

1126 Recoverable gas costs shall be offset by the revenues derived from
1127 the transactions at rates that are not subject to the Gas Charge(s) if
1128 any associated costs are recoverable gas costs as prescribed by
1129 subsection (a) of the Section. This Section shall not apply to
1130 transactions subject to rates contained in tariffs on file with the
1131 Commission, or in contracts entered into pursuant to such tariffs,
1132 unless otherwise specifically provided for in the tariff. Taking into
1133 account the level of additional recoverable gas costs that must be
1134 incurred to engage in a given transaction, the utility shall refrain
1135 from entering into any such transaction that would raise the Gas
1136 Charge(s).

1137 My second conclusion is that to the extent that Peoples Gas's increased GLU
1138 costs are attributable to increased gas losses due to transactions that were part of
1139 Peoples Gas' increased Hub activity, those costs are not properly included in the
1140 PGA. Alternatively, under the Commission's PGA regulations, if the costs are
1141 included, then revenue associated with those costs also should be included in the
1142 Gas Charge calculation.

1143 Finally, the apparent absence of a system of inventory accounting controls that
1144 prevents the diversion of gas supplies acquired to provide bundled services to
1145 other purposes, such as Hub services, is also a dubious business practice. On at
1146 least one occasion during the reconciliation period, an actual diversion of bundled
1147 services gas supply was produced by withdrawals to perform a Hub transaction.
1148 Aside from this actual diversion, the availability of bundled service gas to
1149 complete wholesale service transactions effectively granted to the Hub, and
1150 possibly others, a no-cost call option on bundled services' gas supplies for the
1151 entire reconciliation period. In addition to the cost of replacing gas actually
1152 diverted to other uses, Peoples Gas denied its bundled services customers the
1153 benefit of some compensation for the use of their gas supply as an on-call reserve
1154 for Non-PGA transactions.

1155 **Q. Were Peoples Gas' bundled service customers harmed economically by the**
1156 **imprudent decisions and actions you have described?**

1157 A. Yes. I calculated excess GLU costs as follows:

1158 If Peoples Gas is allowed the high end of the industry GLU range (3%), the
1159 reconciliation period excess GLU is a very large quantity of gas. The following
1160 formula calculates the excessive GLU during FY 2001 and the associated
1161 imprudent costs.

$$\begin{array}{rcl} 1162 & \text{GLU less the normal 3\% GLU= Excess GLU} & \\ 1163 & 9,972 - \quad 3,892 & = 6,080 \text{ thousand dekatherms} \end{array}$$

1164 This quantity of gas would heat 43,428 homes for an entire year.

1165 According to Staff witness Anderson, the LIFO price for storage gas for fiscal
1166 year 2001 was \$6.23 per dekatherm. (Staff Exhibit 2.0 at 53). Multiplying the
1167 \$6.23/dekatherm times the imprudent GLU volumes yields:

$$1168 \quad 6,080 \text{ thousand dekatherms} \quad \times \quad \$6.23/\text{dekatherms} = \$37,878,400$$

1169 Actual replacement cost of gas could have been more than \$6.23/dekatherm,
1170 which would have increased the harm to customers.

1171 Q. **What conclusion do you draw from the GLU calculations above?**

1172 A. Peoples Gas was imprudent in tracking, investigating, and mitigating the cause(s)
1173 of the GLU increases. The costs for the gas purchases that ultimately became the
1174 GLU should not be included in the Gas Charge and passed on to Peoples Gas's
1175 ratepayers. This high reported GLU amount reflects either operational
1176 imprudence or other cost/revenue activity such as using unaccounted for gas to
1177 support the non-tariff hub activity. The total cost to ratepayers for this
1178 imprudence during the rate reconciliation period is at least \$37,878,400.

1179

1180

INVENTORY MISMANAGEMENT – NEGATIVE HUB BALANCES

1181

1182 **Q. Did you find any indication that the PGA gas supply and storage assets of**
1183 **PGL were used improperly?**

1184

1184 **A.** I have reviewed documents that show clearly that PGA assets and activities of
1185 Peoples were used to support the midstream initiatives of its affiliates and
1186 affiliates of Enron. Such uses of the assets are not prohibited, so long as revenues
1187 associated with costs recovered through the PGA are also included in the Gas
1188 Charge calculation. I have not been able to confirm that all PGA revenues
1189 properly attributable to ratepayers have been assigned as required by the ICC's
1190 PGA regulations. And, I have seen some documents that suggest strongly that
1191 some PGA revenues have not been credited to ratepayers.

1192

1193

1193 PEC took advantage of the assets and capabilities of Peoples as a means to
1194 accomplish sales and profit objectives it had set for Midstream Services. Benefits
1195 derived from the assets of Peoples Gas were passed on to Peoples Energy and
1196 ENA, while the associated costs remained with Peoples Gas and ultimately
1197 ratepayers. Peoples' assets intended for ratepayers' use appear to have been used
1198 to further PEC's midstream ambitions and ratepayers bore the costs for those
1199 ambitions. Peoples' assets used included natural gas usage, pipeline
1200 transportation capacity, and the gas storage field, Manlove.

1201

1202 **Q. What makes up the business segment that PEC describes as "Midstream**
1203 **Services"?**

1204

1204 **A.** While Peoples Gas participated in midstream activities with which I am familiar,
1205 the utility apparently also used the phrase internally to refer to specific entities
1206 and activities within its family of affiliates. The Peoples Energy Midstream
1207 Services business segment consists of three sub-segments:

1208

- Peoples Gas Hub

- 1209 • Natural Gas Liquids (NGL) Services
1210 • Wholesale Marketing services, such as physical and speculative trading.

1211

1212 The Peoples Gas Hub, a functional subdivision of PGL, provided hub services
1213 such as storage and transportation to wholesale market participants. PGL was the
1214 manager of the Hub and provided services pursuant to its FERC Operating
1215 Statement. (Although there is some suggestion that the hub function may have
1216 been managed by another entity, I have not been able to confirm that with
1217 independent documentation. (Ex. 1.10, Zack Tr. at 60-61).

1218

1219 The NGL Services include PERC's NGL peaking operations and refinery waste
1220 services. These services include "reclaiming" or buying and storing natural gas
1221 liquids (ethane and propane). The liquids are heated up and turned back into
1222 gaseous form to meet the peaking needs of PERC customers.

1223

1224 The Wholesale Marketing services included physical and speculative trading
1225 activity on wholesale markets. During the Reconciliation Period, PEC used its
1226 enovate partnership as the vehicle for trading activity. PERC facilitated this joint
1227 venture between Enron Midwest (EMW), a subsidiary of Enron, and Peoples
1228 Midwest, a subsidiary of PERC.

1229

1230 **Q. Are the profits generated from these midstream service enterprises relevant**
1231 **to the PGA reconciliation?**

1232 **A.** Yes. I am advised by counsel that under the ICC's PGA regulations, the
1233 midstream revenues and profits relate to the PGA only if costs associated with the
1234 revenues are recovered through the PGA.

1235

1236 The documentary materials addressing PGL's hub activities and enovate's trading
1237 activities raise issues about the extent to which PGL included revenues from those
1238 sub-segments in the Gas Charge calculation as part of the PGA process. Both of

1239 these sub-segments relied, at least in part, on the use of PGL assets to generate
1240 revenues, and costs associated with those assets pass through the PGA. The
1241 profits of these sub-segments were shared among the entities participating in the
1242 provision of these services. However, the details of some sharing arrangements
1243 are uncertain. For example, according to the report of an internal audit on
1244 enovate, performed by Peoples Energy's internal audit department in August
1245 2001, the sharing arrangements were not always in writing.

1246
1247 The "revenue sharing between PEC and Enron related to the optimization
1248 of the PGL Hub and the activities of Enron MW, (EMW) are not formally
1249 documented. (EMW is an Enron subsidiary that trades on behalf of
1250 enovate.) Although the revenue sharing arrangements have been widely
1251 communicated to PEC senior management, PEC has no legal relationship
1252 to revenues generated by EMW, and Enron has no legal relationship to
1253 Hub related revenues." (Ex. 1.18, Review of enovate, Aug. 24, 2001,
1254 Bates 01PGL 097488 - 097494).

