

**ILLINOIS-AMERICAN WATER COMPANY
AMERICAN WATER WORKS COMPANY, INC.,
THAMES WATER AQUA US HOLDINGS, INC., and
THAMES WATER AQUA HOLDINGS GmbH**

REBUTTAL TESTIMONY

OF

ELLEN C. WOLF

(Docket 06-0336)

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**REBUTTAL TESTIMONY OF
ELLEN C. WOLF**

I. WITNESS IDENTIFICATION

Q1. Please state your name.

A. My name is Ellen C. Wolf.

Q2. Are you the same Ellen C. Wolf who prepared Direct Testimony in this proceeding?

A. Yes, I am.

II. PURPOSE OF TESTIMONY

Q3. What is the purpose of your Rebuttal Testimony?

A. The purpose of my Rebuttal Testimony is to respond to certain portions of the testimony submitted in this proceeding by Illinois Commerce Commission ("Commission") Staff witnesses Sheena Kight and Bonita Pearce, and by Scott C. Rubin on behalf of the Office of the Illinois Attorney General ("AG").

III. RESPONSE TO STAFF WITNESSES

Q4. Please summarize the position of Staff witness Kight.

A. In her Direct Testimony, Ms. Kight took the position that the finding required by Section 7-204(b)(4) should be made. In Supplement Direct Testimony, however, Ms. Kight changes her position and states that, "until more information is available regarding the terms, maturity and credit rating of the new debt Applicants plan to issue to refinance RWE debt, I am unable to determine whether the proposed reorganization will impair IAWC's ability to attract capital." Staff witness Kight also indicates a need to

30 review audited financial statements for Thames Water Aqua US Holdings, Inc.
31 ("TWAUSHI") to complete the financial analysis.

32 **Q5. Are the 2005 audited financial statements of TWAUSHI now available?**

33 A. Yes. IAWC Exhibit 2.1R shows the Audited Consolidated Financial Statements of
34 TWAUSHI for the years ended December 31, 2005, and December 31, 2004.

35 **Q6. Please discuss the audited financial statements of TWAUSHI.**

36 A. As a part of the Proposed Transaction, TWAUSHI (the primary components of which are
37 American Water Works Company, Inc. ("American Water" or "AW") and E'Town
38 Corporation) will merge with American Water. American Water will be the surviving
39 corporation. As was the case with the AW 2004 and 2005 financial statements, the 2004
40 and 2005 TWAUSHI financial statements include a non-cash impairment change, which
41 is explained in IAWC Exhibit 2.1R, pages 10 and 26.

42 **Q7. Does the impairment recorded on TWAUSHI financial statements impact the on-**
43 **going financial integrity of TWAUSHI?**

44 A. No. There will be no impact of the TWAUSHI impairment on the on-going financial
45 integrity of AW, the surviving corporation. This is due to the decision by RWE to infuse
46 equity to ensure that AW will have at a minimum 45% common equity at the time of the
47 IPO.

48 **Q8. Please discuss the debt which American Water will issue to refinance maturing or**
49 **callable securities held by RWE or its affiliates?**

50 A. IAWC Exhibit 2.2R, Page 1 (Confidential) shows the components of the total
51 capitalization of TWAUSHI as of December 31, 2005. The Exhibit also shows

52 refinancing activity related to both debt and preferred stock securities for the 2006-2007
53 period. The Pro Forma Capitalization for American Water as of December 31, 2007
54 (reflecting completion of the refinancing and TWAUSHI/AW merger) is shown in the
55 right hand column of the Exhibit, Page 1. Notes shown on the Exhibit, Page 1, explain
56 each component of the refinancing activity. In connection with the refinancing, it should
57 be noted that, as Mr. Gemmecke explains, RWE has made a commitment that American
58 Water's equity ratio will be in the range of 45%-55% at the time of the IPO, consisting of
59 common equity and equity-like instruments. RWE has made a further commitment that
60 American Water's common equity ratio will be at least 45% at the time of the IPO. RWE
61 will infuse common equity capital as required to achieve a common equity target at or
62 above this level at the time of the IPO. To date, RWE has infused \$1.194 billion of
63 common equity capital. If an additional equity infusion is needed to achieve a common
64 equity ratio of at least 45% at the time of the IPO, the required infusion will be provided.
65 As shown on IAWC Exhibit 2.2R (Confidential), the expected common equity ratio as of
66 December 31, 2007, is within the range of 45%-55%.

67 **Q9. Is information available with regard to specific debt securities issued by American**
68 **Water Capital Corp. ("AWCC")?**

69 A. Yes. AWCC recently issued senior unsecured notes ("Notes") in the amount of \$900
70 million. The Notes have maturities ranging from seven to fifteen years (specifically, 7,
71 10, 12 and 15 years), and carry final coupon rates of 5.39% to 5.77%. The Notes rank
72 "pari passu" (i.e., equal) in right of payment with all current and future unsubordinated,
73 unsecured indebtedness of AWCC. The first closing of Senior Notes in the amount of
74 \$483 million occurred on December 31, 2006. The second and third closings in the

75 amounts of \$314 million and \$103 million, respectively, are expected to occur on or
76 around January 31, 2007 and February 15, 2007, respectively.

77 **Q10. Please discuss the available information regarding the credit quality of the Senior**
78 **Notes.**

79 A. The Notes were issued in a private placement, and not in a public offering. Although
80 AW and AWCC are rated by the ratings agencies, the Notes do not have a credit rating
81 assigned by a credit rating agency. While these Notes have not been rated by any credit
82 rating agency, the spreads are consistent with a corporate rating of "A-". IAWC
83 Exhibit 2.3R shows the final coupon rate applicable to each maturity of the Notes, along
84 with the spread between each final coupon rate and the Quoted Yield of Benchmark U.S.
85 Treasury Notes for each respective maturity. The Exhibit also shows data, including the
86 applicable spread, for fourteen public issuances of debt with assigned Standard & Poor's
87 ("S&P") ratings at approximately the time that the terms of the Notes were finalized.
88 Based on the information shown, the spreads and final coupon rates for the Notes are
89 consistent with an "A-" credit rating. Because the Notes were issued with the buyers'
90 knowledge that American Water is no longer a core holding of RWE and that RWE
91 intends to divest American Water through a public stock sale, the resulting interest rates
92 are strong evidence of the favorable assessment by the capital markets of the post-IPO
93 financial condition and creditworthiness of American Water.

