are regressed against the excess returns of the NYSE Index to estimate a raw
452 beta. The regression analysis employs sixty monthly observations of stock and

453 U.S. Treasury bill return data. Third, the beta is adjusted through the following
454 equation:

455
$$\beta_{adjusted} = 0.33743 + 0.66257 \times \beta_{raw}.$$

456 Like Staff's regression beta, Zacks employs 60 monthly observations in its beta
457 estimation. However, Zacks betas regress stock returns against the S&P 500
458 Index rather than the NYSE Index. Further, the beta estimates Zacks publishes
459 are raw betas. Thus, I adjusted the Zacks raw betas using the same formula
460 used to adjust the regression beta.

461 **Q. Why do you use an adjusted beta estimate?**

462 A. I use an adjusted beta estimate for two reasons. First, betas tend to regress
463 towards the market mean value of 1.0 over time; therefore, the adjustment
464 represents an attempt to estimate a forward-looking beta. Second, some
465 empirical tests of the CAPM suggest that the linear relationship between risk, as
466 measured by raw beta, and return is flatter than the CAPM predicts. That is,
467 securities with raw betas less than one tend to realize higher returns than the
468 CAPM predicts. Conversely, securities with raw betas greater than one tend to
469 realize lower returns than the CAPM predicts. Adjusting the raw beta estimate
470 towards the market mean value of 1.0 results in a linear relationship between the
471 beta estimate and realized rate of return that more closely conforms to the CAPM
472 prediction.²⁷ Securities with betas less than one are adjusted upwards thereby
473 increasing the predicted required rate of return towards observed realized rates

²⁷ Litzenberger, Ramaswamy and Sosin, "On the CAPM Approach to the Estimation of A Public Utility's Cost of Equity Capital," *Journal of Finance*, May 1980, pp. 375-376.

474 of return. Conversely, securities with betas greater than one are adjusted
 475 downwards thereby decreasing the predicted required rate of return towards
 476 observed realized rates of return.²⁸

477 **Q. What are the beta estimates for the samples?**

478 A. The regression beta estimate for the Water sample is 0.56. The average Value
 479 Line beta and average Zacks beta for the Water sample are 0.69 and 0.59,
 480 respectively, as shown in Table 1 below.²⁹

Table 1

<u>Company</u>	<u>Value Line Estimate</u>	<u>Zacks Estimate*</u>
American States Water	0.75	0.60
Aqua America	0.65	0.48
Artesian Resources	0.55	0.60
California Water Service	0.70	0.54
Connecticut Water Service	0.80	0.66
Middlesex Water Company	0.80	0.62
York Water Company	0.60	0.64
Average	<u>0.69</u>	<u>0.59</u>

* after adjustment

481 Since the Zacks beta estimate (0.59) and the regression beta estimate (0.56) are
 482 calculated using monthly data³⁰ rather than weekly data (as Value Line uses), I
 483 averaged those results to avoid over-weighting that approach. The average of
 484 the two monthly beta estimates is 0.58. I then averaged that result with the
 485 Value Line beta (0.69), which produces a beta for the Water sample of 0.63.

²⁸ In other words, the linear relationship between risk, as measured by adjusted beta, and return is steeper than the linear relationship between risk, as measured by raw beta, and return.

²⁹ The Value Line Investment Survey, "Summary and Index," August 14, 2009, pp. 2-22; Zacks Research Wizard, August 18, 2009.

³⁰ Hereafter referred to as "monthly betas."

