

STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION

THE PEOPLES GAS LIGHT	:	
AND COKE COMPANY	:	
	:	No. 07-_____
Proposed General Increase	:	
In Rates For Gas Service	:	

Direct Testimony of

JAMES F. SCHOTT, CPA

Vice President – Regulatory Affairs,
IntegrYS Energy Group, Inc., and The Peoples Gas
Light and Coke Company

On Behalf of
The Peoples Gas Light and Coke Company

March 9, 2007

1 Q. Please state your name and business address.

2 A. My name is James F. Schott. My business address is The Peoples Gas Light and
3 Coke Company (“Peoples Gas”), 130 E. Randolph Drive, Chicago, Illinois 60601.

4 Q. Mr. Schott, by whom are you employed and in what capacity?

5 A. I am the Vice President – Regulatory Affairs of the Integrys Energy Group, Inc.
6 (“Integrys”), as well as for Peoples Gas.

7 Q. On whose behalf are you offering this testimony?

8 A. I am offering this testimony on behalf of Peoples Gas.

9 Q. What is the purpose of your direct testimony?

10 A. The purpose of my direct testimony is to address the rationale for Peoples Gas’
11 proposed Rider ICR - Infrastructure Cost Recovery (“Rider ICR”). Proposed
12 Rider ICR is a mechanism that would allow recovery of costs associated with
13 shortening the projected replacement time and reducing overall cost for the
14 replacement of the cast iron and ductile iron (“CI/DI”) mains in the Peoples Gas
15 distribution system.

16 Q. What conclusions have you reached in your direct testimony?

17 A. I have concluded that acceleration of Peoples Gas’ ongoing CI/DI replacement
18 program by means of implementing Proposed Rider ICR has a number of benefits
19 for customers, the City of Chicago, and Peoples Gas and that Rider ICR is the
20 appropriate rate mechanism to achieve program benefits.

21 Q. Mr. Schott, please describe your education and business experience.

22 A. I am a 1979 graduate of Georgetown University with a Bachelor of Science in
23 Business Administration. I received a Masters in Business Administration from
24 the University of Wisconsin – Milwaukee in 1993. I was employed by Arthur
25 Andersen & Co. from 1979 to 1990, specializing in public utility taxation and
26 ratemaking. From 1990 through 2002, I was employed by Wisconsin Gas
27 Company in various finance and operating responsibilities. From 1998 to 2002, I
28 was Senior Vice President of Wisconsin Gas Company with responsibility for all
29 utility operations. I was also responsible for the gas operations of Wisconsin
30 Electric Power Company, an affiliate of Wisconsin Gas Company from 2000 to
31 2002. I have served as Vice President - Regulatory Affairs of Wisconsin Public
32 Service Company (“WPSC”) since January 2003. Upon the formation of Integrys
33 Energy Group, Inc., I became Vice President - Regulatory Affairs of Integrys and
34 Vice President - Regulatory Affairs of Peoples Gas. I am a licensed Certified
35 Public Accountant in the State of Wisconsin.

36 Q. Please describe your current duties and responsibilities.

37 A. My responsibilities include all regulatory and rate matters for all jurisdictions for
38 the regulated businesses of Integrys. I also serve on the board of directors of
39 Integrys’ regulated natural gas subsidiaries, Peoples Gas, North Shore Gas
40 Company, Michigan Gas Utilities Corporation and Minnesota Energy Resources
41 Corporation.

