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CWS

Docket No. 01-0707
ICC Staff Exhibit. 5.00

Additional Direct / Rebuttal Testimony
of
Steven R. Knepler

Accounting Department
Financial Analysis Division
Illinois Commerce Commission

**Reconciliation of revenues collected under gas adjustment
charges with actual costs prudently incurred.**

The Peoples Gas Light and Coke Company
Docket No. 01-0707

January 7, 2005

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1 **WITNESS IDENTIFICATION**

2 Q. Please state your name and business address.

3 A. My name is Steven R. Knepler. My business address is 527 East Capitol
4 Avenue, Springfield, Illinois 62701.

5 Q. Have you previously filed testimony in this proceeding?

6 A. Yes. My Direct testimony was filed in August 2003 as ICC Staff Exhibit 1.00.

7 Q. What is the purpose of your additional direct / rebuttal testimony?

8 A. The purpose of my additional direct / rebuttal testimony is to present the Staff
9 position on The Peoples Gas Light and Coke Company's ("Company" or
10 "Peoples" or "Peoples Gas") Purchased Gas Adjustment Clause ("PGA")
11 Reconciliation for the year ending September 30, 2001, to address the
12 accounting and applicability of transactions subject to Part 525, the Purchased
13 Gas Adjustment Clause ("PGA rule"), and to comment on Staff's
14 recommendations for a management audit, additional internal audits, and the
15 update of the operating agreement.

16 **STATUS OF STAFF'S DIRECT CASE PGA ADJUSTMENTS**

17 Q. Please summarize the status of Staff's direct case adjustments.

18 A. In its direct case, Staff proposed 7 adjustments to reduce the Company's
19 commodity gas charge by \$30,769,580.¹ Staff is maintaining all 7 direct case
20 adjustments, two of which have been accepted by the Company. The two Staff
21 adjustments accepted by the Company are the \$4,628,267 maintenance gas
22 adjustment appearing in column (B) and the \$538,225 adjustment for off-system
23 transactions 16 and 22 in column (D) of my direct Schedule 1.03. Thus, the
24 Company has accepted \$5,166,492 of the \$30,769,580 commodity cost
25 reductions quantified in Staff's direct case.² Additionally, the seventh
26 adjustment³ has been reformatted into its two components and is now shown as
27 separate adjustments in columns (H) and (I) on page 1 of my Schedule 5.03.
28 Thus, page 1 of Schedule 5.03 now shows 8 adjustments (instead of 7 shown on
29 my direct Schedule 1.03) in columns (B) thru (I).

30 Furthermore, and based upon new information, Staff is revising the amount for
31 five of its direct adjustments: the Enron GPAA Imprudence, Off-system
32 Transaction 19, Park and Loan transactions, Third Party Storage Exchanges,
33 and Imprudent Use of Manlove Storage Field (which is now two separate
34 adjustments). These adjustments appear in columns (C), (E), (F), (G) and (H) of
35 my direct Schedule 1.03 and in columns (C), (E), (F), (G), (H) and (I) for my
36 additional direct/rebuttal 5.03. Also, the "FERC Park and Loan Transactions"

¹ Staff proposed adjustments to one of Peoples' three-PGA components, the Commodity Gas Charge. Staff did not propose adjustments to either the Non-Commodity & Demand Gas Charge or to the Transition Surcharge components.

² Note: Dr. Rearden has revised his adjustment for transactions 16 and 22 from \$538,225 in direct to \$535,554 in additional direct / rebuttal. Based on the revised adjustment amount, the Company has accepted \$5,163,821 in adjustments.

³ ICC Staff Exhibit 1.00, Schedule 1.03, column (H).

37 adjustment appearing in column (F) is now referred to as "FERC Operating
38 Statement Transactions" in my additional direct/rebuttal to better reflect the
39 nature of the transactions.

40 Q. In addition to Staff's direct adjustments previously discussed (and identified on
41 page 1 of your direct Schedule 1.03)⁴, is Staff proposing any additional
42 adjustments based on new information obtained during the reopening of the
43 discovery phase of this proceeding?

44 A. Yes. Staff is proposing seven additional adjustments to the Commodity Gas
45 Charge Reconciliation. These additional adjustments are for (1) Off-system
46 Transaction #103, (2) Refinery Gas Purchases, (3) PEC Storage Optimization
47 Contract, (4) Enron Storage Optimization Contract, (5) Trunkline Deal, (6)
48 enovate Income-PEC Income, and (7) enovate Income-Enron Income. These
49 seven additional adjustments are summarized on page 2 of my Schedule 5.03,
50 columns (K) thru (Q) respectively. Dr. Rearden provides support for the Off-
51 system Transaction #103 adjustment and Staff witness Hathhorn provides the
52 computation for the adjustments shown in columns (L) thru (Q).

53 **SUMMARY OF STAFF ADDITIONAL DIRECT/REBUTTAL PGA ADJUSTMENTS**

54 Q. Please provide a summary of Staff's PGA adjustments.

⁴ Updated as Schedule 5.03, page 1 of 2.

- 55 A. Staff is proposing 15 adjustments totaling \$91,987,033 for the Reconciliation of
56 the Commodity Gas Charge to be refunded to PGA customers. These
57 adjustments are as follows:
- 58 ● The first adjustment is for \$4,628,267 to correct the accounting for the cost of
59 maintenance gas. Peoples has accepted this adjustment.⁵

 - 60 ● Adjustment two is Staff's imprudence disallowance for entering into a gas
61 supply contract with Enron North America (Enron). As noted in my direct
62 testimony Staff conducted a two-part analysis to determine imprudence.
63 First, Staff determined that the contract was imprudent (based on a lack of
64 economic analysis).⁶ Staff witness Andersen discusses the lack of an
65 economic analysis (ICC Staff Exhibit 6.00). While Staff believes this is
66 sufficient reason to declare the GPAA imprudent, Staff witness Rearden
67 conducted a detailed, before-the-fact, numerical analysis to show that
68 Peoples Gas and North Shore should have seen that the GPAA was, in fact,
69 imprudent. Second, Staff measured the impact (i.e., harm) on customers of
70 the imprudent actions (of entering into the Enron contract). Staff witness
71 Rearden quantifies the imprudent action of \$13,304,910 in his testimony (ICC
72 Staff Exhibit 7.00).⁷ The Company is disputing this adjustment.