486 The regression beta estimate for the Utility sample is 0.55. The average Value
 487 Line beta and average Zacks beta for the Water sample are 0.64 and 0.59,
 488 respectively, as shown in Table 2 below.³¹

Table 2

Company	Value Line Estimate	Zacks Estimate*
Alliant Energy Corp.	0.70	0.69
Atmos Energy Corp.	0.65	0.68
Consolidated Edison	0.65	0.53
Dominion Resources	0.70	0.71
Laclede Group	0.60	0.39
Northwest Natural Gas	0.60	0.54
PG & E Corp.	0.55	0.56
Piedmont Natural Gas	0.65	0.50
SCANA Corp	0.70	0.73
Southern Co.	0.55	0.57
Vectren Corp.	0.70	0.61
Wisconsin Energy Corp.	0.60	0.57
Xcel Energy	0.65	0.63
Average	0.64	0.59

* after adjustment

489 The average of the two monthly beta estimates is 0.57. I then averaged that
 490 result with the Value Line beta (0.64), which produces a beta for the Utility
 491 sample of 0.61.

492 **Q. What required rate of return on common equity does the risk premium**
 493 **model estimate for the samples?**

³¹ The Value Line Investment Survey, "Summary and Index," January 29, 2010, pp. 2-22; Zacks Research Wizard, February 2, 2010.

494 A. The risk premium model estimates a required rate of return on common equity of
495 9.77% for the Water sample and 9.61% for the Utility sample. The computation
496 of those estimates appears on Schedule 3.9.

497 **Cost of Equity Recommendation**

498 **Q. Based on your entire analysis, what is your estimate of the required rate of**
499 **return on the common equity for UI?**

500 A. A thorough analysis of the required rate of return on common equity requires
501 both the application of financial models and the analyst's informed judgment. An
502 estimate of the required rate of return on common equity based solely on
503 judgment is inappropriate. Nevertheless, because techniques to measure the
504 required rate of return on common equity necessarily employ proxies for investor
505 expectations, judgment remains necessary to evaluate the results of such
506 analyses. Along with DCF and risk premium analyses, I have considered the
507 observable 5.66% rate of return the market currently requires on less risky A-
508 rated utility long-term debt.³² Based on my analysis, in my judgment, the
509 investor-required rate of return on common equity for UI's subsidiaries Great
510 Northern, Camelot and Lake Holiday equals 9.56%.

511 **Q. Please summarize how you determined that the investor-required rate of**
512 **return on common equity for UI's subsidiaries Great Northern, Camelot and**
513 **Lake Holiday equals 9.56%.**

³² *Value Line Selection & Opinion*, March 4, 2011, p. 2365.

514 A. First, I estimated the investor-required rate of return on common equity for the
515 two samples from the results of the DCF and risk premium analyses for the
516 samples. The average investor required rate of return on common equity for the
517 Water sample, 9.18%, is based on the average of the DCF-derived results
518 (8.59%) and the risk premium-derived results (9.77%). The average investor
519 required rate of return on common equity for the Utility sample, 9.53%, is based
520 on the average of the DCF-derived results (9.45%) and the risk premium-derived
521 results (9.61%). Second, I adjusted the Water and Utility samples' investor
522 required rate of return upward by 20 basis points to reflect the higher financial
523 risk of UI relative to the Water and Utility samples. Thus, the investor required
524 rate of return on common equity for the Companies, 9.56%, is based on the
525 average for the Water and Utility samples adjusted to reflect the higher risk of UI
526 relative to each of the samples.

527 **Q. How did you minimize measurement error in your cost of equity analysis?**

528 A. The models from which the individual company estimates were derived are
529 correctly specified and thus contain no source of bias. Moreover, excepting the
530 use of U.S. Treasury bond yields as proxies for the long-term risk-free rate, I am
531 unaware of bias in my proxy for investor expectations. In addition, measurement
532 error has been minimized through the use of samples, since estimates for a
533 sample as a whole are subject to less measurement error than individual
534 company estimates.

535 **Q. Why did you adjust your estimate of the investor-required rate of return on**
536 **common equity for the Water and Utility samples to estimate the**
537 **Companies' cost of common equity?**

538 A. The Water and Utility samples serve as proxies for the target companies and
539 should therefore reflect the risks of the Companies. If the proxy does not
540 accurately reflect the risk level of the target company, an adjustment should be
541 made. Since the operating risks of the Water sample is similar to the operations
542 of the Companies and the Utility sample reflects similar operating risk to an
543 average water utility, a review of the relative financial risks of UI and the Water
544 and Utility samples remains. To assess relative financial risk, I estimated the
545 credit ratings that are implied by the key credit metrics that Moody's Investors
546 Service ("Moody's") publishes for global regulated water utilities and regulated
547 electric and gas utilities.

