

REBUTTAL TESTIMONY

of

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**Finance Department
Financial Analysis Division
Illinois Commerce Commission**

Central Illinois Light Company d/b/a AmerenCILCO

Central Illinois Public Service Company d/b/a AmerenCIPS

and

Illinois Power Company d/b/a AmerenIP

**Proposed General Increase in Electric Rates
and
Proposed General Increase in Gas Rates**

Docket Nos. 07-0585 – 07-0590 (Cons.)

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Witness Identification

1 **Q. Please state your name and business address.**

2 A. My name is Janis Freetly. My business address is 527 East Capitol Avenue,
3 Springfield, Illinois 62701.

4 **Q. Are you the same Janis Freetly who previously testified in this proceeding?**

5 A. Yes, I am.

6 **Q. What is the purpose of your rebuttal testimony in this proceeding?**

7 A. The purpose of my rebuttal testimony is to respond to the rebuttal testimony of
8 Ameren witness Kathleen C. McShane. (AmerenCILCO Ex. 22.0, AmerenCIPS
9 Ex. 22.0, AmerenIP Ex. 22.0) In addition, I will respond to the direct testimony of
10 Christopher C. Thomas on behalf of the Citizens Utility Board (CUB Exhibit 1.0)
11 and the direct testimony of Michael Gorman on behalf of Illinois Industrial Energy
12 Consumers (IIEC Exhibit 2.0). I also present my analysis of Staff's rebuttal
13 revenue requirements on the Companies' risk.

Cost of Equity Recommendation

14 **Q. What is your estimate of the Companies' required rate of return on**
15 **common equity for the natural gas distribution operations?**

16 A. Based on my analysis, in my judgment, the investor required rate of return on
17 common equity for the natural gas distribution operations equals 10.72% for
18 CILCO, CIPS and IP.

19 **Q. What is your estimate of the Companies' required rate of return on
20 common equity for the electric delivery service operations?**

21 A. Based on my analysis, in my judgment, the investor required rate of return on
22 common equity for the electric delivery service operations equals 10.68% for
23 CILCO, CIPS and IP.

24 **Q. Did you make any changes to your cost of equity analysis?**

25 A. Yes, my cost of equity recommendation reflects Staff's revenue requirement
26 recommendations put forth in rebuttal testimony. Specifically, I calculated the
27 same benchmark ratios discussed in my direct testimony using Staff's proposed
28 revenue requirement from rebuttal testimony. I then compared the values for the
29 financial guideline ratios that result from Staff's proposed rebuttal revenue
30 requirement to those for the Electric and Gas samples and to Moody's guidelines
31 for electric utilities with medium business risk. Due to a slightly higher risk
32 adjustment for CILCO Electric, my cost of equity recommendation decreased to
33 10.68% from 10.73% for CILCO Electric.

34 **Q. Please summarize the results of your analysis of the financial strength of
35 the electric delivery service operations of the Ameren Companies relative
36 to the Electric sample.**

37 A. Staff's recommended revenue requirement for CILCO Electric results in a funds
38 from operations ("FFO") to interest coverage ratio of 6.0X and a FFO to total debt
39 coverage ratio of 28%, which fall within the upper end of the guideline range for
40 an A credit rating. Together, those ratios are consistent with an A1 credit rating.
41 Staff's recommended revenue requirement for CIPS Electric results in a FFO to
42 interest coverage ratio of 6.1X and a FFO to total debt coverage ratio of 30%
43 which lies on the border between the guideline ranges for the Aa and A credit
44 ratings. Together, those ratios are consistent with an Aa3/A1 credit rating.
45 Staff's recommended revenue requirement for IP Electric results in a FFO to
46 interest coverage ratio of 5.8X, which lies at the upper end of the guideline range
47 for an A credit rating and a FFO to total debt coverage ratio of 32% which falls
48 within the guideline range of an Aa credit rating. Together, those ratios are
49 consistent with an A1 credit rating. The financial guideline ratios from Moody's
50 for electric utilities with medium levels of business risk are shown below in Table
51 1. In summary, I conclude that Staff's revenue requirement recommendations,
52 including my cost of equity recommendations, are indicative of a level of financial
53 strength that is commensurate with an Aa3/A1 credit rating for CIPS and A1
54 credit ratings for CILCO and IP.

55

Table 1 – Moody’s Guideline Ratios

	Aa	A	Baa
Financial Guideline Ratios			
FFO/IC	> 6.0X	3.5-6.0X	2.7-5.0X
FFO/Debt	> 30%	22-30%	13-25%
Electric Sample			
FFO/IC			4.0X
FFO/Debt			18%
Staff Proposal – CILCO E			
FFO/IC		6.0X	
FFO/Debt		28%	
Staff Proposal – CIPS E			
FFO/IC	6.1X		
FFO/Debt	30%		
Staff Proposal – IP E			
FFO/IC		5.8X	
FFO/Debt	32%		

56 In comparison, the Electric sample’s FFO to interest coverage ratio of 4.0X and
 57 the FFO to total debt ratio of 18% fall within the guideline range for a Baa credit
 58 rating, which indicates that the Electric sample has lower financial strength and
 59 therefore higher risk than the Companies’ electric delivery service operations.
 60 Financial theory posits that investors require higher returns to accept greater

61 exposure to risk. Conversely, the investor-required rate of return is lower for
62 investments with less exposure to risk. Thus, in my judgment, given the
63 difference between the forward-looking financial ratios of the Companies' electric
64 delivery service operations and the financial ratios of the Electric sample, the
65 sample's average cost of common equity needs to be adjusted to determine the
66 final estimate of the Companies' costs of common equity for electric delivery
67 service operations.

68 **Q. How did you estimate the components of and calculate the coverage ratios**
69 **implied by your capital component cost recommendations and capital**
70 **structure?**

71 A. I followed the same methodology described on lines 524 through 540 of my direct
72 testimony filed in this proceeding to estimate the components of and calculate
73 the coverage ratios.¹

74 **Q. How did you establish the adjustments you used to determine the cost of**
75 **equity for the Companies?**

76 A. The 30 basis point adjustment for CILCO Electric, CIPS Electric and IP Electric
77 equals the spread between Baa1 rated and A1 rated 30-year utility debt yields.²
78 The spreads for 30-year utility debt yields as of February 13, 2008, were
79 presented on Schedule 5.10. Although the CIPS Electric financial ratios fall just
80 above the border between the Aa and A ratings (i.e., Aa3/A1), those ratios are
81 very close to the CIPS Electric financial ratios resulting from the revenue

¹ ICC Staff Exhibit 5.0, p. 28 and Schedules 5.08 and 5.09.

² Ibid.

82 requirement Staff presented in its direct testimony. Therefore, I did not revise the
83 adjustment to the cost of common equity for CIPS Electric that I had
84 recommended in my direct testimony.

85 **Q. Did you adjust the Gas sample's cost of common equity?**

86 A. No. For the Ameren Companies' gas utility operations, the financial ratios
87 implied by the capital component costs and capital structure are consistent with
88 those for the Gas sample. Therefore, I did not adjust the cost of common equity
89 of the Gas sample. The financial guideline ratios for the gas operations of
90 CILCO, CIPS and IP are shown below in Table 2.