 - 73 ● Adjustment three is for off-system transactions found to be imprudent by
74 Staff. As noted in my direct testimony, Off-system transactions are not
75 regulated by the Commission. Adjustment three relates to a contract Peoples
76 entered into with Enron Midwest, whereby Enron Midwest could purchase
77 certain quantities of gas on (up to) any 10 days of each month during
78 November and December 2000 (commonly referred to as a "call option").
79 Deliveries of gas under this call option in November 2000 and December
80 2000 have been designated as "Transaction 16" and "Transaction 22"
81 respectively. The Company has accepted this adjustment. Dr. Rearden has
82 quantified this adjustment as a \$535,554 reduction to recoverable gas cost.

 - 83 ● Adjustment four relates to another imprudent off-system transaction with
84 Enron Midwest whereby Peoples agreed in November 2000 to resell base
85 load gas to Enron Midwest in December 2000. Staff believes Peoples has
86 not demonstrated prudence since it did not explore all of its alternatives or
87 provide sufficient detail about the effect of the resell. In his direct testimony

⁵ See Respondent's Exhibit F, Rebuttal Testimony of David Wear, p.55, lines 1221-1228.

⁶ Note: if in step 1 of Staff's analysis, Peoples decision to enter into the contract was found to be "prudent", then no adjustment would be proposed – even if the results turned out to be negative (harm ratepayers).

⁷ Note: Revised from \$8,977,229 in direct (ICC Staff Ex. 3.10) to \$13,304,910 in additional direct/rebuttal (ICC Staff Ex. 7.00).

88 Staff witness Rearden stated that the imprudence of Transaction 19 caused
89 PGA customers to overpay for gas. This adjustment remains disputed; the
90 Company believes it acted prudently, however, the Company further believes
91 that Staff's direct adjustment is miscalculated.⁸ Dr. Rearden maintains his
92 belief that Peoples acted imprudently and his revised calculation states that
93 the PGA customers overpaid gas charges by \$5,661,703.

94 • Staff adjustments 5 and 6 relate to Non-tariff Service Revenues. Staff is
95 proposing adjustments to reduce recoverable gas costs by \$4,378,466 for
96 revenues received under the FERC Operating Statement Agreement and by
97 \$2,250,165 for revenues received for Third Party Storage Exchanges.
98 Section 525.40(d) of the Purchased Gas Adjustment Clause requires gas
99 utilities to offset recoverable gas cost for revenues received from transactions
100 "that are not subject to the Gas Charge(s) if any of the associated costs are
101 recoverable gas cost..." The two Non-tariff Revenue adjustments are
102 summarized in columns (F) and (G) of my Schedule 5.03. The Non-tariff
103 revenue adjustments are further discussed in the testimony of Staff witness
104 Rearden (ICC Staff Exhibit 7.00). This adjustment is in dispute.

105 • Staff Adjustments 7 and 8 relate to Peoples' imprudent use of the Manlove
106 Storage Field. During the high volume periods, Peoples did not interrupt
107 sales to its third party-interruptible customers. Staff believes this decision
108 was imprudent because it increased gas prices for the Company's PGA
109 customers by (1) requiring Peoples to purchase additional gas supplies (on
110 the open or spot market) to meet the demand of its PGA customers; and (2)
111 requiring Peoples to borrow from the gas in storage to supply third parties
112 (because the third parties had depleted their bank of gas). Staff witness
113 Rearden sponsors this adjustment and has determined that the imprudent
114 use of the Manlove Storage Field increased gas prices by \$10,268,171 for the
115 value of gas loaned to third parties and by \$25,920,181 for storage
116 imprudence (ICC Staff Exhibit 7.00).

117 Staff adjustments 9 thru 15 are based on information obtained since the February
118 2004 reopening of discovery and are summarized in columns (K) thru (Q) on
119 page 2 of Schedule 5.03.

120 • Staff Adjustment 9 is to offset recoverable gas cost for the revenues received
121 from Off-system transaction #103. Dr. Rearden states that the cost of
122 commodity gas was overstated by \$1,411,031.

⁸ Respondent's Exhibit F, Rebuttal Testimony of David Wear, pp. 49-54, lines 1101-1207.

- 123 • The tenth Staff Adjustment recognizes the imprudence related to purchases
124 of Refinery Fuel Gas (RFG). Staff witness Hathhorn⁹ has determined that
125 Peoples Gas was imprudent by \$2,232,490 in its purchase of refinery fuel gas
126 purchases from PERC (Peoples Energy Resources Corporation). In previous
127 fiscal years, Peoples made direct purchases of refinery fuel gas. In this
128 reconciliation period Peoples obtained the refinery fuel gas from PERC at
129 prices higher than previous periods. The refinery fuel gas purchase
130 adjustment is shown in my Schedule 5.03, column (J).
- 131 • Staff Adjustments 11 and 12 relate to the profit received by and recorded on
132 the books of PEC (Peoples Energy Corporation)¹⁰ and Enron/EMW for the
133 Storage Optimization Contract ("SOC"). Peoples Gas was charged monthly
134 management fees and surrendered revenues to Enron via Enron Midwest for
135 optimizing its leased storage. Staff adjustment 11 identifies \$623,000 in
136 management fees and revenues from the Storage Optimization Contract that
137 was funneled to PEC, rather than Peoples Gas and the PGA; and Staff
138 Adjustment 12 is for \$717,455, the amount Enron received under the contract.
139 The Storage Optimization Contract adjustments are calculated in Schedules
140 9.02 and 9.03 to the testimony of Staff witness Dianna Hathhorn. Ms.
141 Hathhorn addresses the PEC adjustment primarily, and Dr. Rearden further
142 supports why the Enron revenues should offset gas cost as well. The impact
143 of Staff's SOC adjustments is shown on my Schedule 5.03, page 2, columns
144 (M) and (N).
- 145 • Staff's Adjustment 13 also relates to revenues received by the parent
146 company, PEC, and the non-utility subsidiary PERC through the deal. The
147 Trunkline deal could not have been accomplished without the use of Peoples'
148 facilities. The parent company PEC (Peoples Energy Corporation) and PERC
149 should not be permitted to structure contracts which can only be
150 accomplished by use of Peoples' facilities, and that structure the transactions
151 so that Peoples is not a party to the contract and thus, any revenues received
152 pass directly to PEC in order to avoid compliance with Part 525.40(d). Staff
153 witness Hathhorn testifies recoverable PGA gas costs should be offset by
154 \$372,000 of Trunkline Deal revenues. The impact of the Trunkline Deal
155 Revenue on the Commodity Gas Charge is shown on my Schedule 5.03,
156 page 2, column (O).
- 157 • Staff Adjustments 14 and 15 relate to the "enovate income adjustment" that
158 increases PGA recoveries (or revenues) for income received by PEC and
159 Enron from revenue sharing arrangements with enovate. "enovate LLC" was
160 a gas trading company that was owned 50% by Peoples MW and 50% by
161 Enron MW (EMW). Peoples MW is a 100% owned subsidiary of PEC