548 **Q. How did you estimate the implied credit ratings for the Water and Utility**
549 **samples and UI?**

550 A. Although no formula exists for determining an assigned credit rating, Moody's
551 provides broad guidelines on the ratio ranges that are typical for different credit
552 rating levels for regulated utilities. For the regulated water utility industry,
553 Moody's focuses on four ratios to assess the financial strength: (1) funds from
554 operations ("FFO") interest coverage; (2) debt to capitalization; (3) FFO to net
555 debt; and (4) retained cash flow ("RCF") to capital expenditures ("CapEx").³³ For

³³ Moody's Investors Service, *Rating Methodology: Global Regulated Water Utilities*, December 2009, pp. 19-22.

556 regulated electric and gas utilities. Moody's focuses on four ratios to assess the
557 financial strength: (1) FFO interest coverage; (2) FFO to debt; (3) RCF to debt;
558 and (4) debt to capitalization.³⁴ I compared three-year average financial ratios
559 for UI and the Water sample to Moody's key credit metrics for global regulated
560 water utilities.³⁵ I compared three-year average financial ratios for the Utility
561 sample to Moody's key credit metrics for regulated electric and gas utilities.

562 For UI, the three-year average FFO interest coverage ratio is 2.30x, which falls
563 within the top third of the benchmark range of a Ba credit rating (i.e., Ba1). The
564 three-year average debt to capitalization ratio for UI is 56.36%, which falls within
565 the bottom third of the benchmark range of a Baa credit rating (i.e., Baa1). The
566 three-year average FFO to net debt ratio for UI is 8.17%, which falls within the
567 middle third of the benchmark range of a Ba credit rating (i.e., Ba2). The three-
568 year average RCF to capital expenditures ratio for UI is 0.34, which falls within
569 the middle third of the benchmark range of a B credit rating (i.e., B2). Together,
570 the four ratios that I calculated for UI are consistent with a Baa3/Ba1 rating, when
571 weighted in accordance with the Moody's rating methodology for regulated water
572 utilities.³⁶

³⁴ Moody's Investors Service, *Rating Methodology: Regulated Electric and Gas Utilities*, August 2009, pp. 10-13.

³⁵ The three-year average was computed using the years 2007, 2008, and 2009.

³⁶ Moody's assigns 15% weighting to FFO interest coverage and Debt to capitalization and 5% weighting to FFO to Debt and RCF to CapEx. Moody's assigns the financial ratios a weight of 40% in determining the overall credit rating for regulated water utilities.

573 The Moody's financial guidelines for regulated water utilities, along with the
 574 three-year average scores for UI and the Water sample on those financial ratios
 575 are shown below in Table 3.

576 **Table 3 – Moody's Guideline Ratios for Water Utilities**

	A (6)	Baa (9)	Ba (12)	B (15)
Financial Guideline Ratios				
FFO / Interest	4.5 - 7.0X	2.5 – 4.5X	1.8 – 2.5X	1.5 – 1.8X
Debt / Capitalization	40 - 55%	55 - 70%	70 - 85%	85 - 100%
FFO / Debt	15 – 25%	10 - 15%	6 - 10%	4 – 6%
RCF / CapEx	1.5 – 2.5X	1.0 – 1.5X	0.5 – 1.0X	0.25 – 0.5X
Water sample				
FFO / Interest		4.07X		
Debt / Capitalization	52.37%			
FFO / Debt	17.78%			
RCF / CapEx			0.55X	
Utilities, Inc.				
FFO / Interest			2.30X	
Debt / Capitalization		56.36%		
FFO / Debt			8.17%	
RCF / CapEx				0.34X

577 The Moody's financial guidelines for regulated electric and gas utilities, along
 578 with the three-year average scores for the Utility sample on those financial ratios
 579 are shown below in Table 4.