91

Table 2 –Guideline Ratios for Gas Utilities

	Baa
Financial Guideline Ratios FFO/IC FFO/Debt	2.7-5.0X 13-25%
Gas Sample FFO/IC FFO/Debt	 4.8X 21%
Staff Proposal – CILCO G FFO/IC FFO/Debt	 4.6X 21%
Staff Proposal – CIPS G FFO/IC FFO/Debt	 4.1X 19%
Staff Proposal – IP G FFO/IC FFO/Debt	 4.5X 23%

92 **Q. Does your cost of common equity recommendation for the natural gas**
 93 **distribution operations of the Ameren Illinois Companies take into account**
 94 **Rider VBA?**

95 A. No. As discussed in my direct testimony, my cost of common equity
 96 recommendation does not account for the lower risk associated with the revenue
 97 decoupling mechanism (Rider VBA) that the Companies are proposing in this

98 case. Should the Commission approve Rider VBA, I recommend that the return
99 on common equity for the gas operations of CILCO, CIPS and IP be reduced 10
100 basis points to recognize the reduction in risk associated with the use of a gas
101 decoupling mechanism.³

102 **Q. Have you updated your cost of equity analysis for the Ameren Illinois**
103 **utilities in the event the Commission accepts Ameren witness O'Bryan's**
104 **position to update the cost of long-term debt to reflect the recent**
105 **refinancing of IP's auction rate bonds?**

106 Yes. My updated analysis indicates that the cost of common equity for the
107 natural gas distribution operations of CILCO, CIPS and IP is 10.73%.

108 **Q. What is your updated cost of common equity estimate for the electric**
109 **delivery service operations of CILCO, CIPS and IP?**

110 A. My updated analysis indicates that the cost of common equity for the electric
111 delivery service operations of CILCO, CIPS and IP is 10.32%.

112 **Q. How did you measure the updated investor-required rate of return on**
113 **common equity for the Companies?**

114 A. I applied the same models in the same manner described in my direct testimony
115 except that I updated the inputs to reflect data as of April 30, 2008. The results
116 of this analysis, including the sources and dates of the underlying data, are
117 presented in Schedules 17.03 to 17.07.

³ ICC Staff Exhibit 5.0, pp. 30-33, lines 556-622.

118 **Q. Please describe the results of the relative financial strength analysis of the**
119 **Ameren utilities.**

120 A. Staff's recommended revenue requirement for CILCO Electric results in a funds
121 from operations ("FFO") to interest coverage ratio of 6.0X, which lies on the
122 border between the guideline ranges for the Aa and A credit ratings and a FFO to
123 total debt coverage ratio of 28%, which falls within the benchmark range of an A
124 credit rating. Together, those ratios are consistent with an A1 credit rating.
125 Staff's recommended revenue requirement for CIPS Electric results in a FFO to
126 interest coverage ratio of 6.1X, which lies within the guideline range for an Aa
127 credit rating and a FFO to total debt coverage ratio of 30% which lies on the
128 border between the guideline ranges for the Aa and A credit ratings. Together,
129 those ratios are consistent with an Aa3/A1 credit rating. Staff's recommended
130 revenue requirement for IP's electric delivery service operations results in a FFO
131 to interest coverage ratio of 5.5X which lies at the upper end of the guideline
132 range for an A rating, and a FFO to total debt ratio of 32% which falls within the
133 guideline range of an Aa credit rating. Together, those ratios are consistent with
134 an A1 credit rating. Schedule 17.08-E demonstrates how the FFO ratios for the
135 electric delivery service operations of CILCO, CIPS and IP were calculated. The
136 Electric sample's lower average FFO ratios indicate that its risk is higher than
137 that of the Companies' electric delivery service operations. Since the investor-
138 required rate of return on common equity is lower for investments with less
139 exposure to risk, a downward adjustment to the cost of equity for the Electric
140 sample is necessary when applying that return to the electric delivery service

141 operations of the Ameren Illinois utilities. The 48 basis point adjustment to the
142 cost of equity for CILCO, CIPS and IP's electric delivery service operations
143 equals the spread between Baa1 rated and A1 rated utility debt yields.^{4,5} The
144 spreads for 30-year utility debt yields as of April 30, 2008, are presented on
145 Schedule 17.09.

146 **Q. Did you adjust the Gas sample's updated cost of common equity?**

147 A. No. For the Gas utilities, the financial ratios implied by the capital component
148 costs and capital structure are consistent with those for the Gas sample.
149 Therefore, I did not adjust the updated cost of common equity of the Gas sample.
150 Schedule 17.08-G demonstrates how the FFO ratios for the natural gas
151 distribution operations of CILCO, CIPS and IP were calculated.

Response to Ms. McShane

152 **Q. Ms. McShane is concerned with your regression betas because they have**
153 **been consistently lower than Value Line betas. Please respond.**

154 A. Since the Value Line methodology is not inherently superior to Staff's
155 methodology, one could just as persuasively argue that Value Line betas should
156 be disregarded since they have been consistently higher than regression betas.
157 Value Line and regression betas are estimates of the unobservable true beta,
158 which measures investors' expectations of the quantity of non-diversifiable risk
159 inherent in a security. Consequently, which beta estimates are more accurate is

⁴ Reuters Corporate Spreads for Utilities, www.bondsonline.com, April 30, 2008.

⁵ Although CIPS Electric's forward-looking financial strength is consistent with an Aa3/A1 credit rating, I used the yield spread for A1 rated debt for the adjustment to CIPS Electric's cost of common equity for the reason described at lines 78-83 of my rebuttal testimony.

160 unknown. Different beta estimation methodologies can produce different betas
161 when those methodologies employ different samples of stock return data. The
162 methodology I used to calculate the regression betas for my sample, which Staff
163 has regularly used and the Commission has consistently approved,⁶ employs the
164 same monthly frequency of stock price data as the widely accepted Merrill Lynch
165 methodology.

166 **Q. Mr. O’Bryan claims that you used the rating agency benchmark ratios to**
167 **develop credit ratings for CILCO, CIPS and IP.⁷ He also states that the**
168 **rating agencies are the final arbiters of credit ratings.⁸ Please respond.**

169 A. I did not attempt to determine my own credit ratings for the Ameren Illinois
170 Utilities nor am I suggesting that simply because the Ameren Companies’ metrics
171 fall within the guideline ranges that the implied rating will result. Rather, I
172 performed the ratio analysis in order to compare the financial strength of the
173 Companies, based on the FFO to interest coverage and FFO to total debt ratios
174 (collectively “FFO ratios”), to those of my Electric and Gas samples. I translated
175 the resulting ratios into implied credit ratings only to have a metric on which to
176 base an adjustment to the cost of equity. Corporate debt yields are published by
177 credit rating, not financial ratio. Ratio analysis is necessary to evaluate the
178 riskiness of the Ameren Companies versus proxy samples.

⁶ Order, Docket No. 02-0837, October 17, 2003, pp. 37-38; Order, Docket Nos. 02-0798/03-0008/03-0009 Cons., October 22, 2003, p. 85; Order, Docket No. 00-0340, February 15, 2001, p. 25; and Order, Docket No. 03-0403, April 13, 2004, p. 42.