94 **Q11. Is there other available information regarding American Water's credit rating?**

95 A. Yes. IAWC Exhibit 2.4R is an S&P credit rating report issued on November 7, 2006 for
96 American Water indicating a corporate credit rating of "A-". The corporate rating is
97 under Credit Watch until completion of the Proposed Transaction.

98 **Q12. Staff witness Kight notes that the Applicant's claim that American Water "will take**
99 **steps to ensure that following the Proposed Transaction its balance sheet remains**
100 **solid and that its capital structure is such that the credit rating for American**
101 **Water's debt securities will remain at a solid investment grade." She further states**
102 **that Applicant's defined solid investment grade "as only BBB- or better." Would**
103 **you comment on this point?**

104 A. I believe there is a misunderstanding of the Joint Applicants' position. Joint Applicants
105 made clear in Data Responses (SK 2-02 and SK 3-01) Joint Applicants' belief that the
106 data provided with the Responses support an "A-" credit rating, which is, of course, a
107 solid investment grade. As noted above, this is, in fact, the corporate rating that
108 American Water received from S&P on November 7, 2006. In a Data Response
109 (SK 4-02), Joint Applicants were asked to define the term "solid investment grade" credit
110 rating. Joint Applicants stated that, the term "solid investment grade" means a rating by
111 the rating agencies that will unequivocally place American Water in an "investment
112 grade" category. Joint Applicants also indicated that, for S&P, securities rated "BBB-" or
113 better are considered "investment grade." In providing this information, however, Joint
114 Applicants did not intend to suggest a belief that AW's credit rating would fall to the
115 lowest investment grade rating.

116 **Q13. Staff witness Kight further states that the information Applicants provided," does**
117 **not clearly show that American Water will have sufficient cash flows to support an**
118 **investment grade credit rating of at least "A-." Would you respond?**

119 A. As explained in my Direct Testimony (pages 15-16), Joint Applicants anticipate that,
120 after completion of the Proposed Transaction, American Water will maintain a solid

121 investment grade credit rating. IAWC Exhibit 2.5R is an excerpt from "Standard &
122 Poor's Corporate Credit Ratings Criteria" ("Ratings Criteria"), which explains the rating
123 process. As the Ratings Criteria indicate, in assigning a rating, S&P considers certain
124 numerical "credit statistics" and also non-numerical factors.

125 IAWC Exhibit 2.2R, Page 2 (Confidential) shows credit statistics for AW
126 (including cash flow ratios) that would be considered by the credit agencies in
127 updating the current AW investment grade rating. These statistics reflect the
128 proposed refinancing shown in IAWC 2.2R, Page 1 (Confidential) and the
129 assumptions noted in IAWC Exhibit 2.2R (Confidential). Also shown on IAWC
130 Exhibit 2.2R, Page 2 (Confidential) are ranges for certain credit statistics that
131 correspond to specific rating levels as indicated in the Ratings Criteria. The AW
132 credit statistics set out in the private placement memorandum distributed in
133 connection with the issuance of the Notes (which, as indicated above, have an
134 implied credit rating of "A-") are comparable to those shown in IAWC Exhibit
135 2.2R, Page 2 (Confidential).

136 IAWC Exhibit 2.6R shows historical credit statistics for American Water as of
137 December 31, 2001 and December 31, 2005. At and around the time of the 2001
138 ratios, AW's credit rating as determined by S&P was "A-", as it is today. The
139 operating and financial data of AW as of December 31, 2005, is the data that was
140 available to S&P when it issued the November 7, 2006 "A-" credit rating for AW
141 that was discussed above. As a comparison of the data shown on IAWC Exhibits
142 2.2R (Confidential) and 2.6R demonstrates, AW's projected credit statistics are
143 comparable and improving. I would also note that the 2007 Pro Forma

144 capitalization as shown on IAWC Exhibit 2.2R (Confidential) is comparable to
145 that of water utilities that have strong investment grade credit ratings.

146 **Q14. Please address the non-numerical factors that would be considered in assigning a**
147 **credit rating?**

148 A. As the Ratings Criteria (IAWC Ex. 2.5R) indicate, along with the financial ratios, non-
149 numerical factors also are considered during the ratings process. In this regard, Page 9 of
150 the Ratings Criteria, under "Ratings Process", highlights certain of these factors: "...a
151 thorough review of business fundamentals, including industry prospects for growth and
152 vulnerability to technological change, labor unrest, or regulatory actions". American
153 Water enjoys a "2" (excellent) business risk profile from S&P (Utility business risk
154 profiles are categorized from "1" (excellent) to "10" (vulnerable)).

155 As discussed at page 10 of the Ratings Criteria, one of the important factors that
156 S&P uses to arrive at a credit rating decision is the quality of management.

157 American Water has proven management and has also added new and returning
158 professionals as senior managers ahead of the IPO. The addition of Don Correll
159 as Chief Executive Officer, with his significant industry and publicly traded
160 company experience, has been well received by industry analysts.

161 As my Direct Testimony indicates, a credit rating is the opinion of the credit rating entity
162 of the overall general credit worthiness of a company based on an analysis of relevant
163 risks considering both qualitative and quantitative factors. It is not possible to predict
164 with certainty the rating that will be assigned to American Water's securities at a future
165 time. However, based on the data shown on IAWC Exhibit 2.2R (Confidential), and

166 assuming timely rate relief and a rate of return similar to the average in the industry, I
167 believe that AW should maintain a credit rating of "A-" after the Proposed Transaction.