580

581

Table 4 – Moody’s Guideline Ratios for Electric and Gas Utilities

	Aa	A	Baa	Ba
Financial Guideline Ratios				
FFO/IC	6.0-8.0x	4.5-6.0x	2.7-4.5x	1.5-2.7x
FFO/Debt	30-40%	22-30%	13-22%	5-13%
RCF/Debt	25-35%	17-25%	9-17%	0-9%
Debt/Capitalization	25-35%	35-45%	45-55%	55-65%
Utility Sample				
FFOIC		4.81x		
FFO/Debt		22.68%		
RCF/Debt		17.00%		
Debt/Capitalization			54.56%	

582 In contrast, the average financial ratios for 2007-2009, shown in Tables 3 and 4
 583 above, are indicative of a level of financial risk that is commensurate with a Baa1
 584 credit rating for both the Water and Utility samples. The samples’ implied credit
 585 ratings indicate that Water and Utility samples have less financial risk than UI.
 586 Financial theory posits that investors require higher returns to accept greater
 587 exposure to risk. Thus, in my judgment, given the difference between the implied
 588 credit ratings of UI and the implied credit ratings of the Water and Utility samples,
 589 the samples’ average cost of common equity needs to be adjusted to determine
 590 the final estimate of the Companies’ costs of common equity.

591 **Q. How are the financial ratios for utilities calculated?**

592 A. FFO reflects cash flow from operations excluding working capital movements net
 593 of interest expense. The FFO is then divided by the Net interest expense to
 594 derive the FFO interest coverage ratio. The FFO to Debt is derived by dividing
 595 FFO by net debt. Debt to Capitalization is debt divided by total capitalization.
 596 RCF is calculated by subtracting any dividends paid from FFO, which is then

597 divided by capital expenditures to derive the RCF to CapEx ratio. The RCF to
598 Debt is derived by dividing RCF by net debt.

599 **Q. How did you estimate the adjustments to the cost of common equity of the**
600 **Water and Utility samples?**

601 A. First, I calculated the yield spreads between the credit ratings implied by the
602 financial ratios for UI and those of the Water and Utility samples. As noted
603 above, the financial ratios for UI are commensurate with a Baa3/Ba1 rating, while
604 both the Water and Utility samples are commensurate with a Baa1 rating. This
605 produced a yield spread of 50 basis points.³⁷ Next, to determine my cost of
606 equity adjustment, I multiplied that yield spread by 40%, which is the percent of
607 the overall credit rating that Moody's assigns to the financial ratios. Thus, my
608 cost of common equity adjustment was 20 basis points higher for UI.

Rate of Return on Rate Base Conclusion

609 **Q. What is your recommended rate of return on rate base for the Company?**

610 A. I recommend a 7.71% rate of return on rate base for the Company, which
611 incorporates my 9.56% rate of return on common equity for the Company. My
612 rate of return recommendation is presented on Schedule 3.1.

613 **Q. Does this conclude your direct testimony?**

614 A. Yes, it does.

³⁷ Citigroup, *Bond Market Roundup: Strategy*, March 4, 2011, p. 19; Citigroup, *Power/Utility Debt in the Secondary Debt Market*, Weekly Update as of March 4, 2011, p. 2.

**Great Northern Utilities, Inc.
 Camelot Utilities, Inc.
 Lake Holiday Utilities Corp.**

Weighted Average Cost of Capital
 December 31, 2009

Staff Proposal

	<u>Amount</u>	<u>Percent of Total Capital</u>	<u>Cost</u>	<u>Weighted Cost</u>
Short-term Debt	\$23,636,684	6.45%	2.85%	0.18%
Long-term Debt	\$178,726,842	48.75%	6.65%	3.24%
Common Equity	<u>\$164,229,938</u>	<u>44.80%</u>	9.56%	<u>4.28%</u>
Total Capital	\$366,593,464	100.00%		
Weighted Average Cost of Capital				7.71%