⁹ ICC Staff Exhibit 9.00.

¹⁰ Peoples Energy Corporation (PEC) is a holding company and parent company of the operating utilities Peoples Gas Light & Coke Company and North Shore Gas Company.

162 (Peoples Energy Corporation, the holding company and parent of Peoples
163 Gas Light and Coke Company). Enron Midwest (EMW) was owned by Enron
164 North America (ENA), which was owned by Enron, the failed energy trading
165 company. Staff witness Hathhorn testifies that enovate income could not
166 have been accomplished without the use of Peoples facilities, and that
167 Peoples has not explained, documented, or supported enovate transactions
168 that directly impact the PGA. Therefore, Ms. Hathhorn testifies that the
169 revenue received by PEC from the partnership, \$9,052,809 (Schedule 9.05),
170 should accrue to Peoples Gas and the PGA. Dr. Rearden further supports
171 that Enron's income of \$10,630,817 from enovate, calculated in Ms.
172 Hathhorn's Schedule 9.06 should be credited to the PGA ratepayers. My
173 Schedule 5.03, page 2, columns (P) and (Q) show the impact of the enovate
174 income adjustment on the Commodity Gas Cost reconciliation.

175 All of Staff's adjustments described above are identified and summarized on my
176 Schedule 5.03.

177 **SCHEDULE IDENTIFICATION**

178 Q. Are you sponsoring any schedules as part of ICC Staff Exhibit 5.00?

179 A. Yes, I prepared the following schedules for the Company that show data for the
180 reconciliation year ending September 30, 2001:

181	Schedule 5.01	PGA Reconciliation Summary
182	Schedule 5.02	Reconciliation of Commodity Gas Charge
183	Schedule 5.03	Adjustments to Commodity Gas Charge
184	Schedule 5.04	Reconciliation of Non-Commodity Gas Charge and Demand
185		Gas Charge
186	Schedule 5.05	Reconciliation of Transition Surcharge
187	Schedule 5.00	Adjustments to Recognize Non-Tariff Revenues

188 **STAFF RECONCILIATION SCHEDULES**

189 Q. Please describe Schedule 5.01, PGA Reconciliation Summary.

190 A. Schedule 5.01 is the same as Schedule 1.01 described on page 5 of my direct
191 testimony, except that it reflects Staff's additional direct/rebuttal position.

192 Schedule 5.01 represents Staff's reconciliation of the three individual PGA cost
193 recovery components (the Commodity Gas Charge, the Non-commodity Gas
194 Charge & Demand Gas Charge, and the Transitions Surcharge) and the total
195 company reconciliation.

196 Q. Describe Schedule 5.02, Reconciliation of Commodity Gas Charge.

197 A. Schedule 5.02 is an update of my direct Schedule 1.01 and presents Staff's
198 reconciliation of the Commodity Gas Charge. Column (B) reflects the Company's
199 CGC reconciliation as presented on Company Exhibit 1. Column (C)
200 summarizes Staff's additional direct/rebuttal adjustments to the Company's
201 reconciliation. Column (D) is the net of columns (B) and (C) and represents
202 Staff's reconciliation of Commodity Gas Charge. Column (D) is carried forward
203 to my Schedule 5.01, column (B).

204 Q. Describe Schedule 5.03, Adjustments to Commodity Gas Charge.

205 A. Schedule 5.03 identifies individual Staff adjustments to the various components
206 of the Company's presentation of the Commodity Gas Charge Reconciliation.
207 The source of each adjustment is shown in the heading of each column. The
208 total of all Staff adjustments are shown in column (I) and are carried forward to
209 Schedule 5.02, column (C). Schedule 5.03 is an update of Schedule 1.03 filed
210 with my direct testimony.

211 Q. Please explain Schedule 5.04, Reconciliation of Non-commodity Gas Charge and
212 Demand Gas Charge, the second cost component of Peoples' PGA Charge.

213 A. Schedule 5.04 is Staff's reconciliation of the Non-commodity Gas Charge and
214 Demand Gas Charge and except for the identifying header it is the same as
215 Schedule 1.04 presented with my direct testimony. Staff is not proposing any
216 adjustments to the Company's reconciliation of the Non-commodity Gas Charge
217 and Demand Gas Charge and it is included as a convenience for the parties.

218 Q. Please explain Schedule 5.05, Reconciliation of Transition Surcharge.

219 A. Schedule 5.05 presents Staff's reconciliation of the third cost component of
220 Peoples' PGA Charge, the Transition Surcharge. Except for the identifying
221 header, Schedule 5.05 is the same as Schedule 1.05 filed with my direct
222 testimony. Staff is not proposing any adjustments to the Company's

223 reconciliation of the Transition Surcharge and it is included as a convenience for
224 the parties.

225 **ADJUSTMENTS TO RECOGNIZE NON-TARIFF REVENUES**

226 Q. In direct testimony, Staff proposed two adjustments to reduce the cost of gas
227 recoverable from the PGA customers for revenues received from Non-tariff
228 services. Has there been any change to your adjustments to recognize non-tariff
229 revenues since your direct testimony?