1255
1256 **Q. What PGL assets did the Hub services use?**

1257 **A.** The Hub used portions of PGL assets to provide storage and transportation
1258 services. Specifically, according to PGL, those assets consisted of "excess"
1259 capacity in the Manlove storage field and Mahomet Pipeline system, and "excess"
1260 natural gas i.e., assets not needed by the rate paying customers of the utility. Tim
1261 Hermann, then the Director of Midstream Services and currently the Vice
1262 President of Midstream Services for PERC, described the Hub as "storage and
1263 transmission assets that are not needed by the ratepayers, excess capabilities if it
1264 were." (Ex. 1.19, Hermann Tr. at 18). Mr. Zack described the PGL Hub as a
1265 functional unit of PGL engaged in the provision of certain midstream services
1266 pursuant to the utility's FERC operating statement. (Ex. 1.10, Zack Tr. at 60-61).

1267
1268 The assets actually used by the HUB are not easily determined. PGL does not
1269 segregate gas purchased for regulated PGA services from customer owned gas or
1270 gas acquired for other services. Since natural gas is a fungible commodity, the
1271 gas is commingled. Moreover, in gas trading and transport transactions, the

1272 fungible nature of gas is often used in completing the transaction. According to
 1273 Mr. De Lara, displacement is "used in the gas industry and -- this is mainly in the
 1274 pipeline, natural gas pipeline industry -- is that we do not track molecules as it
 1275 flows through the system. For example, if you purchase molecule A from the
 1276 Gulf Coast, you may not actually receive molecule A in Chicago. You may
 1277 receive, you know, D, E, F or some other -- so, that is what is meant by
 1278 "displacement". (Ex. 1.16, DeLara Tr. at 65-66). Given these factors,
 1279 coordination of accounting records and operating procedures would seem critical.

1280
 1281 However, for operational purposes, PGL does not rely on ownership records to
 1282 determine the availability of "excess" gas assets for Hub or other non-PGA
 1283 services. PGL has not explained how it determines that there is "excess" gas or
 1284 how much there would be that is "excess."

1285

1286 **Q. What were the Manlove storage gas inventory levels during the rate**
 1287 **reconciliation period?**

1288 **A.** The following table is drawn from PGL documents produced to reflect the
 1289 capacity and distribution of assets within Manlove Field, a large underground
 1290 storage cavern used by PGL to store natural gas until needed by the utility
 1291 customers. Based on the information produced, the following table shows the
 1292 natural gas available for utility customers.

1293

1294 **TABLE G In thousand Dth**

Peoples Utilities	Working Gas***	Cushion Gas-Recoverable****	Cushion Gas-Non-Recoverable****	Total Manlove Gas
PGL	██████	3,877	106,101	143,534
NSG	-	341	9,346	9,687
Total	██████	4,218	115,447	153,221

1295

1296 *** (Ex. 1.20, Deliverability Decline Calculation 2001/2002 Withdrawal Season,
 1297 Bates 01PGL 090041).

1298 **** (Ex. 1.21, Determination of Percentage Used, Bates 01PGL 062836).

1299

1300 A brief discussion of terms is necessary to analyze TABLE G. The following are
1301 commonly used definitions according to the Energy Information Administration
1302 website at www.naturalgas.org/naturalgas/storage:

1303 Working Gas is the volume of natural gas in the storage reservoir that can be
1304 extracted during the normal operations of the storage facility. This is the natural
1305 gas being stored and withdrawn.

1306 Cushion Gas-Recoverable is the volume of gas that remains underground;
1307 however, it can be extracted using special compression equipment.

1308 Cushion Gas-Non-Recoverable is the volume of gas that may never be extracted.
1309 It is known as physically unrecoverable gas; it is permanently embedded in the
1310 formation.

1311

1312 Using the table above, note that Working Gas is listed as a total quantity for both
1313 regulated utilities. No breakout of NSG was found in the materials provided.
1314 Taking this limitation into consideration, the Working Gas portion of Peoples'
1315 utilities is only [REDACTED]. PGL uses the supply of Working Gas to
1316 meet its utility obligations to the ratepayers.

1317

1318 While it is possible to draw on Cushion Gas-Recoverable, that is not the purpose
1319 of that gas supply. It is not economically feasible to utilize Cushion Gas-Non-
1320 Recoverable. So, for purposes of analyzing the change in PGL's gas inventory,
1321 that category of gas is essentially irrelevant. Showing the full field demonstrates
1322 the vastness of the storage field capacity available for PGA service and gives
1323 perspective to the available volumes.

1324

1325 **Q. How much gas did PGL have available for PGA service ratepayers?**

1326 **A.** The table below shows the materially significant stored gas that was available for
1327 utility customers during FY 2001. Gas identified as having been available for the
1328 Hub is also included as available for PGA services because PGL deponents
1329 consistently testified that for operational purposes, the regulated customers always

1330 get the highest priority with respect to having gas available to meet their needs.
 1331 Moreover, as I have noted, there is no accounting system that would override the
 1332 operational availability of gas from Manlove. Accordingly, HUB assets are
 1333 included in the "Total PGL Gas."

1334
 1335

TABLE H In thousand Dth

FY 2001 Utility Inventory Balances	Manlove Field*	LNG*	HUB/ Non-Tariff Activity**	Total PGL Gas
October 2000				
November 2000				
December 2000				
January 2001				
February 2001				
March 2001				
April 2001				
May 2001				
June 2001				
July 2001				
August 2001				
September 2001				

1336

* (Ex. 1.22, Inventory Balance, Jul. 18, 2001, Bates 01PGL 083382).

1337

** (Ex. 1.23, PGL response to Staff DR POL 2.74, Staff Ex. 3.03).

1338

1339

1340

Note that the Manlove Field inventory balances dropped to very low levels during the rate reconciliation period, especially from January to May 2001, according to documents produced in the case. (Ex. 1.22, Inventory Balance, Jul. 18, 2001, Bates 01PGL 083382).

1341

1342

1343

1344

1345

During that same time period, the Hub was showing negative balances. According to Mr. Blachut, had withdrawals like those shown above occurred, it would represent a "loan" of gas out of the gas supply of PGL, for the benefit of Hub and other non-PGA customers. Given the shortages (shown in Table H) that occurred during the winter of 2000-2001, Hub transactions do not appear to be limited to excess assets. Further, the negative balances reported for the Hub in January,

1346

1347

1348

1349

1350

1351 February and March of 2001 indicate that gas being used for non-PGA activity
1352 was greater than the supposed "excess" gas supply PGL had available.

1353

1354 **Q. What is the significance of depleting the inventory of working gas?**

1355 **A.** According to the information provided by Peoples Gas, during the heart of the
1356 winter season in January 2001, PGL found itself with a mere [REDACTED]
1357 available to rate payers out of a storage capacity of [REDACTED].
1358 February of 2001 saw the depletion of regulated service supplies get even worse
1359 with only [REDACTED] as the month end balance.

1360

1361 Any suggestion that the shortfall was related to a particularly cold winter (and
1362 therefore increased customer usage) ignores the fact that Non-PGA activity had
1363 used at least [REDACTED] more than could be reasonably considered
1364 "excess" gas. The overall negative position of PGL's gas inventory in February
1365 of [REDACTED] would not have existed but for Hub and other non-PGA
1366 activity.

1367

1368 Whenever gas supplies needed for ratepayers were used for non-PGA services,
1369 ratepayers were harmed, since there is little reason to believe that the gas could
1370 have been replaced in the prevailing market conditions except at prices that
1371 exceeded the low prices associated (under PGL's LIFO-type costing) with the last
1372 to be withdrawn older gas. "Excess" gas or not, the benefits of such trading,
1373 which was supported by the expenditures to acquire the gas on which trading was
1374 based, were never passed on to the ratepayers.

1375

1376 Moreover, there are minimum capacity thresholds for storage fields, that is, a
1377 minimum quantity of gas in storage. A Deliverability Decline Calculation
1378 provided by PGL shows that for Manlove, that threshold is [REDACTED].
1379 (Ex. 1.20, Deliverability Decline Calculation 2001-2002 Withdrawal Season,
1380 Bates 01PGL 090041.) Additional commodity costs to replenish the storage

1381 facility after any depletion (especially of the lower priced gas last withdrawn)
1382 would have been almost certain in the FY 2001 high-cost market environment.
1383 Expert engineering analysis is needed to determine whether withdrawals below
1384 this minimum decline threshold would damage the facility or cause the utility to
1385 incur additional storage costs. If the performance capabilities of Manlove Field
1386 were diminished, additional increased costs to utility ratepayers would result.