42 Q. Please describe Peoples Gas’ existing CI/DI replacement program (“Existing
43 Replacement Program”).

44 A. Currently, Peoples Gas' system is comprised of nearly 2,000 miles of CI/DI
45 mains. This amount represents a considerable portion of the overall Peoples Gas
46 system mains, approximately 49%. For many years, Peoples Gas has been
47 engaged in an undertaking to systematically replace the CI/DI mains with more
48 modern cathodically protected steel or plastic pipe. Indeed, in 1981, there was
49 3,450 miles of CI/DI mains on the system. Over the ensuing 25 year period,
50 Peoples Gas reduced the amount of CI/DI pipe by nearly 1,500 miles, utilizing
51 criteria that are designed to eliminate serious cracks and leak incidents and take
52 advantage of optimization opportunities associated with the main segment.
53 Peoples Gas witness Mr. Doerk (Peoples Gas Ex. ED-1.0) will describe the
54 Existing Replacement Program and the replacement criteria in more detail in his
55 direct testimony.

56 Q. How does proposed Rider ICR pertain to the Existing Replacement Program?

57 A. The Existing Replacement Program would be unaffected by proposed Rider ICR.
58 Proposed Rider ICR will give rate effect to Peoples Gas' proposal to accelerate
59 the replacement of CI/DI mains. In effect, the accelerated CI/DI main
60 replacement program ("Accelerated Program") is an incremental complement to
61 the Existing Replacement Program.

62 Q. Please describe proposed Rider ICR.

63 A. The details concerning the mechanics of Rider ICR are discussed by Peoples Gas
64 witness Ms. Grace (Peoples Gas Ex. VG-1.0) in her direct testimony. Generally,
65 as Ms. Grace describes in more detail, the Rider would compute an annual
66 adjustment that will be billed on a monthly basis to reflect the incremental

67 capital-related costs associated with Peoples Gas' Accelerated Program. The
68 amount recoverable under this Rider will be a function of any differences between
69 the average of the "baseline" levels of capital expenditures of the Existing
70 Replacement Program during fiscal years 2004, 2005 and 2006, which fiscal years
71 were the twelve month periods ended September 30, and the actual capital
72 expenditures.

73 Q. How will the proposed Rider ICR address the business challenges faced by
74 Peoples Gas?

75 A. Proposed Rider ICR will provide Peoples Gas with a current basis to recover the
76 recurring capital related costs associated with its proposed Accelerated Program.
77 From a strict ratemaking perspective, Rider ICR will enable Peoples Gas to take
78 advantage of more opportunities to replace portions of its gas system without the
79 negative financial consequences such business actions would create under
80 traditional ratemaking methods. Absent Rider ICR, if Peoples Gas were provided
81 with opportunities to accelerate its Existing Replacement Program, the additional
82 costs of replacement would only be recoverable in base rates after the completion
83 of Peoples Gas' next rate case. Even then, return of and on capital between rates
84 cases would be forgone.

85 Q. What benefits would be conferred upon the system by the implementation of
86 Rider ICR?

87 A. Rider ICR would give Peoples Gas greater flexibility in its ongoing activity
88 involving the replacement of CI/DI mains. The Rider would allow Peoples Gas to
89 replace larger amounts of CI/DI mains on its system in a considerably shorter

90 time frame than the 40 to 45 year time frame presently in place. Furthermore,
91 Rider ICR would enable Peoples Gas to avail itself of unforeseen opportunities to
92 replace CI/DI mains in a more efficient manner, and provide Peoples Gas with the
93 ability to recover its costs of program implementation in a fair and equitable
94 manner.

95 Q. Has Peoples Gas conducted an evaluation of its Existing Replacement Program?

96 A. Yes. Peoples Gas commissioned Kiefner and Associates, Inc., to perform a study
97 (“Study”) of its Existing Replacement Program and to assess the feasibility of its
98 continuation. The Study affirms that the Existing Replacement Program has been
99 conducted in a prudent and reasonable manner and reflects an analysis that
100 validates that the time horizon and replacement criteria incorporated in the
101 Existing Replacement Program continues to support a reasonable, measured and
102 safe approach to CI/DI replacement. The Study also fulfills the Company’s
103 obligations under the first paragraph of Condition No. 23 of the Conditions of
104 Approval contained in Appendix A to the Illinois Commerce Commission’s
105 (“Commission”) Order in Docket No. 06-0540 approving Peoples Gas’
106 participation in a reorganization. The relevant section of Condition No. 23, which
107 is set forth in Peoples Gas witness Mr. Borgard’s Peoples Gas Ex. LTB-1.6,
108 requires that the Study be completed by March 1, 2007 and be provided to the
109 Commission’s Director of the Energy Division. The Study has been so provided.