168 **Q15. Staff witness Kight also indicates that Joint Applicants have not proven that a**
169 **decrease in the credit rating from "A-" to "BBB-" would not significantly impair**
170 **the ability of Illinois-American Water Company ("IAWC" or "Illinois American**
171 **Water") to raise necessary capital on reasonable terms. Would you address this**
172 **point?**

173 A. As discussed above, Joint Applicants believe AW's A-rating should be maintained by
174 AW. Joint Applicants also do not believe that a rating as low as "BBB-" is realistic to
175 expect. However, if the credit rating were to move to "BBB+" (which is not expected),
176 the expected increase in the cost of debt would be minimal. As shown in IAWC
177 Ex. 2.7R, during the 1996-2006 period, the interest rate spread for securities issued by
178 "A-" utility issuers as compared to "BBB+" issuers for ten-year notes was, on average,
179 seven basis points.

180 **Q16. Staff witness Kight further suggests that the merger of TWAUSHI with American**
181 **Water is not a certainty. In light of this, Ms. Kight concludes that forecasted**
182 **financial statements for American Water, excluding other components of**
183 **TWAUSHI, and audited financial statements of TWAUSHI are needed to complete**
184 **a thorough analysis. Would you comment?**

185 A. The Proposed Transaction will not take place until all the approvals for the
186 TWAUSHI/American Water merger are in place. Accordingly, Joint Applicants believe
187 that separate forecasted financial statements for AW, excluding other components of
188 TWAUSHI, are not required. As explained above, audited financial statements and

189 projected financial information for TWAUSHI are provided in IAWC Exhibits 2.1R and
190 2.2R (Confidential).

191 **Q17. Do you believe that the Proposed Transaction will impair the ability of IAWC to**
192 **attract capital on reasonable terms through American Water?**

193 A. For the reasons stated above and in my Direct Testimony, I do not.

194 **Q18. Staff witness Pearce indicates that she is unable to conclude that there will be no**
195 **adverse rate impacts in accord with Section 7-204(b)(7) of the Act. Would you**
196 **comment?**

197 A. Yes. It is my understanding that Staff witness Pearce's recommendation is based solely
198 on Staff witness Kight's testimony. Ms. Pearce concludes that, if IAWC's ability to raise
199 capital is negatively impacted by the Proposed Transaction, there could possibly be an
200 adverse impact on rates. Because I believe there is no adverse impact on IAWC's ability
201 to attract capital for the reasons discussed above, Ms. Pearce's concern also should be
202 resolved.

203 **IV. RESPONSE TO TESTIMONY OF SCOTT C. RUBIN**

204 **Q19. Please summarize Mr. Rubin's overall recommendation in this case.**

205 A. Mr. Rubin recommends that the Commission impose conditions on its approval of the
206 Proposed Transaction. The principal condition proposed by Mr. Rubin is that "RWE be
207 required to pay 20% of the proceeds from the IPO to AW". Initially, Mr. Rubin also
208 recommended that the Commission investigate certain preferred stock issued by
209 American Water. In Supplemental Direct Testimony, however, Mr. Rubin recognized
210 that the allegations he raised regarding the preferred stock are incorrect and that his

211 recommendation should be disregarded. Mr. Rubin also suggested certain conditions
212 related to operating matters based on testimony he submitted in other proceedings. The
213 proposed conditions related to operating matters are addressed by Mr. Gloriod.

214 **Q20. At pages 7 and 8, beginning at line 180, Mr. Rubin summarizes what he**
215 **characterizes as three major reasons for RWE's decision with regard to the**
216 **Proposed Transaction. Would you comment on this testimony?**

217 A. As discussed in my Direct Testimony and the Rebuttal Testimony of Mr. Gemmecke, the
218 primary business reason for the IPO is the strategic need to focus on RWE's core energy
219 markets in Europe. It is important to note, however, that, in addition to the business
220 reasons which led RWE to determine that the Proposed Transaction should be completed,
221 there are also benefits from the Proposed Transaction for Illinois American Water and its
222 customers, which are discussed in my Direct Testimony and the Direct Testimony of
223 Mr. Gloriod.

224 **Q21. At page 9, beginning at line 223, Mr. Rubin references risks associated with**
225 **American Water's non-regulated water and wastewater operations. Will the**
226 **Proposed Transaction affect these risks?**

227 A. No. The Proposed Transaction will not affect the regulated or the non-regulated activities
228 of American Water. Further, as Mr. Gloriod points out, Illinois American Water does not
229 conduct any significant non-regulated activity.

230 **Q22. Why does Mr. Rubin recommend that RWE pay 20% of the IPO proceeds to**
231 **American Water?**

232 A. Mr. Rubin incorrectly contends that a capital contribution by RWE of 20% of the IPO
233 proceeds is needed to alleviate alleged problems that he attributes to RWE's ownership of
234 American Water, as evidenced by (a) higher capital investment requirements in the
235 future; (b) a decline in AW's pension funding ratio; and (c) purported service-related
236 problems at IAWC.

237 **Q23. Is there any basis for Mr. Rubin's recommendation?**

238 A. No, there is not. RWE has been a responsible owner and manager of American Water.
239 As will be discussed, capital spending by American Water increased under RWE's
240 ownership. Also, under RWE ownership, American Water's contributions to its pension
241 plan always met or exceeded the contribution requirements of the Employee Retirement
242 Income Security Act ("ERISA"). As Mr. Gloriod discusses, Mr. Rubin's allegations
243 regarding service issues are not valid and are the topic of other proceedings pending
244 before the Commission. The Commission's ability to address Mr. Rubin's allegations in
245 the other proceedings is unaffected by the Proposed Transaction. Mr. Rubin's
246 recommendation that RWE contribute 20% of the stock sale proceeds to AW is
247 unwarranted. RWE will take steps to assure that AW has a sound capital structure,
248 including, as necessary, the infusion of equity to achieve an equity ratio in the range of
249 45% to 55%. As discussed above, the 2007 Pro Forma Capital Structure for the divested
250 entity is shown on IAWC Exhibit 2.2R (Confidential).