1387

1388 **Q. Did PGL allow Manlove inventory balances to drop below the threshold or to**
1389 **levels outside operating norms?**

1390 **A.** Yes. According to a Manlove Field Underground Storage Update dated
1391 September 26, 2001, [REDACTED] of Cushion Gas was removed during the
1392 2000-2001 season. (Ex. 1.20, Deliverability Decline Calculation 2001/2002
1393 Withdrawal Season, Bates 01PGL 090041). The [REDACTED]
1394 that was planned for the 2001/2002 Withdrawal Season included within it the
1395 3,507 thousand dekatherms of cushion gas that had to be replaced. (Ex. 1.20,
1396 Deliverability Decline Calculation 2001/2002 Withdrawal Season, Bates 01PGL
1397 090041).

1398

1399 In Table H above, note that in February 2001, the total available for ratepayers
1400 was a [REDACTED]. This may have corresponded with the period
1401 that PGL had to “dip” into the cushion gas.

1402

1403 **Q. Were there any other increased costs due to PGL allowing the balances to get**
1404 **so low?**

1405 **A.** Yes. One effect of shortages is increased market prices locally. A rise in market
1406 prices ultimately leads to increased prices to the ratepayers for commodity costs,
1407 especially since most of PGL’s gas supply came at the market-indexed prices of
1408 the GPAA. The shortage that existed (or was created) during the winter forced
1409 PGL to buy gas at the GPAA indexed prices or at spot market prices that were
1410 almost certainly higher than the cost of the old gas that was last to be withdrawn.

1412

1413

IMPROPER STORAGE TRANSACTIONS

1414

1415 **Q: Were there other mechanisms used by PGL that facilitated non-PGA**
1416 **activities?**

1417 **A.** Yes. PGL and EMW entered into a storage optimization agreement on September
1418 29, 2000. The storage EMW was to optimize were two nominated storage service
1419 (NSS) contracts that PGL had with Natural Gas Pipeline Company of America
1420 (NGPL) that were ostensibly intended to provide PGL with no-notice supply to
1421 meet peaking needs. The agreement between PGL and EMW enabled EMW to
1422 have access to PGL's Unrestricted Capacity, which EMW would utilize for
1423 hedging arrangements.

1424

1425 Article VI: Optimization Program, section (3), of the Storage Optimization
1426 Contract stated the following:

1427

1428 EMW shall execute, in its own name, all trading and risk
1429 management transactions necessary and appropriate to
1430 implement the Optimization Program. The Optimization
1431 Program strategies shall include: (a) the strategy
1432 associated with hedging a portion of the Initial
1433 Unrestricted Capacity in accordance with the Hedging
1434 Strategy; (b) optimizing the remaining Initial Unrestricted
1435 Capacity; (c) optimizing Initial Restricted Capacity if,
1436 and to the extent, Peoples Gas designates such capacity as
1437 Unrestricted Capacity; and (d) modifying Hedges entered
1438 into pursuant to the Hedging Strategy. (Ex. 1.24, PGL
1439 Response to CUB D.R. 5.019)

1440

1441 The maximum storage volume (MSV) of gas for the optimization program was
1442 defined under the two NSS contracts. The contract periods began April 1, 2000
1443 with total MSV, Initial Unrestricted Capacity (IUC), and Initial Restricted
1444 Capacity (IRC) for each as follows in MMBtus:

1445

1446

VOLUME	NSS CONTRACT 1 (# 113417)	NSS CONTRACT 2 (# 117162)
IUC		
IRC		
MSV	9,943,725	9,275,025

1447

1448

1449

Q. What was the purpose of the NSS contracts?

1450

A. According to Thomas Patrick, then President and now Chief Executive Officer of PEC, the NSS contracts were valuable because they provided no-notice service to PGL. That is, PGL could call on as much or as little of gas it had nominated under the contracts on any day. This service was especially valuable on cold days, when market requirements varied.

1451

1452

1453

1454

1455

1456

Mr. Patrick further explained that PGL needed only 10 to 15 days of NSS service to meet its needs, but that FERC mandated that NSS service be provided in 75 day increments.

1457

1458

1459

1460

Q. If PGL needed only 10 to 15 days of service, why did it have two 75 day contracts?

1461

1462

A. That is not clear. The most logical explanation and the explanation that is consistent with PEC's strategic objectives, is that by having two NSS contracts, a much greater volume of gas in Manlove field could be transmitted to EMW.

1463

1464

1465

1466

Q. What relationship was there between the storage optimization contract and gas in Manlove Field?

1467

1468

A. Article IV.2 of the Storage Optimization Contract obligated EMW to cause gas to be injected into Peoples Gas' NSS storage inventory. Article V.1 of the Storage Optimization Contract provided that when EMW caused gas to be injected into PGL's NSS storage inventory, the utility was obligated to transfer title to the same amount of gas to EMW as third party storage in Manlove Field (per Article XI.1).

1469

1470

1471

1472

1473

1474 **Q: Was entering into a storage optimization agreement of this scope reasonable**
1475 **and prudent business behavior?**

1476 **A.** There are sound business reasons why a utility would enter into an optimization
1477 arrangement. The hedging aspect of PGL's deals can reduce gas price volatility
1478 and create a portfolio of natural gas supplies. However, there are costs associated
1479 with storage optimization and hedging. For example, the LDC could have its gas
1480 costs "out of market" if the prices locked in through hedges are higher than actual
1481 market prices. Given such risks, a prudent and reasonable LDC would contract
1482 for no more storage than absolutely necessary and optimize any "excess"
1483 capacity.

1484

1485 Thomas Patrick understood and acknowledged this concept during his deposition.

1486

1487 **Q:** ...Do you know how many contracts Peoples Gas had
1488 with Natural Gas Pipeline -- NSS contracts that Peoples
1489 Gas had with Natural Gas Pipeline during fiscal year
1490 2000?

1491 **A:** During the fiscal year? No, I don't know.

1492 **Q:** How about fiscal year 2001?

1493 **A:** I would have guessed there was one contract in each of
1494 those years, but I really don't know.

1495 **Q:** One -- why would you guess that it would be one
1496 contract?

1497 **A:** Just because it was a single service. I mean, an NSS
1498 service. Usually we had -- for each of the services we
1499 purchased, we had a service agreement with the pipeline.

1500 **Q:** When you say it was a single contract, would it be a
1501 contract for the 75 days of service?

1502 **A:** Yes. That would be my assumption.

1503 **Q:** And 75 days of service was sufficient to meet Peoples
1504 Gas' needs?

1505 **A:** No. No. 15 days or so is what we wanted for Peoples
1506 Gas' needs. The remaining 60 days or whatever the
1507 number was, was the piece that was generally placed in
1508 the hands of a marketer to manage. (Ex. 1.25, Patrick Tr.
1509 at 96-99).

1510

1511 **Q. Were the ratepayers adversely impacted by PGL's excessive NSS contracts?**

1512 **A.** Yes. As defined by Mr. Patrick, a given NSS contract had 75 days of capacity.
1513 With NSS 1 and NSS 2 in place concurrently, PGL effectively had 150 days of
1514 capacity while needing at most only 15 days. The costs related to this excess
1515 storage capacity were passed onto the ratepayers as a component of the gas
1516 charge. Those excess costs borne ultimately by the ratepayers included the
1517 storage management fee and the carrying costs. (See also the section on
1518 "Improper Affiliate Transactions" for further discussion of the imprudence of the
1519 storage management fee).

1520

1521 **Q. Were ratepayers harmed by PGL's participation in the storage optimization**
1522 **contract with EMW?**

1523 **A.** Yes. The storage optimization contract essentially allowed EMW to gain control
1524 of gas within Manlove field, which PGL presumably had purchased for
1525 ratepayers, by injecting gas into PGL's NSS storage accounts. PGL ceded control
1526 of more than [REDACTED] of gas within Manlove field to EMW. Also,
1527 PGL could have and may have granted EMW control over even more gas within
1528 Manlove by moving gas from the Restricted Capacity category to the Unrestricted
1529 Capacity category.