⁷ Ameren Exhibit 23.0, pp. 12-13.

⁸ Ameren Exhibit 23.0, p. 12, lines 14-15.

179 Credit ratings agencies do not develop separate credit ratings for a company's
180 business segments. Therefore, if I had been developing credit ratings for the
181 Ameren Illinois Utilities, I would have performed a single financial strength
182 analysis for each company that would have reflected the combined financial
183 strength of each company's business segments, including electric transmission.
184 Further, Staff would have recommended downward adjustments to the
185 Companies' variable rate debt to reflect the lower cost associated with the
186 "predicted credit rating."

187 **Q. Why did you not use the current credit ratings of CILCO, CIPS and IP for**
188 **comparison to your Electric sample?**

189 A. First, credit ratings reflect the risk of a company's entire operations, not just those
190 operations subject to the Commission's rate jurisdiction. Second, credit ratings
191 also could reflect a company's affiliation with other companies. Third, credit
192 ratings reflect the credit ratings agency's forecast. Since those forecasts are not
193 published, they cannot be compared to Staff's (or any other party's) revenue
194 requirement recommendation. Finally, credit rating agencies are taking a "wait
195 and see" approach to the credit ratings for the Ameren Illinois Companies. That
196 is, they have made it clear that there will be no credit rating upgrades until they
197 have had a chance to observe how the new power procurement process will
198 work and whether its results will be accepted without further legislative
199 intervention. In other words, the credit rating agencies have severed the
200 connection between credit rating and financial strength for the time being. For all
201 these reasons, the Companies' credit ratings should not be relied upon absent

202 investigation of the underlying standalone, going forward financial strength of the
203 Companies.

Response to Mr. Thomas

204 **Q. In his discussion of the proper growth rate to use in a DCF analysis, CUB**
205 **witness Thomas cites several studies and concludes that “[a]nalysts tend**
206 **to be optimistic about future growth and produce forecasts that are**
207 **upwardly biased.”⁹ Do you agree with his implication that those studies**
208 **can be applied to utility growth rates?**

209 A. No. The studies he cites tend to report generalized findings and do not
210 specifically suggest that growth rates for utilities are overstated relative to
211 achieved growth. In contrast, a study by Chan, Karceski, and Lakonishok
212 indicates that analyst growth rate estimates for utilities are not overstated. The
213 authors of that study sorted by growth rate all domestic firms with available IBES
214 long-term growth rate estimates, forming value-weighted portfolios in each
215 quintile after each year, and found that the growth rates for portfolios of
216 companies falling in the highest quintiles (i.e., having the highest growth rates)
217 tend to be overstated relative to the growth achieved over the five years post
218 ranking.¹⁰ However, that study also indicates that the growth rates for portfolios
219 of companies falling in the lowest quintile show no such tendency. That study
220 further notes that the bottom quintile portfolios predominantly comprise firms in
221 mature industries, with approximately 25% of those firms being utilities. Thus,

⁹ CUB Exhibit 1.0, pp. 28-30.

¹⁰ Chan, Karceski, and Lakonishok, “The Level and Persistence of Growth Rates,” *Journal of Finance*, April 2003, pp. 671-676.

222 utility growth rates do not appear to be upwardly biased estimators of achieved
223 growth five years ex post.

224 **Q. Mr. Thomas argues that “[i]f we accept that (1) current stock prices reflect**
225 **all available information, and (2) empirical research has found a pattern of**
226 **upwardly biased analyst growth rate forecasts, then it is reasonable to**
227 **conclude that the Commission cannot rely on analysts’ growth forecasts**
228 **alone.”¹¹ Do you agree?**

229 A. The appropriate answer depends on the benchmark used to determine if analyst
230 growth rates are too high. It is true that if analysts’ growth rates overstate
231 investor expectations of future growth, use of those analysts’ growth rates will
232 produce an overstated cost of equity. However, the financial literature that Mr.
233 Thomas cites relates to whether or not analysts’ growth estimates are too high
234 relative to achieved growth, as measured after the fact. That is, they are ex post
235 assessments of analyst growth rates’ ability to accurately predict future growth,
236 not assessments of analyst growth rates’ value as estimates of investors’ ex ante
237 expectations. Given that investors’ growth expectations are forecasts of the
238 future, they may differ significantly from the ex post achieved growth. A cost of
239 equity witness only attempts to estimate what the investors’ true growth
240 expectations are. To the extent that analyst growth rates reflect the investors’
241 true growth expectations, use of analyst growth rates will provide an accurate
242 estimate of the cost of equity, if properly applied in a correctly specified DCF
243 model, whether or not the predicted growth is ultimately realized.

¹¹ CUB Exhibit 1.0, p. 30, lines 712-715.

244 Mr. Thomas' argument, within the context of his discussion of the financial
245 literature he cites, incorrectly implies that analyst growth rates should be judged
246 on their ability to accurately predict future growth, rather than on their value as
247 proxies for investors' ex ante expectations. As noted above, with regard to
248 analyst growth rates' ability to accurately predict future achieved growth, I believe
249 Mr. Thomas' implication that the findings of the generalized studies he cites apply
250 specifically to utilities is, at best, dubious. Nevertheless, the more significant
251 question is whether or not analyst growth rates accurately portray investor
252 expectations of future growth. Mr. Thomas has presented no evidence to
253 demonstrate that analyst growth rates are poor proxies for investor growth
254 expectations.

255 The above notwithstanding, Mr. Thomas presents no reason to reject analysts'
256 growth rates altogether. Indeed, Mr. Thomas' argument is not that analyst
257 growth rates should be disregarded entirely if they are upwardly biased, but that
258 they should not be used exclusively in that case. Nevertheless, despite
259 presenting analyst earnings per share ("EPS") growth rates from four separate
260 sources, Mr. Thomas ignored them when performing his DCF analysis.¹²
261 Instead, Mr. Thomas elected to rely solely on a "b x r" growth rate estimate
262 derived from historical data. That approach produces a growth rate of 4.21% for
263 his electric sample, which is 39% lower than the lowest (i.e., 6.91%) of his four
264 analyst EPS growth rates (Value Line) and 52.5% lower than the highest (i.e.,
265 8.86%) of his four analyst EPS growth rates (Reuters) noted in his testimony.

¹² CUB Exhibit 1.0, p. 39.

266 Mr. Thomas' "b x r" approach produces a growth rate of 4.69% for his gas
267 sample. Obviously, if, as his argument suggests, Mr. Thomas were to have
268 given any weight to any of those analyst growth rates (i.e., if he had not
269 disregarded them entirely) in his DCF analysis, the resulting costs of equity
270 would have been higher than his recommendations of 8.955% for gas and
271 9.046% for electric.