251 **Q24. At pages 9-10 of his Direct Testimony, Mr. Rubin contends that, because AW**
252 **projects increased levels of capital investment, AW has not been investing**
253 **adequately to maintain its facilities. Would you comment on this testimony?**

254 A. Mr. Rubin erroneously contends that AW's investment was inadequate under RWE's
255 ownership. The water industry, however, faces many challenges including, principally,
256 the need to replace or rehabilitate aging infrastructure to meet increasingly stringent
257 environmental and drinking water standards and to assist state agencies in addressing the
258 problems of small, troubled and non-viable water and wastewater systems. As much of
259 the nation's water related infrastructure reaches the end of its useful life in the coming
260 decades, considerable spending will be necessary to modernize water systems across the
261 country. This fact was acknowledged and quantified by the United States Environmental
262 Protection Agency ("EPA") in its Drinking Water Infrastructure Needs Survey and
263 Assessment (June 2005), wherein the EPA estimated that \$276.8 billion (in 2003 dollars)
264 of investment will be needed over the next 20 years to install, upgrade and replace
265 drinking water infrastructure alone.

266 Far from indicating a cause for concern, American Water's projected future capital
267 spending is an indication of American Water's responsible approach in addressing the
268 expected service requirements and infrastructure replacement needs of its operating
269 subsidiaries. Mr. Rubin's speculation that American Water has not invested adequately in
270 facilities is baseless. The following is a summary of American Water's investment in
271 capital improvements over the past five years. These figures demonstrate American
272 Water's ongoing commitment to the needs of its operations.

273 2002: \$364 million
274 2003: \$491 million
275 2004: \$486 million
276 2005: \$497 million
277 2006: \$637 million (estimate)
278

279 These data confirm that, during the period when RWE has owned American Water,
280 American Water's capital spending has been at a high level; in fact the highest in
281 American Water's history. This belies Mr. Rubin's assertion that American Water has
282 neglected the needs of its operating subsidiaries. As my Direct Testimony makes clear,
283 American Water's status as a publicly traded company will help assure that American
284 Water and Illinois American Water have ready, cost-effective access to capital to meet
285 these needs.

286 **Q25. In his Supplemental Direct Testimony, Mr. Rubin states that there is a troubling**
287 **pattern of American Water continually revising its projected capital expenditures.**
288 **Would you comment on this testimony?**

289 A. American Water has a rigorous planning process to assure that capital projects are
290 performed as required. Revisions of the type referenced by Mr. Rubin are made during
291 the planning process. Such revisions are not unusual, nor do they indicate that AW has
292 ignored its capital investment responsibilities or failed adequately to forecast its capital
293 investment needs in the future. Circumstances change constantly, and AW continuously
294 updates its capital investment projections and priorities to reflect these changing
295 circumstances. It would be irresponsible for AW not to do so.

296 **Q26. What problem does Mr. Rubin allege with respect to AW's pension funding?**

297 A. Mr. Rubin contends that AW's pension plan is not adequately funded and that the pension
298 funding ratio, as he calculates it, has declined precipitously since RWE acquired AW.
299 Mr. Rubin reaches these conclusions by comparing the fair value of plan assets divided
300 by the projected benefit obligation or "PBO" for the year ending December 31, 2001
301 (76.8%) to the ratios for the years ending December 31, 2004 (60.7%) and 2005 (56.5%).

302 Notably, all of these data were extracted from American Water's annual reports, which
303 reflect asset valuations and benefit obligations computed on the basis of Statement of
304 Financial Accounting Standards No. 87 ("SFAS-87").

305 **Q27. Is there any basis for Mr. Rubin's contention?**

306 A. Absolutely not. Mr. Rubin ignores the fact that required funding levels are based on
307 ERISA, not SFAS 87, and that there are significant differences between ERISA funding
308 requirements and the financial reporting requirements of SFAS-87. All of his data are
309 based on the latter. The adequacy of pension plan funding is controlled by federal law,
310 namely, ERISA, and not by SFAS-87. Likewise, a company's minimum pension funding
311 obligation is dictated by ERISA. In contrast, SFAS-87 represents a set of Generally
312 Accepted Accounting Principles ("GAAP") accounting rules for the purpose of
313 displaying information on financial statements. Those accounting rules do not measure
314 the level of contributions that a plan sponsor must make under ERISA. A "funding ratio"
315 of less than 100% calculated on the basis of SFAS-87 data, as Mr. Rubin has done, is not
316 evidence of inadequate funding. SFAS-87 simply takes a snap shot, at one moment in
317 time, of the discounted value of future obligations and future earnings on plan assets over
318 the relatively long projected benefit pay-out period. In contrast, ERISA funding rules
319 actually prescribe the minimum level of funding required by the applicable law and
320 regulations, and are designed to secure the adequacy of pension funding levels over the
321 long term.

322 **Q28. Please explain AW's pension funding policy.**

323 A. There are actuarially-determined minimum contribution amounts that a plan sponsor must
324 make in order to comply with ERISA. Prior to AW's acquisition by RWE, and during the

325 entire time period of RWE ownership, it has been AW's policy to make the contributions
326 required by ERISA. At no time following its acquisition by RWE did AW contribute less
327 than the amount actuarially determined under ERISA's requirements. Thus, contrary to
328 Mr. Rubin's allegation, AW did not neglect its pension funding obligations under RWE
329 ownership.

330 **Q29. Why is the ERISA minimum required contribution the correct measure to review**
331 **when determining appropriate funding levels?**

332 A. The contribution rules under ERISA prescribe the methodology for determining the cash
333 contributions that are required each year to a pension plan. The rules establish a rational
334 and systematic way for plan sponsors to contribute to the pension plan to ensure
335 long-term benefit security for the plan participants, i.e., per the law, the plan is
336 sufficiently funded and should be able to provide the promised benefits at retirement. At
337 the most basic level, the rules currently in place view pension plans as very long term
338 obligations of the sponsor and require that the plan is funded based on this notion (known
339 as the "accrued liability"). However, as an added layer of protection for plan participants,
340 the minimum funding rules also require that the plan maintain minimum solvency levels
341 (known as the "current liability"), otherwise, accelerated contributions are required.

342 **Q30. What was the funding status of AW's pension plan under ERISA-based calculations**
343 **for the period 2000 to 2005?**

344 A. These data are set forth in the table below for pension plan years of 2001 through 2005
345 (all values, except percents, are in thousands of dollars):

	2001	2002	2003	2004	2005
Actuarial Accrued Liability	265,803	288,890	379,974	430,686	506,998
Actuarial Value of Assets	319,920	315,635	392,386	440,667	465,911
Funded Percentage	120.4%	109.3%	103.3%	102.3%	91.9%

346

347

As the data show, the Actuarial Value of Assets for the plan exceeded the Actuarial

348

Accrued Liability for plan years 2000 through 2004. For plan year 2005, assets were

349

92% of the liabilities. Based on ERISA criteria, AW's plan is, and has been, financially

350

sound.