230 A. Yes. Based upon Peoples' responses to Staff Data Request ACC 6.002, Staff is
231 revising the amounts of the two non-tariff service revenue adjustments.
232 Additionally, Staff has changed the description of the first non-tariff revenue
233 adjustment in column (F) from, "Park and Loan Transactions" to "FERC
234 Operating Statement Transactions" in order to more accurately describe the
235 nature of these transactions. Staff's non-tariff revenue adjustments reduce
236 recoverable gas cost by \$4,378,466 for FERC Operating Statement Transactions
237 and \$2,250,165 for Storage Exchange Transactions. These two adjustments are
238 summarized in columns (F) and (G) respectively of Schedule 5.03.

239 **ADJUSTMENT FOR MANLOVE STORAGE**

240 Q. Have you read Mr. Anderson's discussion of Peoples' use of the Manlove storage
241 field during the winter of the reconciliation period?

242 A. Yes.

243 Q. Would you please describe what Mr. Anderson says about the operation of the
244 Manlove storage field during this time period?

245 A. Mr. Anderson asserts that Peoples used Manlove to not only provide storage
246 services for PGA customers but also provided park and loan and exchange
247 transactions for third parties (non-tariffed services). To accomplish this, Mr.
248 Anderson states that Peoples utilized resources that included PGA recoverable
249 gas costs. He also concludes that Peoples gave these third party storage
250 transactions priority to the detriment of PGA customers.

251 Q. Has the Commission expressed concern about these types of transactions?

252 A. Yes. This is a perfect example of the type of transaction the Commission was
253 referring to when they stated in their Order in the PGA rulemaking docket : "The
254 Commission is concerned that revenue sharing would create incentives for
255 utilities to subsidize off-system transactions with on-system transactions and
256 could therefore result in PGA gas charge increases." (ICC Docket No. 94-0403,
257 Order at 8). In order to address this concern, the Commission determined that all
258 the revenues from such transactions should be flowed through the PGA.

259 Q. Does the PGA rule require the revenues from the Manlove third party storage
260 services of the nature described in Mr. Anderson's testimony to be flowed
261 through the PGA?

262 A. Yes. Section 525.40(d) of the PGA rule states that:

263 Recoverable gas costs shall be offset by the revenues derived from
264 transactions at rates that are not subject to the Gas Charge(s) if any of the
265 associated costs are recoverable gas costs as prescribed by subsection
266 (a) of this Section. This Subsection shall not apply to transactions subject
267 to rates contained in tariffs on file with the Commission, or in contracts
268 entered into pursuant to such tariffs, unless otherwise specifically provided
269 for in the tariff. Taking into account the level of additional recoverable gas
270 costs that must be incurred to engage in a given transaction, the utility
271 shall refrain from entering into any such transaction that would raise the
272 Gas Charge(s).

273 The above rule does not expressly state that all costs associated with a non-tariff
274 transaction must be PGA recoverable gas costs in order for all revenues received
275 from the transaction to be credited to the PGA. Section 525.40(d) states that
276 "recoverable gas costs shall be offset by the revenues derived...if any of the
277 associated costs are recoverable gas costs as prescribed by subsection (a) of
278 this Section". Peoples argues that only rate base assets that have no
279 recoverable gas costs (i.e., the Manlove Storage Field and its transmission
280 pipeline system) are used to perform non-tariff services (Peoples Exhibit C, pp.
281 32-35, lines 705-767). However, as noted by Staff witness Anderson, other
282 resources, that include PGA recoverable gas costs, are required to support these

283 transactions (ICC Staff Exhibit 6.00). Accordingly, Staff determines that these
284 non-tariff service revenues should be flowed through the PGA.

285 MANAGEMENT AUDIT / INTERNAL AUDIT

286 Q. In his rebuttal testimony Company witness Zack states that your management
287 audit and internal control recommendations are not needed. Please comment.

288 A. The reasons for Staff's management audit and internal audit recommendations
289 extend beyond what Mr. Zack refers to as a mishandled off-system transaction,
290 Transaction 16/22. Some of the documents reviewed by Staff that supports
291 Staff's audit recommendations are:

- 292 (1) Internal audit report which states that PEC gave enovate control
293 over the gas supply and storage functions (ICC Staff Exhibit 9,
294 Attachment E);
- 295 (2) The unexplained consulting contract between PERC and EMW
296 (ICC Staff Exhibit 9, Attachment A-1);
- 297 (3) The disclosure of oral agreements (the RFG contract, the
298 Revenue Sharing Agreements PEC and Enron, and the arbitrary
299 credits to PGA recoverable gas), (ICC Staff Exhibit 9.00); and
- 300 (4) Staff witness Anderson's testimony that third parties were
301 permitted to make additional storage withdrawals even though
302 they had depleted their bank of storage gas. (ICC Staff Exhibit
303 6.00).

304 Therefore, I am maintaining my direct recommendation that a management audit
305 of Peoples' gas purchasing practices, gas storage operations and storage
306 activities be performed by a firm independent to the Company and the parties to
307 this docket. Additionally, I maintain the recommendation stated in my direct

308 testimony that Peoples perform annual internal audits of its gas purchasing
309 function and report the results of those audits to the Manager of the
310 Commission's Accounting Department until the Commission determines that
311 such internal audits are no longer necessary upon approval of a formal request
312 by the Company. Peoples Gas should submit the internal audit reports by May 1
313 after each year of an audit.

314 Q. Mr. Zack also states that "(G)iven the scope of the Sarbanes-Oxley project, the
315 Company believes that a second audit by the Commission may unnecessarily
316 duplicate and add to the costs to the work being done for Sarbanes-Oxley
317 compliance" (Respondent's Ex. G, p.28, lines 604-606). Mr. Zack further states
318 that the Company is proposing to submit a report to Staff addressing its
319 concerns. Do you have any comments?

320 A. Yes. Mr. Zack's concern that a requirement for an audit of the internal controls
321 concerning the Company's gas purchasing practices, gas storage operations,
322 and gas storage activities would be duplicative of work being done for the
323 Sarbanes-Oxley Act is misplaced.