272 **Q. Mr. Thomas argues that “[i]n circumstances where the dividend payout**
273 **ratio is expected to change, using this fundamental growth formula [b x r]**
274 **to estimate expected future growth is superior to analysts’ forecast.”¹³ Do**
275 **you agree?**

276 A. No. Mr. Thomas notes that Value Line’s EPS and dividends per share (“DPS”)
277 growth expectations differ and, thus, concludes that neither correctly measures
278 investor expectations. His solution is to reject both and use a growth rate that is
279 almost a full percentage point less than either the EPS or DPS growth projection.
280 First, Mr. Thomas inappropriately extrapolates from a single source to suggest
281 that investors, generally, are expecting dividend payout ratios to change.
282 Second, the difference between the Value Line dividend growth rates and
283 earnings growth rates is not very large; thus, they do not indicate changes in
284 dividend payout ratios beyond normal year-to-year fluctuations. It is unrealistic to
285 expect dividend payout ratios to remain absolutely constant in the near term.
286 Third, Value Line’s growth normalization technique for calculating forecasted
287 growth rates is too mechanistic to ensure proper normalization. Specifically, it

¹³ CUB Exhibit 1.0, p. 33, lines 799-801.

288 takes a simple three-year average of the base line data, such as EPS and DPS,
289 to approximate the results of normal operations. However, if that three-year base
290 is abnormally high, the growth rate indicated by the forecasted EPS or DPS will
291 be lower than appropriate. Conversely, if that three-year base is abnormally low,
292 the growth rate indicated by forecasted EPS or DPS will be greater than
293 appropriate.

294 Even if one were to agree that the divergence of DPS and EPS growth
295 disqualifies either for use in a DCF analysis, his solution is inappropriate. When
296 DPS grows more slowly than EPS, sustainable growth must be higher than DPS
297 growth, not lower. The b x r growth rate formula is:

298
$$g = (1 - \text{DPS/EPS}) \times \text{ROE}$$

299 That formula shows that the b x r sustainable growth rate is bounded by 0% on
300 the low end (when the company pays all earnings out in dividends) and the ROE
301 on the high end (when the company pays no dividends). That is, if DPS growth
302 exceeds EPS growth over an extended period, the fraction DPS/EPS in the
303 above equation will approach 1 and sustainable growth will approach 0%.¹⁴
304 Conversely, if EPS growth exceeds DPS growth over an extended period, the
305 fraction DPS/EPS will approach zero and sustainable growth will approach the
306 ROE. According to Mr. Thomas' Value Line data the latter example applies; that

¹⁴ For the purpose of this example, DPS is assumed to be less than EPS because a DPS greater than EPS indicates a liquidation of the company, a condition which cannot be sustained over an extended period of time. Also, ROE is assumed to be constant and thus, sustainable growth occurs when the fraction DPS/EPS reaches its long-run steady state. At this point, DPS and EPS will grow at the same rate.

307 is, EPS growth exceeds DPS growth. Therefore, even if one assumes that the
308 difference in the Value Line growth projections for DPS and EPS is sufficient for
309 rejecting them both, which I dispute, the long-term steady state growth rate is
310 higher than the DPS growth rate rather than lower as Mr. Thomas has estimated.

311 **Q. Do you have any other concerns with the b x r growth rate that Mr. Thomas**
312 **used in his DCF cost of equity analysis?**

313 A. Yes. Mr. Thomas used historical dividend payout ratios and returns on equity to
314 derive his b x r growth estimate, which he then added to the current dividend
315 yield of each company in his samples to derive his cost of equity estimates. It is
316 inconsistent to apply a growth rate that reflects historical dividend payout ratios
317 with dividend yields that reflect current dividend payout ratios. First, growth rates
318 derived from historical data are inconsistent with the prospective nature of the
319 cost of common equity. While a historical perspective has value in forecasting
320 the future, one cannot reasonably forecast the future by looking solely to the
321 past, as Mr. Thomas does. That is, the same historical data Mr. Thomas used is
322 also available to security analysts who also incorporate current information to
323 improve their forecasts of future growth relative to the use of historical data
324 alone.

325 Second, Value Line earnings per share and dividend per share growth data
326 indicate that the average dividend payout ratio for his sample is expected to fall
327 from 2004-2006 to 2010-2012. This indicates that the retention ratios (i.e.,
328 retention ratio = 1 - dividend payout ratio) were lower during the period from

329 which Mr. Thomas derived his b x r growth rate (2002-2006) than expected going
330 forward, all else equal. Conversely, it indicates that Value Line projects lower
331 dividend payouts going forward, which would produce a lower dividend yield, all
332 else equal. Thus, Mr. Thomas combines the lower growth rates from 2002-2006
333 with the lower current dividend yields, which understates the cost of equity.

334 In addition, numerous studies have shown that analyst growth rate estimates are
335 the best proxy for investor expectations. A text by Michael Erhardt summarizes
336 the research, stating:

337 There are many studies showing analysts' forecasts are
338 better predictors of actual growth rates than are predictors
339 based solely on historical information. Also, the results of
340 valuation models, such as the dividend growth model, are
341 typically more accurate when the growth rate comes from
342 analyst forecasts. Therefore, you should use analyst
343 forecasts as an estimate of your company's expected
344 dividend growth rate, if such forecasts are available.¹⁵

345 **Q. Mr. Thomas concludes that the quarterly DCF model is not appropriate for**
346 **rate setting purposes because utility companies recover their approved**
347 **cost of equity over an entire year while their investors receive dividend**
348 **payments on a quarterly basis.¹⁶ Do you agree?**

349 **A.** No. Mr. Thomas has raised a working capital issue, not a cost of common equity
350 issue. His argument implicitly assumes that working capital is not correctly
351 measured. A working capital allowance compensates a utility for any delay
352 between the time it expends cash to provide service and the time it receives cash

¹⁵ Erhardt, Michael, The Search for Value, 1994, p. 39, citing Chatfield, Hein and Moyer (1990), VanderWeide and Carleton (1987-1988), and Brown and Rozeff (1978, 1979-1980).

¹⁶ CUB Exhibit 1.0, pp. 41-44.

353 from its customer for that service.¹⁷ If a utility is authorized an appropriate
354 working capital allowance, by definition, it will receive cash to pay for all costs of
355 service as they come due. Consequently, if one assumes an appropriate
356 working capital allowance is authorized, Mr. Thomas' argument is invalid
357 because the working capital allowance will eliminate any surplus or deficit in
358 earnings created by the timing of the utility's cash collections and disbursements.
359 Since utility companies pay cash flows (i.e., dividends) over the course of a year
360 and not all at the end of the year, use of a quarterly DCF model is not only
361 appropriate for rate setting purposes, it is necessary for a utility to recover its true
362 cost of common equity. In fact, the Commission has explicitly rejected the use of
363 an annual DCF model in previous proceedings.¹⁸

364 **Q. Mr. Thomas claims that a paper by Gregory L. Nagel et al. (“the Nagel**
365 **paper”) “rejects the version of the CAPM traditionally used by the**
366 **Commission.”¹⁹ Please respond.**

367 A. The Nagel paper did not evaluate and, thus, did not reject the version of the
368 CAPM traditionally used by the Commission. Specifically, the Nagel paper does
369 not apply to Staff's CAPM because it does not evaluate a CAPM that utilizes
370 adjusted betas. Rather, the Nagel paper found that a CAPM using raw betas
371 was less accurate in predicting realized rates of return than a naïve model that
372 assumes the same cost of equity, equal to the risk-free rate plus a risk premium,

¹⁷ Hahne and Aliff, *Accounting for Public Utilities*, Mathew Bender, 1991, p. 5-2.