1530

1531 **Q. Are you able to estimate the amount of harm ratepayers may have suffered**
1532 **as a result of PGL ceding control over significant portions of its Manlove**
1533 **storage to EMW?**

1534 **A.** Not at this time. Certain key factors would have to be known to determine the
1535 quantitative effect of the storage optimization and NSS agreements. This includes
1536 the pricing (on both the buys and sells), quantity transferred, and the timing of
1537 transactions. PGL has yet to provide documentation that proves that the storage
1538 optimization and related NSS agreements were prudent or that benefits derived by
1539 EMW through hedging PGL's gas were appropriately passed on to the ratepayers.

1540 If PGL had produced the data that has been requested, I would have been able to
1541 offer an assessment.

1542

1543 **Q. Did PGL engage in any other questionable transactions relating to its**
1544 **Manlove storage field?**

1545 **A.** Yes. PGL apparently worked with its affiliate, enovate, [REDACTED]
1546 [REDACTED] in a transaction called "38 Special." (Ex.
1547 1.26, Memo from K. Radous to T. Klussmann, March 22, 2000, Bates No. 01PGL
1548 052041-052042). PGL and enovate [REDACTED]
1549 [REDACTED].

1550

1551 According to the Radous memo, the "38 Special" transaction generated \$300,000
1552 in income. However, only a \$50,000 [REDACTED] was returned to the ratepayers. *Id.*
1553 enovate received the remaining \$250,000 in a separate transaction. *Id.* It is not
1554 clear if ratepayers bore the costs of this transaction and if so, whether they should
1555 have received all of the income generated from the transaction.

1556

1560

1560

MIDSTREAM SERVICES STRATEGIC PLAN

1561

1562 **Q. Are the actions and activities you have discussed connected?**

1563 **A.** It appears from the available evidence that they are more likely than not
1564 connected. The activities I found problematic from a ratepayer's perspective are
1565 consistent with a strategy described by Enron and enabled by the services of
1566 contracts and arrangements between Enron affiliates and affiliates of PGL owned
1567 by PEC.

1568

1569 **Q. What is PEC?**

1570 **A.** PEC is a publicly traded enterprise listed on the New York Stock Exchange. The
1571 business composition of PEC is described in its Annual Report on Form 10-K
1572 (fiscal year ended September 30, 2001) as the following:

1573

1574 Peoples Energy Corporation (Company) is solely a holding
1575 Company and does not engage directly in any business of its own.
1576 Income is derived principally from the Company's utility
1577 subsidiaries, The Peoples Gas Light and Coke Company (Peoples
1578 Gas) and North Shore Gas Company (North Shore Gas). The
1579 Company also derives income from its other subsidiaries, Peoples
1580 District Energy Corporation (Peoples District Energy), Peoples
1581 NGV Corp. (Peoples NGV), Peoples Energy Resources Corp.
1582 (Peoples Energy Resources), Peoples Energy Services Corporation
1583 (Peoples Energy Services), Peoples Energy Ventures, LLC
1584 (Peoples Energy Ventures) and Peoples Energy Production
1585 Company (Peoples Energy Production). ... (Peoples Energy Corp.
1586 SEC Form 10-K, available at:
1587 [http://www.sec.gov/Archives/edgar/data/77385/000007738501500](http://www.sec.gov/Archives/edgar/data/77385/000007738501500084/file10k.htm)
1588 [084/file10k.htm](http://www.sec.gov/Archives/edgar/data/77385/000007738501500084/file10k.htm), pg. 5-6)

1589

1590 **Q. During the FY 2001 period of that report, which also was the Reconciliation**
 1591 **Period being examined in this case, what was the relative importance of PGL**
 1592 **and the other affiliates to PEC's income?**

1593 **A.** As the report notes, PEC's income came primarily from the gas distribution
 1594 companies, which the FY 2001 Form 10-K describes as PEC's "core business."
 1595 An analysis of PEC's revenues bears this out. PEC's revenues for 1996 through
 1596 2003 are shown below in Table I. PGL brought revenues that accounted for
 1597 60.40% to 86.48% of PEC's totals over that time period.

1600 **Table I - PEC Revenues: 1996 - 2003**

1601 (in \$000s)

	1996	1997	1998	1999	2000	2001	2002	2003
Net Operating Revenue- Peoples Gas	1,036,575	1,099,484	907,520	851,515	956,609	1,569,896	913,523	1,291,669
Net Operating Revenue- North Shore Gas	163,809	168,875	144,206	135,720	157,446	274,516	156,734	232,005
All Other Operating Revenue	(1,727)	5,330	81,002	207,146	303,478	425,806	412,277	614,720
Net Operating Revenue - Peoples Energy Corp. (Total)	1,198,657	1,273,689	1,132,728	1,194,381	1,417,533	2,270,218	1,482,534	2,138,394

1602

1603

1604 However, despite the dominant portion of revenues from PGL operations, the
 1605 operating margin (profit) contributed by PGL to PEC was only 7.26% on average.
 1606 This apparent anomaly is attributable to the fact that the sale of gas does not
 1607 generate profits for PGL. The gas procurement costs incurred by PGL (the
 1608 utility's largest cost) are passed to its customers via the PGA and are recovered on
 1609 a dollar-for-dollar basis. PGL and North Shore Gas (NSG), PEC's operating
 1610 utilities, derive profits through the return on their investments for the distribution

1611 of gas. By setting the utility's distribution rates, the Commission effectively
1612 limits the amount of profits that PGL (and NSG) can make through charges to
1613 customers of their state authorized monopoly services.

1614

1615 **Q. Earlier you referred to "midstream services." What are midstream services?**

1616 **A.** It appears that PGL may have had a specific understanding of that term, at least as
1617 it related to the PEC strategic plan. However, for purposes of explaining the
1618 scope of activities we are discussing, midstream is a term sometimes used to refer
1619 to those industry activities that fall between exploration and production
1620 (upstream) and refining and marketing (down stream.) The term is most often
1621 applied to pipeline transportation of crude oil and natural gas. (Source:
1622 www.spe.org - Glossary of Industry Terms).

1623

1624 **Q. Did PEC or its affiliates provide midstream services during the reconciliation**
1625 **period?**

1626 **A.** Yes. According to PEC's FY 2001 10-K:

1627

1628 The Midstream Services segment is engaged in wholesale activities that
1629 provide value to gas distribution marketers, utilities, and pipelines. The
1630 Company, through Peoples Gas, operates a natural gas hub. It also owns
1631 and operates, through Peoples Energy Resources, a natural gas liquids
1632 peaking facility and is active in other asset-based wholesale activities.
1633 The Company and Enron North America Corp. (Enron) are equal partners
1634 in enovate, L.L.C. (enovate), which engages in a comprehensive wholesale
1635 business for the Chicago marketplace, including new product
1636 development, marketing and trading. (Peoples Energy Corp. SEC Form
1637 10-K, available at:
1638 <http://www.sec.gov/Archives/edgar/data/77385/000007738501500084/file>
1639 [10k.htm](http://www.sec.gov/Archives/edgar/data/77385/000007738501500084/file), pg. 5-6)

1640

1641 **Q. Are there other segments of the natural gas industry in which PGL or its**
1642 **affiliates are involved?**

1643 **A.** The greater energy marketplace encompasses, in addition to local gas distribution
1644 companies like PGL, natural gas producers, natural gas marketers, natural gas
1645 traders, and pipeline transportation firms. PGL or PGL affiliates are engaged in

1646 activities in each of these areas. These gas industry segment participants are not
1647 regulated in their activities in those areas, providing an opportunity to earn
1648 unregulated (and potentially greater) profits. The midstream services and natural
1649 gas trading components, in particular, provide gas companies like PEC and its
1650 affiliates opportunities to increase revenues and shareholder value significantly.

1651
1652 The opportunities presented are illustrated by looking at data for the key players
1653 in the midstream services industry during the late 1990s and early 2000s. The
1654 largest and most active midstream market participants included Enron, Duke,
1655 Aquila and Dynegy. For example, in 1997, Dynegy reported a market
1656 capitalization (the number of shares a company has outstanding multiplied by the
1657 stock price) of \$4,516,959,356, which decreased (21.01%) to \$3,567,767,753 in
1658 1998, then increased 75.32% to \$6,254,933,306 in 1999. In 2000, Dynegy's
1659 market capitalization went up 173.16% to \$17,085,805,800 and later decreased
1660 (38.49%) to \$10,508,638,552. (These data are shown in Table J below.)