324 The Sarbanes-Oxley Act requires many publicly traded companies to comply with
325 rules of the Securities and Exchange Commission by reporting on the
326 effectiveness of the company's internal control systems to indicate the following:

- 327 • A statement of management's responsibilities for establishing and
328 maintaining an adequate system of internal controls;

- 329 • The identification of the framework used to evaluate the internal controls;
- 330 • A statement as to whether or not the internal control system is effective as
331 of yearend;
- 332 • The disclosure of any material weaknesses in the system; and
- 333 • A statement that the company's auditor's have issued an audit report on
334 management's assessment of the internal controls.

335 Through the review of gas costs recovered through the PGA during this
336 reconciliation period, Staff is alarmed by the apparent weaknesses of internal
337 controls in the Company's gas purchasing practices, gas storage operations, and
338 gas storage activities. This concern necessitates that the Company do an
339 extensive analysis of its system of internal controls in this area that is reported
340 back to the Commission.

341 If an analysis of these internal controls will already be included within the work
342 that will be done by the Company in regard to compliance with the Sarbanes-
343 Oxley Act, the only extra effort and cost to be incurred by the Company will be
344 that which is associated with preparing the special report to the Commission on
345 the Company's gas purchasing practices, gas storage operations, and gas
346 storage activities. Preparing a report to the Commission on the findings of an
347 internal audit would not be duplicative of the work being done by Sarbanes-
348 Oxley.

349 Q. Do you have any further recommendations regarding an internal audit?

350 A. I recommend that the audit be conducted by a firm independent of the Company,
351 parties to this docket, and Peoples' consultant Davison or her firm "Investment
352 Training and Consulting Institute".

353 Furthermore, I recommend that the management audit be conducted under the
354 management and control of the independent directors of Peoples Energy
355 Corporation's audit committee. The firm selected to perform the audit must
356 receive Commission approval. Furthermore, the management audit report
357 should be submitted to the Commission prior to filing of direct testimony by Staff
358 and the Interveners in the 2002, 2003, and 2004 PGA reconciliations.

359 Q. Company witness Zack states that Staff's concerns about the Hub should not be
360 the basis for an audit. Mr. Zack further states that Staff is proposing inconsistent
361 treatment for the Company from prior cases. Do you have any comments?

362 A. Yes, Staff's failure or omission to investigate the Hub or any issues in prior
363 reconciliations should not prevent Staff from taking issues in the current or future
364 reconciliations. In the 2001 Illinois Power PGA reconciliation the Commission
365 stated that:

366 **"(f)urthermore, the fact that the Commission allowed recovery of**
367 **\$230 in interest charges in Docket No. 99-0477 does not require the**
368 **same outcome in this proceeding since nothing prohibits the**
369 **Commission from correcting a prior oversight of this nature on a**
370 **prospective basis. More importantly, whether Staff asked about the**
371 **late payment interest charges in Docket No. 99-0477 is of little**
372 **consequences since this question was not brought to the**
373 **Commissions for resolution in that proceeding. (Illinois Commerce**

374 Commission, On Its Own Motion, vs Illinois Power Company, Docket
375 No. 01-0701, Order Date February 19, 2004, p. 27).

376 INTERCOMPANY SERVICES AGREEMENT

377 Q. In your direct testimony, you recommended that Peoples Gas Light and Coke
378 Company update its operating agreements approved by the Commission in
379 Docket No. 55071 (ICC Staff Exhibit 1.00; p. 33). What is the status of that
380 recommendation?

381 A. I am maintaining the recommendation for Peoples to update its operating
382 agreements.

383 Q. When did the Commission approve Peoples' operating agreements?

384 A. As stated in my direct testimony, the Commission approved the operating
385 agreements on September 10, 1969, in Docket No. 55071. Since 1969, the
386 conditions that Peoples Gas operates under have changed dramatically. For
387 example, no Hub existed during 1969, the relationship with EMW/enovate did not
388 exist, and FERC regulations have changed since that time. Also, the operating
389 agreement approved in Docket No. 55071 does not specify how revenues are
390 assigned or the basis for allocating joint costs, two basic conditions that are
391 always included in recent operating statements approved by the Commission.

392 Q. How did Peoples Gas respond to your statement that transactions with enovate
393 did not receive Commission approval?

394 A. Company witness Zack stated that Peoples Gas would address in briefs the
395 issue of whether enovate was an affiliate requiring Commission approval
396 (Respondent's Ex. G, p. 28, lines 614-615). However, prior to addressing that
397 issue in its brief, the Company may wish to respond in rebuttal to the following
398 concerns: (1) is "enovate" a *de facto* affiliate of Peoples Gas Light and Coke
399 since it shares some revenues with Peoples that are recorded as an offset to
400 recoverable gas cost; and (2) why it is appropriate under Section 525.40(d) of the
401 PGA rule to flow some of the gas revenues to the parent company (PEC) and
402 some to the utility (Peoples Gas)?

403 **REOPENING OF DOCKET NO. 00-0720**

404 Q. Should the Commission should consider reopening Docket No. 00-0720, Peoples
405 Gas' 2000 PGA reconciliation?

406 A. Staff has reviewed the GPAA for the FY 2001 reconciliation and found that the
407 GPAA was imprudent. The Commission should reopen Docket No. 00-0720
408 because Staff has reviewed the GPAA for FY 2001 and found it imprudent. The
409 first year the GPAA was in effect was the 2000 reconciliation year. In order for
410 the Commission to consider the impact of the GPAA on the FY 2000
411 reconciliation year it would be appropriate to reopen Docket No. 00-0720.