351

Q31. What, then, is the basis for Mr. Rubin's claim that there has been a precipitous

352

decline in funding levels?

353

A. The decline Mr. Rubin calculated is a function of his use of SFAS-87 data, not

354

ERISA-based calculations. For the reasons I previously explained, his reliance upon

355

SFAS-87 data is misplaced for purposes of determining the adequacy of funding levels.

356

In addition, even if one were to use SFAS-87 data as the basis for such calculations, the

357

decline in the pension funding ratio that Mr. Rubin attributes to RWE ownership results

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from the starting point he selected, i.e., December 31, 2001, which is more than a year

359

before RWE closed on its acquisition of American Water. Furthermore, Mr. Rubin did

360

not analyze the year-to-year change in AW's pension funding ratio. Had he done so, it

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would have been evident that the changes in the pension funding ratio that he attributed

362

to the period of RWE ownership actually occurred before RWE's acquisition, as the data

363

below show:

Year-End	Funding Ratio
2000	89.9%
2001	76.8%
2002	59.7%
2003	60.9%
2004	60.7%
2005	56.6%

364 **Q32. Why did AW's pension funding ratio, calculated on the basis of SFAS-87 data,**
365 **change?**

366 A. As I explained before, SFAS-87 calculations, which formed the basis for all of the data
367 that Mr. Rubin used, take a snapshot at a point in time. That picture reflects the
368 inter-play of the factors considered by SFAS-87. The stock market declined dramatically
369 in 2000, 2001 and again in 2002, which depressed the valuation of plan assets. At the
370 same time, long-term interest rates also declined dramatically. Such long-term interest
371 rates are the basis for the discount rates used to calculate the present value of future
372 pension obligations. Accordingly, the present value of those obligations also increased
373 significantly. These economic factors created a "perfect storm" that produced
374 unprecedented declines in the funding ratios, calculated on the basis of SFAS-87 data, of
375 all companies during this period. Indeed, a review of SEC 10-K data for seven publicly
376 traded water companies (American States Water Co., Aqua America, California Water
377 Service Group, Connecticut Water Service, Middlesex Water Company, SJW Corp. and
378 York Water Co.) shows that each one of the companies experienced a significant decline
379 in its pension funding ratio over the 2001-2005 period. For example, Aqua America's
380 pension funding ratio, calculated on SFAS-87 data, as reported in Aqua's SEC 10-K
381 Reports, declined from 94.7% at year-end 2001 to 65.5% at year-end 2005. For SJW
382 Corporation, the pension funding ratio based on SFAS 87 data declined during the period
383 from 91.9% to 60.2%. In other words, it is not that AW paid less into its pension funds

384 which led to the change in the funding ratio; the reason for the change was changed
385 market conditions which increased the amount of the pension obligation and decreased
386 the value of pension fund assets.

387 **Q33. What do you conclude from these data?**

388 A. As previously discussed, the adequacy of a plan sponsor's pension funding should be
389 assessed under the standards of ERISA, not the "snapshot" taken by SFAS-87. That
390 having been said, even if one were to consider SFAS-87 data (which I believe would be
391 an error), the conclusions drawn by Mr. Rubin are unsupported and incorrect because:
392 (1) the decline in AW's SFAS-87 funding ratio occurred before the RWE acquisition; and
393 (2) the decline in AW's funding ratio mirrors the decline of the ratios of the rest of the
394 water industry.

395 **Q34. Mr. Rubin suggests at pages 11 and 12 of his Direct Testimony that funding**
396 **requirements established by recent pension legislation will require AW to make up a**
397 **"funding shortfall by 2015". Would you comment?**

398 A. The new funding rules under the Pension Protection Act ("PPA") are effective in 2008,
399 and generally require that companies contribute the amount of benefit that will be earned
400 during the year plus a seven-year amortization of the underfunded obligation. For
401 purposes of the PPA, the unfunded obligation is based on the obligation and asset
402 measures specifically defined by the PPA and will not be the same as the current
403 SFAS-87 measures. The underlying theoretical intent of the new law is to achieve full
404 funding, based on assets and obligations defined under PPA, in seven years. However, as
405 new gains and losses arise each year, these new gains and losses will also be amortized
406 over a new seven year period. If, for example, capital markets perform better than

407 expected, AW may be fully funded under the PPA prior to 2015. Alternatively, if capital
408 markets perform worse than expected, AW may be fully funded under the PPA
409 subsequent to 2015. Mr. Rubin appears to imply that AW is "locked into" funding the
410 SFAS-87 pension benefit obligation by 2015 – neither his definition of the unfunded
411 obligation (based on SFAS 87 measures of obligation) nor the precise year are correct.

412 **Q35. Please explain your position regarding Mr. Rubin's assertion that RWE should**
413 **contribute 20% of the IPO proceeds to AW.**

414 A. As indicated above, Mr. Rubin contends that such a contribution is necessary to make up
415 for inadequate capital expenditures and insufficient pension funding during the period of
416 RWE ownership. For the reasons discussed above, the premises for Mr. Rubin's
417 recommendation are wrong. Neither AW's capital investment nor its pension funding
418 was inadequate during the period of RWE ownership. Furthermore, Mr. Rubin fails to
419 take into account RWE's intention to ensure that AW has a strong capital structure, and
420 infuse common equity capital as needed to achieve that goal.

421 Additionally, requiring payment of what amounts to an "exit fee" for the privilege of
422 selling utility stock would be viewed by the investment community as a regulatory
423 penalty on investors who wish to monetize their investment. In my view, such a payment
424 would constitute an unprecedented confiscation of investor property which would deter
425 future investment in the common stock of AW and any other public utility or utility
426 holding company operating in Illinois, as investors would fear that their investments
427 could be subject to future confiscation. Credit rating agencies could also view this
428 outcome negatively, considering it as evidence of increased regulatory risk and possibly
429 leading to a downgrade in AW's credit ratings. In other words, adopting Mr. Rubin's

430 recommendations would increase the perceived risk of equity investments in Illinois
431 public utilities, increasing the cost of capital. Those increased capital costs would flow
432 through to Illinois ratepayers in the form of higher rates.