¹⁸ Order, Docket No. 94-0065, January 9, 1995, p. 93 citing Order, Docket No. 87-0032 et al., January 20, 1988, p. 36 and Order, Docket No. 83-0537, p. 34.

¹⁹ CUB Exhibit 1.0, p. 8, lines 145-146.

373 applies to all stocks (i.e., all betas equal 1.0).²⁰ Ironically, after asserting that the
374 CAPM can only be used if the Commission “carefully selects the appropriate
375 beta,” Mr. Thomas recommended use of raw betas in the CAPM analysis he
376 presented as a check of his DCF analysis, despite his own sources’ explicit
377 rejection of such an approach.

378 **Q. Mr. Thomas claims that betas should not be adjusted for reversion to a**
379 **market mean of 1.0.²¹ Please comment.**

380 A. The beta parameter is generally derived from historical data, but, in theory,
381 should be a forward-looking number. Thus, I adjusted the raw (i.e., historical)
382 betas for the companies in my samples to improve the accuracy of my beta
383 estimates. The Armitage text Mr. Thomas cites with regard to this argument
384 notes that studies have shown that such adjustments result in appreciably better
385 forecasts, finding that the reduction in both bias and inefficiency is greater the
386 further away from one the beta in question is.²² Armitage states that the
387 observed flatness of the Securities Market Line is due to two factors: 1) error in
388 the estimation of true betas (i.e., the further above (or below) the mean an
389 observed beta is, the more likely it is that the estimate error is positive (or
390 negative)) and 2) regression toward the mean (i.e., moderation in risk over
391 time).²³

²⁰ Gregory L. Nagle, David R. Peterson, and Robert S. Prati, The Effect of Risk Factors on Cost of Equity Estimation, Quarterly Journal of Business and Economics, Vol. 46 No. 1, p. 67.

²¹ CUB Exhibit 1.0, pp. 13-18.

²² Armitage, S., The Cost of Capital: Intermediate Theory, 2005, pp. 284-285.

²³ Armitage, S., The Cost of Capital: Intermediate Theory, 2005, p. 283.

392 **Q. Mr. Thomas claims that the assumption of a mean reversion makes little**
393 **sense for utilities with betas below 1.0, citing a study by Gombola and**
394 **Kahl.²⁴ Do you agree with Mr. Thomas' conclusion that use of an adjusted**
395 **beta for utilities with betas below 1.0 is wrong?**

396 A. Mr. Thomas cites the Gombola and Kahl article and notes that they suggest that
397 utility betas actually revert to a utility average beta rather than the market mean
398 of 1.0. However, the derivation of the true industry mean beta is problematic.
399 Not only is any estimate of the true industry portfolio beta mean dubious, as
400 betas change over time, but, as noted above, the farther below the market mean
401 a raw beta is, the more likely its estimate error is to be negative. Thus, the
402 average of a portfolio of low betas, each of which is likely to be biased
403 downward, will, itself, likely be biased downward. Regardless, as noted
404 previously, Mr. Thomas' proposal to ignore beta reversion altogether and use an
405 unadjusted beta was explicitly rejected in the Nagel paper he cites.

406 **Q. Mr. Thomas presents academic research indicating that the proper**
407 **expected common equity market risk premium for determining the**
408 **investor-required rate of return is between 3 and 5%. Do you agree?**

409 A. No. The research cited by Mr. Thomas represents various academics' opinions
410 of the common equity risk premium investors should expect, which is not
411 necessarily the same as what the investors truly are expecting. Since the
412 relationship between the returns of the stock market and U.S. Treasury bonds is
413 not stable over time, current returns provide the best indication of what investors

²⁴ CUB Exhibit 1.0, pp. 18-22.

414 are expecting going forward. Hence, my estimate of the common equity risk
415 premium, derived by subtracting the current yield on long-term U.S. Treasury
416 bonds from the required return on the S&P 500 provides the actual difference
417 between returns on risk-free and risky securities that exists in today's market.

Response to Mr. Gorman

418 **Q. Please evaluate Mr. Gorman's cost of common equity analyses.**

419 **A.** Mr. Gorman used four models to estimate the cost of common equity for the
420 Ameren Illinois Utilities: (1) a constant-growth DCF model; (2) a two-stage growth
421 DCF model; (3) a Risk Premium model; and (4) a CAPM. He applied these
422 models to a proxy group of electric utilities that he developed and to Ms.
423 McShane's electric sample. Mr. Gorman improperly relied on historical data to
424 implement all four of his models. As stated in my direct testimony, the
425 Commission has consistently ruled against use of historical data in cost of equity
426 models.²⁵

427 **Q. Are there any problems with Mr. Gorman's DCF analyses?**

428 **A.** Yes. For his stock price, Mr. Gorman used the average of weekly high and low
429 stock prices over a 13-week period ended February 22, 2008. Mr. Gorman
430 states "an average stock price is less susceptible to market price variations than
431 is a spot price."²⁶ However, only the most recent stock price can reflect the most
432 current information available to the market. Hence, average stock prices reflect
433 information that may no longer be relevant to investors. Since the investor-

²⁵ ICC Staff Exhibit 5.0, pp. 36-40.

²⁶ IIEC Exhibit 2.0, p. 17.

434 required rate of return is a forward-looking concept, the most recently available
435 market information should be relied on.

436 **Q. Please describe Mr. Gorman's Bond Yield plus Rick Premium model.**

437 A. Mr. Gorman's Bond Yield plus Risk Premium model is based on two estimates of
438 an equity risk premium over the period 1986 through June 2007. First, he
439 estimated the difference between the regulatory commission-authorized rate of
440 return on common equity for electric utilities and U.S. Treasury Bonds. His
441 estimated equity risk premium of authorized electric utility common equity returns
442 over U.S. Treasury bond yields ranged from 4.4% to 5.9%. He then added the
443 projected 30-year U.S. Treasury bond yield of 4.6% and estimated the cost of
444 equity for the Ameren Illinois Utilities in the range of 9.0% to 10.5%, with a
445 midpoint of 9.8%.

446 Mr. Gorman's second equity risk premium is based on the difference between the
447 regulatory commission-authorized rate of return on common equity for electric
448 utilities and contemporary A-rated utility bond yields. The equity risk premium
449 estimate based on the spread between authorized electric utility common equity
450 return and Moody's A-rated utility bond yields ranged from 3.0% to 4.4% over the
451 period 1986 through June 2007. He then added the current 13-week average
452 yield on Baa rated utility bonds of 6.7%, which produced a cost of equity in the
453 range of 9.8% to 10.9%, with a midpoint of 10.2%.

454 **Q. Is Mr. Gorman's Bond Yield plus Rick Premium model appropriate for**
455 **estimating the cost of equity of the Ameren Illinois Utilities?**

456 A. No. Mr. Gorman utilized historical data to estimate the risk premium in this
457 model, which, as stated above, is improper. Like interest rates and stock prices,
458 risk premiums are volatile. It is not appropriate to estimate the cost of common
459 equity by adding the current cost of debt to a risk premium based on the spread
460 between bonds and stocks experienced in the past. The relative risks of debt
461 and equity change over time. In addition, the results of his analysis are highly
462 susceptible to the time period used. Current risk premiums should be matched
463 with current interest rates to estimate the expected risk premium in establishing
464 the investor-required rate of return on common equity.²⁷

465 **Q. How did Mr. Gorman calculate the market risk premium for his CAPM**
466 **analysis?**

467 A. Mr. Gorman derived two market premium estimates. First, he estimated the
468 expected return on the S&P 500 by adding an expected inflation rate of 2.3% to
469 the 9.1% long-term historical arithmetic average real return on the market over
470 the period 1926-2006. He then subtracted the projected yield on U.S. Treasury
471 bonds of 4.6% to determine the 7.0% market premium.