412 SUMMARY OF PGA RECONCILIATION

413 Q. Please summarize Staff's PGA reconciliation.

414 A. Staff is proposing 15 adjustments totaling \$91,987,033 to reduce recoverable gas
415 cost for the Reconciliation of Commodity Gas Charge (CGC):

- 416 1. To correct the accounting for the cost of maintenance gas,
417 \$4,628,267;
- 418 2. To disallow the imprudence of the Enron GPAA contract,
419 \$13,304,910;
- 420 3. To disallow the imprudence of off-system Transactions #16 and #22,
421 \$535,554;
- 422 4. To disallow the imprudence of off-system Transaction #19,
423 \$5,661,703;
- 424 5. To offset gas cost for revenues from FERC operating statement
425 transactions; \$4,378,466;
- 426 6. To offset gas cost for third party storage exchange revenues,
427 \$2,250,165;
- 428 7. To disallow the imprudent use of the Manlove Storage Field for the
429 value of gas loaned to third parties, \$10,268,171;
- 430 8. To disallow the imprudent use of the Manlove Storage Field for the
431 costs of gas purchased to supply PGA customers, \$25,920,181;
- 432 9. To disallow the imprudence of off-system Transaction #103,
433 \$1,411,031;
- 434 10. To disallow the imprudent cost of refinery gas purchased,
435 \$2,232,490;
- 436 11. To disallow the PEC profit on gas purchase through the Storage
437 Optimization Contract, \$623,000;

- 438 12. To disallow the Enron profit on the Storage Optimization Contract,
439 \$717,455;
- 440 13. To disallow the profit on gas purchase through the Trunkline Deal,
441 \$372,000;
- 442 14. To disallow the PEC profit on gas purchased from the affiliate
443 "enovate, L.C.C", \$9,052,823; and
- 444 15. To disallow the Enron profit on gas purchased from the affiliate
445 "enovate, L.C.C", \$10,630,817.

446 These adjustments are identified and summarized on Schedule 5.03, pages 1
447 and 2.

448 Staff is not proposing adjustments to the Reconciliation of the Non-Commodity
449 Gas Charge and Demand Gas Charge nor to the Reconciliation of the Transition
450 Surcharge.

451 **SUMMARY OF CONCLUSIONS AND RECOMMENDATIONS**

452 Q. In your direct testimony you made several recommendations. Please summarize
453 the current status of each recommendation.

454 A. The Company has agreed to account for maintenance gas as recommended by
455 Staff. Thus, Recommendations 3, 4, 5, 6, and 8 are agreed to by the Company.
456 It should be noted that the reporting period for Recommendation 8 has been
457 revised from the quarter ending September 30, 2004 to the quarter ending
458 September 30, 2007. Recommendations 1, 2, 7 and 9 are disputed and await a
459 Commission ruling. My conclusions and recommendations are the following:

- 460
- Recommendation 1:
461 I recommend that the Commission adopt Staff's proposed PGA reconciliation
462 as reflected on ICC Staff Exhibit 5.00, Schedule 5.01. Staff's reconciliation
463 shows that \$91,987,033 is to be refunded to Peoples' PGA customers via the
464 Commodity Gas Charge (CGC) through an Ordered Reconciliation Factor
465 (Factor O) to be reflected in the Company's first monthly PGA filing submitted
466 after the date a final order is entered in this proceeding;
- 467
- Recommendation 2:
468 I share Staff witness Hathhorn's recommendation that the Company
469 immediately update its operating agreement approved by the Commission in
470 Docket No. 55071;
- 471
- Recommendation 3:
472 I recommend that the Commission direct Peoples to account for all gas
473 physically injected into the Manlove Storage Field by including the cost
474 associated with maintenance gas in the amount transferred from purchased
475 gas expense to the gas stored underground account (Account 164.1);
- 476
- Recommendation 4:
477 I recommend that the Commission direct Peoples to account for the portion of
478 gas injected into the Manlove Storage Field in order to maintain pressure (i.e.,
479 maintenance gas) as credits from Account 164.1, Gas Stored Underground
480 and as charges to Account 117, Gas Stored Underground (for the recoverable
481 portion of cushion gas) or to Account 101, Gas Plant (for the nonrecoverable
482 portion of cushion gas);
- 483
- Recommendation 5:
484 I recommend that Peoples be ordered to revise its maintenance gas
485 accounting procedures related to gas injected for the benefit of the North
486 Shore Gas Company and third parties to require those entities to bear the
487 cost of maintenance gas;
- 488
- Recommendation 6:
489 I recommend that Peoples Gas be ordered to submit its revised maintenance
490 gas accounting procedures to the Commission's Chief Clerk with a copy to the
491 Manager of the Accounting Department within 30 days after the date a final
492 order is entered in this proceeding;
- 493

- 493 • Recommendation 7:
494 I recommend that Peoples perform an annual internal audit of gas purchasing
495 and submit a copy of the audit report to the Manager of the Commission's
496 Accounting Department by May 1 of the year following the audit until the
497 Commission finds that an internal audit is no longer necessary upon a formal
498 request by the Company;
- 499 • Recommendation 8:
500 I recommend that Peoples submit quarterly reports reflecting its use of journal
501 entries regarding maintenance gas to the Manager of the Commission's
502 Accounting Department within 45 days of the end of each quarter after the
503 date a final order is entered in this proceeding through the quarter ending
504 September 30, 2007;
- 505 • Recommendation 9:
506 I share Staff witnesses Anderson's, and Rearden's recommendation that
507 Peoples Gas should engage outside consultants to perform a management
508 audit of its gas purchasing practices, gas storage operations and storage
509 activities. The firm selected to perform the management audit is to be
510 independent of the Company, Staff and Interveners to Docket Nos. 01-0706
511 and 01-0707, and approved by the Commission. The management audit
512 should be managed by the independent directors of Peoples Energy
513 Corporation's audit committee. Monthly reporting of the progress of the
514 conduct of the management audit should be submitted to the Bureau Chief of
515 the Commission's Public Utilities Bureau, with a copy to the Manager of the
516 Commission's Accounting Department, until the management audit report has
517 been submitted. Upon completion, which shall occur no later than 12 months
518 after the date a final order is entered in this proceeding, copies of the
519 management audit report are to be submitted to the Public Utilities Bureau
520 Chief and the Manager of the Accounting Department.
- 521 • Recommendation 10:
522 I recommend that the Commission reopen Docket No. 00-0720, Peoples Gas'
523 PGA 2000 reconciliation.

524 CONCLUSION

- 525 Q. Does this question end your prepared additional direct/rebuttal testimony?
- 526 A. Yes, it does.