110 Q. What are some of those other considerations that could be taken into account in
111 determining the optimum approach for replacing the CI/DI mains assuming
112 financial ability and sufficient cost recovery?

113 A. The ability to accelerate the time frame in which the Existing Replacement
114 Program is operating could result in considerable benefits to the system, including
115 certain financial benefits. In addition, accelerating the Existing Replacement
116 Program would have the salutary effect of modernizing and strengthening an
117 important component of the overall infrastructure of the City of Chicago.

118 Q. In addition to the benefit of improving and modernizing the overall infrastructure
119 of the City of Chicago, please discuss what other benefits the Accelerated
120 Program would provide to customers.

121 A. The Accelerated Program will provide several other benefits. These include: (1)
122 Financial benefits associated with expending current dollars for a major monetary
123 undertaking; (2) Benefits relating to the replacement of Peoples Gas' low pressure
124 system; and (3) Benefits afforded by the opportunity to respond to the dynamic
125 development in the City of Chicago.

126 Q. What are the financial benefits that would accrue from accelerating the Existing
127 Replacement Program?

128 A. The Existing Replacement Program and the Study reflect an analysis that
129 incorporates an estimate of the Existing Replacement Program in real dollars over
130 the life of the Existing Replacement Program. The analysis simply takes the
131 average current cost of replacing a certain length of main and multiplies it times
132 the length of main to be replaced. Such an analysis assumes a static approach to
133 the Existing Replacement Program. The Accelerated Program, which offers a
134 different time frame and incorporates different timing assumptions than those

135 inherent in the Existing Replacement Program, would generate different cost and
136 financial results.

137 Q. Please explain how different financial and cost results would flow from the
138 Accelerated Program.

139 A. First, the Existing Replacement Program currently is based on current cost. By
140 taking a long term view of the program and by investing more money up front, as
141 will occur under the Accelerated Program, the total long term cost of the project
142 can be reduced. This reduction would theoretically occur in several ways. One
143 way in which cost savings could be achieved is if it is assumed that the
144 accelerated replacement of CI/DI in today's dollars would be cheaper than if the
145 work were performed in the outer years of the 40 to 45 year time frame on which
146 the Existing Replacement Program is predicated. In addition, savings would
147 occur by accelerating main replacement and avoiding the cost of maintenance
148 incident to leaks that would otherwise occur absent acceleration. Cost savings
149 could also be expected to be achieved in the street repair costs associated with
150 main repair and replacement.

151 Second, there are cost savings that can be achieved by replacing certain
152 portions of the Peoples Gas system in a manner that is not currently recognized in
153 or anticipated in the Existing Replacement Program. Specifically, the benefits of
154 reducing or eliminating a low pressure system have not been factored into the
155 analysis of the feasibility of the Existing Replacement Program. Much of the
156 CI/DI mains and virtually all of the small diameter pipe that the Study states is the
157 most critical to replace are part of a low pressure system.

158 Q. Please describe the low pressure system.

159 A. It is important to understand how the Peoples Gas system developed and evolved.

160 The original gas distribution system for Chicago was designed for street lights and
161 some residential and commercial lighting. Eventually, the distribution system
162 evolved to provide gas for cooking. A low pressure system was adequate and
163 properly designed for such purposes. Beginning in the 1930s, natural gas became
164 economic to use for space and water heating and soon replaced manufactured gas.
165 As a result, the flow of gas on the system began to increase dramatically. The
166 continued growth in the system as the City of Chicago expanded also put a strain
167 on the system. Finally, the expansion of the use of natural gas further
168 complicated matters by changing the source of the gas into the system from the
169 relatively small volume manufactured gas plants to the high volume interstate
170 natural gas pipelines. To address these changes, Peoples Gas expanded the
171 medium and high pressure system. However, the low pressure system has
172 continued at the same pressure it has always been since Peoples Gas was founded
173 in 1855.