Company Proposal

	<u>Percent of Total Capital</u>	<u>Cost</u>	<u>Weighted Cost</u>
Long-term Debt	<u>52.29%</u>	6.60%	<u>3.45%</u>
Common Equity	<u>47.71%</u>	10.57%	<u>5.04%</u>
Total Capital	100.00%		
Weighted Average Cost of Capital			8.50%

**Great Northern Utilities, Inc.
 Camelot Utilities, Inc.
 Lake Holiday Utilities Corp.**

Balance of Short-term Debt

Date (A)	Gross Short-term Debt Outstanding (B)	CWIP (C)	CWIP Accruing AFUDC (D)	Net Short-term Debt Outstanding (E)	Monthly Average (F)	Remaining CWIP Accruing AFUDC (G)	Monthly Average (H)
Jun-09	\$ 47,270,000	\$ 22,941,999	\$ 22,384,728	\$ 24,885,272		\$ -	\$ -
Jul-09	\$ 46,770,000	\$ 22,863,723	\$ 15,270,983	\$ 31,499,017	\$ 28,192,144	\$ -	\$ -
Aug-09	\$ 37,820,000	\$ 12,295,547	\$ 5,401,922	\$ 32,418,078	\$ 31,958,548	\$ -	\$ -
Sep-09	\$ 37,820,000	\$ 9,807,153	\$ 3,352,171	\$ 34,467,829	\$ 33,442,954	\$ -	\$ -
Oct-09	\$ 35,400,000	\$ 9,163,218	\$ 4,158,027	\$ 31,241,973	\$ 32,854,901	\$ -	\$ -
Nov-09	\$ 21,000,000	\$ 9,279,237	\$ 4,040,646	\$ 16,959,354	\$ 24,100,664	\$ -	\$ -
Dec-09	\$ 17,000,000	\$ 9,598,945	\$ 2,762,303	\$ 14,237,697	\$ 15,598,526	\$ -	\$ -
Jan-10	\$ 24,500,000	\$ 9,230,871	\$ 2,065,820	\$ 22,434,180	\$ 18,335,939	\$ -	\$ -
Feb-10	\$ 24,500,000	\$ 10,006,763	\$ 2,424,267	\$ 22,075,733	\$ 22,254,957	\$ -	\$ -
Mar-10	\$ 24,000,000	\$ 12,838,768	\$ 3,052,158	\$ 20,947,842	\$ 21,511,788	\$ -	\$ -
Apr-10	\$ 22,000,000	\$ 13,253,534	\$ 3,520,587	\$ 18,479,413	\$ 19,713,628	\$ -	\$ -
May-10	\$ 22,000,000	\$ 16,238,296	\$ 4,319,449	\$ 17,680,551	\$ 18,079,982	\$ -	\$ -
Jun-10	\$ 21,600,000	\$ 17,937,968	\$ 4,088,186	\$ 17,511,814	\$ 17,596,183	\$ -	\$ -
Average					\$ 23,636,684		\$ -

Notes: Column (E) = the greater of [Column (B) - Column (D)] or [Column (B) - {Column (B) / Column (C) * Column (D)}]
 Column (G) = Column (D) - [Column (B) - Column (E)]

**Great Northern Utilities, Inc.
 Camelot Utilities, Inc.
 Lake Holiday Utilities Corp.**

Embedded Cost of Long-term Debt
December 31, 2009

<u>Debt Issue Type, Coupon Rate</u>	<u>Date Issued</u>	<u>Maturity Date</u>	<u>Principal Amount</u>	<u>Face Amount Outstanding</u>	<u>Unamortized Debt Expense</u>	<u>Carrying Value</u>	<u>Annual Interest Cost</u>	<u>Annualized Amort. of Debt Expense</u>	<u>Annualized Interest Expense</u>
(A)	(B)	(C)	(D)	(E)	(F)	(G)=(E-F)	(H) = (A*D)	(I)	(J)=(H+I)
6.58% Collateral Trust Notes	7/19/2006	7/21/2036	\$ 180,000,000	\$ 180,000,000	\$ 1,273,158	\$ 178,726,842	\$ 11,844,000	\$ 47,912	\$ 11,891,912