1661
1662 Although market capitalization was at times volatile, so were the opportunities for
1663 dramatic growth in shareholder value. These characteristics of that market were
1664 recognized by various players in the industry, and shareholder value and market
1665 capitalization increased significantly for the largest companies in what was
1666 perceived as a growth market.

1667

1668 **Q. How was PEC performing in comparison to those other firms in the gas**
1669 **industry at that time?**

1670 A. Table J compares the growth in market capitalization of PEC to other energy-
1671 related enterprises during the years 1997-2001.

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Table J – Growth in Market Capitalization from Year to Year: 1997 – 2001

	1998	1999	2000	2001
Enron	52.21%	124.30%	3.61%	N/A
Duke Energy	3.32%	-13.98%	70.02%	-9.15%
Aquila	74.13%	-28.76%	112.86%	0.73%
Dynegy	-21.01%	75.32%	173.16%	-38.49%
Peoples Energy Corp.	3.82%	-2.33%	11.36%	-6.35%

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* NA denotes “Not Applicable” due to Enron’s Bankruptcy.

Although the price spikes of 2000-2001 appear to have affected the industry generally, ahead of the 2001 Reconciliation Period, competitors of PEC in the midstream arena saw their stock prices rise and their respective market capitalizations increase dramatically in the late 1990s. The data indicate that PEC may have been perceived as falling behind.

1685 **Q.**

How did PEC react to these market indicators?

1686 **A.**

It was in this context that PEC and its affiliates developed their strategic plan to increase midstream services activity, revenues, and earnings contributions. PEC’s need to remain competitive in this diversified marketplace (and among investors) provided an economic spur for PEC and its affiliates to venture more aggressively into non-regulated products and services. Doing so provided an opportunity for revenue or earnings growth at a faster rate than could be expected from the operations of PEC’s regulated utilities. Faster growth in these areas would eventually have a positive effect on the company’s stock price.

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Although the revenues generated by regulated utility operations are secure, the margins and the opportunities for growth are constrained. Midstream services present higher risks, but have greater potential for revenue and earnings growth. If PEC was to be perceived as a comparably attractive investment as other firms heavily engaged in unregulated industry activities (on performance measures like those noted in Tables J and K), PEC needed to maintain its regulated utilities business, while also having the opportunity for growth and higher margins

1702 unconstrained by regulation. The Midstream Services strategy described in
1703 PEC's public reports indicates that a new emphasis on midstream services was the
1704 centerpiece of PEC's response.

1705

1706 **Q. Peoples Gas has engaged in midstream activities for many years. Why was**
1707 **its Midstream Service plan problematic for the PGA?**

1708 **A.** I am not suggesting that a plan to increase revenues and profits from midstream
1709 service activities (or even an achieved increase) would necessarily create
1710 problems for the PGA. As always, the details matter, and it was the manner in
1711 which PEC implemented that strategy that presented PGA problems. In
1712 particular, PGL's involvement with Enron, both direct and indirect, resulted in the
1713 questionable uses of Peoples Gas' PGA assets I discuss in this testimony. The
1714 desire to increase revenues led to PEC's decision to form a strategic partnership
1715 with Enron, since there is a common expectation that market capitalization
1716 correlates with revenues.

1717

1718 **Q. How did PEC first become involved with Enron?**

1719 **A.** It appears that PGL's expansive involvement with Enron (the GPAA and other
1720 arrangements discussed earlier) was a result of the failure of PGL's initial plan to
1721 increase revenues from the utility's PGA assets and operations.

1722

1723 In 1998, PGL (and NSG) filed with the ICC a proposal to eliminate their
1724 respective PGAs and to establish a fixed gas charge. Enron was selected as part
1725 of a Request for Qualification (RFQ) process to provide gas supply services as
1726 part of PGL's fixed rate proposal.

1727 Then PEC President (and now PEC CEO) Thomas Patrick described the
1728 services that Enron would provide as part of the fixed rate proposal:

1729

1730 Obviously, what they (Enron) were going to do for us would involve an
1731 awful lot of financial and physical hedge-type arrangements so that they
1732 had to, basically, get a good understanding of what the needs would be

1733 across a five-year period, including changes of demand that were likely to
1734 occur during that period. (Ex. 1.25, Patrick Tr. at 63).

1735
1736 When asked about possible optimization of PGL storage contracts by Enron, he
1737 responded:

1738
1739 The concept of a fixed gas charge, of course, is that you fix the charge and
1740 then you can work with whatever charge there is in terms of, you know,
1741 future optimization, yes and, hopefully, achieving a better rate. (Ex. 1.25,
1742 Patrick Tr. at 64).

1743
1744 Mr. Patrick's deposition testimony makes clear that PEC was hoping to expand
1745 revenues and earnings from PGL's PGA assets and operations through its fixed
1746 rate proposal.

1747

1748 **Q. What came of PGL's (and NSG's) fixed rate proposals?**

1749 **A.** The Commission issued orders that accepted the fixed rate concept but would
1750 have established fixed gas rates lower than the utilities had requested. Peoples
1751 Gas and North Shore chose to reject the Commission's amendments and to
1752 continue to collect their gas costs through the PGA.

1753

1754 **Q. After PGL and NSG rejected the Commission's fixed gas charge orders,**
1755 **what happened next?**

1756 **A.** According to Mr. Patrick, after having developed a working relationship with
1757 Enron in developing the fixed charge proposal, PEC continued discussions with
1758 Enron hoping to build a "broader alliance" with the company. (Ex. 1.25, Patrick
1759 Tr. at 66, *see also*, 27, 49-50).

1760

1761 **Q. What were the objectives of the alliance that PEC eventually formed with**
1762 **Enron?**

1763 **A.** Of course, the ultimate objectives were increased revenues and profits for the
1764 corporation. As with its utilities' fixed gas charge proposals, PEC viewed the

1765 “broader alliance” as an opportunity to increase its revenues, using existing utility
1766 rate base and PGA assets to accomplish its financial goals.

1767 **Q. What were the principal instruments for furthering the PEC-Enron strategic**
1768 **alliance?**

1769 **A.** The major vehicles of the alliance were: (a) the GPAA; (b) the formation of the
1770 enovate joint venture; (c) “optimization” of storage assets, including Manlove
1771 Field and leased storage; and (d) access to PGL’s gas commodity supplies. In
1772 each case, the particulars of the arrangements and activities, rather than just the
1773 entities involved, are the cause of problematic effects on the PGA.

1774
1775 The GPAA had a direct effect on costs PGL recovered through PGA charges. It
1776 also seems to have a role in PEC’s “broader alliance” with Enron.

1777
1778 enovate was another vehicle for complex arrangements among PEC and Enron
1779 affiliates. The effects of those arrangements on the PGA were indirect and more
1780 removed organizationally from PGL, but the effects on PGL ratepayers were
1781 significant.

1782
1783 The operational use of PGL’s storage and gas assets by affiliates, when not
1784 properly accounted for, had the effect of increased charges to ratepayers.
1785 Sometimes the effect stemmed from increased costs; in other cases, the effect
1786 resulted from the diversion of revenues or economic opportunities related to PGA
1787 assets.

1788
1789 **Q. What was enovate?**

1790 **A.** enovate came into existence on April 26, 2000. PEC’s 2000 10-K described the
1791 entity as follows: “The Company and Enron North America Corp. (Enron) are
1792 equal partners in enovate, L.L.C. (enovate), which will expand the Peoples Gas
1793 hub by offering additional hub services and peaking services, developing new
1794 products and pursuing strategic asset acquisitions.”

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enovate was viewed as a “Means to an end” to increase growth potential. (Ex. 1.27, Business Plan Document – EXPECTATIONS FOR JV, Bates 01PGL 059310). Other corporate presentations regarding the former PGL affiliate (which ceased operations in 2001) identified the objectives of the organization as follows:

- Meet budget (\$25MM)
- Create and deliver innovative products that shape the new Chicago market
- Be around 5 years from now
- Exceed JV goals

(Ex. 1.28, Business Plan Document - EXPECTATIONS, Bates 01PGL 059303)

Increased earnings from unregulated business segments were an integral part of PEC’s financial projections. In a PEC presentation to the Board of Directors (on February 2, 2000), PEC projected that those areas would generate an escalating share of earnings: 8%, 17%, 21% and 24% of earnings for 1999, 2000, 2001 and 2002, respectively.

