

STATE OF ILLINOIS

ILLINOIS COMMERCE COMMISSION

Illinois Commerce Commission	:	
On Its Own Motion	:	
-vs-	:	
Ameren Illinois Company d/b/a Ameren	:	
Illinois; Commonwealth Edison Company;	:	
The Peoples Gas Light and Coke	:	
Company; North Shore Gas Company	:	19-0954
and Northern Illinois Gas Company d/b/a	:	
Nicor Gas Company	:	
	:	
Approval of the Illinois Statewide Technical	:	
Reference Manual for Energy Efficiency.	:	

ORDER

By the Commission:

I. BACKGROUND

On October 2, 2019, the Illinois Commerce Commission (“Commission”) issued an Initiating Order to initiate a proceeding to consider approval of the annual update to the Illinois Statewide Technical Reference Manual for Energy Efficiency (“IL-TRM”) based on the recommendation in the Commission’s Policy Division Staff Report dated September 20, 2019 (“Staff Report”). Pursuant to the Initiating Order, Ameren Illinois Company d/b/a Ameren Illinois (“Ameren”), Commonwealth Edison Company (“ComEd”), The Peoples Gas Light and Coke Company (“Peoples Gas”), North Shore Gas Company (“North Shore”), and Northern Illinois Gas Company d/b/a Nicor Gas Company (“Nicor Gas”) (collectively, the “Utilities”) were made respondents to this proceeding.

The purpose of the IL-TRM is to provide a transparent and consistent basis for calculating energy (electric kilowatt-hours or natural gas therms) and capacity (electric kilowatts) savings generated by the State of Illinois’ utility administered energy efficiency programs. The IL-TRM is applicable to those energy efficiency programs governed by Sections 8-103B and 8-104 of the Public Utilities Act (the “Act”), 220 ILCS 5/1-101 *et seq.*

Pursuant to the IL-TRM Policy Document approved in Docket No. 17-0270, the IL-TRM shall be updated annually to keep pace with the dynamic technology and markets in order to maintain reliable savings estimates and avoid obsolescence. The Commission approved seven versions of the IL-TRM prior to initiating this proceeding. See Docket Nos. 12-0528, 13-0437, 14-0189, 15-0187, 16-0171, 17-0106, 18-1605.

Pursuant to the Commission’s direction, the Utilities, Staff of the Commission (“Staff”), and interested stakeholders participated in the update process for the eighth IL-

TRM. The updated IL-TRM under review in this proceeding is embodied in the 2020 Illinois Statewide Technical Reference Manual for Energy Efficiency Version 8.0, Volumes 1 through 4, dated October 17, 2019 (“2020 IL-TRM Version 8.0”), with an effective date of January 1, 2020. The 2020 IL-TRM Version 8.0 was filed as an attachment to the Supplemental Verified Statement of Staff witness Jennifer H. Morris on October 17, 2019.

The Utilities filed appearances in response to the Initiating Order. In accordance with the schedule set forth in the Initiating Order, Staff filed the Verified Comments of Jennifer H. Morris on October 9, 2019. In addition, on October 17, 2019, Staff filed the Supplemental Statement of Jennifer H. Morris to rectify several scrivener’s errors that had been made in the document filed with the Staff Report. Respondents and Intervenors were given leave to file Responses to Staff’s Verified Comments by October 23, 2019. No party filed a response. A hearing was held by the Administrative Law Judge on October 22, 2019, at the Commission’s offices in Chicago. In addition to Staff, the Utilities participated in the hearing. At the hearing, Staff’s Verified Comments and Staff’s Supplemental Statement and attached exhibits, including the 2020 IL-TRM Version 8.0 dated October 17, 2019, were admitted into evidence. The Administrative Law Judge marked the record “Heard and Taken” on October 25, 2019. On November 7, 2019, Staff filed an Agreed Draft Order with the concurrence of the Utilities.

II. STATUTORY AUTHORITY

Section 8-103B of the Act requires electric utilities to use cost-effective energy efficiency and demand-response measures to reduce delivery load. 220 ILCS 5/8-103B. Section 8-103B also allows for the recovery of costs for reasonably and prudently incurred expenditures for implementing these energy efficiency measures. 220 ILCS 5/8-103B(d). The Commission has the authority to review and approve each utility’s filing and implementation of an energy efficiency and demand-response plan. 220 ILCS 5/8-103B(f), 220 ILCS 5/8-103B(g).

Section 8-104 of the Act requires natural gas utilities to use cost-effective energy efficiency measures to reduce direct and indirect costs to consumers. 220 ILCS 5/8-104. Section 8-104 also allows for the recovery of costs for reasonably and prudently incurred expenses for implementing these energy efficiency measures. 220 ILCS 5/8-104(e-10). The Commission has the authority to review and approve each utility’s filing and implementation of an energy efficiency plan. 220 ILCS 5/8-104(f).