433 The Proposed Transaction involves a sale by Thames GmbH, a subsidiary of RWE, of its
434 common shares of American Water. These common shares are the property of Thames
435 GmbH and Thames GmbH is entitled to all of the proceeds that result from the sale of its
436 property. For the reasons I have discussed, a requirement that a portion of such proceeds
437 be paid to American Water would be inappropriate and indefensible.

438 **Q36. Please explain further the reasons why Mr. Rubin's recommendation is**
439 **unnecessary.**

440 A. IAWC Exhibit 2.2R (Confidential) shows the divested entity's Pro Forma capital
441 structure at December 31, 2007, reflecting changes that will occur in advance of the IPO
442 as a result of refinancing activity and to meet the desired 45% to 55% equity range in the
443 capital structure. As shown, as a result of the refinancing, total debt will decrease and
444 total equity will increase. The amounts of these changes are shown on IAWC
445 Exhibit 2.2R (Confidential). As this data shows, AW will have a strong capital structure
446 after the Proposed Transaction, and a contribution of IPO proceeds is not required to
447 maintain AW's sound financial condition and ability to attract capital on reasonable
448 terms.

449 **Q37. According to Mr. Rubin, it is unclear whether funds to refinance \$1.75 billion**
450 **dollars in preferred stock will be raised from the IPO or from the issuance of new**
451 **debt. Would you comment on this statement?**

452 A. During RWE ownership, American Water received all external funds – equity and debt –
453 directly or indirectly from RWE. This included the preferred stock. Now that American
454 Water is preparing to be an independent, publicly listed company it will provide funding
455 to support its operations from internally generated funds and U.S. public market sources.
456 This will include a refinancing of the RWE preferred stock through the issuance of new
457 securities (as shown on IAWC Ex. 2.2R (Confidential)). The existing preferred stock
458 will not be refinanced with proceeds from the IPO.

459 **Q38. Is Mr. Rubin correct in suggesting at Page 12 of his Direct Testimony that all of**
460 **AW's debt held by RWE will be refinanced as a result of the Proposed Transaction?**

461 A. No. In his Direct Testimony (Pages 12), Mr. Rubin wrongly suggests that the Proposed
462 Transaction will necessitate the refinancing of approximately \$2.6 billion of debt held by
463 RWE. However, \$370 million of this amount is short-term debt, \$1.605 billion of debt is
464 going to mature by its terms in the fourth quarter of 2006, and an additional \$212 million
465 of debt held by RWE is going to mature in the first half of 2007. In other words, all of
466 that debt matures in the ordinary course and not as a result of the IPO. Stated differently,
467 AW would have to refinance \$2.187 billion of debt held by RWE even if no IPO were to
468 occur.

469 **Q39. At page 13, beginning at line 315, Mr. Rubin suggests that the Proposed Transaction**
470 **is likely to increase American Water's cost of capital, making it more difficult and**
471 **expensive for American Water to raise the capital it needs to address its deficiencies.**
472 **Would you comment on this statement?**

473 A. First, I disagree with Mr. Rubin's assertion that American Water has "deficiencies".
474 American Water and its subsidiaries have capital requirements and, as I have discussed,

475 the Proposed Transaction should enhance American Water's ability to meet those
476 requirements.

477 Mr. Rubin presents no analysis of what AW's cost of capital will be after the Proposed
478 Transaction is completed. To support his contention that the Proposed Transaction is
479 "likely" to increase AW's cost of capital, Mr. Rubin (Direct Testimony, Page 13) points
480 only to the S&P credit rating of American Water Capital Corporation, AW's financing
481 subsidiary, in November, 2005. For the reasons explained in detail above, it is my
482 expectation that the debt securities of AW should maintain the current "A-" credit rating
483 after the Proposed Transaction. Mr. Rubin offers nothing to show that this expectation is
484 unreasonable. Accordingly, there is no basis for Mr. Rubin's position that American
485 Water's cost of capital would increase as a result of the Proposed Transaction.

486 Also, it is important to note that the pre-November, 2005 credit rating that American
487 Water enjoyed as a core holding of RWE may not exist in the future if the Proposed
488 Transaction does not occur. Mr. Rubin's testimony suggests that RWE's credit quality
489 will always provide more favorable debt terms than a water utility with access to the U.S.
490 capital markets. This inference, however, ignores the potential consequences of RWE's
491 anticipated broader exposure to European energy markets and the effect of that increased
492 exposure of RWE's credit profile, especially given RWE's lack of access to the U.S.
493 public capital markets. RWE has publicly acknowledged that it is expected to face
494 increased ratings pressure due to its decision to expand into riskier energy operations.
495 Absent the Proposed Transaction, these factors could result in a lower credit rating from
496 pre-November 2005 levels.

497 **Q40. At page 12, beginning at line 282, Mr. Rubin asserts that the IPO will not help**
498 **American Water address any of the "challenges" he discusses and that it is likely**
499 **that the IPO would worsen American Water's ability to raise capital that it needs to**
500 **make significant progress in these areas. Would you comment on this testimony?**

501 A. Mr. Rubin is incorrect. As discussed in my Direct Testimony, the Proposed Transaction
502 should enhance IAWC's ability to attract capital on reasonable terms and maintain a
503 balanced capital structure, as compared to the circumstances IAWC would face under
504 continued ownership by RWE. As my Direct Testimony makes clear, for the future,
505 under continuing RWE ownership, American Water's operations and access to capital
506 may become increasingly restricted due to changed circumstances affecting RWE.
507 Should that occur, continued RWE ownership may lessen IAWC's future ability to
508 provide cost-effective service.