As part of its Strategy Implementation, PEC set the following objective: “Grow diversified businesses: 25% earnings contribution from diversified by 2002.” (Ex. 1.29, Meeting of Board of Directors presentation, Bates 01PGL 084594 – 084595). Historically, in contrast, PEC’s returns had been below 10%, due primarily to its reliance on returns from gas distribution, where profits were constrained. The opportunity to generate higher returns from unregulated activities would have resulted in an increase in the Company’s overall returns. The Company’s financial ratios are illustrated in Table K.

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 1826
 1827

Table K – Liquidity/Leverage Ratios: 1996 – 2003

	1996	1997	1998	1999	2000	2001	2002	2003
Current Ratio	106.11%	133.68%	122.99%	90.72%	54.68%	70.23%	50.91%	81.61%
Working Capital	16,288	82,823	58,724	(37,396)	(384,560)	(313,560)	(377,919)	(110,430)
Leverage	77.37%	73.55%	69.68%	67.87%	54.00%	79.99%	68.71%	87.78%
Return on Assets	5.80%	5.40%	4.17%	4.41%	3.45%	3.24%	3.27%	4.78%

1828

1829

1830 **Q. How could the affiliates' new unregulated initiatives, which were not yet**
 1831 **established in midstream markets, generate such returns so quickly?**

1832 **A.** The main strength of the PEC affiliates lay in the regulated service assets of their
 1833 operating utilities, i.e., storage capacity and gas supply. It was through the use of
 1834 rate base and PGA assets and operations that the affiliated enterprises were able to
 1835 generate significant income so rapidly.

1836

1837 As I understand the provision of the ICC's PGA regulations, this practice is
 1838 allowed, under specified conditions. One of those conditions is that if revenues
 1839 are generated by activities for which costs are recovered through the PGA, the
 1840 resulting revenues must also be included in the calculation of PGA charges.
 1841 However, with respect to the activities I discuss in my testimony, the revenues
 1842 generated as a result of these growth strategies were not passed on to ratepayers.

1843

1844

1845 **Q. Please explain why you believe enovate earned its revenues through the**
 1846 **uncompensated use of PGL assets without compensating ratepayers.**

1847 **A.** One need only look at enovate's financial results to understand that something
 1848 very unusual was at play. enovate's first fiscal year spanned only about five
 1849 months, April 26, 2000 through September 30, 2000. As of the end of that first
 1850 year of enovate's existence and operation (September 30, 2000), enovate reported

1851 total revenues of \$4,319,083. (Ex. 1.30, enovate Income Statement, Bates 01PGL
1852 043494 – 043495, 043499 - 043500). However, no capital contributions were
1853 made into enovate until October of 2000. As of September 30, 2000, additional
1854 paid-in-capital (PIC) was \$0; as of October 31, 2000, additional PIC was
1855 \$200,000. (Ex. 1.30, enovate Income Statement, Bates 01PGL 043494 – 043495,
1856 043499 - 043500). Further, there is no indication that PEC or Enron loaned the
1857 funds to establish enovate, nor is such a funding scheme reflected in enovate's or
1858 PEC's financial reports. In fact, there is little to suggest that enovate was
1859 adequately funded and able to function as a stable business enterprise.

1860
1861 According to the documents made available during discovery, each partner (PEC
1862 and Enron) made a \$100,000 capital contribution to enovate as an initial
1863 investment. The return in ordinary income on this modest investment for
1864 enovate's trade or business activities was **over \$10,000,000** for each joint venture
1865 partner for the year ended September 30, 2001, **a return exceeding 10,000%**.
1866 (Ex. 1.31, Schedule K-1, Bates 01PGL 091777). Such astronomical earnings are
1867 not commonplace in the industry. How enovate was able to generate over
1868 \$20,000,000 in income for the year ended September 30, 2001 is unclear.

1869
1870 Also, when comparing enovate's balance sheet and income statement for the year
1871 ended September 30, 2000 and for the month ended October 31, 2000, enovate's
1872 **Accounts Receivable – Trade – Third Party** (Sep 2000) was equal to its
1873 **Natural Gas Revenues – Sales for Resale** (Oct 2000) and its **Accounts Payable**
1874 **– Trade – Third Party** (Sep 2000) was equal to **Costs of Gas – Third Party**
1875 (Oct 2000). These income statements indicate that enovate was able to achieve
1876 100% collection on all outstanding accounts, without incurring any selling,
1877 general or administrative expenses, and without having any cash on its books.
1878 (Ex. 1.30, enovate Income Statement, Bates 01PGL 043494 – 043495, 043499 -
1879 043500).

1880

1881 **Q. Do you have any recommendations for how the more than \$20 million**
1882 **enovate “earned” in FY 2001 should be treated in this case?**

1883 **A.** Yes. The most likely explanation for enovate’s remarkable ability to generate
1884 such substantial amounts of income with such meager investments is that enovate
1885 used ratepayer assets to make its money. In the absence of proof that the enovate
1886 revenues were not associated with PGA assets or costs, I recommend that
1887 enovate’s \$20,652,322 in earnings in FY 2001 be refunded to ratepayers.
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IMPROPER AFFILIATE TRANSACTIONS

- Q. Did PGL have an obligation to disclose and seek approval from the ICC for gas procurement transactions with affiliates?**
- A.** I am advised by counsel that there is such an obligation for Illinois public utilities, stemming from the provisions of Article VII of the Public Utilities Act. The relevant language provides that “No management, . . . supply, financial or similar contract and no contract or arrangement for the purchase, sale, lease or exchange of any property or for furnishing of any service, property or thing, hereafter made with **any affiliated interest** . . . shall be effective unless it has first been filed with and consented to by the Commission” or is exempt from the provision. 220 ILCS 5/7-101(3). This broad provision refers to an equally broad definition of an “affiliated interest,” which, I am further advised does include wholly owned subsidiaries of Peoples Energy Corporation and its affiliates.
- PGL would have to disclose and seek approval from the ICC for transactions or dealings with PGL’s parent PEC, with PEC’s wholly owned subsidiary PERC or with enovate or enovate’s predecessors Chicago Energy Exchange or Midwest Energy Hub (MEH), since more than 10% of each was held by a common owner.
- Q. Did the transactions among PEC and Enron affiliates involving PGL’s assets adhere strictly to these requirements?**
- A.** Ultimately, that will be a legal determination. However, with respect to the substance of transactions among affiliated enterprises involving PGL assets and activities, there were some unusual arrangements. Although PGL and its affiliates were certainly aware of this prohibition, I found documents relating to transactions that had (if not the purpose) the effect of evading this regulatory requirement with respect to some PGA assets.

1917 In Deposition Exhibit 30, a review of critical issues pertinent to the launch of an
1918 enovate predecessor listed this regulatory requirement. (Ex. 1.32, Memo from W.
1919 Morrow, et al. to K. Donofrio, et al., Re: Midstream Services Critical Issues,
1920 February 7, 2000, PE-AC 010563-010564 at 010564).

1921
1922 An electronic message to William Morrow, who was at the center of
1923 PGL's and PERC's midstream efforts, noted previous discussions that
1924 considered ways to avoid the regulatory filing requirement.

1925
1926 We discussed using ENA-MW as a vehicle around affiliate filing
1927 in the interim. It was our conclusion that ENA-MW might be set
1928 up as Hub customer and market Hub services until ICC approves
1929 structure with LLC as administrator and customer of Hub. This
1930 structure would mean utility and ENA-MW would offer Hub
1931 services in the interim. (Ex. 1.33, E-mail from unknown to W.
1932 Morrow, et al Re: Contract Structure b/w Hub and LLC, date
1933 unknown, Bates No. 01PGL 094970).

1934
1935 So, there is little doubt that all involved parties were aware of the regulatory
1936 requirements. However, I am not aware of any Commission order approving the
1937 intersecting midstream services activities of PGL, enovate, and EMW during the
1938 reconciliation period.