472 He also provided a historical estimate of the market risk premium by calculating
473 the difference between the arithmetic average of the achieved total return on the
474 S&P 500 of 12.3% and the total return on long-term Treasury bonds of 5.8% over
475 the period 1926-2006, or 6.5%.

476 **Q. Do you agree with Mr. Gorman's estimates of the market risk premium?**

²⁷ Eugene Brigham, Dilip Shome and Steve Vinson, *The Risk Premium Approach to Measuring a Utility's Cost of Equity*, Financial Management, Spring 1985.

477 A. No. Both of his market risk premium estimates were derived based on historical
478 returns on the S&P 500. As stated in my direct testimony, the past relationship
479 between two investments, such as common equity and debt, is unlikely to remain
480 constant.²⁸ Historical earned returns are questionable estimates of the required
481 rate of return that are susceptible to manipulation and could result in a distorted
482 cost of common equity estimate. The Commission has consistently rejected use
483 of historical data in determining the market risk premium in setting the investor-
484 required rate of return on common equity, and should do so once again in this
485 proceeding.²⁹

486 **Q. Does this conclude your prepared rebuttal testimony?**

487 A. Yes, it does.

²⁸ ICC Staff Exhibit 5.0, p. 38.

²⁹ ICC Staff Exhibit 5.0, p. 39.

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Ratios

Components

Funds Available to Shareholders = (Weighted Cost of Equity + Weighted Cost of Preferred Stock) x Rate Base

Non-Cash Items = Depreciation & Amortization + Deferred Taxes and Investment Tax Credits

Funds From Operations = Funds Available to Shareholders + Non-Cash Items

Interest = (Weighted Cost of Short-term Debt + Weighted Cost of TFTN +
Weighted Cost of Long-term Debt) x Rate Base

Total Debt = (Short-term Debt Ratio + TFTN Ratio + Long-term Debt Ratio) x Rate Base

Ratios

Funds From Operations / Interest Coverage = (Funds From Operations + Interest) ÷ Interest

Funds From Operations / Debt = Funds From Operations ÷ Total Debt

Central Illinois Light Company

Electric Utility

Components

Staff's Proposed Rate Base = \$228,980

Funds Available to Shareholders = $(4.86\% + 0.41\%) \times \$228,980 = \$12,069$

Non-Cash Items = \$18,244

Funds From Operations = $\$12,069 + \$18,244 = \$30,313$

Interest = $(0.70\% + 1.96\%) \times \$228,980 = \$6,097$

Total Debt = $(17.29\% + 29.54\%) \times \$228,980 = \$107,231$

Ratios

Funds From Operations / Interest Coverage = $(\$30,313 + \$6,097) \div \$6,097 = \mathbf{6.0X}$

Funds From Operations / Debt = $\$30,313 \div \$107,231 = \mathbf{28\%}$

Central Illinois Public Service

Electric Utility

Components

Staff's Proposed Rate Base = \$440,637

Funds Available to Shareholders = $(5.02\% + 0.23\%) \times \$440,637 = \$23,145$

Non-Cash Items = $\$48,372 + -\$6,764 = \$41,608$

Funds From Operations = $\$23,145 + \$41,608 = \$64,753$

Interest = $(0.28\% + 2.60\%) \times \$440,637 = \$12,688$

Total Debt = $(7.03\% + 41.43\%) \times \$440,637 = \$213,533$

Ratios

Funds From Operations / Interest Coverage = $(\$64,753 + \$12,688) \div \$12,688 = \mathbf{6.1X}$

Funds From Operations / Debt = $\$64,753 \div \$213,533 = \mathbf{30\%}$

Illinois Power Company

Electric Utility

Components

Staff's Proposed Rate Base = \$1,234,032

Funds Available to Shareholders = $(5.51\% + 0.11\%) \times \$1,234,032 = \$69,379$

Non-Cash Items = $\$78,372 + \$34,585 = \$112,957$

Funds From Operations = $\$69,379 + \$112,957 = \$182,336$

Interest = $(0.16\% + 0.40\% + 2.50\%) \times \$1,234,032 = \$37,717$

Total Debt = $(3.96\% + 8.22\% + 34.01\%) \times \$1,234,032 = \$569,999$

Ratios

Funds From Operations / Interest Coverage = $(\$182,336 + \$37,717) \div \$37,717 = \mathbf{5.8X}$

Funds From Operations / Debt = $\$182,336 \div \$569,999 = \mathbf{32\%}$

Central Illinois Light Company

Gas Utility

Components

Staff's Proposed Rate Base = \$171,354

Funds Available to Shareholders = $(4.88\% + 0.41\%) \times \$171,354 = \$9,063$

Non-Cash Items = \$7,525

Funds From Operations = $\$9,063 + \$7,525 = \$16,588$

Interest = $(0.70\% + 1.96\%) \times \$171,354 = \$4,563$

Total Debt = $(17.29\% + 29.54\%) \times \$171,354 = \$80,245$

Ratios

Funds From Operations / Interest Coverage = $(\$16,588 + \$4,563) \div \$4,563 = 4.6X$

Funds From Operations / Debt = $\$16,588 \div \$80,245 = 21\%$

Central Illinois Public Service

Gas Utility

Components

Staff's Proposed Rate Base = \$175,352

Funds Available to Shareholders = $(5.04\% + 0.23\%) \times \$175,352 = \$9,244$

Non-Cash Items = $\$7,702 + -\$1,097 = \$6,605$

Funds From Operations = $\$9,244 + \$6,605 = \$15,849$

Interest = $(0.28\% + 2.60\%) \times \$175,352 = \$5,049$

Total Debt = $(7.03\% + 41.43\%) \times \$175,352 = \$84,976$

Ratios

Funds From Operations / Interest Coverage = $(\$15,849 + \$5,049) \div \$5,049 = 4.1X$

Funds From Operations / Debt = $\$15,849 \div \$84,976 = 19\%$

Illinois Power Company

Gas Utility

Components

Staff's Proposed Rate Base = \$475,825

Funds Available to Shareholders = $(5.53\% + 0.11\%) \times \$475,825 = \$26,849$

Non-Cash Items = $\$24,063 + \$484 = \$24,547$

Funds From Operations = $\$26,849 + \$24,547 = \$51,396$

Interest = $(0.16\% + 0.40\% + 2.50\%) \times \$475,825 = \$14,543$

Total Debt = $(3.96\% + 8.22\% + 34.01\%) \times \$475,825 = \$219,784$

Ratios

Funds From Operations / Interest Coverage = $(\$51,396 + \$14,543) \div \$14,543 = 4.5X$

Funds From Operations / Debt = $\$51,396 \div \$219,784 = 23\%$

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Gas Sample

Growth Rate Estimates

<u>Company</u>	<u>Growth Rates</u>		
	<u>Stage 1¹</u>	<u>Stage 2²</u>	<u>Stage 3³</u>
AGL Resources	4.75%	4.83%	4.91%
Atmos Energy	5.83%	5.37%	4.91%
Nicor Inc.	5.67%	5.29%	4.91%
New Jersey Resources	7.33%	6.12%	4.91%
Northwest Natural Gas	6.20%	5.56%	4.91%
Piedmont Natural Gas	6.00%	5.46%	4.91%
South Jersey Industries	7.88%	6.40%	4.91%
WGL Holdings	6.33%	5.62%	4.91%

¹ Zacks 3-5 year earnings per share growth rate estimate (Zacks Investment Research, Inc.)