Embedded Cost of Long-term Debt

6.65%

**Great Northern Utilities, Inc.
Camelot Utilities, Inc.
Lake Holiday Utilities Corp.**

Growth Rate Estimates

Water Sample

<u>Company</u>	<u>Growth Rates¹</u>
American States Water	7.50%
Aqua America	6.50%
Artesian Resources	3.60%
California Water Service	4.00%
Connecticut Water Service	4.00%
Middlesex Water	3.00%
York Water	6.00%

Utility Sample

<u>Company</u>	<u>Growth Rates¹</u>
Alliant Energy Corp.	5.00%
Atmos Energy Corp.	4.50%
Consolidated Edison	3.97%
Dominion Resources	3.75%
Laclede Group	3.00%
Northwest Natural Gas	4.63%
PG&E Corp.	7.67%
Piedmont Natural Gas	4.50%
SCANA Corp.	4.58%
Southern Co.	5.00%
Vectren Corp.	5.00%
Wisconsin Energy Corp.	8.00%
Xcel Energy	5.13%

¹ Zacks 3-5 year earnings per share growth rate estimate (Zacks Investment Research, Inc.)

**Great Northern Utilities, Inc.
Camelot Utilities, Inc.
Lake Holiday Utilities Corp.**

Prices and Dividends

Water Sample

Company	Current Dividend				Next Dividend (D ₁) Payment Date	3/8/2011
	D _{0,1}	D _{0,2}	D _{0,3}	D _{0,4}		Stock Price
American States Water	\$ 0.260	\$ 0.260	\$ 0.260	\$ 0.260	6/1/2011	\$ 34.20
Aqua America	0.145	0.145	0.155	0.155	6/1/2011	\$ 22.68
Artesian Resources	0.188	0.188	0.189	0.189	5/21/2011	\$ 19.62
California Water Service	0.298	0.298	0.298	0.308	5/21/2011	\$ 35.74
Connecticut Water Service	0.228	0.233	0.233	0.233	6/15/2011	\$ 24.67
Middlesex Water	0.180	0.180	0.183	0.183	6/1/2011	\$ 18.05
York Water	0.128	0.128	0.131	0.131	7/15/2011	\$ 16.38

Utility Sample

Company	Current Dividend				Next Dividend (D ₁) Payment Date	3/8/2011
	D _{0,1}	D _{0,2}	D _{0,3}	D _{0,4}		Stock Price
Alliant Energy Corp.	\$ 0.395	\$ 0.395	\$ 0.395	\$ 0.425	5/16/2011	\$ 40.39
Atmos Energy Corp.	0.335	0.335	0.340	0.340	6/10/2011	\$ 34.98
Consolidated Edison	0.595	0.595	0.595	0.600	6/15/2011	\$ 50.34
Dominion Resources	0.458	0.458	0.458	0.493	6/20/2011	\$ 46.14
Laclede Group	0.395	0.395	0.395	0.405	4/4/2011	\$ 38.86
Northwest Natural Gas	0.415	0.415	0.435	0.435	5/13/2011	\$ 48.47
PG&E Corp.	0.455	0.455	0.455	0.455	4/15/2011	\$ 46.27
Piedmont Natural Gas	0.280	0.280	0.280	0.280	4/15/2011	\$ 30.71
SCANA Corp.	0.475	0.475	0.475	0.485	7/1/2011	\$ 40.54
Southern Co.	0.455	0.455	0.455	0.455	6/6/2011	\$ 38.39
Vectren Corp.	0.340	0.340	0.345	0.345	6/1/2011	\$ 27.15
Wisconsin Energy Corp.	0.200	0.200	0.200	0.260	6/1/2011	\$ 30.70
Xcel Energy	0.245	0.253	0.253	0.253	4/20/2011	\$ 24.48