The Peoples Gas Light and Coke Company
 PGA Reconciliation Summary
 for the Year Ended September 30, 2001

Line No.	Description (A)	Commodity Gas Charge (CGC) (B)	Non-Commodity Gas Charge & Demand Gas Charge (NCGC and DGC) (C)	Transition Surcharge (TS) (D)	Total Company (B+C+D) (E)
FISCAL 2000					
1.	Unamortized Balance at September 30, 2000 (Refund) / Recovery	\$ 31,416,105.68	\$ (936,949.00)	\$ (12,375.53)	\$ 30,466,781.15
2.	Factor A Adjustments Amortized to Schedule I at September 30, 2000	13,388,581.16	(221,497.41)	(13,502.24)	13,153,581.51
3.	Factor O (Refunded) / Recovered	-	-	-	-
4.	Balance (Refundable) / Recoverable from Prior Periods (Line 1 + Line 2 + Line 3)	\$ 44,804,686.84	\$ (1,158,446.41)	\$ (25,877.77)	\$ 43,620,362.66
Fiscal 2001					
5.	Costs Recoverable through the Gas Charge	\$ 755,562,294.77	\$ 57,348,585.98	\$ -	\$ 812,910,880.75
6.	Revenues Arising through Application of the Gas Charge	928,986,583.08	50,989,557.66	927.69	979,977,068.43
7.	Separately Reported Pipeline Refunds or Surcharges	-	(614,882.34)	-	(614,882.34)
8.	Separately Reported Other Adjustments	-	-	-	-
9.	Interest	903,534.14	(101,519.94)	(998.84)	801,015.36
10.	(Over) / Under Recovery for Reconciliation Year (Line 5 - Line 6 + Line 7 + Line 8 + Line 9)	\$ (172,520,754.17)	\$ 5,642,626.04	\$ (1,926.53)	(166,880,054.66)
11.	(Over) / Under Recovery Balance at September 30, 2001 (Line 4 + Line 10)	(127,716,067.33)	4,484,179.63	(27,804.30)	(123,259,692.00)
12.	Factor A Adjustments Amortized to Schedule I at September 30, 2001	(11,852,706.48)	1,514,897.62	(4,223.70)	(10,342,032.56)
13.	Unamortized Balance at September 30, 2001 (Refund) / Recovery	(23,876,327.85)	2,969,282.01	(23,580.60)	(20,930,626.44)
14.	Requested Factor O (Line 11 - Line 12 - Line 13) (Refund) / Recovery	\$ (91,987,033.00)	\$ -	\$ -	\$ (91,987,033.00)

Sources:

Column (B): ICC Staff Ex. 5.00, Schedule 5.02, Column (D)
 Column (C): ICC Staff Ex. 5.00, Schedule 5.04, Column (D)
 Column (D): ICC Staff Ex. 5.00, Schedule 5.05, Column (D)

The Peoples Gas Light and Coke Company
 Reconciliation of Commodity Gas Charge (CGC)
 For the Year Ended September 30, 2001

Line No.	Description (A)	Commodity Gas Charge (CGC) As Filed (B)	Staff Adjustments (C)	Staff Revised (B+C) (D)
FISCAL 2000				
1.	Unamortized Balance at September 30, 2000 (Refund) / Recovery	\$ 31,416,105.68	\$ -	\$ 31,416,105.68
2.	Factor A Adjustments Amortized to Schedule I at September 30, 2000	13,388,581.16	-	13,388,581.16
3.	Factor O (Refunded) / Recovered	-	-	-
4.	Balance (Refundable) / Recoverable from Prior Periods (Line 1 + Line 2 + Line 3)	\$ 44,804,686.84	\$ -	\$ 44,804,686.84
Fiscal 2001				
5.	Costs Recoverable through the Gas Charge	\$ 826,153,232.77	\$ (70,590,938.00)	\$ 755,562,294.77
6.	Revenues Arising through Application of the Gas Charge	907,590,488.08	21,396,095.00	928,986,583.08
7.	Separately Reported Pipeline Refunds or Surcharges	-	-	-
8.	Separately Reported Other Adjustments	-	-	-
9.	Interest	903,534.14	-	903,534.14
10.	(Over) / Under Recovery for Reconciliation Year (Line 5 - Line 6 + Line 7+ line 8 + Line 9)	\$ (80,533,721.17)	\$ (91,987,033.00)	\$ (172,520,754.17)
11.	(Over) / Under Recovery Balance at September 30, 2001 (Line 4 + Line 10)	(35,729,034.33)	(91,987,033.00)	(127,716,067.33)
12.	Factor A Adjustments Amortized to Schedule I at September 30, 2001	(11,852,706.48)	-	(11,852,706.48)
13.	Unamortized Balance at September 30, 2001 (Refund) / Recovery	(23,876,327.85)	-	(23,876,327.85)
14.	Requested Factor O (Line 11 - Line 12 - Line 13) (Refund) / Recovery	\$ -	\$ (91,987,033.00)	\$ (91,987,033.00)

Source:

Column (B): Company Exhibit 1

Column (C): ICC Staff Exhibit 5.00, Schedule 5.03, Col. I

The Peoples Gas Light and Coke Company
 Adjustments to Commodity Gas Charge
 For the Year Ended September 30, 2001

=====Direct Testimony Adjustments=====

Line No.	Description (A)	Maintenance Gas	Enron GPAA	Off-System Transactions		Non-tariff Services Revenue	Storage	Imprudent Use of Manlove S. Field	Subtotal Commodity Gas Adjustments (J)
		ICC Staff Ex 1.00 Schedule 1.06 (B)	Imprudence Staff Ex. 3.10 (C)	#16 and # 22 Imprudence Staff Ex. 3.06 (D)	#19 Imprudence Staff Ex. 3.06 (E)	FERC Operating Statement Transactions Staff Ex. 7.00 (F)	Exchange Transactions Staff Ex. 7.00 (G)	Value of Gas Loaned to 3rd Parties Staff Ex. 7.00 (H)	
FISCAL 2000									
1.	Unamortized Balance at September 30, 2000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2.	Factor A Adjustments Amortized to Schedule I at 9-30-00	-	-	-	-	-	-	-	-
3.	Factor O (Refunded) / Recovered	-	-	-	-	-	-	-	-
4.	Balance (Refundable) / Recoverable from Prior Periods	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fiscal 2001									
5.	Costs Recoverable through the Gas Charge	\$ (4,628,267)	\$ (13,304,910)	\$ (535,554)	\$ (5,661,703)	\$ (4,378,466)	\$ (2,250,165)	\$ (10,268,171)	\$ (25,920,181)
6.	Revenues Arising through Application of the Gas Charge	-	-	-	-	-	-	-	-
7.	Separately Reported Pipeline Refunds or Surcharges	-	-	-	-	-	-	-	-
8.	Separately Reported Other Adjustments	-	-	-	-	-	-	-	-
9.	Interest	-	-	-	-	-	-	-	-
10.	(Over) / Under Recovery for Reconciliation Year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
11.	(Over) / Under Recovery Balance at 9-30-01 (Line 4 + Line 10)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
12.	Factor A Adjustments Amortized to Schedule I at 9-30-01	-	-	-	-	-	-	-	-
13.	Unamortized Balance at September 30, 2001	-	-	-	-	-	-	-	-
14.	Requested Factor O (Line 11 - Line 12 - Line 13)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