² Equals the average of Stage 1 and Stage 3 growth rates.

³ The implied 20-year forward U.S. Treasury rate in ten years (${}_{20}f_{10}$), based on the 10- and 30-year U.S. Treasury rates as of April 30, 2008. (The Federal Reserve Board, Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update, <http://www.federalreserve.gov/releases/H15/update/>, May 1, 2008.)

**Central Illinois Light Company
 Central Illinois Public Service
 Illinois Power Company**

Electric Sample

Growth Rate Estimates

Company	Growth Rates		
	Stage 1 ¹	Stage 2 ²	Stage 3 ³
American Electric Power	5.40%	5.16%	4.91%
Consolidated Edison	3.17%	4.04%	4.91%
Entergy	13.25%	9.08%	4.91%
IDACORP	6.00%	5.46%	4.91%
NSTAR	6.20%	5.56%	4.91%
Northeast Utilities	10.00%	7.46%	4.91%
Pinnacle West Capital Corp.	6.67%	5.79%	4.91%
Progress Energy	4.57%	4.74%	4.91%
Southern Co.	4.71%	4.81%	4.91%
Westar Energy	5.00%	4.96%	4.91%
Wisconsin Energy	9.40%	7.16%	4.91%
Xcel Energy	5.20%	5.06%	4.91%

¹ Zacks 3-5 year earnings per share growth rate estimate (Zacks Investment Research, Inc.)

² Equals the average of Stage 1 and Stage 3 growth rates.

³ The implied 20-year forward U.S. Treasury rate in ten years (${}_{20}f_{10}$), based on the 10- and 30-year U.S. Treasury rates as of April 30, 2008. (The Federal Reserve Board, Federal Reserve Statistical Release: Selected Interest Rates, H.15 Daily Update, <http://www.federalreserve.gov/releases/H15/update/>, May 1, 2008.)

**Central Illinois Light Company
 Central Illinois Public Service
 Illinois Power Company**

Gas Sample

Prices and Dividends

Company	Current Dividend				Next Dividend (D1) Payment Date	4/30/2008
	D _{0,1}	D _{0,2}	D _{0,3}	D _{0,4}		Stock Price
1 AGL Resources	\$ 0.410	\$ 0.410	\$ 0.410	\$ 0.420	6/1/2008	\$ 34.00
2 Atmos Energy	0.320	0.320	0.325	0.325	6/10/2008	\$ 27.68
3 Nicor Inc.	0.465	0.465	0.465	0.465	8/1/2008	\$ 35.12
4 New Jersey Resources	0.253	0.253	0.267	0.280	7/1/2008	\$ 31.85
5 Northwest Natural Gas	0.355	0.375	0.375	0.375	8/15/2008	\$ 44.87
6 Piedmont Natural Gas	0.250	0.250	0.250	0.260	7/15/2008	\$ 26.29
7 South Jersey Industries	0.245	0.245	0.270	0.270	7/2/2008	\$ 36.51
8 WGL Holdings	0.343	0.343	0.343	0.355	8/1/2008	\$ 32.80

**Central Illinois Light Company
 Central Illinois Public Service
 Illinois Power Company**

Electric Sample

Prices and Dividends

Company	Current Dividend				Next Dividend (D1) Payment Date	4/30/2008 Stock Price
	D _{0,1}	D _{0,2}	D _{0,3}	D _{0,4}		
1 American Electric Power	\$ 0.390	\$ 0.390	\$ 0.410	\$ 0.410	6/10/2008	\$ 44.63
2 Consolidated Edison	0.580	0.580	0.580	0.585	6/15/2008	\$ 41.60
3 Entergy	0.540	0.750	0.750	0.750	6/2/2008	\$ 114.86
4 IDACORP	0.300	0.300	0.300	0.300	5/30/2008	\$ 32.44
5 NSTAR	0.325	0.325	0.350	0.350	8/1/2008	\$ 32.21
6 Northeast Utilities	0.188	0.200	0.200	0.200	6/30/2008	\$ 26.32
7 Pinnacle West Capital Corp.	0.525	0.525	0.525	0.525	9/2/2008	\$ 33.94
8 Progress Energy	0.610	0.610	0.615	0.615	8/1/2008	\$ 41.99
9 Southern Co.	0.403	0.403	0.403	0.403	6/6/2008	\$ 37.23
10 Westar Energy	0.270	0.270	0.270	0.290	7/1/2008	\$ 23.19
11 Wisconsin Energy	0.250	0.250	0.250	0.270	6/1/2008	\$ 47.46
12 Xcel Energy	0.230	0.230	0.230	0.230	7/20/2008	\$ 20.80

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Gas Sample

Expected Quarterly Dividends

<u>Company</u>	<u>D_{1,1}</u>	<u>D_{1,2}</u>	<u>D_{1,3}</u>	<u>D_{1,4}</u>
AGL Resources	\$ 0.420	\$ 0.420	\$ 0.420	\$ 0.440
Atmos Energy	0.325	0.325	0.344	0.344
Nicor Inc.	0.465	0.491	0.491	0.491
NJ Resources	0.280	0.280	0.287	0.301
Northwest Natural Gas	0.375	0.398	0.398	0.398
Piedmont Natural Gas	0.260	0.260	0.260	0.276
South Jersey Industries	0.270	0.270	0.291	0.291
WGL Holdings	0.355	0.355	0.355	0.377

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Electric Sample

Expected Quarterly Dividends

<u>Company</u>	<u>D_{1,1}</u>	<u>D_{1,2}</u>	<u>D_{1,3}</u>	<u>D_{1,4}</u>
American Electric Power	\$ 0.410	\$ 0.410	\$ 0.432	\$ 0.432
Consolidated Edison	0.585	0.585	0.585	0.604
Entergy	0.750	0.849	0.849	0.849
IDACORP	0.300	0.318	0.318	0.318
NSTAR	0.350	0.350	0.372	0.372
Northeast Utilities	0.200	0.220	0.220	0.220
Pinnacle West Capital Corp.	0.560	0.560	0.560	0.560
Progress Energy	0.615	0.615	0.643	0.643
Southern Co.	0.420	0.420	0.420	0.420
Westar Energy	0.290	0.290	0.290	0.305
Wisconsin Energy	0.270	0.270	0.270	0.295
Xcel Energy	0.242	0.242	0.242	0.242