**Great Northern Utilities, Inc.
 Camelot Utilities, Inc.
 Lake Holiday Utilities Corp.**

Expected Quarterly Dividends

Water Sample

Company	D _{1,1}	D _{1,2}	D _{1,3}	D _{1,4}
American States Water	\$ 0.280	\$ 0.280	\$ 0.280	\$ 0.280
Aqua America	0.155	0.155	0.165	0.165
Artesian Resources	0.189	0.189	0.196	0.196
California Water Service	0.308	0.308	0.308	0.320
Connecticut Water Service	0.233	0.242	0.242	0.242
Middlesex Water	0.183	0.183	0.188	0.188
York Water	0.131	0.131	0.139	0.139

Utility Sample

Company	D _{1,1}	D _{1,2}	D _{1,3}	D _{1,4}
Alliant Energy Corp.	\$ 0.425	\$ 0.425	\$ 0.425	\$ 0.446
Atmos Energy Corp.	0.340	0.340	0.355	0.355
Consolidated Edison	0.600	0.600	0.600	0.624
Dominion Resources	0.493	0.493	0.493	0.511
Laclede Group	0.405	0.405	0.405	0.417
Northwest Natural Gas	0.435	0.435	0.455	0.455
PG&E Corp.	0.455	0.490	0.490	0.490
Piedmont Natural Gas	0.290	0.290	0.290	0.290
SCANA Corp.	0.485	0.485	0.485	0.507
Southern Co.	0.478	0.478	0.478	0.478
Vectren Corp.	0.345	0.345	0.362	0.362
Wisconsin Energy Corp.	0.260	0.260	0.260	0.281
Xcel Energy	0.253	0.265	0.265	0.265

**Great Northern Utilities, Inc.
Camelot Utilities, Inc.
Lake Holiday Utilities Corp.**

Water Sample

<u>Company</u>	<u>DCF Estimate</u>
American States Water	10.91%
Aqua America	9.42%
Artesian Resources	7.65%
California Water Service	7.59%
Connecticut Water Service	7.99%
Middlesex Water	7.22%
York Water	<u>9.38%</u>
Average	8.59%

Utility Sample

<u>Company</u>	<u>DCF Estimate</u>
Alliant Energy Corp.	9.43%
Atmos Energy Corp.	8.60%
Consolidated Edison	8.93%
Dominion Resources	8.18%
Laclede Group	7.37%
Northwest Natural Gas	8.44%
PG&E Corp.	12.08%
Piedmont Natural Gas	8.44%
SCANA Corp.	9.56%
Southern Co.	10.17%
Vectren Corp.	10.42%
Wisconsin Energy Corp.	11.61%
Xcel Energy	<u>9.62%</u>
Average	9.45%

**Great Northern Utilities, Inc.
 Camelot Utilities, Inc.
 Lake Holiday Utilities Corp.**

Risk Premium Analysis

Interest Rates as of March 8, 2011

<u>U.S. Treasury Bills</u>		<u>U.S. Treasury Bonds</u>	
<u>Discount Rate</u>	<u>Effective Yield</u>	<u>Equivalent Yield</u>	<u>Effective Yield</u>
0.07%	0.01%	4.66%	4.71%

**Risk Premium Cost of Equity Estimates*
 Water Sample**

<u>Risk-Free Rate</u>		<u>Beta</u>		<u>Risk Premium</u>		<u>Cost of Common Equity</u>
4.71%	+	0.63	*	(12.74% - 4.71%)	=	9.77%

**Risk Premium Cost of Equity Estimates*
 Utility Sample**

<u>Risk-Free Rate</u>		<u>Beta</u>		<u>Risk Premium</u>		<u>Cost of Common Equity</u>
4.71%	+	0.61	*	(12.74% - 4.71%)	=	9.61%

*Risk-Free Rate Proxy is the 30-year U.S. Treasury Bond Yield.