509 **Q41. Is Mr. Rubin correct in suggesting in testimony at page 12, beginning at line 286,**
510 **that the IPO will not itself raise additional capital for American Water?**

511 A. Yes. As noted above, the IPO involves the sale by Thames GmbH of its common shares
512 of American Water. Because it is Thames GmbH that is selling shares of common stock
513 that it owns, there is no reason to expect that American Water would receive capital as a
514 result of the IPO. To the extent that the IPO proceeds are less than RWE's acquisition
515 cost, the risk of loss will not be borne by American Water or the ratepayers of its
516 subsidiary utility companies.

517 **Q42. Is Mr. Rubin correct in suggesting as he does in testimony at page 12, beginning at**
518 **line 287, that American Water projects that it will incur costs for financial advisors**

519 **and attorneys and also in connection with establishing systems to comply with**
520 **Sarbanes Oxley?**

521 A. American Water will incur costs for attorneys in connection with the Proposed
522 Transaction and for consultants to comply with Sarbanes Oxley regulations. American
523 Water, however, will not incur any costs related to a financial advisor for the IPO.
524 American Water does not propose to recover from the ratepayers of operating
525 subsidiaries, including Illinois American Water, costs related to the Proposed Transaction
526 as described by Mr. Gloriod or costs incurred to establish systems for compliance with
527 Sarbanes Oxley.

528 **Q43. Is Mr. Rubin correct as he suggests at page 13, beginning at line 302, that "making**
529 **American Water a stand-alone company will not solve anything"?**

530 A. No. First, I note that there is no problem that needs to be "solved." As explained in my
531 Direct Testimony, as a U.S. publicly-traded company, American Water will be better
532 positioned to serve the future needs of its customers. As a publicly-traded company,
533 American Water will be able to access the capital markets directly and offer investors an
534 involvement in a predominantly U.S.-regulated water utility. It can do so based on
535 American Water's focus on the water and wastewater business. On a going-forward
536 basis, American Water will not have to compete for RWE's capital and the substantial
537 capital requirements related to restructuring of the European energy markets. As a result
538 of the Proposed Transaction, American Water's access to the public U.S. debt and equity
539 markets, to which RWE does not have access, should enhance its ability to attract
540 necessary capital to support the operations of its subsidiaries, including IAWC.

541 **Q44. At page 13, beginning at line 302, Mr. Rubin suggests that the Proposed Transaction**
542 **will remove a level of corporate oversight that could be important in rehabilitating**
543 **American Water's operations. Is he correct in this regard?**

544 A. Mr. Rubin's suggestion that there is a need to "rehabilitate" American Water's operations
545 is misleading. While there is an industry wide need for increased capital expenditures
546 related to the replacement of infrastructure and compliance with environmental
547 regulations, these needs of the AW system have long been recognized and addressed
548 appropriately by American Water. American Water has had significant capital
549 expenditure programs in place for several years with regard to these matters, and those
550 programs will continue in the future after completion of the Proposed Transaction.

551 Mr. Rubin is also incorrect in his remarks about corporate oversight. As a result of the
552 Proposed Transaction, the number of levels of corporate management in the holding
553 company structure in which Illinois American Water participates will be reduced. This
554 reduction, however, will not remove oversight that is important to American Water's
555 operations. Both before and after the Proposed Transaction, the management of
556 American Water and its operating subsidiaries have been responsible for operating and
557 capital expenditure matters.

558 Through American Water Works Service Company, Inc. (the "Service Company"),
559 IAWC has access to experienced personnel and resources, as required to support its
560 operation. As my direct testimony indicates, the availability of Service Company support
561 will be unaffected by the Proposed Transaction. The Proposed Transaction is not
562 expected to result in any change in American Water's management structure or American
563 Water's ability to address system requirements. Furthermore, it is important to note that

564 RWE's water and wastewater related expertise resided primarily with Thames. RWE,
565 however, has sold Thames. Thus, to the extent there was a corporate oversight of AW
566 from Thames, it will not exist in the future, whether or not the Proposed Transaction
567 occurs.

568 **Q45. At page 13, beginning at line 310, Mr. Rubin suggests that the IPO will divert**
569 **management's attention away from problems, not only during the next year when**
570 **the IPO process takes place, but beyond that, as management copes with the "new**
571 **responsibilities of being a publicly-traded company". Is Mr. Rubin correct in this**
572 **regard?**

573 A. The IPO will require the attention of certain management personnel. This, however, will
574 not affect IAWC's ability to provide service, and, as I have discussed, the IPO will
575 facilitate American Water's future ability to attract capital. Management always will
576 have reporting responsibilities to their shareholders, either one (RWE) or many (as a
577 publicly traded company). Reporting to shareholders on the state of their investments is
578 an integral part of raising needed capital to finance necessary projects. In addition,
579 coping with responsibilities of being a publicly-traded company will not be a new
580 experience for American Water. For over 60 years prior to its acquisition by RWE,
581 American Water was a publicly traded company. While compliance with Sarbanes Oxley
582 provisions may be new, it will also improve corporate governance, transparency, and
583 confidence in the corporate and financial integrity of the Company which will benefit
584 shareholders, customers and employees.

585 **Q46. Is it correct that the issuance of preferred stock was guaranteed by American Water**
586 **and each of American Water's existing and subsequently acquired or organized**

587 **domestic subsidiaries and any parent holding companies of American Water, as**
588 **Mr. Rubin suggests at page 16, beginning at line 373?**

589 A. No. As Mr. Rubin observes in his Supplemental Direct Testimony, his initial testimony
590 regarding this allegation was incorrect. The guarantor of the preferred stock issuance is
591 TWAUSHI. There is no guarantee of the preferred stock by American Water or any of
592 its operating subsidiaries.

593 **Q47. Is Mr. Rubin correct in suggesting, as he does at page 16, beginning at line 376, that**
594 **there is a guaranty from IAWC that is "very troubling if not outright illegal"?**

595 A. No. Any guarantee from IAWC would have needed to be approved by the Illinois
596 Commerce Commission. IAWC is not a guarantor to the preferred stock. There is
597 nothing troubling or illegal about the preferred stock issuance.