1939
1940 An Enron memo describing enovate's predecessor, MEH, stated that EMW's
1941 transactions, occurring with affiliates of either Peoples or Enron, were "subject to
1942 the 50/50 split as if they had occurred inside Midwest Energy Hub." (Ex. 1.34,
1943 Memo from W. Colwell to G. Hodges, re: Midwest Energy Hub (MEH), July 11,
1944 2000, 01PGL 033573-033574 (hereafter "MEH memo")). It further appears that
1945 relying on EMW as a conduit was not simply an interim solution. EMW was
1946 utilized throughout the life of enovate, including with respect to contracts
1947 involving PGL's GPAA and storage optimization contracts.

1948
1949 **Q. Was this revenue sharing an anomalous aspect of the operations of EMW**
1950 **and enovate as distinct business enterprises?**

1951 A. The distinction between EMW and enovate may have been little more than on
1952 paper. PERC and EMW, the parties in the enovate joint venture, provided
1953 personnel to conduct the activities of enovate, but the joint venture never had
1954 employees of its own. Indeed, there was little in the way of assets, employees, or
1955 office facilities that would distinguish enovate as a real going concern. Mark
1956 Mixon, a project manager and senior gas trader with Peoples Energy Wholesale
1957 Marketing (previously known as PERC according to Mr. Mixon), was uncertain
1958 as to what entity employed him or what entity he traded on behalf of when he
1959 performed functions for enovate during the reconciliation period.

1960
1961 Q: At that time -- well, let me back up. The first line under professional
1962 experience in your -- in Exhibit 99 is Peoples Energy Resources slash
1963 enovate, LLC, and the time period is September 2000 through the present.
1964 Do you see that?

1965 A: I do.

1966 Q: So is it fair to say that you were co-managing the 18 bcf of storage for
1967 Peoples Energy Resources slash enovate?

1968 A.: No.

1969 Q: Why?

1970 A: By just an explanation here, it was Peoples Energy Resources was one
1971 company that I worked for. Enovate was another -- I suppose it wasn't --
1972 **I'm not sure if I worked really by enovate but got paid by Enron**
1973 **during that time period of 2000 to the present.**

1974 (Ex. 1.35, Mixon Tr. at 29 (*emphasis added.*)).

1975
1976 It is, at best, difficult to understand how Mr. Mixon, an experienced trader, could
1977 trade on behalf of entities whose nature and business he did not understand.

1978
1979 Kay Classen Cittadine was a trading manager with PERC through November
1980 2004. Ms. Cittadine similarly maintained that she lacked knowledge about the
1981 nature of the entities using the PGL assets and failed to draw a distinction in
1982 business structure, personnel or purpose between EMW and enovate in her
1983 deposition. (Ex. 1.36, Cittadine Tr. at 36-37).

1984

1985 **Q. Were ratepayers affected by the unusual arrangements among affiliates of**
1986 **PGL with respect to the use of certain PGL assets?**

1987 **A.** Yes, it appears that they were. At least one purpose of the unusual arrangements
1988 was to provide an avenue by which revenues and profits could be shared by ENA
1989 and PEC. Another purpose, indicated by the surprisingly candid description of
1990 the accounting for a deal involving PGL and enovate in an electronic message,
1991 was to avoid having to pass all of the benefits of transactions through the PGA to
1992 the ratepayers of the regulated utility PGL. (Ex. 1.26, Memo from K. Radous to
1993 T. Klussmann, 01PGL 052041-052042). Partial ENA accounting records
1994 provided in discovery show examples of revenues that were earned by EMW for
1995 services purportedly provided to PGL, but that were in turn shared with PEC.
1996 Consider the transactions in the table below:

1997

Schedule of Annuities					
				CHARGES TO PGL	CREDITS TO PEC
1	Receivable from PGLC for 3 month of Management Fee	July -00		█	
	Payable to PEC for 3 months of Management Fee	July-00			█
2	PEC's Share of Management Fee	July-00			█
	MEH's Share of Management Fee	July-00		█	
3	MEH's Share of Management Fee	Aug-00		█	
	PEC's Share of Management Fee	Aug-00			█
4	PEC's Share of Management Fee	Sept -00			█
	MEH's Share of Management Fee	Sept -00		█	
Schedule of Annuities					
				CHARGES TO PGL	CREDITS TO PEC
5	MEH value to PGLC (PEC only Rolling Thunder, Tidal Wave, back out half of \$344K for PGL HUB)	Sept-00			█
6	EMW earnings to PEC	Dec-00			█

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 1999
 2000
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 2004

(Ex. 1.37, Schedule of Annuities, Bates No. 01 PGL 044110).

The Storage Optimization Contract for PGL storage assets that resulted in the above payments and distributions provides for a monthly fee to be paid by PGL for certain management services:

2005 Article V: Price and Value Sharing, sub-point (3) of the Storage Optimization
2006 Contract stated that:

2007
2008 Each month, Peoples Gas shall owe EMW a fee of [REDACTED]
2009 [REDACTED] ("Management Fee") of which
2010 one-half is for the management of NSS Contract 1 and the
2011 remaining one-half is for the management of NSS Contract 2.
2012 The parties agree that such Management Fee shall compensate
2013 EMW fully for its fixed costs associated with marketing, trading,
2014 risk management, pipeline scheduling, strategic planning and
2015 optimization services ("Management Services").
2016 (Ex. 1.24, Storage Optimization Contract, September 29, 2000,
2017 PGL Response to CUB DR 5.019).
2018

2019 (Note that although the Storage Optimization Contract was formalized in
2020 September of 2000, the contract year commenced April 1, 2000 and
2021 hence the reason that management fees dated prior to September 2000
2022 appear in the table above). (Ex. 1.24, Storage Optimization Contract
2023 between EMW and Peoples Gas, February 21, 2001, PGL Response to
2024 CUB DR 5.019).
2025

2026 Transactions 1 through 4 in the table above illustrate the regularity of the
2027 distribution to PGL's parent of funds from PGL through EMW. PGL paid
2028 EMW [REDACTED] a month for management fees as prescribed in the Storage
2029 Optimization Contract. In turn, EMW contemporaneously paid [REDACTED], or [REDACTED]
2030 of the monthly management fee, to PEC.
2031

2032 I am not aware that PGL requested or received approval from the ICC to engage
2033 in a transaction under which its parent PEC would be entitled to earn
2034 management fees from PGL through a cooperative arrangement with EMW.
2035 EMW's role had the effect of hiding PEC's dealings with PGL and allowing
2036 PEC to recognize management fees indirectly. The documents suggest several
2037 possible explanations, none of them harmless to ratepayers. The possibilities
2038 are: (a) that PEC actually provided services to PGL -- without ICC approval; (b)

2039 that PGL imprudently paid PEC for services it did not actually provide; or (c)
2040 that PGL grossly overpaid EMW, since it was willing to perform whatever
2041 service it did perform for half the fee PGL paid.

2042

2043 An operational analysis of the deal leads to a similar conclusion of imprudence.
2044 Given the proportion of the revenue sharing between PEC and EMW, the very
2045 nature of the management fee is called into question. The Storage Optimization
2046 Contract stated that the fees represented EMW's "fixed costs associated with
2047 marketing, trading, risk management, pipeline scheduling, strategic planning
2048 and optimization services" for two NSS agreements. However, EMW had the
2049 latitude to share a full [REDACTED] of those monthly fees with PEC. This would suggest
2050 that: 1) PEC was actively participating in the optimization services for PGL; 2)
2051 the costs required by EMW to provide optimization services were considerably
2052 less than expected when the contract was signed; or 3) the services that were
2053 provided by EMW were less substantial than suggested in the terms of the
2054 contract. Any of these scenarios suggest imprudence on the part of PGL,
2055 creating unnecessary or unapproved costs that were ultimately borne by the
2056 ratepayers.

2057

2058 The nature of Transaction 5 included in the table above is not entirely clear.
2059 The description, though, states "MEH value to PGLC." PGL would have been
2060 expected to meet the same regulatory requirements with respect to MEH, the
2061 predecessor entity to enovate, as it would with any other utility affiliate. This
2062 transaction description suggests that MEH and PGL had direct dealings with
2063 each other. Again, I am not aware of an ICC order approving this activity
2064 between MEH and PGL. Moreover, whatever "value" (as stated in the
2065 transaction description) PGL was entitled to as a result of this transaction was
2066 passed on to PEC (refer to the description in the table, "PEC only ...") and not
2067 through the PGA calculations.