174 Q. What are the benefits of replacing the low pressure system?

175 A. As Mr. Doerk states, the low pressure system requires numerous regulator stations
176 located throughout the gas distribution piping system. Eliminating the low
177 pressure system would enable Peoples Gas to eliminate an entire class of these
178 regulator stations over time. Furthermore, most of the meters on the low pressure
179 system are located inside buildings, requiring federally mandated safety
180 inspections of the Company's facilities inside the building. Scheduling these

181 inside inspections can be an inconvenience for customers, especially for
182 residential customers in situations where no one is normally home during the day.
183 When changing the distribution system from a low pressure system to a medium
184 pressure system, small regulators can be added outside the building and the meter
185 can be moved outside as well, as Mr. Doerk notes. Hence, several benefits are
186 obtained, including eliminating the difficulties attending arranging customer calls
187 and the need for future inside inspections. The relocation of meters would also
188 assist in the installation of automatic meter reading devices and would make it
189 easier to detect meter tampering.

190 Q. Is there any other benefit from replacing a low pressure system?

191 A. Yes. Another of the problems with low pressure systems is the occurrence of
192 groundwater infiltration which can lead to service outages. Mr. Doerk explains
193 when ground water collects in gas mains, the flow of gas is restricted, in many
194 cases causing service outages. High pressure gas replacement systems eliminate
195 this problem because water cannot physically infiltrate high pressure systems. As
196 Mr. Doerk testifies, high pressure distribution systems are inherently more
197 reliable and cost effective than older vintage low pressure systems.

198 Q. Please discuss how savings would be obtained by a more methodical and faster
199 process of replacing the CI/DI mains.

200 A. As noted above, the approach (“Current Cost Approach”) Peoples Gas has taken
201 in the past, which the Study affirms and that is appropriate from a safety
202 standpoint, is to maintain the schedule to replace the CI/DI mains on a current
203 cost basis. Adherence to the Current Cost Approach, however, as the Study

204 points out, will require an expenditure of over \$1 billion in current year dollars
205 over the next 40 to 45 years to fully replace Peoples Gas' CI/DI main. While the
206 Current Cost Approach may indeed provide the least current year cost, when \$1
207 billion dollars is to be spent, there are considerably greater economies of scale
208 available in a more accelerated program than would be obtained under the current
209 incremental approach.

210 Q. Please explain the greater economies of scale that are available in a more
211 accelerated CI/DI mains replacement program.

212 A. For example, the main ranking index as discussed in Mr. Doerk's testimony may
213 indicate that a section of main should be replaced. Peoples Gas would apply a
214 financial optimization methodology to determine whether adjacent and nearby
215 sections of main should be replaced as well. Within its limits, this approach keeps
216 the system safe at the current cost. If, however, that section of main that is being
217 replaced will be replaced as a low pressure main because a medium pressure
218 system is not available in that vicinity to upgrade it, additional work will be
219 required when it eventually is upgraded to a medium pressure main. If Peoples
220 Gas had the flexibility to perform a full system upgrade, the additional work and
221 attendant cost could be avoided.

222 Q. To what extent, if any, would the Accelerated Program affect Peoples Gas' ability
223 to coordinate with the City of Chicago and other parties?

224 A. Peoples Gas has historically coordinated main replacement with the City of
225 Chicago during its normal rebuilding or replacement of roads in Chicago. When
226 streets are torn up for rebuilding, Peoples Gas has had an opportunity to replace

227 those sections of mains involved. Special projects undertaken by the City and
228 projects and events that arise from third parties other than the City can be
229 unpredictable and unforeseen. Such projects can provide even greater
230 opportunities for better coordination to achieve significant cost savings and
231 expedite CI/DI replacement.