598 **Q48. Is Mr. Rubin correct in suggesting, as he does at page 16, beginning at line 381, that**
599 **there is a guaranty that violates express provisions in the order issued by the**
600 **Kentucky Public Service Commission which approved RWE's purchase of**
601 **American Water?**

602 A. No. As discussed above, there has been no guarantee whatsoever of the preferred stock
603 issuance to which Mr. Rubin refers by Kentucky American Water or any other operating
604 subsidiary of American Water.

605 **Q49. Is Mr. Rubin correct in suggesting at page 14, line 329 that the Proposed**
606 **Transaction will be detrimental to American Water?**

607 A. No. In light of its significantly changed circumstances, RWE is attempting to place
608 American Water, on a going forward basis, in the best position to assure long term access

609 to necessary capital by returning it to publicly traded status and full access to the U.S.
610 debt and equity markets. Contrary to Mr. Rubin's position, it would be a failure to
611 provide such access through the Proposed Transaction, thereby requiring American
612 Water to remain a fourth tier subsidiary of an ultimate parent that has refocused its core
613 business away from water and wastewater that would be detrimental to American Water
614 in the long run.

615 **Q50. At page 23, beginning at line 522, Mr. Rubin recommends that, if the Proposed**
616 **Transaction is approved, it be subject to certain additional conditions. He states**
617 **that without these conditions, he would conclude that American Water lacks the**
618 **financial, managerial and technical fitness to own and operate a public utility in**
619 **Illinois. Would you comment on his proposed conditions?**

620 A. Yes. I will comment primarily on condition Number 4 regarding the cost of debt, while
621 Mr. Gloriod will primarily respond to the other conditions Mr. Rubin recommends.

622 Mr. Rubin recommends that for the next five years, in any IAWC rate case, the cost of
623 debt should be at the lower of IAWC's actual cost of debt or the cost of debt for an "A-"
624 rated public utility. Such a condition is inappropriate.

625 First, Mr. Rubin ignores the fact that AWCC's current debt rating is "A-", which is the
626 basis upon which investors will loan funds to AWCC, with or without the Proposed
627 Transaction. As discussed above, there is no reason to believe that American Water's
628 bond rating would deteriorate as a result of the Proposed Transaction. Further, there is no
629 evidence that, continuing as an RWE subsidiary, American Water's bond ratings would
630 remain as they currently are over the next five years. Given RWE's significant new

631 challenges in maintaining and advancing its position in its core European energy markets,
632 and depending on its success in doing so, RWE's own credit ratings could deteriorate
633 over the next five year period, thus adversely affecting American Water's ratings if it
634 were to remain an RWE subsidiary. If American Water continued to be part of RWE, it
635 would be viewed as a fourth tier subsidiary of an entity that no longer has a core focus on
636 the water and wastewater industries.

637 In addition, there are many factors that could negatively impact American Water's credit
638 rating other than the fact of its divestiture from RWE. It would be entirely unfair to
639 prohibit Illinois American Water from recovering its true cost of capital which could
640 change (up or down) because of a host of factors over which neither it nor American
641 Water have any control. For example, the U.S. investor-owned utility industry as a whole
642 could find itself with an increasing risk profile as a result of tort class actions based on
643 alleged water quality issues. The industry could also be adversely impacted by new U.S.
644 EPA water quality requirements which increase capital and operational costs over what
645 they are currently projected to be. These are only two of many factors which could
646 negatively impact the cost of capital for the investor-owned water and wastewater
647 industry as a whole. In addition, there are a host of other factors which could affect the
648 cost of capital for American Water or Illinois American Water specifically, such as
649 attempts by municipal or other government entities to condemn assets, state-specific
650 environmental law that could impose greater quality requirements, source of supply
651 constraints, mandatory usage restrictions or any other matters that could negatively
652 impact Illinois American or American Water revenues or costs.

653 How and whether any of these or other matters might impact the Commission's
654 determination of an appropriate allowed rate of return should be the subject of specific
655 rate proceedings where the evidence bearing on the issue can be properly reviewed. A
656 blanket prohibition preventing Illinois American Water from recovering its true market-
657 based cost of capital, regardless of the factors which impact that cost of capital, would be
658 improper regulatory policy. While Mr. Rubin claims that such a condition would
659 "insulate" IAWC's customers from the adverse effect on IAWC's bond ratings of its
660 divestiture from RWE, it would also adversely impact customers by increasing the
661 perceived risk of investing in Illinois American Water or American Water, thus
662 increasing the cost of that capital or constraining its availability to IAWC.

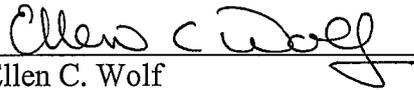
663 Several factors indicate that Mr. Rubin's proposed conditions are not necessary. These
664 include, among others, American Water's long history of and current provision of high
665 quality, safe, and reliable water service through its operating subsidiaries to millions of
666 customers throughout the U.S., including Illinois; the expertise and economies of scale
667 provided by the American Water, including the Research and Development capabilities
668 of American Water's National Laboratory located in Illinois; the comprehensive
669 regulations of this Commission and its enforcement powers; and the powers of the U.S.
670 and Illinois Environmental Protection Agencies.

671 **Q51. Does this conclude your testimony?**

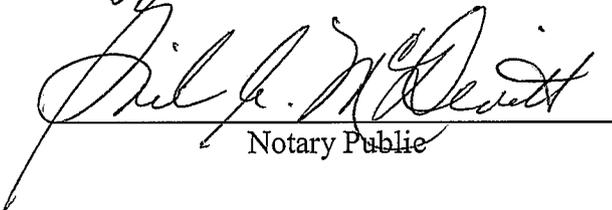
672 A. Yes, it does.

VERIFICATION

I, Ellen C. Wolf, certify that (1) I am Senior Vice President and Chief Financial Officer of American Water Works Company, Inc.; (2) I sponsor the attached Rebuttal Testimony of Ellen C. Wolf ("Rebuttal Testimony") and the Exhibits referenced therein; (3) I have personal knowledge of the information stated in the Rebuttal Testimony and referenced Exhibits; and (4) such information is true and correct to the best of my knowledge, information and belief.


Ellen C. Wolf

SUBSCRIBED AND SWORN
to before me this 22nd
day of January, 2007.


Notary Public