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Gas Sample

DCF Cost of Common Equity Estimates

<u>Company</u>	<u>Estimate</u>
AGL Resources	10.13%
Atmos Energy	10.25%
Nicor Inc.	10.87%
NJ Resources	9.20%
Northwest Natural Gas	8.77%
Piedmont Natural Gas	9.35%
South Jersey Industries	8.69%
WGL Holdings	<u>9.84%</u>
Average	<u><u>9.64%</u></u>

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Electric Sample

DCF Cost of Common Equity Estimates

<u>Company</u>	<u>Estimate</u>
American Electric Power	8.96%
Consolidated Edison	10.32%
Entergy	9.60%
IDACORP	9.21%
NSTAR	9.89%
Northeast Utilities	9.38%
Pinnacle West Capital Corp.	12.32%
Progress Energy	11.03%
Southern Co.	9.61%
Westar Energy	10.23%
Wisconsin Energy	8.09%
Xcel Energy	<u>9.82%</u>
Average	<u><u>9.87%</u></u>

**Central Illinois Light Company
 Central Illinois Public Service
 Illinois Power Company**

Risk Premium Analysis

Interest Rates as of April 30, 2008

<u>U.S. Treasury Bills</u>		<u>U.S. Treasury Bonds</u>	
<u>Discount Rate</u>	<u>Effective Yield</u>	<u>Equivalent Yield</u>	<u>Effective Yield</u>
1.15%	1.17%	4.49%	4.54%

Risk Premium Cost of Equity Estimates*

Gas Sample

<u>Risk-Free Rate</u>		<u>Beta</u>		<u>Risk Premium</u>	=	<u>Cost of Common Equity</u>
4.54%	+	0.80	*	(13.63% - 4.54%)	=	11.81%

Risk Premium Cost of Equity Estimates*

Electric Sample

<u>Risk-Free Rate</u>		<u>Beta</u>		<u>Risk Premium</u>	=	<u>Cost of Common Equity</u>
4.54%	+	0.79	*	(13.63% - 4.54%)	=	11.72%

*Risk-Free Rate Proxy is the U.S. Treasury Bond Yield.

Central Illinois Light Company

Electric Utility

Components

Staff's Proposed Rate Base = \$228,980

Funds Available to Shareholders = $(4.70\% + 0.41\%) \times \$228,980 = \$11,694$

Non-Cash Items = \$18,244

Funds From Operations = $\$11,694 + \$18,244 = \$29,938$

Interest = $(0.68\% + 1.96\%) \times \$228,980 = \$6,048$

Total Debt = $(17.29\% + 29.54\%) \times \$228,980 = \$107,231$

Ratios

Funds From Operations / Interest Coverage = $(\$29,938 + \$6,048) \div \$6,048 = \mathbf{6.0X}$

Funds From Operations / Debt = $\$29,938 \div \$107,231 = \mathbf{28\%}$

Central Illinois Public Service

Electric Utility

Components

Staff's Proposed Rate Base = \$440,637

Funds Available to Shareholders = $(4.85\% + 0.23\%) \times \$440,637 = \$22,400$

Non-Cash Items = $\$48,372 + -\$6,764 = \$41,608$

Funds From Operations = $\$22,400 + \$41,608 = \$64,008$

Interest = $(0.28\% + 2.59\%) \times \$440,637 = \$12,606$

Total Debt = $(7.03\% + 41.43\%) \times \$440,637 = \$213,533$

Ratios

Funds From Operations / Interest Coverage = $(\$64,008 + \$12,606) \div \$12,606 = \mathbf{6.1X}$

Funds From Operations / Debt = $\$64,008 \div \$213,533 = \mathbf{30\%}$

Illinois Power Company

Electric Utility

Components

Staff's Proposed Rate Base = \$1,234,032

Funds Available to Shareholders = $(5.33\% + 0.11\%) \times \$1,234,032 = \$67,087$

Non-Cash Items = $\$78,372 + \$34,585 = \$112,957$

Funds From Operations = $\$67,087 + \$112,957 = \$180,044$

Interest = $(0.15\% + 0.40\% + 2.70\%) \times \$1,234,032 = \$40,142$

Total Debt = $(3.96\% + 8.22\% + 34.01\%) \times \$1,234,032 = \$569,999$

Ratios

Funds From Operations / Interest Coverage = $(\$180,044 + \$40,142) \div \$40,142 = \mathbf{5.5X}$

Funds From Operations / Debt = $\$180,044 \div \$569,999 = \mathbf{32\%}$

Central Illinois Light Company

Gas Utility

Components

Staff's Proposed Rate Base = \$171,354

Funds Available to Shareholders = $(4.89\% + 0.41\%) \times \$171,354 = \$9,071$

Non-Cash Items = \$7,525

Funds From Operations = $\$9,071 + \$7,525 = \$16,596$

Interest = $(0.68\% + 1.96\%) \times \$171,354 = \$4,526$

Total Debt = $(17.29\% + 29.54\%) \times \$171,354 = \$80,245$

Ratios

Funds From Operations / Interest Coverage = $(\$16,596 + \$4,526) \div \$4,526 = 4.7X$

Funds From Operations / Debt = $\$16,596 \div \$80,245 = 21\%$

Central Illinois Public Service

Gas Utility

Components

Staff's Proposed Rate Base = \$175,352

Funds Available to Shareholders = $(5.04\% + 0.23\%) \times \$175,352 = \$9,252$

Non-Cash Items = $\$7,702 + -\$1,097 = \$6,605$

Funds From Operations = $\$9,252 + \$6,605 = \$15,857$

Interest = $(0.28\% + 2.59\%) \times \$175,352 = \$5,016$

Total Debt = $(7.03\% + 41.43\%) \times \$175,352 = \$84,976$

Ratios

Funds From Operations / Interest Coverage = $(\$15,857 + \$5,016) \div \$5,016 = 4.2X$

Funds From Operations / Debt = $\$15,857 \div \$84,976 = 19\%$

Illinois Power Company

Gas Utility

Components

Staff's Proposed Rate Base = \$475,825

Funds Available to Shareholders = $(5.54\% + 0.11\%) \times \$475,825 = \$26,874$

Non-Cash Items = $\$24,063 + \$484 = \$24,547$

Funds From Operations = $\$26,874 + \$24,547 = \$51,421$

Interest = $(0.15\% + 0.40\% + 2.70\%) \times \$475,825 = \$15,478$

Total Debt = $(3.96\% + 8.22\% + 34.01\%) \times \$475,825 = \$219,784$

Ratios

Funds From Operations / Interest Coverage = $(\$51,421 + \$15,478) \div \$15,478 = 4.3X$

Funds From Operations / Debt = $\$51,421 \div \$219,784 = 23\%$

**Central Illinois Light Company
Central Illinois Public Service
Illinois Power Company**

Reuters Corporate Spreads for Utilities

April 30, 2008

<u>Ratings</u>	<u>30-year</u>
Aaa/AAA	104
Aa1/AA+	155
Aa2/AA	155
Aa3/AA-	180
A1/A+	168
A2/A	191
A3/A-	202
Baa1/BBB+	216
Baa2/BBB	238
Baa3/BBB-	243
Ba1/BB+	325
Ba2/BB	390
Ba3/BB-	410