232 Q. Please elaborate.

233 A. The City of Chicago is one of the most dynamic cities in the U.S. in respect of
234 development and change. Often development occurs in an unpredictable fashion
235 and in surprising ways that present opportunities for main replacement. If
236 Peoples Gas had a mechanism which would be financially sound, such as the
237 proposed Rider ICR, it would be able to take advantage of these opportunities for
238 the benefit of customers, the City and the utility. A recent chain of events
239 demonstrates this dynamic. The City of Chicago developed plans for the
240 expansion of the McCormick Place complex by adding McCormick Place West.
241 This construction activity presented a wealth of opportunity to replace or upgrade
242 mains.

243 Q. Can you offer any other examples of unexpected opportunities that may arise?

244 A. An opportunity could be presented should the City's bid to host the Olympic
245 Games be successful. If the decision is favorable to the City of Chicago, the
246 decision will be swift and will generate activity for unprecedented development
247 all around the City. Already plans such as Olympic venues and significant public
248 transportation projects are under discussion. A similar opportunity could be
249 presented should the proposed Crosstown Expressway be constructed. To be able

250 to work in conjunction with these massive development efforts across the City
251 would provide Peoples Gas the opportunity to expedite main replacement and
252 take advantage of joint construction efforts which would reduce the cost that
253 Peoples Gas would otherwise pay for the replacement of the mains.

254 Q. Could Peoples Gas achieve these cost reductions and expedited benefits under its
255 Existing Replacement Program?

256 A. No, the opportunities presented by events such as the ones I have discussed above
257 cannot be known in advance and therefore cannot be budgeted. Simply put, the
258 Existing Replacement Program, which involves a static amount for main
259 replacement, would not be sufficient to address a more dynamic and accelerated
260 main replacement approach.

261 Q. What is Peoples Gas proposing at this time?

262 A. Peoples Gas is proposing an additional program to complement the Existing
263 Replacement Program. Peoples Gas is seeking authorization to implement the
264 Accelerated Program, along with the Existing Replacement Program.

265 Q. Do the base rates proposed by Peoples Gas in this proceeding give Peoples Gas
266 the opportunity to recover the costs of the proposed Accelerated Program?

267 A. No, they do not. Only the cost of the Existing Replacement Program through
268 fiscal year 2007 is included in the base rates.

269 Q. In your opinion, from a ratemaking perspective, why is rider treatment the
270 appropriate rate recovery mechanism for the Accelerated Program?

271 A. The proposed Accelerated Program would be among the most ambitious and
272 comprehensive that Peoples Gas has undertaken since the maturation of its system
273 decades ago. The Accelerated Program will involve a considerable amount of
274 planning and adjusting plans to address conditions that may be discovered or that
275 may ensue as the result of unpredictable events. Therefore, the Accelerated
276 Program and the costs associated with it will entail much more than the historical,
277 normal construction and infrastructure upgrade activity of Peoples Gas.
278 Moreover, the magnitude of the costs are too great to expose Peoples Gas to the
279 financial risks that attend the normal regulatory recovery process involving rate
280 case proceedings and the peculiarities of timing which that process involves.
281 Only a rider, such as Rider ICR, would adequately address the issue of managing
282 costs of the magnitude anticipated on an ongoing basis and allowing Peoples Gas
283 the nimbleness to respond to external forces and events and thereby manage the
284 unpredictability and uniqueness of the opportunities that lead to the Accelerated
285 Program costs. In a city with the recent history of dynamic growth like Chicago,
286 predicting when and how much money will be spent for infrastructure
287 improvement is difficult.

288 Q. Does this conclude your direct testimony?

289 A. Yes.