III. STAFF’S POSITION

Ms. Morris states that the 2020 IL-TRM Version 8.0 dated October 17, 2019 attached to her Supplemental Statement filed in this docket resulted from the Commission-mandated collaborative process. Staff Supplemental Statement at 2. The Staff Report explains that the TRM Administrator developed the 2020 IL-TRM Version 8.0 with substantial input from interested Illinois Energy Efficiency Stakeholder Advisory Group (“SAG”) participants. Staff Report at 1. The collaborative update process for the development of the 2020 IL-TRM Version 8.0 involved multiple structured opportunities for stakeholder review and comment, in addition to over 30 meetings with interested stakeholders to discuss details regarding the various IL-TRM updates. Staff Report at 3. Staff understands that the 2020 IL-TRM Version 8.0 reflects compromise agreements reached among stakeholders through discussions at the IL-TRM Technical Advisory

Committee meetings and the Illinois Net-to-Gross (“NTG”) Working Group meetings that comprised this year’s IL-TRM Update Process. Staff Report at 5.

The IL-TRM is divided into separate volumes as follows: Volume 1: Overview and User Guide; Volume 2: Commercial and Industrial Measures; Volume 3: Residential Measures; and Volume 4: Cross-Cutting Measures and Attachments. This update to the IL-TRM encompasses 136 energy efficiency measure-level changes, including the addition of 23 new measures to the manual, along with revisions to the Illinois Statewide Net-to-Gross Methodologies (“IL-NTG Methods”). Staff Report at 3. In addition, the 2020 IL-TRM Version 8.0, Volume 4 includes a new Attachment C that provides a Framework for Counting Market Transformation Savings in Illinois. Staff Report at 2-3. A high-level summary of all revisions can be found in Volume 1 of the 2020 IL-TRM Version 8.0. Staff Report at 4. Staff recommends that the Commission approve and adopt the updates contained in the 2020 IL-TRM Version 8.0 dated October 17, 2019. Staff Supplemental Statement at 2.

IV. COMMISSION ANALYSIS AND CONCLUSION

The 2020 IL-TRM Version 8.0 provides a transparent and consistent basis for calculating energy and capacity savings generated by the State of Illinois’ energy efficiency programs. The Commission appreciates the efforts of the participants in collaborating to produce the update to this comprehensive aid. The Commission has broad legal authority under Sections 8-103B and 8-104 of the Act to determine whether the 2020 IL-TRM Version 8.0 filed in this docket is in compliance with Commission orders. The Commission agrees with Staff that the 2020 IL-TRM Version 8.0 filed in this docket was developed consistent with the Commission orders and the previously adopted IL-TRM Policy Document. The Commission hereby approves and adopts the 2020 IL-TRM Version 8.0, Volumes 1 through 4, as attached to Ms. Morris’ Supplemental Statement dated October 17, 2019. Pursuant to its own terms, the 2020 IL-TRM Version 8.0 is effective beginning January 1, 2020. Furthermore, all NTG data collection and analysis activities for the energy efficiency program types covered by the IL-NTG Methods component of the 2020 IL-TRM Version 8.0 shall conform to the NTG methodologies and procedures set forth therein.

V. FINDINGS AND ORDERING PARAGRAPHS

The Commission, being fully advised in the premises, is of the opinion and finds that:

- (1) the Commission has jurisdiction over the subject matter and the parties in this proceeding;
- (2) the recitals of fact set forth in the prefatory portion of this Order are supported by the record and are hereby adopted as findings of fact; and
- (3) the 2020 Illinois Statewide Technical Reference Manual for Energy Efficiency Version 8.0, Volumes 1 through 4, dated October 17, 2019, is approved and adopted, and shall be effective beginning January 1, 2020.

IT IS THEREFORE ORDERED by the Illinois Commerce Commission that the 2020 Illinois Statewide Technical Reference Manual for Energy Efficiency Version 8.0,

Volumes 1 through 4, dated October 17, 2019, as filed in this docket, is approved and adopted, and shall be effective beginning January 1, 2020.

IT IS FURTHER ORDERED that all motions, petitions, objections and other matters in this proceeding that remain unresolved are hereby disposed of in a manner consistent with the conclusions herein.

IT IS FURTHER ORDERED that subject to the provisions of Section 10-113(a) of the Public Utilities Act and 83 Ill. Adm. Code 200.880, any application for rehearing shall be filed within 30 days after service of the Order on the party.

IT IS FURTHER ORDERED that subject to the provisions of Section 10-113 of the Public Utilities Act and 83 Ill. Adm. Code 200.880, this Order is final; it is not subject to the Administrative Review Law.

By Order of the Commission this 26th day of November, 2019.

(SIGNED) CARRIE ZALEWSKI

Chairman