

PUBLIC  
DIRECT TESTIMONY

OF

PHIL HARDAS

Finance Department

Financial Analysis Division

Illinois Commerce Commission

ABB HOLDCO, INC.  
AMERICAN BROADBAND ACQUISITION CORP.  
MAIL HOLDINGS, INC.  
GRIDLEY ENTERPRISES, INC.  
GRIDLEY TELEPHONE COMPANY

Joint Application for Approval of the Recapitalization  
Pursuant to Sections 7-203 and 7-204 and for other relief

Docket No. 05-0436

September 22, 2005

1 **Q. Please state your name and business address.**

2 A. My name is Phil Hardas. My business address is 527 East Capitol Avenue,  
3 Springfield, Illinois 62701.

4 **Q. What is your current position with the Illinois Commerce Commission**  
5 **(“Commission”)?**

6 A. I am currently employed as a Senior Financial Analyst in the Finance Department  
7 of the Financial Analysis Division.

8 **Q. Please describe your qualifications and background.**

9 A. In December of 1998, I received a Bachelor of Science degree in Finance from  
10 Southern Illinois University at Carbondale. I received a Master of Business  
11 Administration degree from the University of Illinois at Springfield in August of  
12 2001. I have been employed by the Commission in my present position since  
13 May of 1999.

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my testimony is to present my evaluation of the financial  
16 implications of the proposed reorganization of ABB Holdco, Inc. (“ABBH”),  
17 American Broadband Acquisition Corp. (“ABAC”), Mail Holdings, Inc. (“MH”),  
18 Gridley Enterprises, Inc. (“GEI”), and Gridley Telephone Company (“GTC”) with  
19 respect to Section 7-204 (b)(4) of the Public Utilities Act (“Act”).

20 **Q. Why is it necessary to evaluate the financial implications of the proposed**  
21 **reorganization?**

22 A. Under Section 7-204 (b)(4) of the Act, the Commission must find that “the  
23 proposed reorganization will not significantly impair the utility’s ability to raise  
24 necessary capital on reasonable terms or to maintain a reasonable capital  
25 structure.”

26 **Q. Please describe the proposed reorganization.**

27 A. ABBH is a recently formed corporation under the laws of Delaware. ABBH is a  
28 holding company that owns 100% of ABAC a North Carolina corporation, which  
29 in turn, owns 100% of MH a corporation organized under the laws of Delaware  
30 (collectively, “the Joint Applicants”). GEI is a privately owned corporation under  
31 the laws of Illinois. GEI is presently a holding company that owns 100% of the  
32 outstanding shares of capital stock of GTC. GTC is an Illinois corporation and an  
33 incumbent local exchange carrier providing local exchange telecommunications  
34 services within the state of Illinois. After the completion of the proposed  
35 reorganization, MH will own 77.5% and ABAC will own 22.5% interests of GEI.  
36 The total purchase price is \$ [REDACTED] of which, \$ [REDACTED] shall be paid by MH  
37 in cash and \$ [REDACTED] shall be in the form of a promissory note from ABAC.

38 **Q. Please summarize your findings.**

39 A. Based on my analysis, GTC currently generates adequate cash flow to cover  
40 capital expenditures and carries zero long-term debt. However, after

41 reorganization, GTC would obtain external capital from ABAC, whose capital  
42 structure is projected to become highly levered with debt. During adverse  
43 business conditions, I am concerned that ABAC might find it necessary to reduce  
44 expenditures at GTC that are needed to maintain service quality to increase the  
45 cash available to ABAC to service its debt.

46 **Q. What is your recommendation?**

47 A. Due to the high degree of financial leverage ABAC is forecasted to maintain  
48 following the reorganization, I recommend that the Commission impose a  
49 condition that restricts affiliates' access to cash that GTC generates to ensure  
50 that GTC retains sufficient cash to provide reasonable and adequate service at  
51 reasonable cost. In this condition, GTC would be prohibited from paying  
52 dividends to its affiliates or from otherwise transferring cash to its affiliates  
53 through loans, advances, investments or other means that would divert GTC's  
54 moneys, property or other resources to any business or enterprise that is not  
55 essential to or is not directly connected with the provision of noncompetitive  
56 telecommunications service if GTC fails to meet or exceed the standards set  
57 forth in Staff witness McClerren's testimony.

58 **Q. Please address the effect of the proposed transaction GTC's ability to raise**  
59 **necessary capital on reasonable terms.**

60 A. GTC's annual report to the Commission indicates that GTC has generated more  
61 cash than it needed for capital expenditures.<sup>1,2</sup> The Joint Applicants estimate  
62 that GTC will have annual capital expenditure requirements of approximately \$  
63 with an additional one-time need for \$ to upgrade outside  
64 plant.<sup>3</sup> Therefore, GTC should not need to raise capital so long as it retains  
65 sufficient internally generated cash for its own operations.

66 **Q. Please address the effect of the proposed transaction on GTC's ability to**  
67 **maintain a reasonable capital structure.**

68 A. A reasonable capital structure would permit a utility to raise capital under most  
69 market conditions and would result in a reasonable overall cost of capital. GTC  
70 maintains a \$0 long-term debt balance. It is 100% common equity financed.  
71 Since the interest on debt is tax-deductible, it has a cost advantage over  
72 common equity. Therefore, capital structures without any debt are not optimal  
73 from a cost standpoint. However, when setting rates for a subsidiary such as  
74 GTC that relies on a parent company to supply external capital, the Commission  
75 typically uses that parent company's capital structure. In that case, consideration  
76 of the effect of the proposed reorganization on the parent company's ability to  
77 maintain a reasonable capital structure is appropriate. Joint Applicants forecast  
78 that the proportion of debt in ABAC's capital structure will reach approximately

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<sup>1</sup> Form 23A Annual Report of Gridley Telephone Co. for the year ended December 31, 2004.

<sup>2</sup> Responses to Staff Data Requests PH-1.01 and PH-1.02

<sup>3</sup> Responses to Staff Data Request PH-1.05

79 % in 2005, which is relatively high.<sup>4</sup> Nevertheless, GTC generates more cash  
80 than it needs for capital expenditures and should not need to raise capital so long  
81 as it retains sufficient internally generated cash for its own operations.

82 **Q. Do ABBH, ABAC, MH, GEI, or GTC have ratings from Standard & Poor's**  
83 **Moody's Investors or Fitch Ratings, Inc?**

84 A. No. In addition, no affiliates of ABBH, ABAC, MH, GEI, or GTC have ratings from  
85 any of these credit rating agencies.<sup>5</sup>

86 **Q. What is your conclusion?**

87 A. Although GTC internally generates sufficient funds to support its operations,  
88 without a Commission-imposed condition, there are no guarantees that GTC's  
89 affiliates will not withdraw GTC's internally generated funds to GTC's detriment.  
90 Given ABAC's potential need for cash, this is not an improbable scenario.  
91 Hence, I recommend that the Commission impose a condition that would prohibit  
92 GTC from transferring cash to the other Joint Applicants in the event service  
93 quality degrades, as described in Staff witness McClerren's testimony. It is my  
94 opinion that the proposed reorganization, subject to that condition, meets the  
95 requirements of 7-204(b)(4).

96 **Q. Does this conclude your direct testimony?**

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<sup>4</sup> Responses to Staff Data Requests PH-1.03 and PH-1.04

<sup>5</sup> Responses to Staff Date Request PH-1.06.

97 A. Yes, it does.