2068

2069 Transaction 6 generates more questions about EMW's true nature. PEC
2070 received a credit during December of 2000 in excess of [REDACTED]. (Note that
2071 the print quality of Bates No. 01PGL 044110 is such that [REDACTED] is legible
2072 but the remaining digits in the number are not clear.) The description for the
2073 transaction was "EMW Earnings to PEC." EMW was reportedly a wholly
2074 owned subsidiary of Enron. PEC was supposed to be a non-owner of EMW and
2075 so expectations would be that PEC would not have been eligible for any portion
2076 of EMW's earnings. PEC was, however, an owner of enovate through PERC.
2077 PEC was eligible for distributions from enovate. As noted above in the
2078 discussion of the MEH Memo and the depositions of Mr. Mixon and Ms.
2079 Classen, clear distinctions between EMW and enovate essentially did not exist.
2080 The EMW entity, as ultimately utilized when enovate did not become fully and
2081 independently operational, may simply have provided a convenient opportunity
2082 to bypass ICC regulations.

2083

2084 **Q. Have you seen other evidence of improper affiliate transactions?**

2085 **A.** Yes. In a schedule dated September 30, 2000 (and executed on October 19 and
2086 20, 2000) to a Master Consulting Agreement between PERC and EMW, PERC
2087 agreed to provide certain consulting services to EMW. The agreement provided
2088 that EMW would pay PERC the seemingly odd sum of [REDACTED] for the services.
2089 (Ex. 1.40, Schedule, Sept. 30, 2000, Master Consulting Services Agreement,
2090 Bates 01PGL 094861- 094862). PERC invoiced EMW for that amount on
2091 September 30, 2000 – the same day that the schedule was dated. (Ex. 1.41,
2092 Consulting Services Invoice, Bates 01PGL 094630). In another document,
2093 entitled "Chicago Office Expected 3rd Quarter P&L 9/30/00", there is a summary
2094 of what appears to be numerous gas transactions with titles like "38 Special",
2095 "Hub Bailout", and "NSS Tidal Wave". (Ex. 1.42, Chicago office Expected 3rd
2096 Quarter P&L 9/30/00, Sept. 30, 2000, Bates 01PGL 094632). The document
2097 summarizes enovate's profits under the various transactions. The document also
2098 describes how the enovate profits are to be allocated to EMW and PEC.

2099

2100 The document is a focus of interest for at least two reasons. First, under the
2101 column entitled "Total enovate Profit," the document states that the net payable
2102 amount to PEC and EMW is [REDACTED] – the precise amount that EMW agreed to
2103 pay PERC under the September 30, 2000 Schedule to the PERC-EMW Master
2104 Consulting Agreement. This is an unlikely coincidence.

2105

2106 **Q. Can you explain this unlikely coincidence?**

2107 **A.** The reasons remain unclear. However, it appears that the consulting agreement
2108 served as a vehicle for transferring PEC's share of enovate's profits under the
2109 enumerated deals from EMW to PEC.

2110

2111 **Q. What are the other areas of interest about the enovate profits document?**

2112 **A.** There is a column at the far right that is entitled "Total PGA Credit." The
2113 numbers in the column appear as a debit against enovate's profits – that is, the
2114 PGA credit amounts were subtracted from the enovate profit amounts.

2115

2116 **Q. What is the significance of this column?**

2117 **A.** The column clearly implies that Peoples Gas was somehow involved in these
2118 transactions – why else would there be a PGA credit? These were apparently
2119 transactions with an affiliated company (enovate) for which there is no evidence
2120 that the utility had received Commission approval.

2121

2122 **Q. How was the "Total PGA Credit" calculated?**

2123 **A.** The reasons remain unclear. PERC employee Timothy Hermann was asked about
2124 this document during his deposition and could not explain the meaning of this
2125 column. (Ex. 1.19, Hermann Tr. at 47).

2126

2127 **Q. Are there other documents you have reviewed that suggest improper affiliate**
2128 **transactions?**

2129 A. Yes. For example, an attachment to a March 21, 2001 e-mail from Maria C.
2130 Divito to Richard E. Dobson and Timothy Hermann describes the “revenue
2131 stream for Trunkline”. (Ex. 1.43, Email from M. Divito to R. Dobson, et. al.,
2132 March 21, 2001, re: Trunkline Revenue, Bates 01PGL 073111 - 073112). PGL
2133 apparently entered into a transaction with enovate involving the Trunkline
2134 pipeline. Under the deal, enovate would receive payment from Peoples Gas and
2135 then pay Trunkline. According to the attachment to the e-mail, the net proceeds
2136 of the transaction were distributed evenly between enovate and PERC, another
2137 PGL affiliate. It is unclear why PGL was, in effect, paying its affiliate PERC for
2138 a transaction with Trunkline. Under questioning, PGL employees could not
2139 explain either the transaction or the flow of revenues. (Ex. 1.44, Kallas Tr. at 38-
2140 42); (Ex. 1.45, Divito Tr. at 66-70). Also, I do not know whether PGL reported
2141 this transaction to the ICC, as I have been advised by counsel it should have.
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CONCLUSION

Q. Please summarize the conclusions that you have reached with respect to these topics.

A. While this case is complex, my conclusions and recommendations are straightforward. I have summarized the ratepayer harms resulting from PGL’s imprudent actions below.

A number of experts, who have looked at PGL’s activities that affected FY 2001 PGA costs and revenues, have independently concluded that quantifiable economic harm to PGL ratepayers occurred during the reconciliation period. I have reviewed their testimony on the topics I discuss and on related topics.

The amounts I have presented in my ratepayer harm analysis are not duplicative and represent a conservative effort to make rate-paying customers whole.

The following amounts are the result of my calculations:

Harm done to rate paying customers relating to the GPAA	\$ 37,470,517
Missed Profits resulting from Rate Based Assets	20,652,322
Gas Lost and Unaccounted for (GLU)	<u>37,878,400</u>
Total Damages due to Customers	\$96,001,239

With respect to CUB witness Mierzwa’s testimony for the exchange transactions, I have examined his analytical approach and accept his results, although I have not independently verified those results. I have also concluded that his results do not duplicate the harms quantified in my testimony. I recommend that the Commission adopt the \$51,206,708 Mr. Mierzwa recommends be refunded because of exchange transactions involving the Peoples Gas Hub.

2172

2173 Since source documentation was not as available as would normally be expected,
2174 say in an audit, I was forced to rely to a greater than usual extent on estimates and
2175 assumptions. In those cases, I have made conservative estimates and assumptions
2176 that are, in my judgment, reasonable. Nonetheless, my findings are the result of
2177 my understanding of the information that has been provided in the huge electronic
2178 and massive paper production.

2179

2180 The relationships and connections among the activities discussed in the preceding
2181 sections of my testimony would be clearer if I had been able to obtain all the
2182 information originally sought from Peoples. For example, with access to certain
2183 requested ledger information, I would have been able to follow transactions
2184 among the PEC and Enron affiliates from beginning to end, verify the economic
2185 substance of specific transactions, and discern the working relationships of the
2186 parties. Nevertheless, even where I have not quantified a recommended refund, I
2187 have identified the areas (relating mainly to PGL interactions with PEC or Enron
2188 affiliates) that appear to warrant further investigation by the ICC and more
2189 detailed responses from PGL.

2190

2191 Some of the complexity in the contractual and organizational arrangements
2192 among PEC and Enron affiliates appears to have been by design. For example,
2193 the **nature** of the ██████████ in revenues for enovate has not yet been clearly
2194 defined or supported by PEC; even though ██████████ was recognized in their
2195 corporate earnings related to those revenues. The unanswered questions and the
2196 documentation, that does exist, in my judgment, demands that PGL explain its
2197 decisions respecting the web of transactions involving itself, its affiliates, Enron
2198 and its affiliates and PGA assets.

2199

2200 **Q. Does this conclude your testimony?**

2201 A. Yes, however I reserve the right to update my testimony if additional information
2202 is provided or the information that the City and CUB requested is provided.