15. Column (F): Derived from Information Presented on Company Response ACC 6.002: Line 56 (Totals) - (sum of lines 43 thru 54) - (line 26) [Re: \$6,870,216 - 2,250,165 - 241,605 = \$4,378,466]

16. Column (G): Derived from Information Presented on Company Response ACC 6.002: Sum of lines 43 thru 54 (Manlove Storage Exchanges) [Re: \$2,250,165]

18.	Column (I):	
19.	Imprudent Storage Usage	\$ 32,548,812
20.	Less: FERC Operating Statement Transactions (Col. F)	\$ (4,378,466)
21.	Less: Storage Exchange Transactions (Col. G)	(2,250,165)
22.	Subtotal (Non-tariff Service Revenues in Line 19)	\$ (6,628,631)
23.	Imprudent Storage Usage Adjustment	\$ 25,920,181

24. Adjustments Accepted by the Company:

25.	(1)...Rebuttal Testimony of David Wear (Respondent's Exhibit F), p. 55, lines 1225-1228.	
26.	(2)...Rebuttal Testimony of David Wear (Respondent's Exhibit F), p. 54, lines 1211-1214, (\$538,225); Amount Revised by Staff witness Rearden to \$535,554.	
27.	Increased Cost of Gas Purchased on Open Market	\$ 296,949
28.	Imprudent Transaction #16 and #22	241,605
29.	Total Adjustment	\$ 538,554

The Peoples Gas Light and Coke Company
 Reconciliation of Non-Commodity Gas Charge and Demand Gas Charge
 For the Year Ended September 30, 2001

Line No.	Description	Non-Commodity Gas Charge & Demand Gas Charge (NCGC and DGC) As Filed (B)	Staff Adjustments (C)	Staff Revised (B+C) (D)
FISCAL 2000				
1.	Unamortized Balance at September 30, 2000 (Refund) / Recovery	\$ (936,949.00)		\$ (936,949.00)
2.	Factor A Adjustments Amortized to Schedule I at September 30, 2000	(221,497.41)		(221,497.41)
3.	Factor O (Refunded) / Recovered	-		-
4.	Balance (Refundable) / Recoverable from Prior Periods (Line 1 + Line 2 + Line 3)	\$ (1,158,446.41)		\$ (1,158,446.41)
Fiscal 2001				
5.	Costs Recoverable through the Gas Charge	\$ 57,348,585.98		\$ 57,348,585.98
6.	Revenues Arising through Application of the Gas Charge	50,989,557.66		50,989,557.66
7.	Separately Reported Pipeline Refunds or Surcharges	(614,882.34)		(614,882.34)
8.	Separately Reported Other Adjustments			-
9.	Interest	(101,519.94)		(101,519.94)
10.	(Over) / Under Recovery for Reconciliation Year (Line 5 - Line 6 + Line 7 + Line 8 + Line 9)	\$ 5,642,626.04	\$ -	\$ 5,642,626.04
11.	(Over) / Under Recovery Balance at September 30, 2001 (Line 4 + Line 10)	4,484,179.63	-	4,484,179.63
12.	Factor A Adjustments Amortized to Schedule I at September 30, 2001	1,514,897.62		1,514,897.62
13.	Unamortized Balance at September 30, 2001 (Refund) / Recovery	2,969,282.01		2,969,282.01
14.	Requested Factor O (Line 11 - Line 12 - Line 13) (Refund) / Recovery	\$ -	\$ -	\$ -

Source:

Column (B): Company Exhibit 1

The Peoples Gas Light and Coke Company
 Reconciliation of Transition Surcharge
 For the Year Ended September 30, 2001

Line No.	Description	Transition Surcharge (TS) As Filed (B)	Staff Adjustments (C)	Staff Revised (B+C) (D)
FISCAL 2000				
1.	Unamortized Balance at September 30, 2000 (Refund) / Recovery	\$ (12,375.53)	\$ -	\$ (12,375.53)
2.	Factor A Adjustments Amortized to Schedule I at September 30, 2000	(13,502.24)	-	(13,502.24)
3.	Factor O (Refunded) / Recovered	-	-	-
4.	Balance (Refundable) / Recoverable from Prior Periods (Line 1 + Line 2 + Line 3)	\$ (25,877.77)	\$ -	\$ (25,877.77)
Fiscal 2001				
5.	Costs Recoverable through the Gas Charge	\$ -	\$ -	\$ -
6.	Revenues Arising through Application of the Gas Charge	927.69	-	927.69
7.	Separately Reported Pipeline Refunds or Surcharges	-	-	-
8.	Separately Reported Other Adjustments	-	-	-
9.	Interest	(998.84)	-	(998.84)
10.	(Over) / Under Recovery for Reconciliation Year (Line 5 - Line 6 + Line 7 + Line 8 + Line 9)	\$ (1,926.53)	\$ -	\$ (1,926.53)
11.	(Over) / Under Recovery Balance at September 30, 2001 (Line 4 + Line 10)	(27,804.30)	-	(27,804.30)
12.	Factor A Adjustments Amortized to Schedule I at September 30, 2001	(4,223.70)	-	(4,223.70)
13.	Unamortized Balance at September 30, 2001 (Refund) / Recovery	(23,580.60)	-	(23,580.60)
14.	Requested Factor O (Line 11 - Line 12 - Line 13) (Refund) / Recovery	\$ -	\$ -	\$ -

Source:
 Column (B): Company Exhibit 1